



FILED
OFFICE OF THE CITY CLERK
OAKLAND

2015 FEB 10 PM 4:57

AGENDA REPORT

TO: JOHN A. FLORES
INTERIM CITY ADMINISTRATOR

FROM: Sara Bedford

SUBJECT: PATH 2014-2017 Strategy

DATE: January 28, 2015

City Administrator
Approval

Date

2/8/15

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

Staff recommends that the City Council adopt a resolution authorizing the City Administrator to

- 1) Amend the 2014-2017 Permanent Access To Housing (PATH) grant agreement with Abode Services to add \$47,948 for housing retention services;
- 2) Amend the 2014-2017 PATH grant agreement with East Oakland Community Project (EOCP) to add \$55,163 for housing retention services;
- 3) Enter into a grant agreement in an amount not to exceed \$27,980 with Alameda County as fiscal agent for EveryOne Home (EOH) for the Alameda Countywide EOH Plan;
- 4) Enter into a grant agreement with the Society of St. Vincent De Paul (SVDP) for the provision of warming center services for the period of November 17, 2014 through April 15, 2015; and

Authorizing a contribution from the General Purpose Fund in an amount equivalent to the Department's Central Services Overhead for fiscal years 2014-2015, 2015-2016 and 2016-2017 in an estimated total amount of \$421,564.

EXECUTIVE SUMMARY

A resolution has been prepared that provides fiscal reconciliation of prior grants legislation and allocates funding to several programs related to the execution of the PATH strategy to end homelessness.

Staff received City Council approval on July 15, 2014 per Resolution No. 85112 C.M.S. to execute a number of 2014-2017 PATH Strategy three-year grant agreements. Primary funding for homeless programs and services is derived from Federal sources, including the formula

Item: _____
Life Enrichment Committee
February 24, 2015

grants Community Development Block Grant (CDBG), Housing for Persons with AIDS (HOPWA), and the Emergency Solutions Grant (ESG). At the time the PATH grants legislation was executed, the Federal budget was not yet finalized due to the effects of sequestration. The local grants allocations were in accordance with the best available estimates of anticipated revenues from Federal sources, but the funds were not in hand at the time, nor were the Federal award amounts finalized. Subsequently, federal appropriations were finalized and received by the City and other prior year unspent program balances were identified and made available for programming. The accompanying resolution authorizes the allocation of these funds to several 2014-2017 grants in order to reconcile prior budget shortfalls from the original grants legislation.

Allocations in this category include the Abode Services grant agreements, two EOCP programs for housing-related services to homeless families, the annual EOH allocation, the allocation of ESG administration funds for staff costs and the allocation to EOCP to cover mortgage costs.

The City's annual commitment to the countywide EOH, including the pro rata share of the Homeless Management Information System (HMIS) and jurisdictional share of EOH support, is approximately \$51,000. HMIS functions are administered through Alameda County Housing and Community Development Department (ACHCD). On July 15, 2014, in the original grants legislation, \$40,020 was identified for this purpose. At this time the balance of \$10,980 has been identified to fulfill the City's annual commitment to EveryOne Home. In addition, the bi-annual HUD mandated county-wide homeless count will occur in January 2015, and by allocating up to \$17,000 to EOH for the count, the City of Oakland will obtain city-specific homeless data.

Staff also recommends the reprogramming of the \$30,000 previously allocated to a grant agreement with Dignity Housing West to a grant agreement for the same amount with the Society of SVDP for the provision of warming center services for the period of November 17, 2014 through April 15, 2015. Dignity Housing West had facility readiness issues and withdrew from participation as a warming center and SVDP has stepped forward as an alternate warming center provider.

OUTCOME

Approval of this report and resolution will ensure level, if not greater success compared to 2012-2013 outcomes referenced below, for Oakland programs serving the homeless and near homeless individuals.

Item: _____
Life Enrichment Committee
February 24, 2015

Performance During the 2013-2014 program/fiscal year:

PATH Strategy

- 2,532 homeless or near homeless persons were served through Oakland's PATH Strategy¹.
- Of the 2,532 served with shelter, rapid rehousing, rental assistance and other supportive services, 247 obtained or maintained transitional housing and 912 obtained or maintained permanent housing

Supportive Housing Programs

- 491 singles and families received transitional housing and services, assisting them into stable living situations:
- 209 (81.64%) of the 256 singles and families served exited the SHP into permanent housing.

