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AGENDA REPORT

TO: HENRY L. GARDNER
INTERIM CITY ADMINISTRATOR

FROM: Sara Bedford

SUBJECT: California Gang Reduction, Intervention
and Prevention (CalGRIP) Grant 2015

DATE: January 9, 2015

City Administrator
Approval

Date

1.15.15

COUNCIL DISTRICT: City-Wide

RECOMMENDATION

Staff recommends that the City Council adopt a resolution authorizing the City Administrator to

- 1) Accept and appropriate a California Gang Reduction, Intervention and Prevention (CalGRIP) Grant from the California Board of State and Community Corrections (CBSCC) for **\$1.5 million dollars** to be received in three annual allocations for the time period of January 1, 2015 through December 31, 2017;
- 2) Amend the existing Oakland Unite grant agreement with The Mentoring Center to increase the grant in an amount not to exceed **\$180,000**, add services for ceasefire clients, and extend the grant term through December 31, 2017;
- 3) Amend the existing Oakland Police Department grant agreement with California Partnership for Safe Communities to increase the grant in an amount not to exceed **\$200,000**, add services for Ceasefire best practices, and extend the grant term through December 31, 2017;
- 4) Enter into a new grant agreement with Empower Initiative to provide support for Ceasefire community outreach and client mentoring efforts in an amount not to exceed **\$75,000** for the time period of January 1, 2015 through December 31, 2017;
- 5) Appropriate funds to augment existing violence prevention services in Oakland Police Department and Human Services Department in an amount not to exceed **\$970,000** over the three-year project period; and

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Waiving the request for proposals/qualifications requirements and authorizing an amendment of the agreement with Resource Development Associates for evaluation services to increase compensation in an amount not to exceed \$75,000, add additional program evaluation services, and extend the agreement through December 31, 2017.

OUTCOME

Council approval will allow the programs and agencies proposed for funding to support an array of intensive services to young adults identified by Oakland Ceasefire partners as most likely to be involved in violence. CalGRIP funds would also support continued data collection, evaluation of efforts and outcomes, and improved coordination among agencies and programs aimed at more effective service provision.

Oakland Ceasefire is a partnership between the Oakland Police Department, the City's Human Services Department, the Mayors' Office, local faith and community organizations, and other regional law enforcement agencies (Alameda County Probation Department, State Parole, the District Attorney's Office, and FBI). The overarching goal of Oakland Ceasefire is to reduce gun violence in the City and region by: 1) Building a tightly coordinated regional network of law enforcement partners focused on gangs and individuals actively engaging in gun violence; 2) Improving the outcomes for young men at highest risk of violence; and (3) Increasing community-police trust and engagement within communities most affected by violence. The CBSCC has awarded CalGRIP funding to the City of Oakland to strengthen and sustain Oakland Ceasefire efforts by scaling up intensive support services for young men identified through the strategy.

BACKGROUND/LEGISLATIVE HISTORY

This is the third successful CalGRIP funding application for the Oakland Ceasefire program (Resolution No. 83858 C.M.S. and Resolution No. 82126 C.M.S.). Oakland Ceasefire is based on the nationally recognized, evidence-based Boston Ceasefire strategy for reducing group/gang violence. Boston Ceasefire started in 1996, and developed from the observation that a small group of young men contributed to a large portion of the City's violence. Through identification and direct communication, Boston Ceasefire sent a message to gangs that the community and law enforcement would no longer tolerate the violence. The Oakland program follows Boston's best practices while tailoring it to specific Oakland needs.

The City of Oakland provides a range of violence intervention efforts, including over \$6 million in services funded annually through a voter-approved ballot initiative and managed through the Human Services Department (HSD). HSD funded services already in place for youth and young adults most at-risk of engagement in intense violence (including and especially those who participate in Oakland Ceasefire activities) include intensive case management, job training and placement, hospital-based intervention, street outreach violence interruption, systems advocacy,

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and mental health programs. The Oakland Ceasefire partnership works in tandem with these efforts and is led by a civilian Project Manager based within Oakland Police Department (OPD). The City has sustained a continued investment in resources and services aimed at violence prevention and violence reduction through Measure Y and the recently approved Safety and Services Measure, coupled with existing Oakland Ceasefire investments in OPD and HSD. These efforts, along with the leveraged dollars procured by HSD to augment and expand programming, have initiated and sustained significant efforts towards making Oakland's communities safer. Despite recent reductions in violence, Oakland continues to be ranked federally as the fifth most violent city in the nation and the most violent city in California, with the majority of shootings and homicides taking place in East Oakland. Oakland Ceasefire partners are confident that the strategy can continue to play a vital role in further reducing violence, but current efforts have only reached approximately 10% of Oakland's active gang membership. Additional resources, such as CalGRIP, are needed to sustain and expand activities enough to produce lasting, citywide results.

