

CITY OF OAKLAND

AGENDA REPORT

OFFICE OF THE CITY CLERK
2006

2006 JUN 14 PM 12:37

To: Office of the City Administrator
Attn: Deborah Edgerly
From: Police Department
Date: June 27, 2006

Re: A Report and Proposed Resolution Authorizing the City Administrator, on Behalf of the City of Oakland, to Accept and Appropriate Grant Funds in an Amount Not to Exceed Two Hundred Thousand Dollars (\$200,000) from the State of California, Corrections Standard Authority, Title V Community Prevention Grants Program, and Authorize a Funding Agreement in an Amount Not to Exceed One Hundred Eighty Thousand Dollars (\$180,000) with the Donald P. McCullum Youth Court for Second Year Program Implementation of the Interface Project, and Appropriate Said Funds to the Police Department

SUMMARY

A resolution has been prepared authorizing the City Administrator, on behalf of the City of Oakland, to accept and appropriate grant funds in an amount not to exceed \$200,000 from the State of California, Corrections Standard Authority, Title V Community Prevention Grants Program. The resolution also authorizes a Funding Agreement with the Donald P. McCullum Youth Court in an amount not to exceed \$180,000 for continued implementation of the Interface Project. The proposed program period is July 1, 2006 through June 30, 2007.

FISCAL IMPACT

It is anticipated that the State of California, Corrections Standard Authority, will approve the Police Department's Interface Project application and award the City of Oakland \$200,000 in state grant funds. Revenues and appropriations will be allocated in the State of California, Corrections Standard Authority Grant Fund: 2152; Campus Life and School Safety (CLASS) Org.: 105530; Special Operations Program: PS13, in a Project Account to be determined. The program will be managed by the CLASS Section Commander, and the program liquidation period is 90 days following the program end date. The funding agency requires a minimum fifty percent (50%) in-kind match component. Matching funds/services shall be provided by the Donald P. McCullum Youth Court. Proposed expense allocations are as follows:

Item: _____
Public Safety Comte.
June 27, 2006

Use of Funds	Cost
Donald P. McCullum Youth Court (Contract for Services)	180,000
Personnel (Overtime rate for accountancy staff and other administrative assistance)	12,231
Program Supplies/Duplication	196
Contract Assessment Fee (\$180,000 x 3%)	5,400
Central Services Overhead (\$12,231 x 17.77%)	2,173
TOTAL GRANT FUNDS	\$200,000
Local In-Kind Match (50% of total project cost – provided by the Donald P. McCullum Youth Court)	\$100,000
GRAND TOTAL	\$300,000

BACKGROUND

More than one in four youth offenders in Oakland are not adequately served by the current juvenile justice system (i.e., not held accountable for their actions, and not referred to rehabilitative services). Consequently, many youth re-offend due to lack of early intervention. First time youth offenders often have had previous contact with law enforcement, but law enforcement did not make an arrest or the victim did not press charges. Many youth offenders in Oakland fit a general profile of having a combination of truancy or out-of-school, involved in unhealthy risk-taking behaviors (e.g., substance abuse, early sexual activity, etc.), struggling with economic hardship, stressors on family stability, special learning needs, and/or psychological issues. Hence, a first time youth offender in Oakland often brings a host of issues that the traditional juvenile justice system either does not have the resources to accommodate, and in some respects, is not intended to address.

KEY ISSUES AND IMPACTS

The goal of the Donald P. McCullum Youth Court (MYC) is to change young lives and impact communities by providing empowering opportunities for youth through collaborative peer justice in Alameda County. Founded more than a decade ago by a group of district attorneys, judges, and educators to address the lack of early intervention for youth offenders, MYC continues in its mission to interrupt intergenerational cycles of crime and incarceration with early intervention, diverting young people from the traditional juvenile judicial system, and increasing all young people's positive involvement with law and justice.

The Interface Project

The Interface Project, as part of the Police Department's three-year Delinquency Prevention Plan, amplifies and fortifies key elements of the Youth Court by addressing Oakland's need to serve youth offenders charged with "less serious" offenses. This is accomplished by providing strength-based early intervention services that hold youth accountable for their actions, while connecting these youth to appropriate social services and positive youth development programs. Through the Interface Project, MYC will serve a minimum of 700 unduplicated Oakland youth ages 10 – 19, including at least 150 first time youth offenders ages 10 – 17+. The program will also serve at least 150 Oakland families, specifically parent/guardians.

PROGRAM DESCRIPTION

The Interface Project represents MYC's efforts to amplify and fortify key elements of the Youth Court as part of the Oakland Police Department's Delinquency Prevention Plan (DPP). In its DPP, the Department established a set of needs, goals, and strategies with which MYC goals and strategies mesh. These goals and associated strategies include:

1. Targeted delinquency prevention and diversion services directed toward youths at highest risk for delinquency and psychosocial programs that serve high-risk youths.
2. Coordination of juvenile crime delinquency prevention efforts to ensure that agencies and partners serve targeted populations to prevent juveniles from committing repeated acts of delinquency or becoming chronic offenders.
3. Increase in the effectiveness and efficiency of delinquency prevention programs to ensure that program success is proportional to program costs, and that program measurements include reliable, valid and consistent data.
4. The establishment of programs which provide young people with emotionally and physically safe environments, opportunities to build healthy, positive relationships with adults and peers, meaningful leadership roles, opportunities for community involvement, and the chance to build practical life skills.

Core Program Components

The Interface Project is comprised of three core program components:

- **Apprentice Program:** Providing experiential learning and leadership development for youth offenders.

Item: _____
Public Safety Comte.
June 27, 2006

The Apprentice Program serves as least 20 youth offenders, ages 14-17+, by targeting the youths when they tend to be most open to new experiences, and when there is an incentive to participate as a community service option towards sentence completion.

