

2009 APR 30 PM 8:06

**CITY OF OAKLAND**  
**AGENDA REPORT**

TO: Office of the City Administrator  
ATTN: Dan Lindheim  
FROM: Department of Human Services  
DATE: May 12, 2009

RE: **A Resolution Authorizing The City Administrator To Enter Into Grant Agreements With Agencies Selected Under The City Of Oakland 2009/2010 Request For Proposal Process For The Permanent Access To Housing Program (PATH) Strategy To Increase Permanent Supportive Housing Inventory, Provide Housing And Homeless Services To The Homeless (\$2,654,000) Starting July 1, 2009; To Allocate Match Funding To The East Oakland Community Project For The Operation Of The City's Families In Transition Program Funded By The U.S. Department Of Housing & Urban Development (HUD) (\$133,000) For Program Period Started March 1, 2009; To Allocate Match Funding To The East Oakland Community Project For The Operation Of The Matilda Cleveland Transitional Housing Program Funded By HUD (Up To \$52,750) For Program Period Starting October 1, 2009; To Allocate Match Funding To Anka Behavioral Health, Inc. For The Operation Of The City's Homeless Families Support Network Supportive Housing Program Funded By HUD (Up To \$250,000) For Program Period Started March 1, 2009; To Allocate Funds To Cover Lease Costs At The Matilda Cleveland Transitional Housing Facility For The 2009/2010 Fiscal Year (\$36,000) Starting July 1, 2009; To Allocate Funds To Fulfill The City's Annual Obligation To The Alameda County EveryOne Home Strategy And Alameda County Homeless Management Information System (\$51,000); And To Allocate Funds To The City's Hunger Program (\$40,000)**

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**SUMMARY**

The Oakland City Council authorized, under Resolution No. 79923 C.M.S., the development and implementation of the Oakland Permanent Access To Housing (PATH) Strategy, a companion to the Alameda Countywide EveryOne Home Plan to end homelessness in the next ten years.

In response, staff released a Request For Proposals (RFP) for housing and housing services to the homeless to be provided under the 2009/2010 and 2010/2011 PATH Strategy, with level funding (\$1,269,000) for the 2010/2011 PATH program year contingent upon City's receipt of

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level or greater grant awards and City General Purpose Fund allocations for permanent supportive housing with wrap-around services for the homeless. In addition, the PATH RFP included a one-time fund allocation for \$1,385,000 for capital development activities targeting the acquisition, rehabilitation, and/or development of permanent supportive housing units.

Said RFP was released in February of 2009. Of the 13 applicant agencies (15 projects) that responded to the RFP, nine agencies (12 projects, including the Homeless Mobile Outreach Program) were selected and recommended for PATH funding. The rank and review process was conducted by a panel of disinterested parties from homeless housing, services and housing development disciplines. The agencies recommended for funding are described and submitted for approval in this report.

Under the 2009/2011 PATH RFP process, City staff worked with the review panel to evaluate the objectives of the selected applications against the objectives of PATH, in particular, the Homeless Mobile Outreach Program (HMOP) portion of the RFP, to explore and identify the best service package possible under HMOP that would appropriately feed into the PATH objectives and housing outcomes, as well as maintaining encampment clean up efforts that have proven to be a valuable service to the City and the homeless living in the encampments. Staff is requesting approval from City Council, to allow staff to strategize, without returning to Council, the best option to (1) re-release the 2009/2011 PATH RFP for the HMOP portion of service or (2) select from the current PATH applicants for HMOP services to be provided for the 2009/2010 and 2010/2011 program years.

The City of Oakland is annually awarded funding from the U.S. Department of Housing & Urban Development (HUD) under the Supportive Housing Program (SHP). Programs awarded include the Families In Transition (FIT) program, a scattered sites transitional housing program operated by the East Oakland Community Project (EOCP); the Matilda Cleveland Transitional Housing Program (MCTHP), a 14-unit transitional housing site operated by the East Oakland Community Project; the Homeless Families Support Network (HFSN), a 54-unit supportive housing program operated by Anka Behavioral Health, Inc; and Oakland Homeless Youth Housing Collaborative (OHYHC), operated by Covenant House, EOCP, and First Place for Youth.

The grant awards under the SHP require a local match in the following amounts:

**FIT Grant Award \$245,420**

The City provides an annual allocation of \$133,000 from its Emergency Housing Program (General Purpose Fund), to satisfy the match requirement. Authorization to provide match for this grant, not to exceed \$133,146, is also included in this resolution. Determination of the final match total is dependent on how the \$274 increase of the HUD SHP award is distributed across budget categories, as match requirements vary across budget categories for FIT and the HUD SHP grants below.

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**MCTHP Grant Award \$259,824**

The City provides an annual allocation up to \$52,750 from its Community Promotions Program for Service Organizations (General Purpose Fund), to satisfy the match requirement. Authorization to provide this amount for match is also included in this resolution. In addition, staff seeks authorization to allocate \$27,000 to cover lease costs of the MCTHP facility owned by HOPE Housing Development Corp, Inc. (HHDC). HHDC has agreed to a reduced annual leasing rate of \$36,000 for a 14-unit apartment building on 84<sup>th</sup> Avenue in Oakland. The \$27,000 is made available from CDBG funds. Another \$9,000 in lease cost is covered under the HUD SHP award (\$259,824) to the City.

**HFSN Grant Award \$1,829,618**

The City is awarded a grant from the County of Alameda in the amount of \$250,000. These funds cover match requirements and some City administration costs under the HFSN. Authorization to provide match for this grant, not to exceed \$250,000 (\$238,544 awarded to Anka Behavioral Health, Inc. for HFSN) is also included in this resolution.

Staff seeks authorization to allocate \$40,000 to the City's Hunger Program for 2009/2011 food distributions and allocate \$51,000 to the Alameda County-wide EveryOne Home Plan. These funds represent the City's contribution to the countywide coordination of the annual federal funding cycle which brings in over \$27 million to homeless programs throughout the County.

