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OFFICE OF THE CITY CLERK  
OAKLAND

2018 NOV -1 PM 12: 37

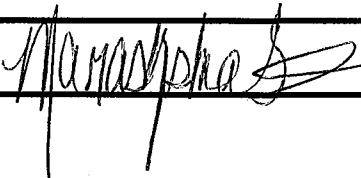
# AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**SUBJECT:** Major Encroachment Permit at  
1940 Webster Street

**FROM:** Ryan Russo  
Director, DOT

**DATE:** September 18, 2018

City Administrator Approval  Date: 11/1/18

## RECOMMENDATION

**Staff Recommends That The City Council Approve A Resolution Granting A Conditional And Revocable Major Encroachment Permit To Michael K. Park, A Married Man As His Sole And Separate Property, To Allow Portions of The New Building Above Grade At 1940 Webster Street To Encroach Into The Public Right-Of-Way On Webster Street, Major Encroachment Permit ENMJ18061.**

## EXECUTIVE SUMMARY

Approval of this resolution will authorize the City Administrator or designee to issue a conditional and revocable Major Encroachment Permit to document and regulate new encroachments in the public right-of-way at 1940 Webster Street. The development consists of a new seven-story residential building with 173 dwelling units and approximately 2,000 square feet of ground floor commercial space.

Approximately 970 square feet of living space encroachments above ground is created into the right-of-way. The encroachment permit requires the property owners to comply with the conditions of approval issued by the City of Oakland Planning and Building Department.

## BACKGROUND / LEGISLATIVE HISTORY

Oakland Municipal Code (OMC) Chapter 12.08 requires a major encroachment permit for building elements into the public right-of-way as stated in the OMC Section 15.04.3.2285 for revisions to the California Building Code (CBC) Section 3202 and for encroachments that will exceed those limits.

The Planning and Building Department had approved the development (permit number PLN17-227) to construct a seven-story building with 173 dwelling units and ground floor commercial space. The proposed conditional and revocable Major Encroachment Permit (Permit number ENMJ18061) to be issued to Michael K. Park, a married man as his sole and separate property,

Item: \_\_\_\_\_  
Public Works Committee  
November 13, 2018

allows for bay windows of the new building to encroach into the public right-of-way facing Webster Street by 3 feet, beyond the limits allowed in the OMC Section 15.04.3.

### **ANALYSIS AND POLICY ALTERNATIVES**

Encroachments in this permit are for the building elements extending into the public right of way beyond the limits shown in the Oakland Building Code (section 15.04.3.2285). Building elements include covered living space extending three feet (code limits living space) into the public right of way along Webster Street.

Encroachments were approved by the Planning and Building Department. Encroachments do not currently impact the use of the sidewalk fronting the property nor do they obstruct the path of travel for pedestrians or persons with disabilities. The encroachments meet City standards and are described in more detail in **Exhibit A** to the Resolution.

**Exhibit B** to the Resolution is the Indenture Agreement to be executed between the City and Permittee, which sets out the conditions and obligations of the revocable Major Encroachment Permit. This Permit and the Indenture Agreement will hold the property owners liable and responsible for private improvements constructed in the public right-of-way and allows for construction and maintenance of encroachments.

The Major Encroachment Permit includes an agreement allowing the City to revoke the Permit if in the City's best interest and require the property owners to remove the encroachments and restore the public right-of-way. Because the Permit authorizes habitable space within the right-of-way, which in the future may need to be removed, the Indenture Agreement requires the property owners to record a Notice to Prospective Purchasers of the enclosed habitable space. In addition, Council may direct staff to include other conditions as the location and nature of the proposed encroachments may require for the public health, safety and appearance.

Approximately 970 square feet of living space encroachments above ground is created into the right-of-way.

The proposed encroachments will not interfere with public use of the right-of-way or buried utilities and will not endanger the public welfare and convenience.

### **FISCAL IMPACT**

There is no fiscal impact to the City associated with this Major Encroachment permit. Staff costs for processing the proposed encroachment permit are covered by fees set by the Master Fee Schedule and have been paid by the Applicant.

