

CITY OF OAKLAND

FILED
OFFICE OF THE CITY CLERK
OAKLAND

Agenda Report

2004 APR 29 PM 4: 45

TO: Office of the City Administrator
ATTN: Deborah Edgerly
FROM: Oakland Fire Department
DATE: May 11, 2004

Subject: **A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO APPLY FOR, ACCEPT, AND APPROPRIATE A GRANT FROM THE FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA), DEPARTMENT OF HOMELAND SECURITY FOR THE PERIOD SEPTEMBER 10, 2003 TO FEBRUARY 9, 2005 IN THE AMOUNT OF ONE MILLION ONE HUNDRED THOUSAND DOLLARS (\$1,100,000) TO MEET THE CONTINUED EXPENSES OF THE FIRE DEPARTMENT'S URBAN SEARCH AND RESCUE (USAR) TEAM AS THEY EQUIP AND TRAIN TO RESPOND TO NATURAL DISASTERS AND/OR WEAPONS OF MASS DESTRUCTION INCIDENTS; AND AUTHORIZING PURCHASES AS REQUIRED BY FEMA, IN SUPPORT OF THE FIRE DEPARTMENT USAR TEAM'S READINESS.**

SUMMARY

The Federal Emergency Management Agency (FEMA) has been the funding source for 28 Urban Search and Rescue (USAR) teams nationwide since the program's inception in 1990. During this period the Oakland Fire Department has sponsored one of these teams. The annual grant award has gradually increased over time to its current level of \$700,000 for the coming year. An additional \$400,000 has been allocated for the purchase of trucks, trailers and forklifts for a total of \$1,100,000. This covers our projected expenses for the acquisition, storage and maintenance of Weapons of Mass Destruction (WMD) equipment as well as training, personnel and administrative costs associated with the program. The ownership of the equipment purchased by the grant fund remains with FEMA, the grantor.

FISCAL IMPACT

The proposed resolution authorizes the acceptance and appropriation of one million one hundred thousand dollars (\$1,100,000) in FEMA grant funds to the Oakland Fire Department. This is a one-time grant to equip, train, and support California Task Force 4 for disaster work in accordance with FEMA grant guidelines. The coding block is Program PS18, FEMA fund #2124 and organization # 20815, in a Project to be determined. This grant does not require matching funds from the City. No overhead waiver is requested.

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The first year maintenance costs will primarily be covered by an equipment warranty. The on-going costs of maintaining and replacing any equipment purchased under this grant fund will either be covered by subsequent grants or the equipment will be returned to the grantor. The spending plan has been approved by FEMA. The details are as follows:

<u>Categories</u>	<u>Amounts</u>
Overtime:	\$100,000 * (includes \$10,950 (12.29%) Central Services Overhead charges grantor will pay)
Supplies:	\$ 35,000
Contracts:	\$315,000 **
Equipment/Vehicles:	\$643,000 (\$400,000 for vehicles, \$250,000 for equipment minus \$7,000 for maint. estimate)
Maintenance:	\$ 7,000
Total:	\$1,100,000

** Of this amount, \$250,000 will be used to reimburse Alameda County for staffing expenses as they are a part of Oakland's USAR CA-TF-4 staff and team. The remainder is for staffing through temporary agencies. Therefore, there are no new contracts for this grant.

For security reasons, FEMA requests that we do not disclose specific details with regard to the amount and types of equipment and vehicles purchased. We have negotiated with Public Works Department that all required maintenance will be performed "at cost". We cannot predict annual maintenance expenses, however, we expect these costs to be minimal since the vehicles and equipment will only be used in the event of WMD, terrorist or natural disasters.

The grant period totals 17 months beginning September 10, 2003, and ending February 9, 2005. All federal funds must be liquidated within 180 days following the grant ending date. The grant is subject to the requirements of the Single Audit Act of 1996, generally accepted Governmental Audit Standards and the Office of Management and Budget's (OMB) Circular A-133, Audits of States, Local Governments and Nonprofit Institutions.

BACKGROUND

After the World Trade Center disaster, Congress elevated the significance of the National USAR program and funded it at a higher level. The 28 teams have broadened their mission capabilities from the handling of natural disasters (i.e. flood, earthquakes etc.) to include WMD and other terrorist incidents.

KEY ISSUES AND IMPACTS

All USAR teams are first and foremost a local asset. Unless Oakland's USAR team continues to equip and train per FEMA guidelines, they will not be a part of FEMA's national system. The team would lose federal government funding which would strip our capability as a local resource. If that happened, our ability to respond to WMD, terrorist incidents, and/or natural disasters in the City of Oakland would be extremely limited.

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PROJECT DESCRIPTION

The purpose of the FEMA USAR Preparedness Grant is to allow each National Urban Search and Rescue Task Force the opportunity to increase the standard and condition of operational readiness as an available local and FEMA resource.

SUSTAINABLE OPPORTUNITIES

The Oakland USAR Team would be used as a local asset in the event of a local natural disaster, accident or terrorist attack. If the team is needed in Oakland or surrounding communities we will respond to our local need first.

There is a great deal of equipment to be purchased to bring the cache up to a full complement. For upcoming purchases that this grant affords, the Task Force will use all means possible to continue purchasing this equipment from local vendors.

DISABILITY AND SENIOR CITIZEN ACCESS

The Task Force will be better prepared and equipped to respond to the City of Oakland's needs during an emergency. Many lives will be saved due to rapid response with sophisticated equipment to detect and extricate victims, especially those who would have difficulty performing "self rescue" in times of disaster.