The City of Oakland<sup>1</sup> and agencies based in Oakland, benefit greatly from this coordinated process. In addition, a portion of the \$51,000 annual commitment to the EveryOne Home Plan support the countywide Homeless Management Information System activities, enabling homeless service agencies in Oakland and Alameda County to better track who is being served, when are they receiving services, and by what agency are services rendered. As a result, unduplicated services are provided to the homeless, providing more efficient and expedient access to services and housing.

Authorization is also requested to reprogram approximately \$92,000 to cover budget shortages for the 2009-2010 Oakland Army Base Winter Shelter (OABTWS). An allocation of \$95,000 to support special events for the homeless and PATH implementation, training, contract monitoring.

Lastly, authorization is requested to accept and to allocate a \$15,000 grant award from Union Pacific for the City's Community Clean Up Corps (CCC).

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1 Funds awarded the City under the HUD funded Supportive Housing Program are applied for under this coordinated effort.

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**FISCAL IMPACT**

Funds to support recommended activities referenced in this report and attached resolution for 2009/2010 are available from the following fund sources:

**PATH CAPITAL PROJECTS**

GRANTEE/ACTIVITY	FUND/PROJECT	FUND SOURCE	AMOUNT
Affordable Housing Associates (Oaks Hotel Project-Capital Development)	2108.78111.G06520	CDBG Homeless Facilities	\$800,000
East Bay Community Recovery Program	2108.78111.G06520	CDBG Homeless Facilities	\$415,000
St. Mary's Center	2108.78111.G06520	CDBG Homeless Facilities	\$170,000
<b>Total Capital Development</b>			<b>\$1,385,000</b>

**PATH NON-CAPITAL HOMELESS HOUSING WITH WRAP-AROUND SERVICES\***

Building Futures for Women & Children	\$80,000
East Bay Community Recovery Center	\$114,941
East Bay Community Law Center	\$59,295
East Oakland Community Project	\$140,560
First Place For Youth	\$175,120
Homeless Action Center	\$71,073
Lifelong Medical Care	\$208,391
St. Mary's Center (services)	\$100,000
Homeless Mobile Outreach Program	\$307,620
PATH Technical Assistance	\$12,000
<b>Total Permanent Support Housing/Housing Services</b>	<b>\$1,269,000</b>

\*Fund detail provided in Attachment A.

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<b>HOMELESS &amp; HUNGER SPECIAL EVENTS &amp; CONSULTANTS</b>			
<b>GRANTEE/ACTIVITY</b>	<b>FUND/PROJECT</b>	<b>FUND SOURCE</b>	<b>AMOUNT</b>
Special Events Coordination	1010.78111.G309810	General Fund – EHP carryforward	\$14,000
PATH Consultant <sup>2</sup>	9580.78111.S64300	ORA Low/Mod funds	\$12,000
PATH Implementation <sup>3</sup> , Training, & Contract Monitoring	2108.78111.G168610	CDBG Homeless Services Set Aside	\$57,000
<b>Total</b>			<b>\$83,000</b>

<b>SUPPORTIVE HOUSING PROGRAM GRANT MATCH</b>			
<b>GRANT NAME</b>	<b>FUND/PROJECT</b>	<b>FUND SOURCE</b>	<b>AMOUNT</b>
Families In Transition	1010.78111.G361810	General Fund - EHP	Up to \$133,146
Matilda Cleveland	1010.78111.G304910	General Fund – CPPSO	Up to \$52,750
Homeless Families Support Network	2160.78111.H80610	Alameda County Grant	\$250,000
<b>Total</b>			<b>\$435,896</b>

2 Abbott Little Housing & Human Services Consulting has been selected for PATH consultant services (funded by 9580.78111.S64300 – \$12,000 and by 2108.78111.G168610 - \$13,000)

3 PATH Implementation includes \$13,000 mentioned above for Abbott Little consultant contract.

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<b>MISCELLANEOUS</b>			
<b>GRANTEE/ACTIVITY</b>	<b>FUND/PROJECT</b>	<b>FUND SOURCE</b>	<b>AMOUNT</b>
Hope Housing Development Corp. Inc. Lease for MCTHP	2108.78111.G168610	CDBG Allocation	\$27,000
Community Clean Up Corps/Goodwill	To Be Set Up	Union Pacific Foundation	\$15,000
EveryOne Home/HMIS	9580.78111.S64300	ORA Low/mod funds	\$51,000
Hunger Program	2108.78111.G168610	CDBG Homeless Services Set Aside	\$40,000
Oakland Army Base Temporary Winter Shelter	2994.78111.G136740	OABTWS Carryforward	\$13,780
	2160.78111.G136780	OABTWS Carryforward	\$21,627
	1010.78111.G136740	OABTWS Carryforward	\$13,886
	2108.78111.G142720	Project Homeless Connect Carryforward	\$14,200
	2108.78111.G05650	CDBG Carryforward	\$17,840
	2108.78111.G07740	Winter Relief Carryforward	\$14,349
<b>Total</b>			<b>\$228,682</b>

**BACKGROUND**

Permanent Access To Housing (PATH) Strategy

The Oakland PATH Strategy is an Oakland-specific companion to the Alameda County-wide EveryOne Home Plan. The EveryOne Home Plan is a roadmap for ending homelessness over the next ten years by way of housing and wrap-around support services to homeless people in Alameda County and to those living with serious mental health illnesses and HIV/AIDS. Both PATH and EveryOne Home are based on a Housing First program model that emphasizes client access to permanent housing rather than prolonged stays in shelters and transitional housing.

Implementation of a Housing First approach will not necessarily result in an immediate elimination of emergency shelter and/or transitional housing services. The Housing First approach is commonly implemented through four primary stages:

1. Crisis Intervention and Short-Term Stabilization
2. Screening, Intake and Needs Assessment
3. Provision of Housing Resources
4. Provision of Case Management

In order to implement these four stages, the PATH Strategy focuses on both housing development activities to provide needed housing resources, and realignment of the service delivery system to support the transition to a Housing First approach.