**PUBLIC OUTREACH / INTEREST**

This item did not require special public outreach other than the required posting on City's website.

**COORDINATION**

The Resolution was coordinated with Planning and Building Department, Budget Bureau, and the Office of the City Attorney.

**SUSTAINABLE OPPORTUNITIES**

***Economic*** – The Major Encroachment Permit facilitates private development improving the overall economic conditions in Oakland.

***Environmental*** – No environmental opportunities are identified.

***Social Equity*** – No social equity opportunities are identified.

**CEQA**

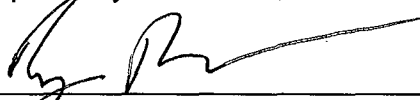
The California Environmental Quality Act ("CEQA") and the CEQA Guidelines exempt specific types of projects from environmental review. The following CEQA exemptions apply to this project, each of which provide a separate and independent basis for CEQA clearance: CEQA Guidelines sections 15183 (projects consistent with a Community Plan, General Plan, or Zoning) and 15061(b)(3) (no significant effect on the environment).

**ACTION REQUESTED OF THE CITY COUNCIL**

Resolution Granting A Conditional And Revocable Major Encroachment Permit To Michael K. Park, A Married Man As His Sole And Separate Property, To Allow Portions of The New Building Above Grade At 1940 Webster Street To Encroach Into The Public Right-Of-Way On Webster Street, Major Encroachment Permit ENMJ18061.

For questions regarding this report, please contact Kevin Kashi, Engineering Design and Right-of-Way Supervisor at (510) 238-7116.

Respectfully submitted,



RYAN RUSSO

Director, Department of Transportation

Reviewed by:  
Wladimir Wlassowsky, P.E., Assistant Director,  
Department of Transportation

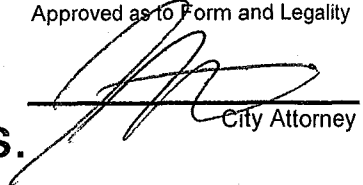
Reviewed by:  
Mohamed Alaoui, P.E., Principal Civil Engineer,  
Department of Transportation

Prepared and reviewed by:  
Kevin Kashi, P.E., Supervising Civil Engineer,  
Department of Transportation

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# OAKLAND CITY COUNCIL

Approved as to Form and Legality



City Attorney

RESOLUTION No. \_\_\_\_\_ C.M.S.

Introduced by Councilmember \_\_\_\_\_

**RESOLUTION GRANTING A CONDITIONAL AND REVOCABLE MAJOR ENCROACHMENT PERMIT TO MICHAEL K. PARK, A MARRIED MAN AS HIS SOLE AND SEPARATE PROPERTY, TO ALLOW PORTIONS OF THE NEW BUILDING ABOVE GRADE AT 1940 WEBSTER STREET TO ENCROACH INTO THE PUBLIC RIGHT-OF-WAY ON WEBSTER STREET, MAJOR ENCROACHMENT PERMIT ENMJ18061.**

**WHEREAS**, Michael K. Park, a married man as his sole and separate property ("Permittee"), is the owner of the real property known as 1940 Webster Street and described in a Grant Deed Recorded June 3, 2003 by the Alameda County Clerk-Recorder and identified by the Alameda County Assessor as APN: 008-0636-018-01, 008-0636-019 and commonly known as 1940 Webster Street hereto and incorporated herein (the "Property"); and

**WHEREAS**, Permittee proposes to develop a seven-story building with 173 dwelling units and ground floor commercial on the Property (the "Project"); and

**WHEREAS**, the Project includes bay windows on portions of the new building, above grade fronting Webster Street, that encroach onto the public right-of-way controlled by the City, the limits of which encroachment are delineated on *Exhibit A* hereto and incorporated herein (the "Encroachments"); and

**WHEREAS**, the City has approved the development of the Project (PLN17-227), subject to a condition of approval that Permittee obtain a conditional and revocable major encroachment permit for the Encroachments; and

**WHEREAS**, Permittee has filed an application with Department of Transportation for such conditional and revocable Major Encroachment Permit (ENMJ18061) (hereinafter referred to as the "Permit"); and