ANALYSIS

CalGRIP funds will be used to sustain and expand Oakland Ceasefire's coordinated, partnership-based, data-driven, regional approach focused on identifying and engaging the gangs and individuals who drive a significant portion of citywide violence. Oakland Ceasefire partners will use CalGRIP funding to strengthen and sustain current efforts by:

- Increasing the **level of intensive case management** support provided to the high-risk individuals identified by law enforcement and Street Outreach through HSD;
- Training Oakland Ceasefire partners in **evidence-based practices** such as Motivational Interviewing, Cognitive Behavioral Therapy and Family Crisis Counseling;
- Increasing **infrastructural support for faith-based partners** to sustain their community engagement efforts, including mentoring with high-risk individuals identified through the strategy, and police-community trust building activities through amending a grant agreement with California Partnership for Safe Communities, amending a grant agreement with The Mentoring Center, and entering into a new grant agreement with Empower Initiative; and
- Increasing **coordination, data collection, analysis and program evaluation** efforts through amending a contract with Resource Development Associates (RDA). Staff is requesting a waiver of the RFP/Q requirements for the contract amendment for these services because based upon current work and prior experience with data analysis of the City's violence prevention programs, RDA is best qualified to do the work for this project that is an extension of their current work

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PUBLIC OUTREACH/INTEREST

As with all funding initiatives, HSD developed the recommendations in this report in close consultation with key violence prevention and public safety partners. The Oakland Ceasefire Project Manager and HSD leadership staff discussed the opportunity with Oakland Ceasefire partnership representatives ranging from faith-based partners to local law enforcement to gain consensus on the proposal's focus and goals. Current Oakland Ceasefire clients were also consulted to identify program needs service gaps.

COORDINATION

Oakland Ceasefire is a regional approach to anti-gang activities. From the early stages of this funding opportunity, HSD was in communication with representatives of the Oakland Ceasefire Partnership Committee. In addition to commitment from proposed subcontractors, HSD has the expressed commitment and support of regional partners including Alameda County Probation, the District Attorney's Office, the Alameda County Sheriff's Office, Oakland Community Organizations, the Mayor's Office, and the Oakland Police Department. In preparation of this report and resolution, the City Attorney's Office, Budget Office, and the City Administrator's Office have been consulted.

COST SUMMARY/IMPLICATIONS

AMOUNT OF RECOMMENDATION/COST OF PROJECT: Approval of this resolution will authorize the City Administrator to accept the aforesaid grant in the amount of \$1.5 million from the CBSCC in three annual allocations of \$500,000 for the time period January 1, 2015 through December 31, 2017 and appropriate: **\$1,500,000** into the California Board of Corrections Fund (2152), Policy and Planning (78311) and OPD Bureau of Field Operations - Admin (107010) Organizations, Fostering Safe and Healthy Communities Program (SC22) and Projects (TBD). The CalGRIP grant program funding is subject to annual allocations though the State budget process, and therefore funding for the second and third years of the grant will be dependent on availability of funds and the City's compliance with the grant agreement.

Cost Elements of Agreement/Contract: Up to \$455,000 (30% of total funds) will be allocated to non-profit agencies to support Oakland Ceasefire implementation, including:

- *The Mentoring Center (TMC)* will receive an amount not to exceed **\$180,000** over the three-year project period to hire a part-time Community/Faith Coordinator, who will be responsible for organizing mentor training and matching mentors with interested clients.
- *Empower Initiatives* will receive an amount not to exceed **\$75,000** over the three-year project period to support faith partner recruitment and engagement in Ceasefire, and assist with the development and implementation of procedural justice training for OPD.
- *California Partnership for Safe Communities (CPSC)* will receive an amount not to exceed **\$200,000** over the three-year project period to provide assistance around best practices in

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Ceasefire implementation, including assistance to OPD in integrating Group Audit exercises into standard operating procedure.

HSD will allocate up to \$291,195 (19% of total funds) over the three-year project period to OPD for 1.0 FTE Volunteer Program Specialist II (2.5 years, beginning in July 2015) to support the Ceasefire Project Manager.

