



AGENDA REPORT

TO: Jestin D. Johnson
City Administrator

FROM: G. Kentrell Killens
Interim Chief of Violence
Prevention

SUBJECT: SUPPLEMENTAL – DVP Grant
Agreements

DATE: August 31, 2023

City Administrator Approval

Date: Sep 6, 2023

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution To Authorize The City Administrator To Execute Grant Agreements With Twenty-Four Non-Profit Organizations And Public Agencies To Provide Violence Prevention And Intervention Services For The Period Of October 1, 2023, To June 30, 2025, In A Total Amount Not To Exceed Twenty-Eight Million Eighty-Seven Thousand Five Hundred Dollars (\$28,087,500), With The Ability To Extend Agreements For An Additional Three Months In Amount Not To Exceed Four Million Twelve Thousand Five Hundred Dollars (\$4,012,500) Contingent On Available Funds.

REASON FOR SUPPLEMENTAL

On September 12, 2023, the DVP will present its funding recommendations for violence prevention and intervention services grants for October 1, 2023, to June 30, 2025, to the Public Safety Committee. The cost of sustaining DVP grants at Fiscal Year (FY) 2022-2023 funding levels during this time period is \$32,375,000, but the DVP only has \$28,087,500 to spend due to the citywide budget deficit. The DVP must, therefore, reduce overall spending on grants by \$4,287,500.

The DVP recommends eliminating funding for employment services, from October 1, 2023, to June 30, 2025, which would save \$3,325,000. Since submitting its original agenda report for this item, the DVP has received additional questions from several councilmembers regarding other sources of funding for employment services and a more detailed rationale for eliminating employment funding from the DVP. This supplemental report is intended to provide that information.

This supplemental report also corrects the amount needed to fund violence prevention and intervention services from July 1, 2025, to September 30, 2025, pending available funds, from \$4,816,480 to \$4,012,500. The amount included in the original resolution and agenda report of \$4,816,480 was a mistake; \$4,816,480 is the total amount of general-purpose funding that will support grant agreements from October 1, 2023, to June 30, 2025. The DVP is correcting the amount needed to fund violence prevention and intervention services from July 1, 2025, to September 30, 2025, to \$4,012,500 to accurately reflect the cost of services.

Public Safety Committee
September 12, 2023

Employment Services

Table 1 presents the agencies funded by the DVP in FY22-23 to deliver employment services, the annual cost of those services, and the anticipated number of people served annually.

Table 1. Annual service costs and number of people served by DVP FY22-23 employment providers.

Service category	Annual cost	Annual number of people served
Adult employment (Group violence)	\$700,000	97
Center for Employment Opportunities	\$100,000	20
Oakland Private Industry Council	\$300,000	50
Youth Employment Partnership	\$300,000	27
Youth employment (Group Violence)	\$850,000	148
Lao Family Community Development	\$200,000	32
Oakland Kids First	\$200,000	35
Safe Passages	\$50,000	20
Youth Employment Partnership	\$400,000	60
Employment (Gender-based violence)	\$350,000	36
Building Opportunities for Self Sufficiency	\$350,000	36
Total	\$1,900,000	281

There are five (5) primary reasons for the DVP's decision to recommend eliminating funding for employment services instead of eliminating funding for other violence prevention and intervention services:

- 1. Employment services are funded by other city departments and county agencies, while other DVP services like life coaching, violence interruption, and gender-based violence hotlines are not.** Youth and adult employment services are funded by the City of Oakland through the Human Services Department (Oakland Fund for Children and Youth) and the Economic and Workforce Development Department (Oakland Workforce Development Board), respectively. The Alameda County Probation Department also funds youth and adult employment services for individuals on probation. **Tables 2-7** present information on the organizations funded through these alternative city and county funding sources and the award amounts. Organizations funded by the DVP in FY22-23 to deliver employment services are denoted by an asterisk (*) and **bold** font.

➤ **Oakland Fund for Children and Youth (OFCY)**

OFCY funds youth employment through three service categories: (1) Career Access and Employment for Opportunity Youth; (2) Oakland Summer Youth Employment; and (3) Career Access and Employment for Youth in School. **Tables 2-4** present the agencies funded in each service category and the amount of each FY23-24 grant award ([Resolution No. 89772 C.M.S.](#)). This list includes two organizations that the DVP funded for employment services in FY22-23.

Table 2. Agencies funded by OFCY in FY23-24 to deliver youth employment services in the *Career Access and Employment for Opportunity Youth* service category.