PATH Strategy implementation priorities<sup>4</sup> are summarized as follows:

1. Housing Resources
2. Rapid Re-Housing Services
3. Preventing Homelessness

Agencies recommended in this report for funding under the 2009/2010 and 2010/2011 PATH Strategy will be contracted to work within the PATH priorities listed above. Contract and award amounts for the 2010/2011 PATH are contingent upon receipt of level funding from Federal, local, and City sources, supporting PATH objectives.

#### Supportive Housing Programs

The City of Oakland has annually received awards under the Federal process to fund the City's Families In Transition (FIT) program, the Matilda Cleveland Transitional Housing Program (MCTHP), the Homeless Families Support Network (HFSN) and the Oakland Homeless Youth Housing Collaboration. These programs provide housing to families for up to twenty-four months with support services to assist families in reaching a sustainable level of self sufficiency and, ultimately, to prepare these families for permanent housing.

HUD's Supportive Housing Program requires a local funding match and the City provides the match funds from its Emergency Housing Program's annual allocation in the amount of \$248,000 for FIT, funds from its Community Promotions Program for Service Organizations (CPPSO) annual allocation in the amount of \$52,750, and funds from an Alameda County grant to the City for the HFSN in the amount of \$250,000. The local match requirement for OHYHC is provided by the network of agencies contracted under OHYHC: East Oakland Community Project, Covenant House, and First Place For Youth.

The East Oakland Community Project (EOCP) is the contracted agency under the FIT & MCTHP program. Anka Behavioral Health, Inc. is the contracted agency under the HFSN program.

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<sup>4</sup> Additional details on Oakland's PATH Strategy, Alameda County's EveryOne Home Plan and the Housing First Model are provided in detail in the March 4, 2008 Council Agenda Report accompanied by Oakland City Council Resolution No. 81105, C.M.S.

## KEY ISSUES AND IMPACTS

### Demographics of People At Risk of Homelessness in Oakland

In addition to the 6,300 people who are homeless in Oakland over the course of a year, there are approximately 17,200 more people with serious and persistent mental illness and/or HIV/AIDS who are living in precarious or inappropriate situations. These estimated 17,200 people are at extreme risk of homelessness due to their disabilities and extremely low incomes defined as at or below 30% of Area Median Income (AMI). The 17,200 people with special needs who are at risk of homelessness represent 11,128 households.

### Housing Needs of Homeless and At Risk People

There are a total of 15,115 households in Oakland that are either homeless or at risk of homelessness:

- 3,987 homeless households
- 11,128 households at risk of homelessness

These 15,115 households have a variety of housing needs. Some need short term financial assistance or other support services to prevent them from becoming homeless. Some need affordable housing, meaning a housing unit that costs no more than 30% of their income, which is accessible to people who have extremely low incomes. Many, particularly those who have disabilities and have been homeless for a long period of time, need supportive housing. Supportive housing is permanent housing that is affordable for people with extremely low incomes that includes onsite supportive services designed to help tenants stay housed and work to meet other self-directed goals, such as improving health status, obtaining employment or making connections to the community. Supportive housing differs from affordable housing in that affordable housing generally includes only very limited or no onsite services. Supportive housing has proven to be a very effective model for ending homelessness for people who have serious disabilities and other complex problems.

Using the methodology established in EveryOne Home, PATH has determined that:

- 7,380 households need permanent affordable and, where needed, supportive housing
- 7,735 need short term assistance to prevent or end their homelessness, such as short-term rent or mortgage subsidy or a short stay in an emergency shelter

While the City of Oakland has a significant inventory of affordable housing, there are very long waiting lists for these units and most of them do not have supportive services. There is a tremendous unmet need for housing for the 7,380 households who need permanent housing affordable to people with extremely low incomes. Therefore, PATH contends that homelessness can be prevented or ended for these 7,380 households only by creating affordable and supportive housing units affordable to those with extremely low incomes.



Agencies recommended for funding under the 2009/2011 PATH Strategy will provide a combination of housing and wrap-around services, resulting in households achieving stability in permanent housing. The following are brief descriptions of the programs selected for funding under the 2009/2011 PATH Strategy:

**St. Mary's Center**

(PATH Services and Capital Development Funding)

(1) St. Mary's Senior Center (SMC) PATH program is an integration of services needed to move seniors from homelessness to permanent housing. This program also aids seniors in maintaining housing. Services include, but are not limited to winter shelter for seniors, homeless case management, mental health services, substance abuse programs, income management, daily meals and other services to assist seniors in to and stably living in permanent housing.

(2) Capital Development funds will support SMC in the acquisition of their "Closer To Home" facility. The 6-bedroom facility is situated next door to St. Mary's Center, at 3202 San Pablo Avenue and is an essential part of St. Mary's Center Village. The Village includes three properties that encompass a licensed preschool, a winter shelter targeting seniors who will be provided expansive case management support, a case management program, and **Closer to Home** – Transitional Senior Housing. The program will serve 15 seniors yearly.

**Lifelong Medical Care**

Integrated, on-site resident services at the Harrison Hotel (1415 Harrison Street) to support 81 single adult residents in maintaining housing and improve their quality of life while contributing to the community. Wrap-around services provided by Lifelong Medical Care at the Harrison Hotel in Oakland serves people who are homeless with mental health and substance abuse issues, HIV/AIDS disabilities, and other homeless sub-populations.

**First Place For Youth**

Provides wrap-around services to 20 homeless youth with a special focus on former foster care youth. Housing is secured for the 20 youth at the Madison Apartments (a 79 unit permanent affordable housing facility, at 160 14<sup>th</sup> Street). Wrap-around services with housing are targeted to eliminate experiences of homelessness for youth in Oakland. Assistance is provided to secure and maintain safe and stable housing, crucial employment readiness skills and resource advocacy.