HSD will allocate an estimated \$619,982 (41% of total funds) over the three-year period to cover the cost of 2.0 FTE which includes: 1.0 FTE Program Planner/Step 3 (2.5 years) to coordinate grant activities and assist with data collection, analysis, and evaluation, and 1.0 FTE Case Manager I/Step 3 (2.5 years beginning in July 2015) to work with Oakland Ceasefire participants.

HSD will allocate up to \$27,000 (2% of grant funds) to outside consultants to-be-determined through the City's three-bid process to train Case Managers and mentors in evidence-based programs such as Motivational Interviewing and Cognitive Behavioral Therapy.

HSD will allocate up to \$75,000 (5% of total funds) to amend the Professional Service Agreement with Research Development Associates (RDA) for an independent evaluation of the programs funded by the CalGRIP Grant.

HSD will allocate up to \$31,823 (2% of total funds) to cover cost of program materials and office supplies for the OPD Project Manager and HSD staff, as well as required travel.

Source of Funding: California Gang Reduction, Intervention and Prevention (CalGRIP) Grant from the California Board of State and Community Corrections.

Fiscal Impact: Due to the 10% limit on indirect costs imposed by grant requirements, HSD is recommending Council grant a Central Services Overhead Waiver, and that all Central Services Overhead charges associated with this grant in an estimated amount of \$46,355 per year will be offset through a contribution of the General Purpose Fund.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

The Oakland Ceasefire Partnership held 6 call-ins from October 2012 through October 2014, reaching 113 probationers/parolees identified by law enforcement as at highest risk of gang/gun violence. Seventy-three (65%) of these individuals opted to receive intensive support services through HSD. As of August 2014, only 33% of call-in participants were rearrested on violent or firearm offenses. In East Oakland, the initial Oakland Ceasefire target area, homicides decreased by 27% and shootings by 12% in 2013. This positive trend has continued in 2014, with a citywide year-to-year decrease of 13% in homicides and 16% in shootings as of November. Additionally, RDA's recent evaluation report of HSD's Oakland Unite violence prevention programs, related to but not including Ceasefire, found that across programs, participants served

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in FY 2011-2012 saw an 81% reduction in re-arrests for violence with more than three-quarters of participants not being re-arrested at all within one year of program enrollment.

SUSTAINABLE OPPORTUNITIES

Economic: Providing support services for Oakland residents affected by violence will improve their economic stability by linking them to organizations and programs geared to produce positive outcomes around recidivism reduction, educational achievement, and employment. Breaking the cycle of violence has the potential to reduce expenses in medical care, police services, and incarceration costs, among other costs.

Environmental: By expanding social services to and improving opportunities for those most impacted by violence, marginalized communities are made safer, healthier, and stronger through the sustained development of its most disenfranchised members.

Social Equity: Oakland Ceasefire helps young adults identified through the program achieve a greater degree of social equity by expanding employment opportunities and providing comprehensive support services in the areas of mental health, legal advocacy, crisis response, and intensive case management.

For questions regarding this report, please contact Peter Kim, Oakland Unite Manager, at 510-238-2374.

Respectfully submitted,


SARA BEDFORD, Director
Human Services Department

Oakland Unite Division

Reviewed by: Peter Kim, Manager

Prepared by: Josie Halpern-Finnerty, Planner
Priya Jagannathan, Planner

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 City Attorney

 FILED
 OFFICE OF THE CITY CLERK
 OAKLAND

OAKLAND CITY COUNCIL

2015 JAN 15 AM 10:00 RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO

1) ACCEPT AND APPROPRIATE A CALIFORNIA GANG REDUCTION, INTERVENTION AND PREVENTION (CALGRIP) GRANT FROM THE CALIFORNIA BOARD OF STATE AND COMMUNITY CORRECTIONS (CBSCC) FOR \$1.5 MILLION DOLLARS TO BE RECEIVED IN THREE ANNUAL ALLOCATIONS FOR THE TIME PERIOD OF JANUARY 1, 2015 THROUGH DECEMBER 31, 2017;

2) AMEND THE EXISTING OAKLAND UNITE GRANT AGREEMENT WITH THE MENTORING CENTER TO INCREASE THE GRANT IN AN AMOUNT NOT TO EXCEED \$180,000, ADD SERVICES FOR CEASEFIRE CLIENTS, AND EXTEND THE GRANT TERM THROUGH DECEMBER 31, 2017;

