



AGENDA REPORT

TO: Jestin D. Johnson
City Administrator

FROM: Sofia Navarro
Interim Director Human
Services Department

SUBJECT: Amend Resolution 90767 C.M.S. -
OFCY FY 2025-2026 Grant Renewals
and Programmatic Changes

DATE: September 17, 2025

City Administrator Approval


Jestin Johnson (Sep 22, 2025 09:51:31 PDT)

Date 09/22/2025

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Amending Resolution No. 90767 C.M.S., Which Awarded Oakland Fund For Children And Youth (OFCY) Grants to Seventy-Four (74) Nonprofit And Public Agencies For One Hundred And Forty-Four (144) Distinct Grant Programs Providing Direct Services For Fiscal Year 2025-2026, To:

- (1) Correct The Total Awarded Amount From Eighteen Million Two Hundred Fifty-Two Thousand Two Hundred And Eighty-Two Dollars (\$18,252,282), To Eighteen Million Five Hundred Twenty-Seven Thousand Three Hundred And Eighty-Two Dollars (\$18,527,382); And**
- (2) Change The Lead Agency Without Changes To The Grant Amounts For The Following:**
 - 1) Replace Asian Pacific Environmental Network (APEN) With The Center for Empowered Politics Education Fund (CEPEF) As The Fiscal Sponsor For AYPAL Building API Community Power Youth Leadership And Development Program**
 - 2) Replace The Oakland Leaf Foundation With Girls Inc. Of Alameda County As The Grantee Agency For Learning Without Limits Expanded Learning Program**

EXECUTIVE SUMMARY

[Resolution 90767 C.M.S.](#) incorrectly listed the total amount of approved programs and funding allocations. Approval of this proposed resolution will correct that miscalculation and provide staff with the necessary spending authority to contract with all programs previously authorized under Resolution 90767 C.M.S. This action does not alter the total number of grants (144) or the approved amount for each grant.

Life Enrichment Committee
September 30, 2025

After Resolution No. 90767 C.M.S. was adopted by City Council on June 17, 2025, Oakland Fund for Children and Youth (OFCY) staff were informed of programmatic changes to grant awards for Fiscal Year (FY) 2025-2026.

The AYPAL Program is funded as part of the Youth Leadership and Development Strategy. On June 9, 2025, Asian Pacific Environmental Network (APEN) transferred fiscal sponsorship of AYPAL to the Center for Empowered Politics Education Fund (CEPEF). On June 25, 2025, OFCY staff were informed that the Oakland Leaf Foundation had transitioned the operation of expanded learning services¹ at Learning Without Limits to Girls Inc. of Alameda County. Both agencies participated in the competitive bid process for Oakland Fund for Children and Youth (OFCY) funding and are current expanded learning service providers for Fiscal Year (FY) 2025-2026.

Approval of this resolution will ensure the legislation correctly states Girls Inc. of Alameda County as the agency provider for Learning Without Limits' expanded learning program and CEPEF as the fiscal sponsor for the AYPAL program for FY 2025-2026.

Table 1: Summary of Programmatic Changes for Fiscal Year 2025-2026

OFCY Agency Approved (<i>remove</i>)	Award Amount	Agency Change (<i>replace</i>)
APEN	\$100,000	Center for Empowered Politics Education Fund (CEPEF)
Oakland Leaf Foundation	\$85,000	Girls Inc of Alameda County

The OFCY Planning and Oversight Committee unanimously approved the budget increase and programmatic changes on July 23, 2025. Funding recommendations were made based on the projected funds available to OFCY as provided by the Budget Bureau for FY 2025-2026.

The changes recommended will support the continuation of vital direct services as mandated by the Oakland Kids First! Adopted [Ordinance No. 13588 C.M.S.](#) on March 3, 2020, which extended OFCY for twelve years, beginning July 1, 2021, and continuing through June 30, 2033, and through Resolution No. 90767 C.M.S.

The total project cost of FY 2025-2026 OFCY grant agreements is \$18,527,382. Kids First! legislation requires that no less than 90% of funds be used for direct services for children and youth through the award process.

BACKGROUND / LEGISLATIVE HISTORY

The City Council approved the [2022-2025 OFCY Strategic Investment Plan](#) in December 2021. Based on the subsequent release of the OFCY Request for Proposals (RFP) in January 2022, and the recommendation of grant awards by the Planning and Oversight Committee in April 2022, the City Council approved 149 grant awards totaling \$19,042,382 for FY 2022-2023, with

¹ Expanded learning services include enrichment programs provided after school and during the summer.

an option to approve one year grant renewals for fiscal year 2023-2024 and 2024-2025, for the three-year OFCY grant cycle ([Resolution 89245 C.M.S.](#)) on June 7, 2022.

