

  
CITY ATTORNEY'S OFFICE

## OAKLAND CITY COUNCIL

RESOLUTION NO. \_\_\_\_\_ C.M.S.

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**RESOLUTION:**

- (1) **ACCEPTING, APPROPRIATING, AND AUTHORIZING AGREEMENTS FOR THE RECEIPT OF FUNDS TO SUPPORT HOMELESS PROGRAMS FROM THE FOLLOWING SOURCES:**
  - A) **CONTINUUM OF CARE (COC) SUPPORTIVE HOUSING PROGRAM RENEWAL FUNDS FROM THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) IN THE AMOUNT OF \$5,532,120 FOR FISCAL YEAR (FY) 2022-23;**
  - B) **LOCAL HOUSING ASSISTANCE PROGRAM (LHAP) FUNDS FROM THE OAKLAND HOUSING AUTHORITY (OHA) IN THE AMOUNT OF \$965,400 FOR FY 2022-23;**
  - C) **SOCIAL SERVICES AGENCY (SSA) FUNDS FROM ALAMEDA COUNTY IN THE AMOUNT OF \$372,221 FOR FY 2022-23; AND**
- (2) **APPROPRIATING \$1,700,000 OF MEASURE Q FUNDS FOR FY 2022-23 TO PROVIDE REQUIRED HUD MATCH FUNDING AND TO SUPPORT THE ONGOING OPERATION OF TRANSITIONAL HOUSING SITES; AND**
- (3) **AWARDING GRANT AGREEMENTS TO NON-PROFIT AGENCIES IDENTIFIED IN TABLE 1 FOR FY 2022-23 USING THE ABOVE FUNDS TO PROVIDE CRITICAL HOMELESS SERVICES; AND**
- (4) **ACCEPTING AND APPROPRIATING ADDITIONAL GRANT FUNDS THAT BECOME AVAILABLE FOR THE SAME PURPOSES WITHIN FY 2022-23 AND AUTHORIZING THE CITY ADMINISTRATOR TO AMEND THE GRANT AGREEMENTS TO ADJUST THE GRANT AMOUNTS WITHIN THE LIMITS OF THE AWARDS; AND**
- (5) **AUTHORIZING THE USE OF GENERAL PURPOSE FUNDS TO PAY CENTRAL SERVICES OVERHEAD CHARGES FOR THE HUD COC AND SSA GRANTS.**

**WHEREAS**, homelessness is a complex problem requiring many different programmatic interventions and financial resources to address the full scope of the issue; and

**WHEREAS**, the City of Oakland's Housing and Urban Development (HUD) Continuum of Care (CoC) Programs consist of six projects – Housing Fast Support Network (HFSN) Transitional/Rapid Rehousing Program, The Holland (The Grand) Transitional/Rapid Rehousing Program, Oakland Homeless Youth Housing Collaborative (OHYHC) Transitional Housing Program, Matilda Cleveland Families in Transition Transitional/Rapid Rehousing Program (MCFIT), North County Family Rapid Rehousing Collaborative (NCFRRH), and North County Homeless Youth Rapid Rehousing (NCHYRRH) – all of which provide transitional and permanent housing and support services to homeless single adults, families, and transition-aged youth under HUD's CoC program; and

**WHEREAS**, the majority of funding for these six programs comes from the HUD CoC competitive funding process, however additional funding supports the ongoing administration and operation of programs where HUD funding is lacking; and

**WHEREAS**, the City of Oakland has applied for and received renewal funding under the HUD CoC Program for the provision of transitional and permanent housing and support services to the homeless since 1994; and

**WHEREAS**, it is the practice of the City to enter into grant agreements with local entities for the provision of the transitional and permanent housing and other support services for each of the aforementioned six programs under the CoC Supportive Housing Program described in Table 1; and

**WHEREAS**, each individual HUD CoC Program award goes through two competitive funding processes, one on the Alameda County level and one on a federal level; and

**WHEREAS**, the HUD CoC Program is a one-year funding cycle and City staff expects that the City of Oakland will receive HUD grants totaling \$5,532,120 for Fiscal Year (FY) 2022-2023, and seeks authorization to accept and appropriate those funds as they become available; and

**WHEREAS**, the City desires to award grant agreements with service providers for the HUD CoC Supportive Housing Programs, subject to available appropriated HUD funds, as specified in Table 1a through f; and

**WHEREAS**, staff may need to shift funding from a single HUD CoC grant between existing providers in order to ensure that the most effective services are being provided and to ensure that all funds are spent; and

**WHEREAS**, staff are in process of working with HUD to consolidate the HFSN and Holland (The Grand) programs into one program so the final number of programs in FY 2022-23 may be five, and the grant awards would be consolidated accordingly; and

**WHEREAS**, due to the HUD-mandated cap of up to ten percent for administrative costs, staff seeks a contribution from the General Purpose Fund to cover the Central Services Overhead charges in the estimated amount of \$318,607 for FY 2022-23; and