3) AMEND THE EXISTING OAKLAND POLICE DEPARTMENT GRANT AGREEMENT WITH CALIFORNIA PARTNERSHIP FOR SAFE COMMUNITIES TO INCREASE THE GRANT IN AN AMOUNT NOT TO EXCEED \$200,000, ADD SERVICES FOR CEASEFIRE BEST PRACTICES, AND EXTEND THE GRANT TERM THROUGH DECEMBER 31, 2017;

4) ENTER INTO A NEW GRANT AGREEMENT WITH EMPOWER INITIATIVE TO PROVIDE SUPPORT FOR CEASEFIRE COMMUNITY OUTREACH AND CLIENT MENTORING EFFORTS IN AN AMOUNT NOT TO EXCEED \$75,000 FOR THE TIME PERIOD OF JANUARY 1, 2015 THROUGH DECEMBER 31, 2017;

5) APPROPRIATE FUNDS TO AUGMENT EXISTING VIOLENCE PREVENTION SERVICES IN OAKLAND POLICE DEPARTMENT AND HUMAN SERVICES DEPARTMENT IN AN AMOUNT NOT TO EXCEED \$970,000 OVER THE THREE-YEAR PROJECT PERIOD; AND WAIVING THE REQUEST FOR PROPOSALS/QUALIFICATIONS REQUIREMENTS AND AUTHORIZING AN AMENDMENT OF THE AGREEMENT WITH RESOURCE DEVELOPMENT ASSOCIATES FOR EVALUATION SERVICES TO INCREASE COMPENSATION IN AN AMOUNT NOT TO EXCEED \$75,000, ADD ADDITIONAL PROGRAM EVALUATION SERVICES, AND EXTEND THE AGREEMENT THROUGH DECEMBER 31, 2017

WHEREAS, the City of Oakland voters passed Measure Y, the Violence Prevention and Public Safety Act of 2004, in November 2004, and Measure Z, the Oakland Public Safety and Services Violence Prevention Act in November 2014, approving a series of taxes to support violence prevention objectives, programs and services to reduce violence among children, youth and young adults in Oakland; and

WHEREAS, Oakland continues to be ranked federally as the fifth most violent city in the nation despite recent reductions in homicides and gun violence; and

WHEREAS, Oakland Ceasefire is based on the nationally recognized, evidence-based Boston Ceasefire strategy for reducing group/gang violence; and

WHEREAS, the Human Services Department (HSD)/Oakland Unite, in collaboration with the Oakland Police Department (OPD) and other community partners, participates actively and directly in the Oakland Ceasefire Strategy by funding intensive case management services and coordination efforts within the strategy; and

WHEREAS, the City of Oakland, HSD, in partnership with OPD, the Mayors' Office, local faith and community organizations, and regional law enforcement agencies, has received a California Gang Reduction, Intervention and Prevention (CalGRIP) Grant from the California Board of State and Community Corrections (CBSCC); and

WHEREAS, HSD is seeking authorization to accept, appropriate, and allocate CalGRIP funds received from the CBSCC in the amount of \$1.5 million to be received in three annual allocations of \$500,000 per year and expended from January 1, 2015 through December 31, 2017; and

WHEREAS, the City of Oakland HSD seeks to amend its existing grant agreement with The Mentoring Center to increase funding in an amount not to exceed \$180,000, to extend the grant term through December 31, 2017, and include additional services to coordinate mentoring support for Ceasefire clients; and

WHEREAS, HSD seeks to enter into a new grant agreement with Empower Initiative in an amount not to exceed \$75,000 from January 1, 2015 to December 31, 2017 to support faith partner recruitment and engagement in Ceasefire, and assist with the development and implementation of procedural justice training for OPD; and

WHEREAS, the City of Oakland OPD seeks to amend its existing grant agreement with California Partnership for Safe Communities (CPSC) and increase funding in an amount not to exceed \$200,000, extend the grant term through December 31, 2017, and include additional services to provide assistance around best practices in Ceasefire implementation; and

WHEREAS, the City of Oakland HSD seeks to amend the existing professional service agreement with Resource Development Associates (RDA) for evaluation services to increase funding in an amount not to exceed \$75,000 and extend the term of the agreement through December 31, 2017, and amend the scope of services to include evaluation of the programs funded by the CalGRIP grant; and