**East Oakland Community Project**

Operates the new Crossroads homeless shelter facility (7515 International Boulevard), providing temporary accommodations for single adults and families, including people living with HIV/AIDS. The program is geared to address the rapid re-housing needs of clients by addressing the issues that have precluded them from remaining stably housed. Services are provided to Crossroads clients to assist them in attaining more stable living situations, including transitional and/or permanent housing.

**East Bay Community Law Center (2921 Adeline Street, Berkeley)**

Provides homeless prevention services by assisting low-income residents with housing issues, many of whom are at risk of becoming homeless in the absence of advocacy services. Staff and students of this agency provide rental housing tenant workshops, landlord negotiations, legal assistance and community education to low-income Oakland residents to assist their clients in maintaining stable housing. Services provided under PATH will include outreach services in connection with homeless prevention efforts, targeted legal advocacy to prevent homelessness, assistance to clients in accessing subsidies and accept referrals from PATH agencies for said services.

**Homeless Action Center (1432 Franklin Street or 3126 Shattuck Avenue, Berkeley)**

A partnership between the Homeless Action Center (HAC) and East Oakland Community Project (EOCP) designed to provide mentally ill residents of EOCP's shelter and transitional housing programs with advocacy for SSI/SSDI income benefits and MediCal. These benefits will allow residents, with assistance from EOCP case management, to obtain permanent housing, receive ongoing treatment for their disabling conditions, and achieve a level of stability that improves housing retention in the long run. MediCal funding will also be leveraged for funding services in permanent supportive housing.

**East Bay Community Recovery Center (EBCRC)**

(PATH Services and Capital Development Funding)

(1) Located at 2551 San Pablo Avenue in West Oakland and for the last 18 years, EBCRC has provided both outpatient and residential substance abuse and mental health treatment to persons with those co-occurring disorders, and persons with HIV and Hepatitis C infection. With PATH funding EBCRC will provide two full-time wrap-around services housing specialist and a full-time employment/vocational counselor to provide the wrap-around services needed to find and maintain stable, permanent housing. EBCRC's Outpatient and Residential Treatment Programs propose to serve 300 clients currently on EBCRC's caseload, who are homeless or at risk of homelessness.

(2) Capital development funds will assist EBCRC in acquiring and rehabilitating two single family properties into seven studio apartment units that would provide permanent supportive housing for Forensic Assertive Community Treatment (FACT) clients. FACT provides services to individuals with co-occurring disorders and involvement in the criminal justice system. FACT provides intensive 24-hour wrap around services as well as on-site transitional housing, scattered-site community housing, and housing subsidies.

### **Building Futures for Women & Children**

Program activities funded for The Pathway Home project are designed to ultimately lead to permanent housing outcomes for Oakland domestic violence victims who are homeless or in eminent danger of becoming homeless. This includes prevention of homelessness through rapid re-housing, and the provision of wrap-around services to increase housing retention. The trauma-informed, harm reduction-oriented therapeutic and case management services available through Building Futures' Pathway Home are optimally suited to address specific barriers that domestic violence survivors face in securing permanent supportive housing.

### **Affordable Housing Associates**

Redevelopment of the Oaks Hotel (587 15<sup>th</sup> Street) will preserve much-needed affordable housing for homeless individuals in downtown Oakland. The property is currently without ownership oversight or contracted property management (i.e., John Stewart Company is managing the property on a month-to-month basis until a new owner is able to execute a new contract). Oaks Hotel's residents face an uncertain future unless the physical and financial status of the property can be stabilized. Existing residents' very low incomes (at or below 25% of Area Median Income) puts them at high risk of homelessness should the building continue to deteriorate and become uninhabitable.

## **EVALUATION OF PAST PERFORMANCE**

With the exception of consultant services, the proposed operators of the PATH Strategy activities and other projects named in this report operate as 501 (c) 3, non-profit corporations, registered in the State of California with good standing. Each of the agencies recommended for funding in this report have not less than five years experience in the field of homeless services, housing development, hunger programs, transitional housing, and/or permanent supportive housing.

The following agencies recommended for funding in this report have good standing contract performance history with the Community Housing Services Division of the City's Department of Human Services: Anka Behavioral Health, Inc, St. Mary's Center, East Bay Community Law Center, Homeless Action Center, East Oakland Community Project, First Place For Youth, and Lifelong Medical Care.

Affordable Housing Associates, Building Futures for Women and Children and East Bay Community Recovery Center come with 15, 20, and 18 years of experience, respectively, in their respective fields of homeless services and affordable supportive housing. All agencies recommended for funding are in full compliance with the City of Oakland's Living Wage Ordinance, Equal Benefits Ordinance, and all applicable City of Oakland Contract Compliance Certifications.

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## **SUSTAINABLE OPPORTUNITIES**

### **Economic:**

PATH Strategy activities, Hunger Program activities and Transitional Housing programs for homeless provide opportunities for stability, training and support that assist them in transitioning to self-sufficiency and economic independence.

### **Environmental:**

The provision of housing for homeless persons will decrease the number of persons living on the streets and in homeless encampments. Said housing with wrap around housing will assist cleaner streets, parks and other areas not intended for human habitation.

### **Social Equity:**

The expenditure of City funds upon the most needy population in the community provides for the most basic of human needs and assists the homeless to become reintegrated into society.

## **DISABILITY AND SENIOR CITIZEN ACCESS**

The programs and services recommended for funding in this report are accessible to disabled persons and seniors.

