



CITY OF OAKLAND

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2015 SEP -3 AM 11:49

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Sean Whent
Chief of Police

SUBJECT: California Partnership Agreement
Extension for Ceasefire

DATE: August 31, 2015

City Administrator Approval

Date:

9/2/15

RECOMMENDATION

Staff requests that City Council adopt a resolution:

(1) Authorizing The City Administrator To Extend The Professional Services Agreement With California Partnership For Safe Communities (CPSC) to continue implementation of the Ceasefire Strategy For The Period Of July 1, 2015 Through June 30, 2018, through the use of \$375,000 in Measure Z Funds, Bringing The Total Amount To \$775,000 For Technical Assistance In Implementing The City's Ceasefire Strategy For Reducing Violent Crime since 2012, and (2) Waiving The Competitive Request For Proposals/Qualifications (RFP/Q) Process, The Advertising And Bidding Requirements, And Local And Small Business Enterprise Programs (L/SLB) Provisions For The Proposed Extension Of The Professional Services Agreement With CPSC.

EXECUTIVE SUMMARY

This report proposes to extend the professional services agreement with CPSC to provide technical assistance to the Oakland Police Department (OPD) through continued implementation of the Ceasefire strategy. The goals of the Ceasefire strategy are: (1) reducing gang/group related homicides; (2) reducing the recidivism rate of participants in the strategy; and (3) improving community police relationships with those individuals most impacted by violence. CPSC helps staff to provide technical assistance to help implement these goals.

Staff requests that CPSC continue to provide their technical expertise and assistance so that the strategy continues to be effectively implemented not just in East Oakland but citywide.

BACKGROUND / LEGISLATIVE HISTORY

In May 2012, OPD began conversations with CPSC regarding the use of the Ceasefire model to not only reduce homicides and shootings, but to simultaneously build trusting relationships with the community. The CPSC began working with the City of Oakland in June 2012 through a professional services agreement. This agreement was for the period of June 2012 through May, 2013 using the General Purpose Fund. CPSC worked with Measure Y service providers, OPD,

Item: _____
City Council (or Committee)
September 8, 2015

and community stakeholders to build the Ceasefire infrastructure. This infrastructure now includes a partnership committee, law enforcement partners committee, and weekly shooting reviews. The data from the shooting reviews guides the activities and outcomes of the partnership committee and the law enforcement partners committee and is used to determine who is invited to the call-in and who receives custom notifications ("one-on-one" call-ins). On April 16, 2013, the City Council approved Resolution No. 84313 C.M.S., to extend the technical assistance agreement with CPSC and to use grant funds to conduct additional research. These funds included California Gang Reduction Intervention and Prevention Program (CalGRIP) grant and Measure Y funds. CPSC gathered additional data for analysis of gang/group connectivity to homicides city-wide. This research was completed in December of 2013 and presented to the Public Safety Committee in 2014.

In 2014, OPD received a United States Department of Justice Project Safe Neighborhoods (PSN) grant to fund the Ceasefire strategy. This allowed OPD to enter a new agreement with CPSC. Through a combination of Measure Y and PSN funds (Resolution 85035 C.M.S.), OPD continued the agreement until June 30, 2015. In anticipation of the sunset of Measure Y, HSD partnered with OPD and applied for funding from CalGRIP. A portion of the CPSC agreement was included in this three-year grant and approved by the City Council (Resolution 85389 C.M.S.) This funding allowed CPSC to continue their work on reducing shootings and homicides and to work on improving relationships between the police and the community as part of the third Ceasefire goal. The City of Oakland received a noncompetitive grant to address public safety from the Board of State and Community Corrections (BSCC). A portion of the BSCC award was used to compensate CPSC for a new problem and opportunity analysis (Resolution 85177 C.M.S.). Measure Z funds have also been approved for this purpose (Resolution 85729 C.M.S.) A full outline of legislative history of the 2014 agreement is included in **Attachment A**.

ANALYSIS AND POLICY ALTERNATIVES

Ceasefire is considered a national best practice that focuses on reducing shootings and homicides. If implemented accurately and sustained, it not only improves community relationships, but can be applied to other crimes as well. For cities like Oakland, with significant crime problems and limited resources, Ceasefire is an ideal approach to helping police departments and social services utilize data and intelligence to focus on the small percentage of people committing violent crimes. Using this approach not only reduces crime, but also fosters better relationships with the community, demonstrating that law enforcement actions are fair and informed as opposed to arbitrary.