RECOMMENDATION AND RATIONALE

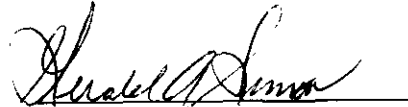
It is recommended that the City Administrator be authorized to apply for, accept and appropriate a grant from the Federal Emergency Management Agency for the period of September 10, 2003 to February 9, 2005 in the amount of one million one hundred thousand dollars (\$1,100,000) to meet the continued expenses of the Oakland Fire Department's Urban Search and Rescue Team as they equip and train to respond to natural disasters or WMD events; and authorize the City Administrator to competitively bid and award contracts for the purchase of trucks, trailers, and forklifts for an amount up to four hundred thousand dollars (\$400,000) without return to Council, as required by FEMA for timeliness and security reasons, in support of the Fire Department USAR Team's readiness.

ACTION REQUESTED OF THE CITY COUNCIL

City Council's acceptance and approval will allow Oakland Fire Department's USAR Team to receive grant funding. Staff recommends that the City Council approve the resolution.

Respectfully submitted,

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Public Safety Committee
Date: 5/11/04



GERALD A. SIMON
Fire Chief

Prepared by: Mark Hoffmann
Battalion Chief

APPROVED FOR FORWARDING
PUBLIC SAFETY COMMITTEE:


OFFICE OF THE CITY ADMINISTRATOR

Item: 5
Public Safety Committee
Date: 5/11/04

OAKLAND CITY COUNCIL

FILED
OFFICE OF THE CITY CLERK
OAKLAND

RESOLUTION No. _____

2004 APR 29 PM 4:45
C.M.S. *[Signature]*

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO APPLY FOR, ACCEPT AND APPROPRIATE A GRANT FROM THE FEDERAL EMERGENCY MANAGEMENT AGENCY (FEMA), DEPARTMENT OF HOMELAND SECURITY FOR THE PERIOD SEPTEMBER 10, 2003 TO FEBRUARY 9, 2005 IN THE AMOUNT OF ONE MILLION ONE HUNDRED THOUSAND DOLLARS (\$1,100,000.00) TO MEET THE CONTINUED EXPENSES OF THE FIRE DEPARTMENT'S URBAN SEARCH AND RESCUE (USAR) TEAM AS THEY EQUIP AND TRAIN TO RESPOND TO NATURAL DISASTERS AND/OR WEAPONS OF MASS DESTRUCTION (WMD) INCIDENTS; AND AUTHORIZING THE CITY ADMINISTRATOR TO COMPETITIVELY BID AND AWARD CONTRACTS FOR THE PURCHASE OF TRUCKS, TRAILERS AND FORKLIFTS AS REQUIRED BY FEMA WITHOUT RETURN TO COUNCIL, UP TO A TOTAL AMOUNT NOT TO EXCEED FOUR HUNDRED THOUSAND DOLLARS (\$400,000.00)

WHEREAS, the Oakland Fire Department is the Sponsoring Agency for California Task Force 4 (CA TF4) Urban Search and Rescue (USAR); and

WHEREAS, CA TF4 is one of eight California and 28 national USAR teams; and

WHEREAS, the Federal Emergency Management Agency (FEMA) and the Department of Homeland Security (DHS) are the federal management agencies; and

WHEREAS, FEMA/DHS supports the all 28 USAR teams with federal grants; and

WHEREAS, after the events of September 11, 2001 Congress through FEMA has increased the funds to equipment and train all 28 USAR teams to respond to possible Weapons of Mass Destruction (WMD) events as well as natural disasters; and

WHEREAS, CA TF4 is eligible to apply for a one million one hundred thousand dollar (\$1,100,000) Administrative Preparedness Grant for weapons of mass destruction response and operational readiness preparedness and transportation equipment; and

WHEREAS, four hundred thousand dollars (\$400,000.00) of the FEMA/DHS grant is designated specifically for the City's purchase of trucks, trailers and forklifts to support the Fire Department USAR Team's readiness; and

WHEREAS, this task force is available to the City of Oakland in the event of an attack within the City or surrounding communities; now, therefore, be it

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PUBLIC SAFETY CMTE.

RESOLVED: that the City Council, for the City of Oakland, hereby authorizes the City Manager to apply for, accept and appropriate a grant from the Federal Emergency Management Agency for the period September 10, 2003 to February 9, 2005 in the amount of one million one hundred thousand dollar (\$1,100,000) to meet the continued expenses of the Oakland Fire Department's Urban Search and Rescue Team as they equip and train to respond to natural disasters or weapons of mass destruction incidents; and

FURTHER RESOLVED: That the City Administrator is hereby authorized to competitive bid and award contracts for the purchase of trucks, trailers and forklifts up to a total amount of four hundred thousand dollars (\$400,000.00), without return to Council, for timeliness and security reasons and in support of the Fire Department's USAR Team's readiness.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 2004

PASSED BY THE FOLLOWING VOTE:

AYES – BRUNNER, BROOKS, CHANG, DE LA FUENTE, NADEL, QUAN, REID, WAN

NOES –

ABSENT –

ABSTENTION --

ATTEST:

CEDA FLOYD
City Clerk and Clerk of the Council
of the City of Oakland, California

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PUBLIC SAFETY CMTE.

MAY 11 2004