## **RECOMMENDATION(S) AND RATIONALE**

Staff recommends the City Council:

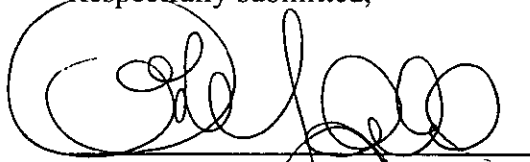
- adopt the Resolution authorizing the City Administrator to execute grant agreements under the 2009/2010 & 2010/2011 PATH Strategy;
- allocate funds to the PATH implementation, training and contract monitoring;
- allocate match funding to the East Oakland Community Project for the operation of the City's FIT and MCTHP programs;
- allocate match funding to Anka Behavioral Health Inc. for the operation Of the City's Homeless Families Support Network Supportive Housing Program;
- allocate funds to cover lease cost at the Matilda Cleveland Transitional Housing Facility for the 2009/2010 Fiscal Year;
- allocate funds to fulfill the City's annual obligation to the Alameda County EveryOne Home Plan and Alameda County Homeless Management Information System; and
- allocate funds to the City's Hunger Program

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**ACTION REQUESTED OF THE CITY COUNCIL**

That the Council approve the resolution authorizing the City Administrator to enter into grant agreements with agencies selected under the City of Oakland's 2010/2011 Permanent Access To Housing (PATH) strategy to increase permanent supportive housing inventory and services, fund allocations for PATH implementation, training, and contract monitoring; to allocate match funding for the MCTHP, FIT, and HFSN; allocate funding for MCTHP lease cost; allocate funds to cover the City's annual allocation to the EveryOne Home Strategy and HMIS activities; to allocated funds to the City's Hunger Program; to accept a grant award from Union Pacific Foundation to support the City's Community Clean Up Corps efforts; and to reprogram funds to the Oakland Army Base Temporary Winter Shelter program to cover a portion of a \$100,000 budget gap resulting from City General Purpose Fund budget cuts

Respectfully submitted,

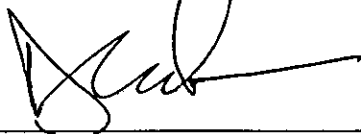
  
\_\_\_\_\_  
ANDREA YOUNGDAHL, Director  
Department of Human Services

Reviewed by:  
Susan R. Shelton, Manager  
Community Housing Services

Prepared by:  
Gregory D. Garrett  
Housing Development Coordinator

ATTACHMENT A – PATH Non-Capital Allocations

APPROVED AND FORWARDED TO THE  
LIFE ENRICHMENT COMMITTEE:



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Office of the City Administrator

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**ATTACHMENT A**

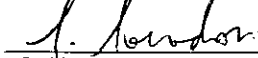
*PATH Non-Capital Allocations*

GRANTEE/ACTIVITY	AMOUNT	FUND/PROJECT										
		FUND SOURCE										
		1010.G363410	1010.G363410	2103.G59010	1010.G361810	2103.G306210	1010.G309810	2103.G309210	1010.G168410	1010.G306810	2108.G168610	
			Homeless Mobile Outreach	Homeless Mobile Outreach	Emergency Shelter Grant(ESG)	Emergency Housing Program (EHP)	ESG Carry Forward	EHP Carryforward	ESG Carryforward	Community Promotions Program for Service Organizations (CPPSO) Carryforward	CPPSO Carryforward	CDBG Homeless Services Set Aside
<b>Building Futures for Women &amp; Children</b>	\$ 80,000			\$ 40,000	\$ 40,000							
<b>East Bay Community Recovery Center</b>	\$ 114,941			\$ 57,470	\$ 57,471							
<b>East Bay Community Law Center</b>	\$ 59,295			\$ 29,647			\$ 13,045			\$ 16,603		
<b>East Oakland Community Project</b>	\$ 140,560			\$ 70,280			\$ 70,280					
<b>First Place For Youth</b>	\$ 175,120			\$ 100,000	\$ 17,383					\$ -	\$ 57,737	
<b>Homeless Action Center</b>	\$ 71,073											\$ 71,073
<b>Lifelong Medical Care</b>	\$ 208,391					\$ 1,828		\$ 120,000	\$ 1,590			\$ 84,973
<b>St. Mary's Center (services)</b>	\$ 100,000			\$ 54,790		\$ 45,210						
<b>Homeless Mobile Outreach Program</b>	\$ 307,620	\$ 128,310	\$ 179,310									
<b>PATH Implementation</b>	\$ 12,000											\$ 12,000
<b>TOTAL RECOMMENDED FOR NON-CAPITAL FUNDING UNDER 2009-10 PATH STRATEGY RFP</b>	\$ 1,269,000	\$ 128,310	\$ 179,310	\$ 352,187	\$ 114,854	\$ 47,038	\$ 83,325	\$ 120,000	\$ 1,590	\$ 16,603	\$ 225,783	
<b>Total 2009/2010 PATH Non-Capital</b>		\$ 256,620	\$ 358,620	\$ 704,374	\$ 229,708	\$ 94,076	\$ 166,650	\$ 240,000	\$ 3,180	\$ 33,206	\$ 451,566	

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Approved as to Form and Legality

  
Oakland City Attorney's Office

## OAKLAND CITY COUNCIL

Resolution No. \_\_\_\_\_ C.M.S.

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**A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ENTER INTO GRANT AGREEMENTS WITH AGENCIES SELECTED UNDER THE CITY OF OAKLAND 2009/2010 REQUEST FOR PROPOSAL PROCESS FOR THE PERMANENT ACCESS TO HOUSING (PATH) STRATEGY TO INCREASE PERMANENT SUPPORTIVE HOUSING INVENTORY, PROVIDE HOUSING AND HOMELESS SERVICES TO THE HOMELESS (\$2,654,000) STARTING JULY 1, 2009; TO ALLOCATE MATCH FUNDING TO THE EAST OAKLAND COMMUNITY PROJECT FOR THE OPERATION OF THE CITY'S FAMILIES IN TRANSITION PROGRAM FUNDED BY THE U.S. DEPARTMENT OF HOUSING & URBAN DEVELOPMENT (HUD) (\$133,000) FOR PROGRAM PERIOD STARTED MARCH 1, 2009; TO ALLOCATE MATCH FUNDING TO THE EAST OAKLAND COMMUNITY PROJECT FOR THE OPERATION OF THE MATILDA CLEVELAND TRANSITIONAL HOUSING PROGRAM FUNDED BY HUD (UP TO \$52,750) FOR PROGRAM PERIOD STARTING OCTOBER 1, 2009; TO ALLOCATE MATCH FUNDING TO ANKA BEHAVIORAL HEALTH, INC. FOR THE OPERATION OF THE CITY'S HOMELESS FAMILIES SUPPORT NETWORK SUPPORTIVE HOUSING PROGRAM FUNDED BY HUD (UP TO \$250,000) FOR PROGRAM PERIOD STARTED MARCH 1, 2009; TO ALLOCATE FUNDS TO COVER LEASE COSTS AT THE MATILDA CLEVELAND TRANSITIONAL HOUSING FACILITY FOR THE 2009/2010 FISCAL YEAR (\$36,000) STARTING JULY 1, 2009; TO ALLOCATE FUNDS TO FULFILL THE CITY'S ANNUAL OBLIGATION TO THE ALAMEDA COUNTY EVERYONE HOME PLAN AND ALAMEDA COUNTY HOMELESS MANAGEMENT INFORMATION SYSTEM (\$51,000); AND TO ALLOCATE FUNDS TO THE CITY'S HUNGER PROGRAM (\$40,000)**