On November 1, 2022, the City Council approved [Resolution 89461 C.M.S.](#) to make amendments to Resolution 89245 with these corrections.

On June 6, 2023, the City Council approved [Resolution 89772 C.M.S.](#) to award OFCY grant agreements for FY 2023-2024. On June 18, 2024, the City Council approved [Resolution 90310 C.M.S.](#) to award OFCY grant agreements for FY 2024-2025.

On December 17, 2024, the City Council approved [Resolution 90579 C.M.S.](#), amending [Resolution 90310 C.M.S.](#) to address several programmatic changes and updates.

On June 9, 2025, OFCY staff were notified that the Asian Pacific Environmental Network (APEN) transferred fiscal sponsorship of the AYPAL program to the Center for Empowered Politics Education Fund (CEPEF).

On June 17, 2025, the City Council approved Resolution 90767 C.M.S. extending the FY 2024-2025 grants for FY 2025-2026 to 74 nonprofit and public agencies operating 144 distinct grant programs.

On June 25, 2025, OFCY staff received notice that administration of the Learning Without Limits afterschool program would change from the Oakland Leaf Foundation to Girls Inc. of Alameda County.

On July 23, 2025, the Planning and Oversight Committee unanimously approved the correct award allocation amount and two programmatic changes for 74 agencies and 144 programs, reflected in Attachment A.

OFCY is a reliable funding stream that has historically served to fill unmet needs and gaps by supplementing the work of community-based, anchor, and public agencies. OFCY's existing funding approach has emphasized breadth over depth to strengthen the ecosystem of support and resources available to children, youth, and their families. OFCY funding is leveraged by grantees to ensure comprehensive programming is available to focus populations.

OFCY funded core programs are prevention and early intervention oriented. Funded programs are designed to increase the investment to low-income ethnic communities (including African American, Hispanic/Latino/x, Asian/East Asian, Pacific Islander, and Native American).

OFCY programs are culturally responsive, age-appropriate, and child, youth, and family-centered. Funded services include parent support groups, family engagement, mental health services, academic enrichment, youth employment, leadership development, and transitional programs for older youth.

ANALYSIS AND POLICY ALTERNATIVES

Approval of this resolution advances the Citywide priority of **Clean, Healthy, Sustainable Neighborhoods** through grant funding to 144 community-based organizations and public agencies within each of the seven council districts. The object is to address the impact of disparate outcomes, community stressors, and socio-economic factors by the provision of prevention and early intervention-oriented programs and equitable service delivery.

The approval of this resolution also advances the Citywide priority of **Responsive, Trustworthy Government** by ensuring the amount approved by City Council accurately reflects the costs to deliver the programs funded through OFCY. Amending Resolution 90767 C.M.S. to reflect the actual total cost of all approved grant amounts for the 74 agencies delivering 144 programs serving children, youth, and their families in FY 2025-2026 will give staff the appropriate spending authority needed to successfully execute contract agreements.

This resolution advances the Citywide priority of **Holistic Community Safety** by enabling staff to provide youth development and expanded learning services. AYPAL is a leadership development, community organizing and coalition building organization that seeks to create healthy, safe, and thriving communities. AYPAL's mission is to empower Oakland's low-income Asian & Pacific Islander immigrant and refugee families to be leaders for school reform and neighborhood change. Girls Inc. of Alameda County Afterschool Program provides literacy intervention activities and other academic supports, including STEM enrichment, structured homework help, parent engagement, physical activities, and a daily healthy snack.

Rejection of the funding recommendations, inclusive of programmatic changes, would result in a delay in services for programs in 2025-2026 and a loss of services for OFCY programming that directly impact Oakland's most vulnerable children, youth, and families.

Rejection of this proposal would result in returning to the Planning and Oversight Committee for review and reduction of programs that were unanimously approved in an amount equal to \$275,100, which is the amount needed to fund all approved programming.

A revised renewal recommendation resulting from Council rejection would be considered by the Planning and Oversight Committee at the next meeting and would return to the City Council after approval by the Planning and Oversight Committee.

FISCAL IMPACT

The total cost of 144 grant agreements is \$18,527,382 for FY 2025-2026. **Table 2** shows the difference in the total amount requested and approved through Resolution 90767 C.M.S. for FY 2025-2026 compared to the actual cost to cover all grants approved.

Table 2: Adjusted Costs for Approved FY 2025-2026 Grant Agreements

Amount approved through Resolution 90767 C.M.S.	\$18,252,282
Amount needed to fund all grants approved through Resolution 90767 C.M.S.	\$18,527,382
Difference	\$275,100
Revised Amount requested through this resolution	\$18,527,382

Table 3: Proposed Funding Allocations by OFCY Investment Strategy

If approved, **Table 3** below reflects the amounts and the number of programs by OFCY funding strategy recommended in this report.