CPSC is best suited to provide technical assistance to OPD because members of their team, who are working closely with OPD, have been trained by David Kennedy, one of the Ceasefire creators. No other organization in Northern California has individuals that have been trained by David Kennedy to implement this strategy. As a result, the CPSC team possesses a unique skill set, have a national and statewide track record of proper implementation, and are best suited to assist Oakland with full implementation and sustainability of the strategy. They have worked with OPD over the past three years and have the institutional knowledge to continue the proper implementation of this complex and multifaceted strategy. For these reasons, staff recommends it is in the best interests of the City to waive the RFP/Q requirements.

Item: _____
City Council
September 8, 2015

FISCAL IMPACT

A total of \$375,000 Measure Z funds over a three year period (2015 to 2018) will be dedicated to this professional services agreement, bringing the agreement grand total to \$775,000 from all funding sources through June 30, 2018. Measure Z was approved by voters in late 2014 and takes effect upon the sunset of the Measure Y. (Refer to **Attachment A** for breakdown of all funding sources.)

Table: Fiscal History

Resolution	Fund Source	Organization	Account	Project	Program	Amount
85035	2159	101110	54919	G473910	PS01	\$76,082
85035	2251	108010	54919	G261230	PS11	\$73,918
85177	2152	101110	54919	G479310	SC22	\$50,000
85389	2152	78311	54919	G482310	SC22	\$200,000
TBD	2252	108630	54919	0000000	PS37	\$375,000
	Total Project:					\$775,000

This project aligns with the set of goals as described in the Fiscal Year 2015-2017 City of Oakland Policy Budget which focus on the citywide goal of improving public safety using a holistic approach, including more police officers, better community policing, violence intervention and prevention programs, as well as addressing the root causes of crime, starting with better jobs and education.

PUBLIC OUTREACH / INTEREST

Over the past 40 years, Oakland's homicide rate has averaged 100 persons per year. After the proper implementation of this strategy in 2013, Oakland saw a 28 percent decline in homicides despite having the lowest number of police staffing since the 1970's. This was also the second largest year-to-year decline in homicides since 1969. In 2014 there was an 11 percent reduction in homicides and a 13 percent reduction in shootings. This was the lowest homicide rate since 2000. Although this decline is remarkable, staff recognizes that a vast majority of homicides are a direct result of gun violence and that there is still significant work to be done. Both the public and the City of Oakland staff and officials recognize reducing homicides as a top priority. In December of 2012, the City Council echoed its support for this strategy by allocating Measure Y reserve funds to assist in funding a project manager for this strategy. Numerous community organizations have voiced their support. These community organizations have participated in the implementation of the strategy and advocated for the inclusion of this strategy was in the Measure Z language.

COORDINATION

This resolution is the result of collaboration among OPD, HSD, the Office of the City Attorney, and the Controller's Bureau.

Item: _____
City Council
September 8, 2015

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

In June 2012, CPSC entered into an agreement with OPD. They have been critical in developing and implementing the following:

- Completed the 2012 Problem Analysis for East Oakland, which demonstrated that approximately 15 groups/gangs were actively violent in this area. This analysis also showed that approximately 60 percent of homicides occurred in East Oakland;
- Created of an information sharing structure, which includes the Partnership Committee and Law Enforcement Operations Group;
- Developed performance measures so that all groups could track progress;
- Developed the shooting review and the gang/group scorecard;
- Assisted in developing specifically tailored law enforcement plans for groups that self-select after direct communications;
- Implemented call-ins and custom notifications. To date there have been nine call-ins and more than 150 custom notifications;
- Connected the Lifelines to Healing leadership to the City Administration and OPD leadership to coordinate activities;
- Funded experts in community reconciliation, law enforcement operations, project management, and night walks to meet with and provide assistance to both community and law enforcement partners;
- Provided the technical assistance necessary to effectively implement the strategy and in 2013, assisted in the development of the procedural justice training for OPD, in partnership with community partners, HSD, and with the guidance of the Chicago Police Department.
- Helped facilitate procedural justice training for 723 sworn and 29 civilian members of OPD and 91 sworn and eight civilian members of other outside agencies.
- Assisted OPD in becoming became the first agency in the State of California that received Police Officers Standards and Training (POST) Certification, and the only agency in the United States with community instructors.
- Assisted OPD earning positive feedback for the procedural justice course. OPD has been recognized by the California Department of Justice for their leadership in this area. The California Department of Justice has requested that OPD develop a statewide curriculum and include at least one module dedicated to implicit bias.
- Worked – and continues to work - directly with OPD, community partners, Stanford University, and the California Department of Justice to implement a statewide training based upon the OPD procedural justice training and build a three year trust-building strategic plan for Oakland.

