

CITY OF OAKLAND

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OAKLAND

2019 JUN -6 PM 4:25

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: J. Nicholas Williams
Director

SUBJECT: Informational Report On Joint Use Of
OUSD Shared Facilities And
Agreement

DATE: May 24, 2019

City Administrator Approval

Date:

6/5/19

RECOMMENDATION

Staff Recommends That The City Council Receive An Informational Report On The Joint Use Of Shared Facilities, An Update On The Joint Facilities Use Agreement, And Provide Input On The New Joint Facilities Use Agreement Between City Of Oakland (City) And Oakland Unified School District (District).

EXECUTIVE SUMMARY

The current Joint Facilities Use Agreement (JFUA) between the City and Oakland Unified School District "District" expired on June 30, 2013. The City, District, and legal counsel are in the process of preparing a new agreement. This report outlines the primary components of the new agreement and describes ongoing shared use of facilities. Staff will return to City Council, at a date to be determined, to seek authorization to enter into the new agreement.

BACKGROUND / LEGISLATIVE HISTORY

The City and District have a long history of shared facility use that best serve the needs of the public. The most recent agreements contemplated the use of City facilities under the supervision of Oakland Parks, Recreation and Youth Development (OPRYD) and District for youth, adult recreational, and educational programs such as Neighborhood Crime Prevention Councils (NCPC) and Citizens of Oakland Respond to Emergencies (C.O.R.E.). The City and District entered into an agreement in 2008 that expired June 30, 2013. The City and District continue to operate shared facilities under the most recent agreement and at the facility level OPRYD and District continue the community based relationship to collaborate on programming to best serve the community.

Item: _____
Education Partnership Committee
June 17, 2019

ANALYSIS AND POLICY ALTERNATIVES

The primary components of the Joint Facility Use Agreement are as follows:

1. Joint Use

By agreement the District and City are allowed access to each other's facilities free of charge for youth, adult recreational, and educational programs such as Neighborhood Crime Prevention Councils (NCPC) and Citizens of Oakland Respond to Emergencies (C.O.R.E.). Use and maintenance fees are not charged, however supplemental costs, such as staffing, are paid for by the entity using the facility. Utilities, such as water, gas, and electricity costs, are not considered supplemental costs. The cost to pay a custodian or attendant to be onsite during hours the facility would normally be closed is an example of a supplemental cost.

2. Facilities and Scheduling

The Facility List, incorporated into the agreement, lists the sites for shared use and which entity governs the facility. The entity that issues use permits for the property has first priority to schedule the shared facility, the other entity is given second priority, community youth groups have third priority and other community organizations or agencies have fourth priority.

The Facility List is updated on an annual basis to adjust for facility changes, such as temporary or long-term closures, changes in use, etc.

3. Coordination

A Joint Facility Use Committee consisting of five representatives from each organization will meet regularly, but at least quarterly to coordinate and approve programs at the shared facilities, establish sub-committees to deal with facility scheduling, consider requests regarding reduced fees for uses that fall outside the scope of the JFUA, communicate maintenance needs and planned capital improvements, and prepare the Facility Use Report to be submitted to City Council and the District Board.

4. Term

The proposed term of the agreement is for five years with one five-year extension. Legal requirements including but not limited to documentation of insurance coverage with certificate of additionally insured, indemnification, tuberculosis testing, fingerprinting and background verification of employees, volunteers, agents etc., hazardous material handling, and rules of conduct are covered in the agreement.

Ongoing collaborations at OPRYD recreation centers and programs are as follows:

Oakland Fine Arts Summer School (OFASS)

OFASS, a successful four-week free summer arts program created 25 years ago in collaboration with OUSD, introduces youth to a variety of art forms. Over 250 students, kindergarten through fifth grade, are enrolled in the program. OFASS is hosted at a District facility and move yearly, when possible, to provide youth living in each City Council District an opportunity to participate. The program operates a full school day with District hosting the

morning session and OPRYD hosting the afternoon session. Each collaborative partner is responsible for funding their portion of the program. The focus for OPRYD and the District remains equity for Oakland youth despite department cutbacks. OPRYD applied for and received funding through the Oakland Unified School District's 21st Century Grant fund during the previous 5 years. OPRYD applied for and received grant funds from Oakland Fund for Children and Youth (OFCY) and will continue to work and partnership with the District 2019 through 2021. During the past 10 years, over 2,000 Oakland youth have experienced the OFASS summer program.