**WHEREAS**, staff has determined, in accordance with the Oakland Municipal Code Chapter 12.08 and based on review of the plans and investigation of the Property and the area of the proposed Encroachments, that the Encroachments in the public right-of-way and their location will not, currently understood, interfere with the public use of the roadway, sidewalk, buried utilities, and will not endanger the public welfare and convenience during said public use; and

**WHEREAS**, each as a separate and independent basis, this action is exempt from the California Environmental Quality Act ("CEQA") pursuant to CEQA Guidelines sections 15183 (projects consistent with General Plan and Zoning) and 15061(b)(3) (no significant effect on the environment); now, therefore, be it

**RESOLVED:** That the City Council has reviewed all relevant documents relating to its grant of this Permit; and be it

**FURTHER RESOLVED:** That the City Council finds and determines that the decision made hereby is made in conformance with the requirements of CEQA; and be it

**FURTHER RESOLVED:** That the City Council hereby grants to the Permittee a conditional revocable Permit to allow the Encroachments, which Permit shall take effect only upon the City and Permittee entering into an Indenture Agreement in the form substantially attached hereto as *Exhibit B* (the "Indenture Agreement"), the conditions therein being incorporated into the Permit; and be it

**FURTHER RESOLVED:** That the Permit shall commence and continue in effect so long as Permittee satisfies, and continues to satisfy, all conditions and obligations set forth in the Indenture Agreement; and be it

**FURTHER RESOLVED:** That the City Council, at its sole discretion and at a future date not yet determined, may impose additional and continuing fees for use and occupancy of the public right-of-way; and be it

**FURTHER RESOLVED:** That the Permit authorized by this Resolution shall take effect when all the conditions and obligations set forth in the Indenture Agreement shall have been complied with to the satisfaction of the City Attorney and the City Engineer of the City of Oakland and shall become null and void upon the failure of the Permittee to comply with the conditions and obligations set forth in the Indenture Agreement, subject to the notice and cure provisions set forth therein, or upon a termination by resolution of the City Council as being in the City's best interest; and be it

**FURTHER RESOLVED:** That the City Engineer is hereby directed to file a certified copy of this Resolution for recordation with the Office of the Alameda County Clerk-Recorder as an encumbrance of the title of the property identified above.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GIBSON MCELHANEY, GUILLEN, KALB, KAPLAN and PRESIDENT REID