**WHEREAS**, Oakland City Council Resolution No. 79923 C.M.S., passed on May 30, 2006 authorizes the development and implementation of the City of Oakland's Permanent Access To Housing (PATH) Strategy to end homelessness; and

**WHEREAS**, the PATH Strategy is a companion to the Alameda County-wide EveryOne Home Plan, a three tiered system to ending homelessness in the next ten years, by combining housing and service priorities for homeless, persons with HIV/AIDS, and persons with mental health care needs; and

**WHEREAS**, the City of Oakland released it's second Request For Proposal (RFP) for permanent supportive housing and homeless services under the City of Oakland's Permanent Access To Housing (PATH) Strategy for 2009/2010, with second year (2010/2011) funding contingent upon fund availability; and

**WHEREAS**, a panel of housing and service provider professionals reviewed and ranked the proposals submitted under said RFP for capital development and provision of permanent supportive housing with wrap around services; and

**WHEREAS**, said panel recommended funding to 13 agencies and projects for a total allocation of \$2,069,000, made available from Emergency Shelter Grant (ESG-HUD) funds, Emergency Housing Program (General Purpose) funds, Homeless Mobile Outreach Program (General Purpose) funds, one-time Capital Improvement funds (Community Development Block Grant), Community Development Block Grant fund set-aside \$405,000 recently approved by Oakland City Council Resolution No. 81886 C.M.S., passed on March 31, 2009; and reprogrammed funds from Community Promotions Program for Service Organizations (General Purpose), Emergency Housing Program, and Emergency Shelter Grant (HUD) funds; and

**WHEREAS**, \$1,385,000 in Community Development Block Grant (Homeless Facilities) funds is available for rehabilitation and construction of homeless facilities as part of a the City of Oakland's Permanent Access To Housing (PATH) Strategy in Fund 2108 (CDBG), Organization 78111 (Community Housing Services), Project G06520 (Fair Housing); and

**WHEREAS**, \$1,269,000 is available for the implementation of housing with wrap-around services under the City of Oakland's Permanent Access To Housing (PATH) Strategy in various fund projects referenced further in this resolution; and

**WHEREAS**, funds in the amount of \$69,000 are available from the CDBG Homeless Services Set-Aside allocation (\$405,000), Fund 2108 (Community Development Block Grant-CDBG), Organization 78111, Project G168610 (2009/2010) Homeless Set Aside to support consultant services for PATH implementation, training, data, and evaluations, and contract monitoring; and

**WHEREAS**, \$40,000 is needed to augment the City's 2009/2010 Hunger – Food Distribution Program and funds are made available in Fund 2108 (Community Development Block Grant), Organization 78111(Community Housing Services); Project G168610 (CDBG Homeless) as part of a Homeless Services Set-Aside of CDBG funds, as approved per Oakland City Council Resolution No. 81886 C.M.S.; and



**WHEREAS**, funds to cover a \$25,000 professional services contract between the City and Abbott Little Housing & Human Services Consulting, is available from 2108 (Community Development Block Grant-CDBG), Organization 78111, Project G168610 (2009/2010) Homeless Set Aside - \$13,000 and 9580 (Oakland Redevelopment Agency Low/Mod funds), Organization 78111, Project S64300 (Housing Development) - \$12,000 to assist in the planning and coordination of homeless prevention activities allocated to the City, funded under the American Recovery and Reinvestment Act of 2009, assist in the shaping of Oakland's PATH Strategy and programs, PATH training, Monitoring tool development and other services related to PATH implementation and activities under the Homeless Prevention Rapid Re-housing Emergency Shelter Grant funds (Stimulous funding) for the 2009/10; and

**WHEREAS**, the City of Oakland is a recipient of four grants from the U.S. Department of Housing and Urban Development (HUD) Supportive Housing Program (SHP) to support the City's 2009/2010 Matilda Cleveland Transitional Housing Program (Grant total: \$259,824), 2009/2010 Families In Transition Program (Grant total: \$245,420), 2009/2010 Homeless Families Support Network (Grant total: \$1,829,618), and the Oakland Homeless Youth Housing Collaborative (Grant total: \$699,770); and of these four HUD SHP grants, the City is required to provide matching funds for support service and operations at the Matilda Cleveland Transitional Housing Program, the Families In Transition Program and the Homeless Families Support Network Program; and

**WHEREAS**, an annual allocation of \$52,750 is made from the City's Community Promotions Program for Support Service Organizations (CPPSO) to support said match funding requirements for the HUD funded Matilda Cleveland Transitional Housing Program (MCTHP), operated by the East Oakland Community Project and said funds are available in fund 1010 (General Purpose Fund), 78111 (Community Housing Services), G304910 (CPPSO); and

**WHEREAS**, up to \$133,146 is available to support said match requirement for the Families In Transition Program, operated by the East Oakland Community Project from the City's 2009/2010 Emergency Housing Program allocation of \$248,000 in fund 1010 (General Purpose Fund), 78111 (Community Housing Services), 54912 (Third Party Contracts), G361810 (2009/2010 Emergency Housing Program); and