- **Novice Program:** Broadening MYC's programmatic continuum to better serve youth.

The Novice Program serves 200 middle school students each year, including at least 15 who will become Novices in the Youth Law Program. Similar to the Apprentice Program, the Novice Program provides youth offenders with a means to fulfill mandatory community service hours towards sentence completion, while simultaneously transitioning into a youth development program.

- **Law and Justice Leadership Program:** Expanding MYC's formal youth leadership structure.

A third component of the Interface Project is the planned increase in leadership opportunities. The Law and Justice Summer Institute, offered as an overnight college campus experience, involves leadership training and advance skill building workshops.

Additional services to be provided by MYC throughout the program term include:

- Youth referred by the Oakland Police Department will have hearings at MYC.
- 100% of participating offenders and their families will receive appropriate referrals to counseling, prevention, and treatment services.
- All offenders will participate in a mandatory conflict resolution workshop, with 100% of the youth entering the program participating in gender-specific programming.
- 90% of all youth will complete their sentences, resulting in an estimated total of 3,000 annual hours of community service.

SUSTAINABLE OPPORTUNITIES

Economic

Violence prevention activities enhance the Police Department's efforts to reduce crime and provide a climate in which economic development can flourish.

Environmental

No environmental opportunities are anticipated.

Item: _____
Public Safety Comte.
June 27, 2006

SOCIAL EQUITY

Continued enactment of the Interface Project will enhance violence prevention and facilitate future economic growth in Oakland.

DISABILITY AND SENIOR CITIZEN ACCESS

All facilities used in relationship to the Interface Project operate in compliance with the Americans with Disabilities Act (ADA) and Older Americans Act.

RECOMMENDATION

The Oakland Police Department recommends that the City Council adopt the resolution and authorize the City Administrator to accept grant funds in an amount not to exceed \$200,000 from the State of California, Corrections Standard Authority, Title V Community Prevention Grants Program, and authorize a Funding Agreement in an amount not to exceed \$180,000 with the Donald P. McCullum Youth Court for second year program implementation of the Interface Project.

ACTION REQUESTED BY THE CITY COUNCIL

Staff recommends that the City Council approve the resolution.

Respectfully submitted,


Wayne G. Tucker
Chief of Police

Prepared by: Candice Jessie
Fiscal Services Division
Bureau of Services

APPROVED AND FORWARDED TO
THE PUBLIC SAFETY COMMITTEE:


Office of the City Administrator

Item: _____
Public Safety Comte.
June 27, 2006



City Attorney

OFFICE OF THE CITY CLERK
OAKLAND**OAKLAND CITY COUNCIL****RESOLUTION No. _____ C.M.S.**

2006 JUN 14 PM 12:37

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO ACCEPT AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED TWO HUNDRED THOUSAND DOLLARS (\$200,000) FROM THE STATE OF CALIFORNIA, CORRECTIONS STANDARD AUTHORITY, TITLE V COMMUNITY PREVENTION GRANTS PROGRAM, AND AUTHORIZE A FUNDING AGREEMENT IN AN AMOUNT NOT TO EXCEED ONE HUNDRED EIGHTY THOUSAND DOLLARS (\$180,000) WITH THE DONALD P. MCCULLUM YOUTH COURT FOR SECOND YEAR PROGRAM IMPLEMENTATION OF THE INTERFACE PROJECT, AND APPROPRIATE SAID FUNDS TO THE POLICE DEPARTMENT

WHEREAS, it is anticipated that the Police Department will receive grant funds totaling up to \$200,000 from the State of California, Corrections Standard Authority, Title V Community Prevention Grants Program, for second year program implementation of the Interface Project; and

WHEREAS, the Department desires to enter into a Funding Agreement with the Donald P. McCullum Youth Court for an amount not to exceed one hundred eighty thousand dollars (\$180,000) for implementation of the Interface Project, to be funded by the grant; and

WHEREAS, the Donald P. McCullum Youth Court, as a program partner associated with the Interface Project shall provide a fifty percent (50%) in-kind match required by the grantor, in the amount of one hundred thousand dollars (\$100,000); and

WHEREAS, the City Council finds that the services provided pursuant to the agreement with the Donald P. McCullum Youth Court authorized hereunder are of a professional, scientific or technical nature and are temporary in nature; and

WHEREAS, the City Council previously authorized acceptance of similar grant funds by Resolution No. 79310 C.M.S. dated June 21, 2005; and

WHEREAS, the City Council finds that the agreement with the Donald P. McCullum Youth Court shall not result in a loss of employment or salary by any person having permanent status in the competitive service; now, therefore be it

RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate a grant in an amount not to exceed \$200,000 from the Corrections Standard Authority to be allocated to the State of California, Corrections Standard Authority Grant Fund: 2152, Campus Life And School Safety (CLASS) Org.: 105530, Special Operations Program: PS13, in a Project Account to be determined, for implementation of the Interface Project; and be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to enter into a Funding Agreement with the Donald P. McCullum Youth Court in an amount not to exceed \$180,000 for second year program implementation of the Interface Project, funded by the grant, and be it

FURTHER RESOLVED: That grant funds received for the Interface Project shall not be used to supplant expenditures controlled by the City of Oakland; and be it

FURTHER RESOLVED: That the City Council hereby appoints the City Administrator as agent of the City to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant and funding agreements; and be it

FURTHER RESOLVED: That the City Attorney shall review and approve said agreement with the Donald P. McCullum Youth Court as to form and legality and a copy of the fully executed agreement shall be placed on file with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

LaTonda Simmons
City Clerk and Clerk of the
Council of the City of Oakland, California