NOES -

ABSENT -

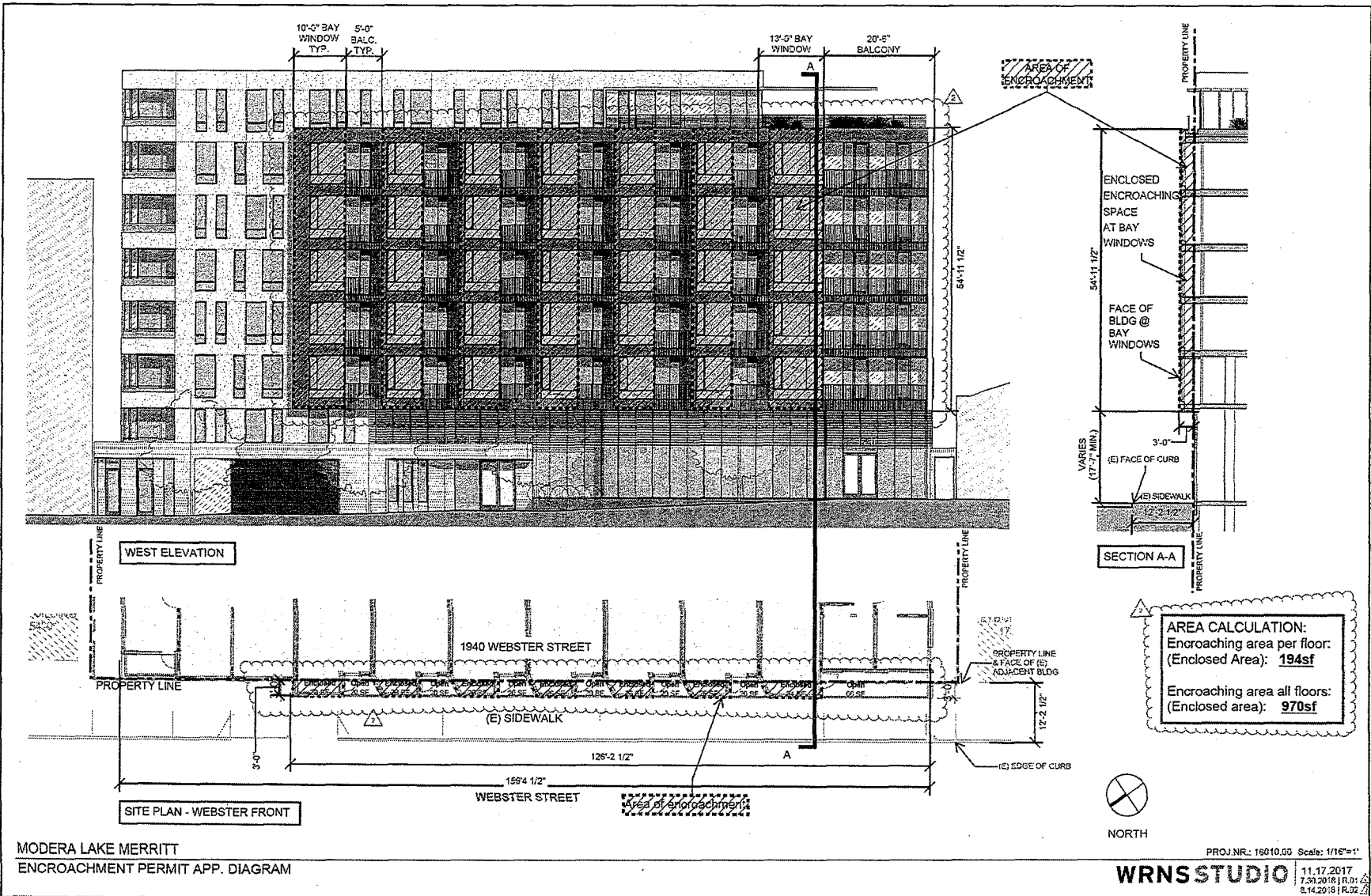
ABSTENTION -

ATTEST: \_\_\_\_\_

LaTonda Simmons  
City Clerk and Clerk of the Council  
of the City of Oakland, California

*Exhibit A:* 1940 Webster Street (1 page)  
*Exhibit B:* Indenture Agreement (9 pages)

**EXHIBIT A: 1940 WEBSTER STREET ENCROACHMENTS**



**EXHIBIT B: INDENTURE AGREEMENT**

**(Attached Separately)**



Recording requested by:  
**CITY OF OAKLAND**  
When recorded mail to:  
City of Oakland  
Public Works Department  
Dalziel Admin Building  
250 Ogawa Plaza - 4th Floor  
Oakland, CA 94612  
Attn: Director, DOT

-----space above for Recorder's use only-----

### INDENTURE AGREEMENT

Address 1940 Webster Street

Permit no. ENMJ 18061

Parcel no. 008-0636-018-01, 008-0636-019

Authorities Municipal Code Section 12.08.080

Description Encroachments into the public right-of-way of bay windows, including portions of a new building above grade fronting Webster Street.

#### RECITAL

The owner subscribed below of fee simple interest in the property referenced above and described in Exhibit B, attached hereto ("Property"), is hereby granted the revocable permit referenced above allowing the temporary encroachment described above and delineated in Exhibit C, attached hereto, and limiting the use, exercise, and operation of the encroachment with the requirements and restrictions set forth in Exhibit A, attached hereto, and the associated Major Encroachment Permit ("Permit"). The owner ("Permittee") agrees by and between themselves to be bound by the general and special conditions in Exhibit A and to comply with these conditions faithfully and fully at all times. The conditions of this Indenture Agreement and associated Permit shall equally bind all agents, heirs, successors, and assigns of the owner.