Strategy Area	# Programs Funded	Total Funding by Strategy
Social-Emotional Well-Being in Early Childhood	4	\$ 775,000
Family Resource Centers and Parent Engagement	10	\$ 2,261,035
Comprehensive School-Based Afterschool at Elementary Schools	38	\$ 3,245,000
Comprehensive School-Based Afterschool at Middle Schools	14	\$ 1,400,000
Middle School Engagement, Wellness, and Transitions	5	\$ 710,000
High School and Post-Secondary Student Success	11	\$ 1,245,000
Youth Leadership & Development	33	\$ 4,645,347
Summer Academic & Enrichment, Summer Youth Employment	12	\$ 1,161,000
Violence Prevention	3	\$ 655,000
Career Access and Employment for Opportunity Youth	9	\$ 1,660,000
Career Access and Employment for Youth in School	5	\$ 770,000
TOTAL	144	\$ 18,527,382

The City of Oakland adopted the budget for FY 2025-2026 and identified an estimated \$22,744,353 for the Kids First! Children's Fund.

Kids First! Legislation requires that no less than 90% of funds be used for direct services for children and youth through the award process, and no more than 10% of funds can be used for administrative costs. Ninety percent (90%), or \$20,469,918, of the annual allocation is available for grants, and 10%, or \$2,274,435, is available for evaluation, strategic planning, and other administrative costs in FY 2025-2026.

For the FY 2025-2026 OFCY grants renewal extension, Carry Forward (CF) funding will be used in addition to the annual GPF allocated amount of \$22,744,353 estimated by the City of Oakland Finance Department for FY 2025-2026.

Table 4: Funding Table

Fund Source	Organization	Project	Account	Program	Total Amount
1780 - Oakland Fund for Children and Youth (OFCY) - Kids First Oakland Children's Fund	78251 - Youth Services Organization	1007729 - OFCY FY 2025 - 2026 Project	54912	YS04 - OFCY Program	\$18,527,382

PUBLIC OUTREACH / INTEREST

On March 19, 2025, the Planning and Oversight Committee approved the FY 2025-2026 grant allocations in a notices public meeting.

On July 23, 2025, the Planning and Oversight Committee approved a report presenting the amended awards amount that reflected the correct cost of grants, the correct fiscal sponsor for the AYPAL program, and the correct agency for the Learning Without Limits program, noticed in a public meeting.

COORDINATION

This report and legislation have been reviewed by the Office of the City Attorney, the Budget Bureau, and the City Administrator's Office. The Analysis section utilized guidance from the Department of Race and Equity in adherence with [Administrative Instruction 580](#) to achieve equitable opportunities for all people and communities in Oakland.

PAST PERFORMANCE, EVALUATION, AND FOLLOW-UP

The grant renewal process includes a review of OFCY programs to determine if programs are on track with annual performance targets and guides the recommendations for each program renewal that is recommended to the Planning and Oversight Committee. The recommended grantees have met and/or exceeded the identified projections and have indicated that capacity exists within their organizations to absorb and implement these programs as recommended for FY 2025-2026. The annual evaluation FY 2023-2024 was approved by the Planning and Oversight Committee in March 2025 and approved by City Council in June 2025.

OFCY has contracted with The Bridging Group to conduct the FY 2024-2025 evaluation, which will include: a comparison of service goals vs. actual goals met, an overview of the focus population served using an equity framework, a summary of responses to the grantee youth and

parent participant surveys, highlights of successes, participant stories, identification of challenges and barriers, and a description of lessons learned.

OFCY continues to engage in a participatory process with grantees to move from self-reported open text narrative to defined proscriptive qualitative measurable outcomes that align with existing quantitative grantee reported outcomes for FY 2025-2026.

A snapshot of Quarter Four (4) performance reports outcomes data for programs operating through June 30, 2025, is provided in **Table 5**. Each site individually identified and defined their own outcomes, created their own data collection instruments, and submitted data to OFCY through the Cityspan database.