SUSTAINABLE OPPORTUNITIES

Economic: Oakland's reputation as a less safe city impacts the city's ability to attract business. If homicides and shootings decrease the City will, in reality and perception, be safer and will be able to attract new business.

Environmental: No environmental opportunities were identified in this report.

Social Equity: All residents in Oakland deserve to live in neighborhoods free of gunfire and homicides. The success of this strategy can help to decrease homicides and shootings in areas of the city that are disproportionately impacted by this type of violent crime.

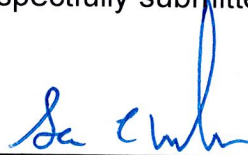
ACTION REQUESTED OF THE CITY COUNCIL

Staff requests that City Council adopt a resolution:

(1) Authorizing The City Administrator To Extend The Professional Services Agreement With California Partnership For Safe Communities (CPSC) to continue implementation of the Ceasefire Strategy For The Period Of July 1, 2015 Through June 30, 2018, through the use of \$375,000 in Measure Z Funds, Bringing The Total Amount To \$775,000 For Technical Assistance In Implementing The City's Ceasefire Strategy For Reducing Violent Crime since 2012, and (2) Waiving The Competitive Request For Proposals/Qualifications (RFP/Q) Process, The Advertising And Bidding Requirements, And Local And Small Business Enterprise Programs (L/SLB) Provisions For The Proposed Extension Of The Professional Services Agreement With CPSC.

For questions regarding this report, please contact Reygan Harmon, Ceasefire Program Director, at 510-777-8675.

Respectfully submitted,



SEAN WHEENT
Chief of Police, Oakland Police Department

Reviewed by:
Timothy Birch, Research and Planning Manager

Prepared by:
Reygan Harmon, Ceasefire Program Director
Ceasefire

Attachments (1):

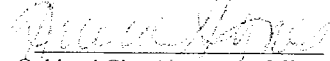
A: CPSC Agreement History

CPSC Agreement History

<u>CPSC Agreement 2014-2015</u>					
<u>SOURCE OF FUNDS</u>	<u>RESOLUTION #</u>	<u>Agreement Period</u>	<u>Amount Per Source</u>	<u>Total</u>	
PSN Grant & Measure Y	84916 C.M.S.	4/14/14-6/30/15	PSN = \$76,082	\$ 150,000	
	85035 C.M.S.		Measure Y = \$73,918		
			FY 2014-2015 TOTAL	\$ 150,000	
<u>CPSC Agreement Going Forward: 2015-2018</u>					
<u>SOURCE OF FUNDS</u>	<u>RESOLUTION #</u>	<u>AMOUNT/Yr 1 (2015)</u>	<u>AMOUNT/Yr 2 (2016)</u>	<u>AMOUNT/Yr 3 (2017)</u>	<u>TOTAL</u>
CBSCC Grant (problem analysis only)	85177 C.M.S.	\$50,000	\$0	\$0	\$50,000
	85389 C.M.S.	\$100,000	\$50,000	\$50,000	\$200,000
Measure Z	To Be Determined	\$125,000	\$125,000	\$125,000	\$375,000
			FY 2015-2018 TOTAL	\$625,000	\$625,000
			GRAND TOTAL	\$775,000	\$775,000

2015 SEP -3 AM 11:49

Approved as to Form and Legality


Oakland City Attorney's Office

OAKLAND CITY COUNCIL

Resolution No. _____ C.M.S.