**WHEREAS**, in 2016 the City of Oakland successfully applied for and was awarded Local Housing Assistance Program (LHAP) funding from OHA for operating subsidies for three CoC funded transitional housing programs, therefore allowing the City to serve more literally homeless households than would be served without these funds; and

**WHEREAS**, the City wishes to accept and appropriate LHAP funds from OHA in the amount of \$965,400 to implement the LHAP for FY 2022-23 and enter into agreements with the three homelessness service providers listed in Table 1a and 1d; and

**WHEREAS**, one of the HUD funding requirements for CoC is a cash/in-kind match of 25%, which is set forth in the annual HUD grant award letter; and

**WHEREAS**, the Alameda County (County) Social Services Agency (SSA) has partnered with the City since 1991 to provide program match funds required by the Housing and Urban Development Department's (HUD) Continuum of Care (CoC) Program that provides support services and transitional housing to single adults experiencing homelessness; and

**WHEREAS**, to implement the Housing Fast Support Network (HFSN) HUD CoC program at the Henry Robinson Multi Service Center (HRMSC), the City of Oakland uses SSA funds as HUD-required match funding to enter into a grant agreement with Bay Area Community Services to provide transitional housing and support services to single adults experiencing homelessness; and

**WHEREAS**, the City desires to award and enter into a grant agreement with Bay Area Community Services (BACS) in an amount not to exceed \$340,004 in SSA match funds for transitional housing and support services at the HRMSC each year in FY 2022-23 as specified in Table 1a; and

**WHEREAS**, due to the SSA-mandated cap of ten percent for administrative costs, staff seeks a contribution from the General Purpose Fund to cover the Central Services Overhead charges in the estimated amount of \$31,266 for FY 2022-2023; and

**WHEREAS**, the City of Oakland Fiscal Year 2021-2023 Biennial Budget includes Measure Q funding for homelessness programs and services; and

**WHEREAS**, in accordance with the Biennial Budget, on March 20, 2021 City Council passed Resolution 88602 C.M.S., authorizing the City Administrator to use Measure Q funds and award grant agreements to homeless services providers for the provision of homelessness services for FY 2021-22; and

**WHEREAS**, BACS received a grant award of \$1,700,000 in FY 2021-22 Measure Q funding to support the operations of its HUD CoC funded programs providing transitional and permanent housing and support services; and

**WHEREAS**, the City seeks authority to continue using Measure Q funding to award grant agreements to BACS for FY 2022-23 in the not to exceed amount of \$1,700,000 to provide required match funding for the HFSN program and to continue supporting the operations of its

HUD CoC funded programs providing transitional and permanent housing and supportive services as specified in Table 1a and 1b; now therefore, be it

**RESOLVED:** That the City Council accepts, appropriates, and authorizes the agreement for receipt of HUD CoC Supportive Housing Program renewal funds in the amount of \$5,532,120 for FY 2022-23; and be it

**FURTHER RESOLVED:** That said funding for the HUD CoC Program will be appropriated in the HUD-ESG/SHP/HOPWA Fund (2103), Community Homelessness Organization (78411), CoC: Housing Fast Support Network, The Holland TH/RRH, Oakland Homeless Youth Housing Collaborative, Matilda Cleveland Families in Transition, North County Family Rapid Rehousing Collaborative, and North County Homeless Youth Rapid Rehousing Collaborative Projects (see below), Fostering Safe and Healthy Communities Program (SC22) and allocated towards the grant awards set forth in Table 1 below; and be it

**FURTHER RESOLVED:** That the City Council accepts, appropriates, and authorizes the agreement for receipt of LHAP funds from OHA in the amount of \$965,400 for FY 2022-23 for the implementation of the LHAP; and be it

**FURTHER RESOLVED:** That the LHAP funds will be appropriated in the HUD-ESG/SHP/HOPWA Fund (2103), Community Homelessness Services Org (78411), OPRI OHA Project (see below), Fostering Safe and Healthy Communities Program (SC22) and allocated towards the grant awards set forth in Table 1 below; and be it

**FURTHER RESOLVED:** That the City Council hereby accepts, appropriates, and authorizes the agreement for receipt of SSA funds from Alameda County in the amount of \$372,221 for FY 2022-23; and be it

**FURTHER RESOLVED:** That the SSA funds will be appropriated in the County of Alameda Grants Fund (2160), Community Housing Services Organization (78411), County SSA to HFSN Project (see below), and Fostering Safe and Healthy Communities Program (SC22) and allocated towards the grant award set forth in the Table 1 below; and be it

**FURTHER RESOLVED:** That the City Council appropriates \$1,700,000 of the Measure Q Fund (2244) to the Human Services Department Fund (2128), Community Homelessness Services Organization (78411), and Project (1005349) to provide required match funding for the HFSN program and to implement the programming in accordance with the FY 2022-2023 Midcycle Budget Process; and be it