#### ACKNOWLEDGEMENT OF PROPERTY OWNER

(Notarization of signature required)

Michael K. Park, A Married Man as His Sole and Separate Property

Signature \_\_\_\_\_

Date \_\_\_\_\_

#### ATTACHMENTS

- Exhibit A - Conditions of encroachment
- Exhibit B - Description of privately owned parcel
- Exhibit C - Limits of encroachment
- Exhibit D - Oakland City Council Resolution \_\_\_\_\_ C.M.S.
- Exhibit E - Notice To Prospective Purchasers And/Or Tenants Of Enclosed Habitable Space In Right-Of-Way

**CITY OF OAKLAND**  
a municipal corporation  
**WLAD WLASSOWSKY, P.E.**  
Assistant Director  
Department of Transportation

by \_\_\_\_\_ date \_\_\_\_\_  
**BEN MOHAMED ALAOUI, P.E.**  
Principal Civil Engineer  
Department of Transportation

## EXHIBIT A

### Conditions for the Encroachments in the Public Right-Of-Way

Address 1940 Webster Street

Parcel no. 008-0636-018-01, 008-0636-019

Permittee Michael K. Park

Permit no. ENMJ 18061

1. This Indenture Agreement will be automatically voided should (a) the associated Permit be revoked at any time and for any reason, at the sole discretion of the City Council, expressed by resolution, or (b) the associated Permit be suspended at any time, upon failure of the Permittee to comply fully and continuously with each and all of the general and special conditions set forth herein and in the associated Permit, as may be determined by the City Engineer in his or her sole discretion.
2. Upon revocation of the Permit, the Permittee shall immediately, completely, and permanently remove the Encroachments from the public right-of-way and restore the public right-of-way to its original conditions existing before the construction or installation of the encroachment, to the satisfaction of the City Engineer and all at the sole expense of the Permittee.
3. The Permittee does hereby disclaim any right, title, or interest in or to any portion of the public right-of-way, including the sidewalk and street, and agree that the use and occupancy by the Permittee of the public right-of-way is temporary and does not constitute an abandonment, whether expressed or implied, by the City of Oakland of any of its rights associated with the statutory and customary purpose and use of and operations in the public right-of-way.
4. The Permittee agrees to indemnify and save harmless the City of Oakland, its officers, agents, employees, and volunteers, and each of them, from any suits, claims, or actions brought by any person or persons, corporations, or other entities on account of (a) any bodily injury, disease, or illness, including death, damage to property, real or personal, or damages of any nature, however caused, and regardless of responsibility for negligence, arising in any manner out of the construction or installation of a private improvement itself or resulting from the Permittee's failure to maintain, repair, remove and/or reconstruct the private improvement, or (b) any title, ownership or authority issues arising from the existence of the Encroachments in the public right of way.
5. The Permittee shall maintain fully, in force and effect at all times that the Encroachments occupy the public right-of-way good and sufficient public liability insurance in a face amount not less than \$300,000.00 for each occurrence, and property damage insurance in a face amount not less than \$50,000.00 for each occurrence, both including contractual liability, insuring the City of Oakland, its officers, agents, employees, and volunteers against any and all claims arising out of the existence of the encroachment in the public right-of-way, as respects liabilities assume under this Permit, and that a certificate of such insurance and subsequent notices of the renewal thereof, shall be filed with the City Engineer of the City of Oakland, and that such certificate shall state that the insurance coverage shall not be canceled or be permitted to lapse without thirty calendar (30) days written notice to the City Engineer. The Permittee also agree that the City of Oakland may review the type and amount of insurance required of the Permittee annually and may require the Permittee to increase the amount of and/or change the type of insurance coverage required.
6. The Permittee shall be solely and fully liable and responsible for the repair, replacement, removal, reconstruction, and maintenance of any portion or all of the private improvements constructed or installed in the public right-of-way, whether by the cause, neglect, or negligence of the Permittee or others and for the associated costs and expenses necessary to restore or remove the encroachment to the satisfaction of the City Engineer and shall not allow the Encroachments to become a blight or a menace or a hazard to the health and safety of the general public.
7. The Permittee acknowledges and agrees that the Encroachments are out of the ordinary and do not comply