RESOLUTION EXTENDING THE CONTRACT WITH THE CALIFORNIA PARTNERSHIP FOR SAFE COMMUNITIES (CPSC) FOR TECHNICAL ASSISTANCE SUPPORT TO IMPLEMENT THE CEASEFIRE STRATEGY FOR FISCAL YEARS 2015-2016, 2016-2017, AND 2017-2018, AS PART OF THE PUBLIC SAFETY AND SERVICES VIOLENCE PREVENTION ACT OF 2014 (MEASURE Z), IN AN AMOUNT NOT TO EXCEED \$125,000.00 PER YEAR, FOR A TOTAL CONTRACT AMOUNT NOT TO EXCEED \$775,000.00, AND WAIVING THE ADVERTISING AND REQUEST FOR PROPOSAL (RFP) REQUIREMENTS FOR THIS CONTRACT

WHEREAS, the City of Oakland voters passed Measure Z, the 2014 Oakland Public Safety and Services Violence Prevention Act ("Measure Z"), in November 2014, approving a series of taxes to support violence intervention objectives, including programs and services that provide support for at-risk youth and young adults to interrupt the cycle of violence and recidivism, and for youth and young adults at highest risk of violence as guided by data analysis; and

WHEREAS, the Budget Office currently projects total Measure Z revenue for Fiscal Year 2015-2016 and Fiscal Year 2016-2017 to be an estimated \$24,658,021 and \$25,207,875 respectively; and

WHEREAS, the Oakland Police Department is projected to receive an allocation of \$13.15 Million in FY 2015-2016 and \$13.47 Million in FY 2016-2017 from Measure Z; and

WHEREAS, revenue projections are not yet available for the final year, Fiscal Year 2017-2018; and

WHEREAS, the Public Safety and Services Violence Prevention Oversight Commission (SSOC), established by Measure Z, must approve all of the spending plans before the plans are presented to the City Council and where the SSOC approved the priority spending plan for the Oakland Police Department by motion on May 27, 2015; and

WHEREAS, the City contracted with the CPSC to provide technical assistance to implement the three goals of the Ceasefire strategy in 2014; and

WHEREAS, the SSOC approved the Oakland Police Department's spending plan recommendation to extend the existing contract with CPSC to obtain technical assistance support for the implementation of the Ceasefire strategy, for the purpose of accomplishing the following three goals a) reducing gang/group related shootings and homicides, (b) reducing the recidivism rate of participants in the strategy, and (c) developing better community police relationships with those most impacted by violence; and

WHEREAS, Oakland Municipal Code Section 2.04.051 requires the City to conduct advertising and a Request for Proposals (RFP) process to hire consultants to perform professional or technical consulting work at a cost over \$25,000.00 unless the Council finds that it is in the best interests of the City to waive the requirements; and

WHEREAS, staff recommends that Council waive advertising, bidding and RFP requirements for this work because individual members of the CPSC have been trained by David Kennedy, who is one of the creators of this strategy, and as such they possess a unique skill set unmatched by any technical assistance provider in Northern California, have a national and statewide track record of correct implementation, and are best suited to assist Oakland with the implementation of the strategy; and

WHEREAS, the City Administrator has determined that the services provided under the contract proposed hereunder shall not result in the loss of employment or salary by any person having permanent status in the competitive service; now, therefore be it

RESOLVED: That the City Administrator is authorized to extend the existing contract with CPSC to provide the aforementioned technical assistance for which partial funding has been allocated and approved in Resolutions 84313, 85035, 85389, 85177, C.M.S. (more fully described in the accompanying report) and for Fiscal Years 2015-2016, 2016-2017, and 2017-2018, as part of the Public Safety and Services Violence Prevention Act of 2014 (Measure Z), which will increase the contract by an amount not to exceed \$125,000.00 for each of the three fiscal years, for a total contract amount not to exceed \$775,000; and be it

FURTHER RESOLVED: That pursuant to Oakland Municipal Code Section 2.04.051.B and for the reasons stated in the City Administrator's report accompanying this item, the Council finds and determines that it is in the best interests of the City to waive advertising and RFP requirements for the proposed work; and be it

FURTHER RESOLVED: That the funds for the services described above will be allocated from the Measure Z Fund (2252).

IN COUNCIL, OAKLAND, CALIFORNIA,

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, AND
PRESIDENT GIBSON MCELHANEY

NOES-

ABSENT-

ABSTENTION-

ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council of
the City of Oakland, California