Table 5: Outcomes for Select OFCY Sites

Program 1: Building API Community Power Youth Leadership And Development Services		
Outcome	Achieved in Q4?	Additional Information
Youth will develop leadership skills to empower low income API families to take part in campaign and social change initiatives. Youth leaders will develop facilitation, public speaking, and critical analysis skills.	Yes	Youth developed the theme of this year's May Arts, "We're still standing" to uplift the needs of immigrant communities despite of the current administration's attacks on immigrant communities. Youth conducted more outreach and recruitment events that yielded a growing base for next year's internship with over 30 applicants.
Coalition building/Campaign AYPAL youth leaders will work with community partners to work on the implementation of the youth vote through civic engagement initiatives that include but are not limited to voter education and engagement, candidate forums, voter registration, and data collection.	Yes	Youth participated in the Oakland Youth Vote Initiative and hold delegation meetings with the OUSD Board and educators to map out the institutionalization phase of the campaign to build sustainability and longevity of the youth vote for future election cycles.

Program 2: Learning Without Limits		
Outcome	Achieved in Q4?	Additional Information
Safety and Connection: By the end of the program year, at least 90% of students will indicate that they feel the afterschool program is a safe space where they are connected to peers and supported by staff, as measured by the youth survey administered at the beginning and end of the year.	Yes	77% of students responded “yes” and an additional 14% responded “somewhat” to the statement: “This afterschool program is a safe and supportive space.” With 91% of students expressing either full or partial agreement, this indicates a strong overall sense of safety and support within the program, meeting the 90% target.
Social Emotional Learning (SEL): At least 80% of students will report increased confidence in participating actively in afterschool activities, as measured by the youth survey conducted at the end of the year.	No	77% of students reported increased confidence in participating actively in afterschool activities, just shy of the 80% goal. Continued emphasis on SEL-focused strategies, relationship-building, and inclusive activity design will be key to closing this gap in the coming year.
By the end of the year, at least 75% of 5th grade students will have taken on leadership roles or increased responsibilities within the program, as documented through participation records and feedback from instructors regarding student involvement in program activities or planning.	Yes	69% of 5th grade students responded “yes” and an additional 19% responded “somewhat,” to the statement: “I am learning how to be a leader in the afterschool program.” The metric falls slightly short of the 75% target based on self-reported data alone, but instructor observations and monthly reports indicate increased leadership among 5th grade students and students in other grade levels.

By applying a Racial Equity Impact Analysis (REIA), OFCY continues to integrate a Race and Equity lens into its priority setting, focus populations, data collection, and grantmaking decisions. In collaboration with the Department of Race and Equity, OFCY supports grantees in embedding equity into their programming through targeted training and guidance. While OFCY is not a direct service provider, it works to influence equity outcomes by partnering with institutions that have a more direct impact at the population level.

OFCY remains committed to advancing equity by building on the foundation laid through the 2021 Community Needs Assessment and Racial Equity Analysis Report, as well as the HSD Stressors Index. This work guides OFCY in affirming its commitment to serving all children, youth, and their families, especially those experiencing the most disparities, using data to assess socio-economic and stressors, engaging directly with community-based agencies that serve impacted communities, designing strategies to dismantle barriers and increase access,

and collaborating with systems that hold the responsibility and capacity to address systemic and institutional inequities.

SUSTAINABLE OPPORTUNITIES

Economic: OFCY funding supports local employment by investing in Oakland-based public and nonprofit agencies that hire local staff and contribute positively to the city's economy. In addition, OFCY directly funds youth through paid internships and work experience opportunities. Grantees also use OFCY funds to leverage additional resources—local, state, federal, and philanthropic—bringing increased investment into Oakland communities.

Environmental: Programs will support community health and safety by providing physical activities outdoors and nutritional snacks to improve the health and well-being of children and youth.

Race & Equity: OFCY prioritizes funding for services that reach youth and families with the greatest needs. Programs support children, youth, and families with basic health, education, enrichment, and employment services. The overwhelming majority of program participants are Latinx, African American, and Asian, indicating a racial equity focus on the funding and delivery of programming. Programs are intended to provide children, youth, and families that otherwise may not have the ability to participate in enriching, academically supportive, and socially engaging programming free of charge.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council:

Adopt A Resolution Amending Resolution No. 90767 C.M.S., Which Awarded Oakland Fund For Children And Youth (OFCY) Grants to Seventy-Four (74) Nonprofit And Public Agencies For One Hundred And Forty-Four (144) Distinct Grant Programs Providing Direct Services For Fiscal Year 2025-2026, To:

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**2. Replace The Oakland Leaf Foundation With Girls Inc. of Alameda County As
The Grantee Agency For Learning Without Limits Expanded Learning Program**

For questions regarding this report, please contact Robin Love, Children and Youth Services
Manager, at (510) 238-3231.

Respectfully submitted,

Sofia Navarro
Sofia Navarro (Sep 16, 2025 09:21:44 PDT)

Sofia Navarro, Interim Director
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Attachments: (1)

(A): Updated List of FY 2025-2026 OFCY Grant Renewal Awards by Organization & Program