OPRYD cultural arts staff have extended services to Technical High School at no cost to include; art classes, clay supplies, glazes, instruction, art exhibits, specialty programs, kiln use, kiln staff time and special presentations of student works.

Town Camp On The Move

Town Camp On The Move is a collaboration with OPRYD providing afternoon enrichment programming to fill the void left when District morning summer school ends. Programming will take place at District facilities with OPRYD to lead engaging and constructive Town Camp recreation activities. Discussion and planning is taking place with implementation expected summer 2020.

Sports

OPRYD works in collaboration with District utilizing the JFUA to ensure access to sports fields and courts. The OPRYD Sports Unit collaborates with District on the scheduling of fields and facilities to accommodate sports contests, leagues of various types including basketball, track and field, and flag football. Furthermore, District utilizes OPRYD fields and courts for recess activities.

OPRYD makes available recreation centers, especially those adjacent or near schools, to host District students during school hours for physical fitness activities. This usage is in high demand during winter months when outdoor activities can be impacted or in cases where the school may not have adequate facilities. Additionally, many OPRYD facilities offer afterschool programs in which OPRYD staff pick-up and safely escort children from District sites.

Pools

OPRYD works in collaboration with District to maximize the use of vital community assets, such as City swimming pools. Oakland, Skyline and Oakland Technical high schools have access to OPRYD pools for physical education and complete swimming.

OPRYD's jurisdiction includes six aquatic facilities; East Oakland Sports Center (EOSC) (D7), Fremont Pool (D5), Lions Pool (D4), Live Oak Pool (D2), deFremery Pool (D3), and Temescal Pool (D1).

OUSD's jurisdiction includes two aquatic facilities; McClymonds (D3) and Castlemont (D7).

Boating & Science

OPRYD provides water science and boating physical education programs for District students and procures grants from the California State Parks Division of Boating & Waterways to provide free or low cost programming for District students. Oakland High School students use Lake Merritt Boating Center classrooms free of charge for Environmental Science Academy storage and teaching space and OPRYD provides pontoon boat use at staff cost for scientific water sampling. The program served 129 Environmental Science Academy Oakland High School students in 2018. Additionally, 1,447 District 5th grade students attended 1 to 4 days of science and boating instructional field trips in 2018 with their classes. Of those, 961 were District Title 1 school students receiving OPRYD procured grant funded scholarships at 85 percent. In 2018, 26 Oakland International High School students received, a six-session boating Physical Education class program funded through an OPRYD procured grant.

As required by the federal Every Student Succeeds Act, California has identified 781 district, county and charter schools for 'comprehensive support and improvement' (CSI). Of these, 481 are schools receiving Title I federal funds and selected on the basis of poor performance on several indicators on the California School Dashboard. The District has twenty-eight schools that have been determined to be among the lowest performing in the State.

FISCAL IMPACT

This report is provided for discussion purposes so there is no direct fiscal impact. A report and resolution will be brought to the City Council and Oakland Unified School District Board for future consideration and action.

A primary component of the JFUA is to enable both the District and City access to each other's facilities free of charge, and foregoing revenue that may be otherwise garnered for rental of the facilities. Costs are incurred for each entity for supplemental costs, specifically labor costs that may be required to staff the facility during usage times. These costs would be covered by the entity using the facility and would be subject to funds available in the respective City and District departmental budgets.

PUBLIC OUTREACH / INTEREST

No outreach was deemed necessary for the proposed policy discussion beyond the standard City Council agenda noticing procedures.

COORDINATION

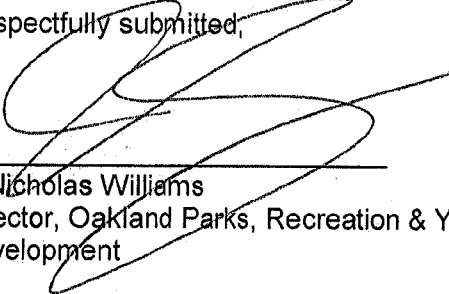
Coordination in developing a new agreement has been taking place among OPRYD, Human Services Department, City Attorney's Office, and Oakland Unified School District. Discussions were revitalized late spring of 2019 when meetings began with senior level management in attendance.

ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the Education Partnership Committee receive the informational report on the joint use of shared facilities, an update on the Joint Facilities Use Agreement, and provide input on the new Joint Facilities Use Agreement between City of Oakland and the Oakland Unified School District.

For questions regarding this report, contact Dana Riley, Assistant Director at (510) 238-6495.

Respectfully submitted,



J. Nicholas Williams
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Development

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