Agency	Population served	Grant award	Number of youth served
Bridges from School to Work	Opportunity youth and youth with special needs ages 17-24	\$150,000	60
Civicorps	Young adults ages 18-26	\$115,000	35
First Place for Youth	Current and former foster youth ages 14-21	\$225,000	250
Lao Family Community Development*	16-21-year-old young people living in East and West Oakland	\$120,000	18
New Door Ventures	Youth ages 16-21 who are unemployed and not engaged in school	\$225,000	45
Safe Passages	Youth ages 16-21 from West and Deep East Oakland	\$150,000	60
Young Women's Freedom Center	Young women and trans youth of color ages 16-21	\$225,000	30
Youth Employment Partnership*	Youth who have dropped out of school	\$225,000	27
Youth UpRising	African American youth ages 16-21 in East Oakland	\$225,000	200
Total		\$1,660,000	725

Table 3. Agencies funded by OFCY in FY22-23 to deliver youth employment services in the *Oakland Summer Youth Employment* service category.

Agency	Population served	Grant award	Number of youth served
Lao Family Community Development*	Youth ages 16-21 in East and West Oakland	\$125,000	85
Trybe	Low-income youth who live in Central Oakland	\$50,000	50
Youth Employment Partnership*	100 low-income flatland Oakland youth (including 25 opportunity youth)	\$125,000	100
Total		\$300,000	235

Table 4. Agencies funded by OFCY in FY22-23 to deliver youth employment services through OFCY's *Career Access and Employment for Youth in School* service category.

Agency	Population served	Grant award	Number of youth served
Alameda Health System	Students in grades 9-12	\$160,000	179

Agency	Population served	Grant award	Number of youth served
Genesys Works Bay Area	Rising high school seniors	\$100,000	48
Hidden Genius Project	Black male high school students	\$225,000	96
Oakland Unified School District (OUSD)	OUSD high school students enrolled in career pathways	\$225,000	450
The Crucible	Students ages 15-21	\$60,000	46
Youth Radio	Youth ages 14-21	\$225,000	100
Total		\$995,000	919

➤ **Oakland Workforce Development Board**

The Oakland Workforce Development Board funds 14 organizations through its FY23-24 budget ([Resolution No. 89793 C.M.S.](#)) to deliver employment services to adults, including four organizations that the DVP funded in FY22-23 (**Table 5**).

Table 5. Community-based organizations funded by the WDB in FY23-24 to deliver employment services.

Agency	Grant award
Black Cultural Zone Community Development Corp	\$71,420
Civicorps	\$246,344
Genesys Works Bay Area	\$178,550
Lao Family Community Development*	\$1,149,230
Mandela Partners	\$135,000
Oakland Private Industry Council*	\$1,167,457
Rising Sun Center for Opportunity	\$34,940
Safe Passages*	\$223,539
Swords to Plowshares	\$224,567
Spanish Speaking Unity Council of Alameda County	\$801,652
Trybe	\$62,413
Youth Employment Partnership*	\$1,017,432
Youth Uprising	\$249,970
West Oakland Job Resource Center	\$345,615
Total	\$5,908,129

➤ **Alameda County Probation Department**

The Alameda County Probation Department (ACPD) funds agencies to deliver employment services for Oakland youth and adults on probation (**Tables 6 and 7**). This list includes four organizations the DVP funded for employment services in FY22-23.

Table 6. Agencies funded by ACPD to deliver adult employment services from April 1, 2020, to October 31, 2023.

Agency	Grant award
Building Opportunities for Self-Sufficiency*	\$5,100,000
Center for Employment Opportunities	\$661,000
Center for Equity and Success	\$325,000

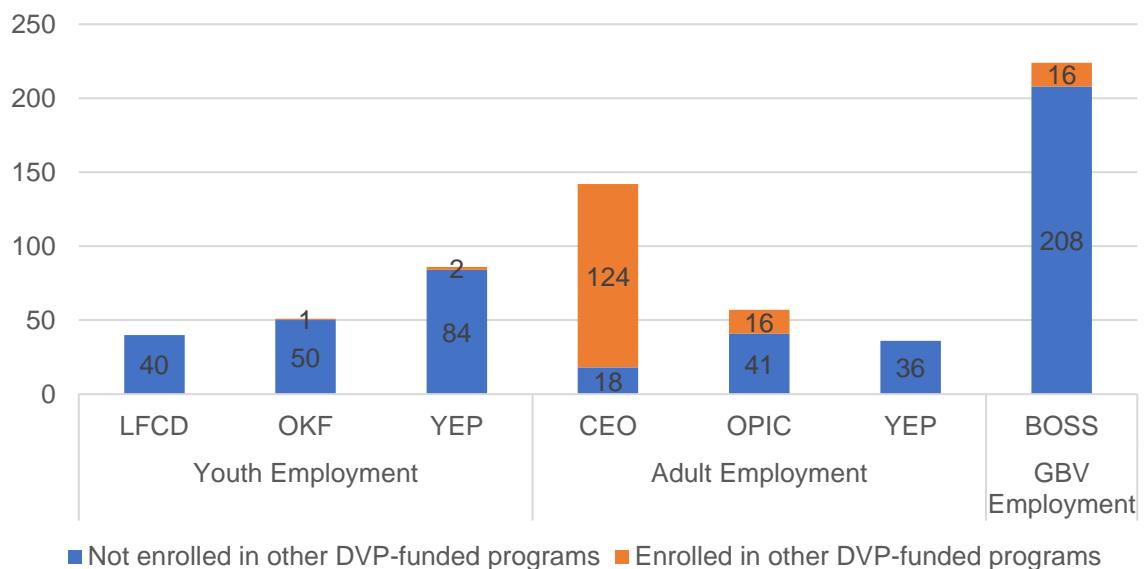
Agency	Grant award
Lao Family Community Development*	\$1,690,000
Rubicon Programs	\$100,000
The Alliance for Community Wellness	\$1,874,000
Tri Cities Community Development Center	\$25,000
Total	\$9,775,000