**WHEREAS**, up to \$250,000 is available to support said match requirement for the 2009/2010 Homeless Families Support Network, operated by Anka Behavioral Health, Inc. from the 2008/2010 Alameda County grant of \$500,000 in fund 2160 (County Funds), 78111 (Community Housing Services), 54912 (Third Party Contracts), H80610 (2009/2010 Alameda County Allocation – Henry Robinson Multi-Service Center); and

**WHEREAS**, Oakland City Council Resolution No. 81103 C.M.S., dated March 4, 2008 and Resolution No. 81471 C.M.S., dated July 15, 2008, authorized the City Administrator to accept and allocate a grant award from Union Pacific Foundation to support the Community Cleanup Corps (CCC), an employment program operated by Goodwill Industries on behalf of the City of Oakland for the 2008/09 fiscal year; and

**WHEREAS**, Union Pacific Foundation, the philanthropic arm of Union Pacific Corporation and Union Pacific Railroad, has awarded a grant in the amount of \$15,000 to the City of Oakland to augment the 2009/2010 CCC program; staff requests authorization to accept and to allocate said grant from Union Pacific to support the 2009/2010 CCC program; and

**WHEREAS**, the budget for the City's Annual Oakland Army Base Temporary Winter Shelter (OABTWS) shelter has been reduced by \$100,000 from the City's General Purpose fund due to budget shortages, eligible fund balances have been identified to cover \$95,682.64 of the \$100,000 budget reduction for the 2009/2010 OABTWS in Funds: 2994 (Social Services Grant), Organization 78111 (Community Housing Services), Project G136740 (OABTWS) - \$13,780; 2160 (County of Alameda Grant), Organization 78111 (Community Housing Services), Project G136780 (OABTWS) - \$21,627; 1010 (General Purpose Fund), 78111 (Community Housing Services), Project G136740 (OABTWS) - \$13,885.64; 2108 (CDBG), Organization 78111, Project G142720 (Project Homeless Connect)<sup>1</sup>; 2108 (CDBG), Organization 78111, Project G05650 (CHS Program Administration) - \$17,840; and Fund 2108 (CDBG), Organization 78111 (Community Housing Services), Project G07740 (Winter Relief Program); and

**WHEREAS**, the City contributes annually to the Alameda countywide EveryOne Home Plan for the countywide Homeless Management Information System (HMIS) and joint SuperNOFA application which brings over \$3,000,000 directly into the City to support and fund four City Supportive Housing Programs; contribution for the 2009/2010 fiscal year not to exceed \$51,000, funds available in Fund 9580 (Oakland Redevelopment Agency Low/Mod funds), Organization 78111, Project S64300 (Housing Development); and

**WHEREAS**, funds are needed to support the City's Hunger and Homeless Special Events and PATH technical assistance activities; and funds to cover these activities have been identified in Fund 9580 (Oakland Redevelopment Agency Low/Mod funds), Organization 78111, Project S64300 (Housing Development) to support \$26,000 in consultant costs for these activities; and

**WHEREAS**, the City does not have funds budgeted in the baseline to cover lease costs mandated by City Council of the Matilda Cleveland Transitional Housing Program and staff has identified funds (\$36,000) to cover said lease cost from Fund (2108) Community Development Block Grant (CDBG) Organization (88949) CDBG Coordination Project (G06250) CDBG Homeless - \$27,000 and Fund (2103) HUD SHP Grant Organization (78111) Community Housing Services Project (G362210) - \$9,000; now, therefore, be it

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<sup>1</sup> Funds for prior year Project Homeless Connect allocation were put in place toward the end of the fiscal year. CHS borrowed against funds donated to the PHC project and other carry forwards.

**RESOLVED:** That the City Council authorizes the allocation of available Emergency Shelter Grant, Emergency Housing Program, Winter Relief Program, Community Promotions Program of Service Organization, ORA low/mod, Oakland Army Base Temporary Winter Shelter (OABTWS), and Community Development Block Grant (CDBG) funds to support PATH contracts and activities, Supportive Housing Program match requirements, MCTHP lease, OABTWS, EveryOne Home Plan, and consultant costs for the 2009/2010 and 2010/2011 fiscal years, with second year PATH funding contingent upon availability of funds; and be it

**FURTHER RESOLVED:** That the City Administrator or his designee, as agent of the City, is hereby authorized to negotiate and enter into Agreements and authorize payments for the aforementioned activities, not to exceed those allocation amounts stated above in support of the PATH Strategy and other services to the homeless, for the purpose of providing housing with wrap-around services to the homeless; and to conduct all negotiations, execute and submit all documents, and including but not limited to, applications, agreements, amendments, modifications, payment requests, and related action which may be necessary in accordance with this resolution and its basic purpose; and be it

**FURTHER RESOLVED:** Oakland City Council authorizes the following grant awards under the 2009/2010 PATH Strategy, with the 2010/2011 funding contingent upon level fund availability:

<b>AGENCY/ACTIVITY</b>	<b>FUND UP TO:</b>
<b>CAPITAL DEVELOPMENT</b>	
Affordable Housing Associates (Oaks Hotel Project-Capital Development)	\$800,000
East Bay Community Recovery Program	\$415,000
St. Mary's Center	\$170,000
<b>Total Capital Development</b>	<b>\$1,385,000</b>
<b>PERMANENT SUPPORTIVE HOUSING/HOUSING SERVICES</b>	
Building Futures for Women & Children	\$80,000
East Bay Community Recovery Center	\$114,941
East Bay Community Law Center	\$59,295
East Oakland Community Project	\$140,560
First Place For Youth	\$175,120
Homeless Action Center	\$71,073
Lifelong Medical Care	\$208,391
St. Mary's Center (services)	\$100,000
Homeless Mobile Outreach Program (HMOP)	\$307,620
PATH Technical Assistance	\$12,000
<b>Total Permanent Support Housing/Housing Services</b>	<b>\$1,269,000</b>
<b>Total Funds Available for 2009-10 PATH</b>	<b>\$2,654,000</b>