Hunger Programs

- Approximately 5,500 households were recipients of the City's Hunger/Food Distribution program, yielding over 317,000 meals through food distributions and special events

BACKGROUND/LEGISLATIVE HISTORY

PATH Strategy

On May 8, 2007, City Council accepted and approved the Oakland PATH Strategy, a companion to the Alameda Countywide EOH Plan to end homelessness in Oakland and Alameda County.

An online copy of the PATH Strategy is available at

<http://www2.oaklandnet.com/oakca1/groups/dhs/documents/report/oak022659.pdf>.

The first full year of Oakland's PATH Strategy was administered in 2008-2009, as approved by Oakland City Council Resolution No. 81494 C.M.S., passed on July 15, 2008. The PATH Strategy gradually shifted the City of Oakland's Plan to End Homelessness from a continuum of care homeless service delivery system to a "housing-first" model to end homelessness. Bi-annually, a PATH Strategy grants Request for Proposals (RFP) is issued in the spring, based on anticipated revenues from Federal and local grants. The RFP is followed in June by an annual grants allocation recommendation report to City Council and a grants reconciliation report in December.

¹ PATH totals presented here include services provided through PATH grant agreements, OPRI (Oakland PATH Rehousing Initiative), Homeless Mobile Outreach, and Oakland Temporary Winter Shelter

Item: _____
Life Enrichment Committee
February 24, 2015

Baseline funding for PATH currently is through Emergency Solutions Grant (ESG), a Federal formula grant annually awarded by the United States Department of Housing & Community Development, CDBG, Oakland General Purpose Fund, ACHCD and private donors. Partnering with Alameda County agencies to increase the capacity of PATH funds by leveraging Affordable Care Act funding is also a key PATH Strategy element for fiscal year 2014-2015.

ANALYSIS

Grants reconciliation adjustments are recommended for the following programs:

AGENCY	SERVICES
Abode Services	Housing placement, retention and management services related to rapid re-housing.
EOCP	Case management, housing retention and rapid rehousing services.
EOCP	Case management of the former Henry Robinson Multi-Service Center families participating in the Shelter Plus Care program.
Alameda County EOH/ACHCD	Operation of the EOH, HMIS and HUD Continuum of Care programs.
City of Oakland Human Services Department (HSD)	ESG administrative funds for Community Housing Services Division staff costs.
EOCP	Lease/Mortgage Costs.

Recommended new allocations are as follows:

AGENCY	SERVICES
Alameda County EOH	Execution of the 2015 HUD-mandated homeless count, with Oakland-specific data and analysis.
City of Oakland HSD	Construction and rehabilitation costs at the West Street permanent supportive housing facility.
Society of SVDP	Warming Center services alternate service provider to replace prior grantee, Dignity Housing West.

Winter Shelter and Warming Center Operations

Staff also recommends the reprogramming of the \$30,000 previously allocated to a grant agreement with Dignity Housing West to a grant agreement for the same amount with the Society of SVDP for the provision of warming center services for the period of November 17, 2014 through April 15, 2015. Dignity Housing West had facility readiness issues and withdrew from participation as a warming center and SVDP has stepped forward as an alternate warming center provider.

On November 5, 2014, the Oakland City Council authorized a **Regional Inclement Weather Response System** using a limited, lifeline quantity of every night winter shelter beds for vulnerable populations and warming centers to be opened as needed during inclement weather events for the general homeless population, as well as a rapid re-housing approach that aims at placing clients into permanent housing. Under this strategy, Oakland funding is used to finance shelter and warming center accommodations. Alameda County general fund contributions will be used to fund outreach and initial rapid re-housing resources.

For the first seven weeks of operations (Nov. 15 – Dec. 31) there were 17 inclement weather events that triggered opening of the warming centers. The warming centers were used by homeless persons who were, in part, medically vulnerable, as identified and referred by City and County outreach teams. The average age of participants was over 51 years and many had disabilities. During one particular day of heavy rains on December 11, 2014 shelters and warming centers remained open during the day to offer respite from the elements.