Table 7. Agencies funded by ACPD to deliver youth employment services from July 1, 2020, to June 30, 2024.

Agency	Grant award
Bay Area Community Resources	\$392,384
Berkeley Youth Alternatives	\$360,000
Safe Passages*	\$344,960
The Alliance for Community Wellness	\$1,400,000
Youth Employment Partnership*	\$1,428,340
Total	\$3,925,684

2. **Individuals served through DVP employment contracts are primarily not enrolled in other DVP services, as intended.** DVP-funded services are intended to complement each other such that individuals access services in multiple funding categories to comprehensively address their risk for future violence perpetration or victimization. Employment services were originally funded through the DVP to ensure that individuals who enroll in life coaching through the DVP also have access to job training and placement programs. However, data presented in **Figure 1** show that individuals served through DVP-funded employment contracts are primarily not enrolled in other DVP services. Anecdotally, the DVP has received feedback from DVP-funded life coaches that their clients, who are at the highest risk for violence in Oakland, often cannot partake in Oakland-based job training or employment opportunities due to safety concerns.

Figure 1. Number of individuals served through DVP-funded employment services with and without other DVP program enrollments from July 1, 2023, to June 30, 2023.



- 3. DVP clients have a range of social-service needs not funded by the DVP.** Individuals in Oakland at high risk of violence often have pressing service needs related to housing, mental health, and substance use that would reduce their risk of violence if addressed. The DVP does not fund these services and instead refers clients to agencies that deliver those services through other funding sources. Employment is a similar social-service need that the DVP can satisfy for its clients through referrals to partner agencies rather than funding employment services directly.
- 4. The DVP will continue administering \$11.5 million in grants for adult employment.** The DVP currently administers one \$11.3 million employment grant from the California Department of Corrections and Rehabilitation and one \$176,000 grant from the Oakland Workforce Development Board, both of which fund daily employment for individuals on probation or parole through the Center for Employment Opportunities. The DVP will continue administering these grants regardless of FY23-25 funding decisions.
- 5. Employment is a likely recipient of private and philanthropic funding.** In contrast to direct violence intervention services, which are less commonly understood and potentially controversial, employment services are likely to appeal to a range of private and philanthropic funders. Current private and philanthropic funders of youth and adult employment services include the [California Wellness Foundation](#), [Bank of America](#), and the [Citi Foundation](#). Several Oakland city councilmembers have expressed interest in pursuing a coordinated, citywide fundraising effort to secure ongoing funding for employment services in Oakland. Council President Bas is already in the process of convening a meeting with the Oakland Fund for Public Innovation to discuss this strategy. Additionally, the Oakland Thrives Leadership Council recently published its [Rise East](#) plan for investing \$100 million in East Oakland over the next 5-10 years with funding from Blue Meridian Partners. This will include \$5 million allocated to work experience and entry-level jobs for residents.

All current DVP grant agreements, including those for employment services, will end on September 30, 2023. The DVP has identified funds through salary savings to extend all employment grants at their current funding levels through December 31, 2023, if councilmembers prefer in order to mitigate the impact of funding elimination on those agencies. The DVP would need to return to City Council with a resolution regarding the extensions, however, and grant agreements would not be executed until November 2023 at the earliest.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution To Authorize The City Administrator To Execute Grant Agreements With Twenty-Four Non-Profit Organizations And Public Agencies To Provide Violence Prevention And Intervention Services For The Period Of October 1, 2023, To June 30, 2025, In A Total Amount Not To Exceed Twenty-Eight Million Eighty-Seven Thousand Five Hundred Dollars (\$28,087,500), With The Ability To Extend Agreements For An Additional Three Months In Amount Not To Exceed Four Million Twelve Thousand Five Hundred Dollars (\$4,012,500) Contingent On Available Funds.

For questions regarding this report, please contact G. Kentrell Killens, Interim Chief of Violence Prevention, at 510-238-3707.

For questions regarding this report, please contact

Respectfully submitted,

G. Kentrell Killens

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