**FURTHER RESOLVED:** That funds to support PATH Strategy contracts and activities listed above, Abbott Little Housing & Human Services Consulting Services, and Hunger Program shall be made available in Funds: [1] 2103 (HUD-ESG), Organization 78111 (Community Housing Services), Project G59010 (2009-2010 Emergency Shelter Grant)-\$370,723; [2] 1010 (General Purpose Fund), Organization 78111 (Community Housing Services)- Project G361810 (2009/2010 Emergency Housing Program) - \$114,854; [3] 2108 (Community Development Block Grant-CDBG), Organization 78111, Project G168610 (2009/2010) Homeless Set Aside - \$405,000; [4] 1010 (General Purpose Fund), Organization 78111 (Community Housing Services)- Project G363410 (2009/2010 Homeless Mobile Outreach Program) - \$307,691; [5] 2103 (HUD-ESG), Organization 78111 (Community Housing Services), Project G309210 (2007-2008 ESG Carry-forward)-\$120,000; [6] 2103 (HUD-ESG), Organization 78111 (Community Housing Services), Project G306210 (2006/2007 ESG Carry-forward) -\$55,100; [7] 1010 (General Purpose Fund), Organization 78111 (Community Housing Services)- Project G168410 (2006/2007 Emergency Housing Program Carry-forward) - \$1,590; [8] 1010 (General Purpose Fund), Organization 78111 (Community Housing Services)- Project G306810 (2008/2009 Emergency Housing Program Carry-forward) - \$16,603; [9] 1010 (General Purpose Fund), Organization 78111 (Community Housing Services)- Project G309810 (2007/2008 Emergency Housing Program Carry-forward) - \$133,000; [10] 1010 (General Purpose Fund), Organization 78111 (Community Housing Services)- Project G309610 (Community Promotions Program for Service Organizations Carry-forward) - \$2,750; [11] 2108 (Community Development Block Grant-CDBG), Organization 78111, Project G06520 (Homeless Facility Capital Development) \$1,385,000; and be it

**FURTHER RESOLVED:** That mandatory match funding in an amount not to exceed \$133,146 shall be added to an Agreement between the City and East Oakland Community Project under the 2009/2010 City's Families In Transition (FIT) program from Fund 1010 (General Purpose Fund), 78111 (Community Housing Services), 54912 (Third Party Contracts), G361810 (Emergency Housing Program); and be it

**FURTHER RESOLVED:** That mandatory match funding in the amount not to exceed, \$52,750 shall be added to an Agreement between the City and East Oakland Community Project under the City's 2009/2010 Matilda Cleveland Transitional Housing Program from Fund 1010 (General Purpose Fund), 78111 (Community Housing Services), 54912 (Third Party Contracts), G304910 (Community Promotions Program for Service Organizations); and be it

**FURTHER RESOLVED:** That mandatory match funding in an amount not to exceed \$250,000 shall be allocated under the 2009/2010 Homeless Families Support Network, with a portion of match funds covering City administration costs and the other portion to support an Agreement to be executed between the City and Anka Behavioral Health, Inc. for supportive housing services to families, said funding available in Fund 2160 (Alameda County Grant), 78111 (Community Housing Services), H80610 (CPPSO); and be it

**FURTHER RESOLVED:** That funds in the amount of \$36,000 to cover 2008/2009 lease costs at the Matilda Cleveland Transitional Housing Program shall be allocated from Fund (2108), Community Development Block Grant Organization (88949), CDBG Coordination Project (G06250), CDBG Homeless-\$27,000 and Fund (2103) HUD SHP Grant Organization (78111), and Community Housing Services Project (G362210); and be it

**FURTHER RESOLVED:** That the City will accept and allocate a \$15,000 grant, awarded by Union Pacific Foundation, the philanthropic arm of Union Pacific Corporation and Union Pacific Railroad, to augment the 2009/2010 CCC program; and be it

**FURTHER RESOLVED:** That \$95,682.64 in carry-forward funds shall be reprogrammed to support the 2009/2010 Oakland Army Base Temporary Winter Shelter (OABTWS) shelter as a result of City General Purpose Fund budget reductions from Funds: 2994 (Social Services Grant), Organization 78111 (Community Housing Services), Project G136740 (OABTWS) - \$13,780; 2160 (County of Alameda Grant), Organization 78111 (Community Housing Services), Project G136780 (OABTWS) - \$21,627; 1010 (General Purpose Fund), 78111 (Community Housing Services), Project G136740 (OABTWS) - \$13,885; 2108 (CDBG), Organization 78111, Project G142720 (Project Homeless Connect)<sup>2</sup> \$14,200; 2108 (CDBG), Organization 78111, Project G05650 (CHS Program Administration) - \$17,840; and Fund 2108 (CDBG), Organization 78111 (Community Housing Services), Project G07740 (Winter Relief Program) - \$14,349, and be it

**FURTHER RESOLVED:** That \$51,000 shall be made available in Fund 9580 (Oakland Redevelopment Agency Low/Mod funds), Organization 78111, Project S64300 (Housing Development) to cover the City's annual obligation and support to the Alameda County EveryOne Home Plan activities and the Homeless Management Information System operation; and be it

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<sup>2</sup> Funds for prior year Project Homeless Connect (PHC) allocation were put in place towards the end of the fiscal year. CHS borrowed against funds donated to the general Homeless Programs Donation fund project. Did not transfer charges from the 1010 donation fund to the 2108 CDBG PHC fund.

**FURTHER RESOLVED:** That the Agreements authorized under this resolution shall be reviewed as to form and legality by the Office of the City Attorney and copies will be filed in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, QUAN, REID, AND  
PRESIDENT BRUNNER

NOES -

ABSENT -

ABSTENTION -

ATTEST:

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LATONDA SIMMONS  
City Clerk and Clerk of the Council of  
the City of Oakland, California