Warming center composite census data for both St. Vincent de Paul and the Henry Robinson Center for the period of November 15, 2014 through December 31, 2014 is as follows:

# Days Opened	Average Age.	Avg. Females per night	Avg. Males per night	Total Served
17	51	5	15	434

Given the fact that 17 of the budgeted 40 days of warming center operations have been used within the first 30 days, it is possible that the program will run out before the end of the season if above average rainfall continues. In such a case, HSD may need to return to Council for additional funding to sustain warming center operations for this fiscal year.

COST SUMMARY/IMPLICATIONS

The recommendation of this report is to allocate funds up to the amounts listed below for the City's PATH Strategy, for continued provision of supportive services at Abode Services and EOCP, provide case management to the Shelter Plus Care families formally housed at the Henry Robinson Multi Service Center, annual mortgage cost for the Crossroads shelter and the City's contribution to the Alameda County EOH Plan and the 2015 Homeless Count.

Item: _____
Life Enrichment Committee
February 24, 2015

1. COST ELEMENTS OF AGREEMENT/CONTRACT:

Grants Reconciliation Allocations	
AGENCY	AMOUNT (NOT MORE THAN)
Abode Homeless Mobile Outreach Program (HMOP) PATH	\$47,948
EOCP PATH, Case Management of the Shelter + Care families and Crossroads mortgage	\$55,163
Alameda County EOH	\$27,980
TOTAL PATH Grant Agreements & City ESG Grantee Administration	\$131,091

Note that the proposed reprogramming of \$30,000 to St. Vincent de Paul is not a new allocation but simply reassigns an existing allocation to an alternate service provider and has no additional fiscal impact at this time.

2. SOURCES OF FUNDING:

Funding to support the programs and activities presented in this report will come from the following sources:

PATH Strategy & Miscellaneous Fund Sources

SOURCE	AMOUNT	FUND PROJECT	PURPOSE
2014-2015 CDBG Set Aside	\$ 47,948	2108.78411.54912 G463060.SC22	Abode HMOP PATH
2014-2015 CDBG Set Aside	\$ 663	2108.78411.54912.G463060.SC22	Crossroads mortgage balance
2013-2014 City General Purpose Fund – Families in Transition (FIT) Match	\$27,980	1010.78411.54912.G462940.SC22	EOH 2014/15 annual obligation balance
Social Service Agency (SSA) – Memorandum of Understanding (MOU) Program	\$27,250	2160.78411.54912.H80610.SC22	Case management to Shelter +Care families
HUD 2014 Homeless Emergency Assistance and Rapid Transition Housing (HEARTH) Act ESG	\$27,250	2103.78411 54912 G463010.SC22	Case management to Shelter +Care families
TOTAL PATH Contracts, EOH & HMIS	\$131,091		

Item: _____
 Life Enrichment Committee
 February 24, 2015

3. FISCAL IMPACT:

The accompanying resolution requests a contribution from the General Purpose Fund in the amount equivalent to the Department’s Central Services Overhead charges for various grants supporting the Community Housing Division (as noted with the authorizing resolution in the chart below). The amount of the General Purpose Fund’s contribution is estimated to be \$136,086 for fiscal year 2014-2015, and estimated to be \$142,739 per year for fiscal years 2015-2016 and 2016-2017, for a total contribution of \$421,564. Staff is requesting a contribution due to the low rate of administrative expenditures allowance – capped at 3% to 3.5% - afforded by the Federal grants.

RESOLUTION No. C.M.S.	GRANT (Fiscal Year 2014-2015 Project#)
84965	HUD’s Community Development Block Grant (G05650)
76471	HUD’s Housing Opportunities for Persons with AIDS Grant (G462120)
78637	HUD’s Supportive Housing Program Grant/Matilda Cleveland (G462960)
78637	HUD’s Supportive Housing Program Grant/Homeless Families Support Network (G462970)
78637	HUD’s Supportive Housing Program Grant/Oakland Homeless Youth Housing Collaborative (G462980)
84965	HUD’s Home Emergency Shelter Grant (G463050)
85112	Alameda County Social Services Grant (H80610)

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

For a review period of July 1, 2013 through June 30, 2014, agencies recommended for PATH funding under this report have met, and in some cases exceeded, expected outcomes and performance measures. Agencies recommended for funding under all other portions of this report have adequately performed contracted scopes of service and are eligible for fund allocations submitted in this report.