**FURTHER RESOLVED:** That the City Council awards grant agreements with the service providers identified in Table 1 below for the amounts specified therein to provide critical homeless services, including transitional and rapid rehousing programs, from July 1, 2022, through June 30, 2023:

**Table 1: Housing and Urban Development (HUD) Continuum of Care (CoC) – Funded Transitional and Rapid Rehousing Projects and Associated Funds For FY 2022-23 Operational Year**

GRANTEE	FUNDING SOURCE	AMOUNT*	GRANT TERM	CITY OF OAKLAND FY23 PROJECT CODES
<b>Table 1a: Housing Fast Support Network</b>				
Bay Area Community Services	HUD	\$1,672,209	3/1/22 – 2/28/23	1005607
	OHA – LHAP**	\$587,650	7/1/22 – 6/30/23	1004040
	Measure Q	\$420,984	7/1/22 – 6/30/23	1005349
	Alameda County Social Services Agency	\$340,004	7/1/22 – 6/3/23	105623
<b>Program Total:</b>		<b><u>\$3,020,847 (actual total \$2,433,197 with removal of LHAP)</u></b>		
**The LHAP funds for HFSN are available but have never been utilized. The HFSN program operates out of the Touraine Hotel, a City-owned facility built in 1915. The Touraine has not passed OHA’s Housing Quality Standards (HQS) inspections. The City is in conversation with OHA about shifting these funds to The Holland, which will be able to pass HQS.				
<b>Table 1b: The Holland (The Grand) TH/RRH</b>				
Bay Area Community Services	HUD	\$560,732	7/1/22 – 6/30/23	1005711
	Measure Q	\$1,279,016	7/1/22 – 6/30/23	1005349
<b>Program Total:</b>		<b><u>\$1,839,748</u></b>		
<b>Table 1c: Oakland Homeless Youth Housing Collaborative</b>				
East Oakland Community Project (EOCP)	HUD	\$175,737	8/1/22 – 7/31/23	1005603
<b>Program Total:</b>		<b><u>\$175,737</u></b>		
Covenant House California	HUD	\$525,735	8/1/22 – 7/31/23	1005603
<b>Program Total:</b>		<b><u>\$525,735</u></b>		
<b>Table 1d: Matilda Cleveland Families in Transition</b>				
EOCP	HUD	\$540,682	9/1/22 – 8/31/23	1005605
EOCP – Matilda Cleveland TH/RRH	OHA LHAP	\$200,928	7/1/22 – 6/30/23	104040
EOCP – Families in Transition TH/RRH	OHA LHAP	\$176,820	7/1/22 – 6/30/23	104040
<b>Program Total:</b>		<b><u>\$918,430</u></b>		
<b>Table 1e: North County Family Rapid Rehousing Collaborative</b>				
Building Futures for Women and Children	HUD	\$840,283	11/1/22 – 10/31/23	1005601
<b>Program Total:</b>		<b><u>\$840,283</u></b>		
<b>Table 1f: North County Homeless Youth Rapid Re-Housing</b>				
East Oakland Community Project	HUD	\$489,266	1/1/22 – 12/31/22	1005611
<b>Program Total:</b>		<b><u>\$489,266</u></b>		
Covenant House California	HUD	\$489,266	1/1/22 – 12/31/22	1005611
<b>Program Total:</b>		<b><u>\$489,266</u></b>		
*These are the amounts the City expects to sub-grant to the respective grantees and they do not reflect the portion of administrative funds retained by the City for HUD CoC or SSA.				

; and be it

**FURTHER RESOLVED:** That if additional grant funding becomes available from HUD, OHA, or Alameda County for the same purposes, within FY 2022-23, the City Administrator or their designee is authorized to accept and appropriate these funds to fund HUD CoC Programming; and be it

**FURTHER RESOLVED:** That the City Administrator or their designee is authorized to amend the grant agreements with the grantees in Table 1 above to adjust the grant amounts, so long as the total grant amounts do not exceed the total amount of funds accepted and appropriated from HUD, OHA, and Alameda County; and be it

**FURTHER RESOLVED:** That the City Council hereby authorizes a contribution from the General Purpose Fund to be included in the City's 2022-23 Mid-Cycle Budget for Central Service Overhead (CSO) costs related to the HUD CoC and SSA programs in amounts equivalent to the Department of Human Services FY 2022-23 CSO costs, estimated to be \$318,607 for HUD CoC and \$31,266 for SSA.

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IN COUNCIL, OAKLAND, CALIFORNIA,

PASSED BY THE FOLLOWING VOTE:

AYES - FIFE, GALLO, KALB, KAPLAN, REID, TAYLOR, THAO AND  
PRESIDENT FORTUNATO BAS

NOES –

ABSENT –

ABSTENTION –

ATTEST: \_\_\_\_\_  
ASHA REED  
Acting City Clerk and Clerk of the  
Council of the City of Oakland,  
California