WHEREAS, Oakland Municipal Code section 2.04.051.A. requires the City Administrator to conduct a request for proposals/qualifications (RFP/Q) process for professional services contracts in excess of \$25,000 and OMC section 2.04.051.B. allows Council to waive the RFP/Q requirements upon a finding by the Council that it is in the best interest of the City to do so; and

WHEREAS, City staff recommends waiving the RFP/Q requirements for the contract amendment for these services because based upon current work and prior experience with data analysis of the City's violence prevention programs, RDA is best qualified to do the work for this project that is an extension of their current work; and

WHEREAS, an estimated amount of \$291,195 will be allocated for 2.5 years over the three-year project period, beginning in July 2015, to cover 1.0 FTE Volunteer Program Specialist II (beginning in July 2015) to support the Ceasefire Project Manager; and

WHEREAS, an estimated amount of \$619,982 will be allocated over the three-year project period to the Oakland HSD to cover the following grant funded positions: 1.0 FTE Program Planner (2.5 years beginning July 2015) to coordinate grant activities and assist with data collection, analysis, and evaluation, and 1.0 FTE Case Manager I (2.5 years beginning in July 2015) to work with Oakland Ceasefire participants; and

WHEREAS, the City of Oakland HSD will allocate up to \$27,000 to outside consultants to be-determined through the City's three-bid process to train Case Managers and mentors in evidence-based programs such as Motivational Interviewing and Cognitive Behavioral Therapy; and

WHEREAS, staff is requesting that all Central Services Overhead charges associated with this grant in an estimated amount of \$46,355 per year be offset through a contribution of the General Purpose Fund; now, therefore, be it

RESOLVED: That the City Administrator is hereby authorized to accept the CalGRIP grant from the CBSCC in the amount of \$1,500,000 to be received in three annual allocations of \$500,000 per year for the time period January 1, 2015 through December 31, 2017 and appropriate the allocations annually into the California Board of Corrections Fund (2152), Policy and Planning Organization (78311) and OPD Bureau of Field Operations – Admin Organization (107010), Fostering Safe and Healthy Communities Program (SC22) and Projects (TBD); and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to amend the existing grant agreement with The Mentoring Center to increase the grant in an amount not to exceed \$180,000, include additional services for mentoring Ceasefire clients, and extend the grant term through December 31, 2017; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to amend the existing grant agreement with California Partnership for Safe Communities to increase the grant in an amount not to exceed \$200,000, include additional services for Ceasefire best practices, and extend the grant agreement through December 31, 2017; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to execute and enter into a new grant agreement for the time period of January 1, 2015 through December 31, 2017 with Empower Initiative for an amount not to exceed \$75,000; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to amend the existing professional service agreement with Resource Development Associates (RDA) to increase the compensation in an amount not to exceed \$75,000, extend the term of the agreement through December 31, 2017, and amend the scope of services to include evaluation services for the programs funded by the CalGrip grant; and be it

FURTHER RESOLVED: That pursuant to OMC 2.04.051.B. and for the reasons stated above and in the City Administrator's report accompanying this item, the City Council finds that it is in the best interests of the City to waive the RFP/Q requirements for this contract amendment and so waives the requirements; and be it

FURTHER RESOLVED: That the City Administrator is authorized to allocate an amount not to exceed \$291,195 over the three-year project period to the Oakland Police Department to cover 1.0 FTE Volunteer Program Specialist II; and be it

FURTHER RESOLVED: That the City Administrator is authorized to enter into agreements with outside consultants to-be-determined through the City's informal RFP/RFQ process to train staff in evidence-based programs in a total amount not to exceed \$27,000; and be it

FURTHER RESOLVED: That the City Administrator is authorized to allocate an amount not to exceed \$619,982 over the three-year project period to cover 1.0 FTE Program Planner to coordinate grant activities and assist with data collection, analysis, and evaluation, and 1.0 FTE Case Manager I to work with Oakland Ceasefire participants; and be it

FURTHER RESOLVED: That all Central Services Overhead charges associated with this grant in an estimated amount of \$46,355 per year will be offset through a contribution of the General Purpose Fund; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests and related actions which may be necessary to carry out the basic purpose of this resolution, without increasing the amount of the agreements; and be it

FURTHER RESOLVED: That said grant agreements shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, AND
PRESIDENT GIBSON MCELHANEY

NOES-

ABSENT-

ABSTENTION-

ATTEST _____
LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California