SUSTAINABLE OPPORTUNITIES

Economic: As noted in the report, all funds identified this report are for the purpose of providing housing and services to the homeless to eliminate and prevent homelessness. Such outcomes are achieved through rapid rehousing assistance, homelessness prevention, transitional housing, shelter services, homeless encampment services, outreach and the like.

Environmental: The provision of housing for at-risk and homeless persons is intended to address the environmental degradation caused by homeless families and individuals precariously housed or living on the streets.

Item: _____
Life Enrichment Committee
February 24, 2015

Social Equity: The expenditure of these funds is targeted to the most vulnerable and at-risk populations in this City and is providing essential and basic human services, housing and support.

For questions regarding this report, please contact Susan Shelton, Community Housing Services Manager, at 238-6186.

Respectfully submitted,


SARA BEDFORD, Director
Human Services Department

COMMUNITY HOUSING SERVICES DIVISION

Reviewed by: Susan Shelton, Manager

Prepared by: Stevan Alvarado, Program Analyst
Mike Church, Program Analyst

Item: _____
Life Enrichment Committee
February 24, 2015

2015 FEB 10 PM 5:01

OAKLAND CITY COUNCIL

Approved as to Form and Legality


City Attorney

RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO
1) AMEND THE 2014-2017 PERMANENT ACCESS TO HOUSING (PATH)
GRANT AGREEMENT WITH ABODE SERVICES TO ADD \$47,948 FOR
HOUSING RETENTION SERVICES;

2) AMEND THE 2014-2017 PATH GRANT AGREEMENT WITH EAST
OAKLAND COMMUNITY PROJECT (EOCP) TO ADD \$55,163 FOR
HOUSING RETENTION SERVICES;

3) ENTER INTO A GRANT AGREEMENT IN AN AMOUNT NOT TO
EXCEED \$27,980 WITH ALAMEDA COUNTY AS FISCAL AGENT FOR
EVERYONE HOME (EOH) FOR THE ALAMEDA COUNTYWIDE EOH
PLAN;

4) ENTER INTO A GRANT AGREEMENT WITH THE SOCIETY OF ST.
VINCENT DE PAUL (SVDP) FOR THE PROVISION OF WARMING
CENTER SERVICES FOR THE PERIOD OF NOVEMBER 17, 2014
THROUGH APRIL 15, 2015; AND

AUTHORIZING A CONTRIBUTION FROM THE GENERAL PURPOSE
FUND IN AN AMOUNT EQUIVALENT TO THE DEPARTMENT'S
CENTRAL SERVICES OVERHEAD FOR FISCAL YEARS 2014-2015,
2015-2016 AND 2016-2017 IN AN ESTIMATED TOTAL AMOUNT OF
\$421,564

WHEREAS, staff received Oakland City Council approval on July 15, 2014 per Resolution No. 85112 C.M.S. to execute a number of 2014-2017 PATH Strategy three-year grant agreements; and

WHEREAS, at the time the PATH grants legislation was executed, the federal budget was not yet finalized, due to the effects of sequestration; and

WHEREAS, as a result of delays in the federal budget, several grants were reduced in funding, pending federal funds availability; and

WHEREAS, federal appropriations have been finalized and received by the City, and other prior year unspent program balances have been identified and made available for programming; and

WHEREAS, allocation of these funds to several 2014-2017 grants will reconcile prior budget shortfalls from the original grants legislation; and

WHEREAS, funds in the amount of \$30,000 previously allocated to Dignity Housing West for warming center services were not awarded to that agency due to facility issues; and

WHEREAS, the Society of SVDP has stepped forward to provide warming center services and staff recommends SVDP for provision of these services; and

WHEREAS, funds are available in an estimated amount of \$131,091 from the following sources:

AGENCY	AMOUNT	FUND PROJECT	FUNDING SOURCE
Abode Services	\$ 47,948	2108.78411 54912.G463060 SC22	2014-2015 Community Development Block Grant (CDBG) Set Aside
Rapid Re-housing services	\$27,250	2160.78411.54912.H80610.SC22	Social Service Agency (SSA) – Memorandum of Understanding (MOU) Program
Case management to Shelter +Care families	\$27,250	2103.78411 54912 G463010.SC22	Housing & Urban Development (HUD) 2014 Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act Emergency Solutions Grant (ESG)
EOCP Crossroads mortgage balance	\$ 663	2108 78411 54912 G463060.SC22	2014-2015 CDBG Set Aside

AGENCY	AMOUNT	FUND PROJECT	FUNDING SOURCE
EOH 2014-2015 annual obligation balance and 2015 homeless count	\$27,980	1010.78411.54912 G462940 SC22	2013-2014 City General Purpose Fund - reprogrammed funds
TOTAL PATH Contracts, EOH, Homeless Management Information System (HMIS) & City Administration	\$131,091		

; and

WHEREAS, pursuant to Resolutions Nos. 78637, 76471, 85112, and 84965 C.M.S, the City Administrator accepted various grants from the U.S Department of HUD and the Alameda County in FY 2014-2015 and anticipates receiving these grants in FY 2015-2016 and FY 2016-2017; and due to the grant administrative restrictions, staff requests a contribution from the General Purpose Fund, in an amount equivalent to the Department's Central Services Overhead estimated to be \$421,564 for Fiscal Years 2014-2015, 2015-2016 and 2016-2017; and

WHEREAS, the City desires to amend the grant agreement with Abode Services to add \$47,948 for housing retention services; and

WHEREAS, the City desires to amend the grant agreement with EOCP to add \$55,163 for housing retention services including case management to shelter + care families, and shelter services to homeless adults at Crossroads; and

WHEREAS, the City desires to amend the grant agreement with Alameda County for the EveryOne Home plan to add \$27,980 for the City's annual obligation to EOH Plan and to obtain City-specific homeless data from the 2015 EOH County-wide Homeless count; now, therefore, be it

RESOLVED: That the City Council authorizes the City Administrator to enter into grant agreements with service providers as specified below:

Grants Reconciliation Allocations	
AGENCY	AMOUNT (NOT MORE THAN)
Abode Homeless Mobile Outreach Program (HMOP) PATH	\$47,948
EOCP PATH, Cast Management of the Shelter + Care families and Crossroads mortgage	\$55,163
Alameda County EOH	\$27,980
TOTAL PATH Grant Agreements & City ESG Grantee Administration	\$131,091

; and be it

FURTHER RESOLVED: That the City Council authorizes the City Administrator to enter into a grant agreement in the amount of \$30,000 with the Society of SVDP for the provision of warming center services for the period of November 17, 2014 through April 15, 2015; and be it

FURTHER RESOLVED: That the City Council hereby authorizes a contribution from the General Purpose Fund in an amount equivalent to the Department's Central Services Overhead in an estimated amount of \$136,086 for fiscal year 2014-2015, and in an estimated amount of \$142,739 each for fiscal years 2015-2016 and 2016-2017, for a total contribution of \$421,564 for the following grants accepted pursuant to resolutions listed below:

RESOLUTION NO. C.M.S.	GRANT (Fiscal Year 2014-2015 Project#)
84965	HUD's Community Development Block Grant (G05650)
76471	HUD's Housing Opportunities for Persons with AIDS Grant (G462120)
78637	HUD's Supportive Housing Program Grant/Matilda Cleveland (G462960)
78637	HUD's Supportive Housing Program Grant/Homeless Families Support Network (G462970)
78637	HUD's Supportive Housing Program Grant/Oakland Homeless Youth Housing Collaborative (G462980)
84965	HUDS's Home Emergency Shelter Grant (G463050)
85112	Alameda County Social Services Grant (H80610)

; and be it

FURTHER RESOLVED: That the City Council authorizes the City Administrator to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests, and related actions to execute the above grant agreements without increasing the amount of the agreements; and be it

FURTHER RESOLVED: That said agreements shall be approved as to form and legality by the Office of the City Attorney and a copy shall be placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____
PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID AND PRESIDENT GIBSON MCELHANEY

NOES-

ABSENT-

ABSTENTION-

ATTEST _____
LATONDA SIMMONS
 City Clerk and Clerk of the Council
 of the City of Oakland, California