with City of Oakland standard installations. The Permittee further acknowledges and agrees that the City of Oakland and public utility agencies will periodically conduct work in the public right-of-way, including excavation, trenching, and relocation of its facilities, all of which may damage the encroachment. Permittee further acknowledges and agrees that the City and public utility agencies take no responsibility for repair or replacement of the Encroachments, which may be damaged by the City or its contractors or public utility agencies or their contractors. Permittee further acknowledge and agree that upon notification by and to the satisfaction of the City Engineer, Permittee shall immediately repair, replace, or remove, at the sole expense of the Permittee, all damages to the encroachment that are directly or indirectly attributable to work by the City or its contractors or public utility agencies or their contractors.

8. Permittee shall remain liable for and shall immediately reimburse the City of Oakland for all costs, fee assessments, penalties, and accruing interest associated with the City's notification and subsequent abatement action for required maintenance, repairs, or removal, whether in whole or in part, of the encroachment or of damaged City infrastructure made necessary by the failure, whether direct or indirect, of the Permittees to monitor the encroachment effectively and accomplish preventative, remedial, or restorative work expeditiously. The City reserves the unqualified right to collect all monies unpaid through any combination of available statutory remedies, including recordation of Prospective Liens and Priority Liens/ Special Assessments with the Alameda County Recorder, inclusion of non-reimbursed amounts by the Alameda County Assessor with the annual assessment of the general levy, and awards of judgments by a court of competent jurisdiction.
9. The Permittee shall provide written notice, in the form attached hereto as *Exhibit E*, to all prospective purchasers and/or tenants of any enclosed habitable space subject to this Encroachment Permit, that the City may revoke or suspend this Permit and require the removal of such encroachments (the "Notice").
10. The Permittee shall file this Indenture Agreement and the Notice to prospective purchasers and/or tenants with the Alameda County Recorder for recordation as encumbrances of the property and its title.
11. That said Permittee acknowledges that the City makes no representations or warranties as to the conditions beneath said encroachment. By accepting this revocable Permit, Permittee agrees that it will use the encroachment area at its own risk, is responsible for the proper coordination of its activities with all other Permittee, underground utilities, contractors, or workmen operating, within the encroachment area and for the safety of itself and any of its personnel in connection with its entry under this revocable Permit.
12. That said Permittee acknowledges that the City is unaware of the existence of any hazardous substances beneath the encroachment area, and Permittee hereby waives and fully releases and forever discharges the City and its officers, directors, employees, agents, servants, representatives, assigns and successors from any and all claims, demands, liabilities, damages, actions, causes of action, penalties, fines, liens, judgments, costs, or expenses whatsoever (including, without limitation, attorneys' fees and costs), whether direct or indirect, known or unknown, foreseen or unforeseen, that may arise out of or in any way connected with the physical condition or required remediation of the excavation area of any law or regulation applicable thereto, including, without limitation, the Comprehensive Environmental Response, Compensation and Liability Act of 1980, as amended (42 U.S.C. Sections 9601 et seq.), the Resource Conservation and Recovery Act of 1976 (42 U.S.C. Section 466 et seq.), the Safe Drinking Water Act (14 U.S.C. Sections 1401, 1450), the Hazardous Waste Control Law (California Health and Safety Code Sections 25100 et seq.), the Porter-Cologne Water Quality Control Act (California Health and Safety Code Section 13000 et seq.), the Hazardous Substance Account Act (California Health and Safety Code Sections 253000 et seq.), and the Safe Drinking Water and Toxic Enforcement Act (California Health and Safety Code Section 25249.5 et seq.).
13. That said Permittee further acknowledges that it understands and agrees that it hereby expressly waives all rights and benefits which it now has or in the future may have, under and by virtue of the terms of California Civil Code Section 1542, which reads as follows: "A GENERAL RELEASE DOES NOT EXTEND TO CLAIMS WHICH THE CREDITOR DOES NOT KNOW OR SUSPECT TO EXIST IN HIS FAVOR AT THE TIME OF EXECUTING THE RELEASE, WHICH IF KNOWN BY HIM MUST HAVE

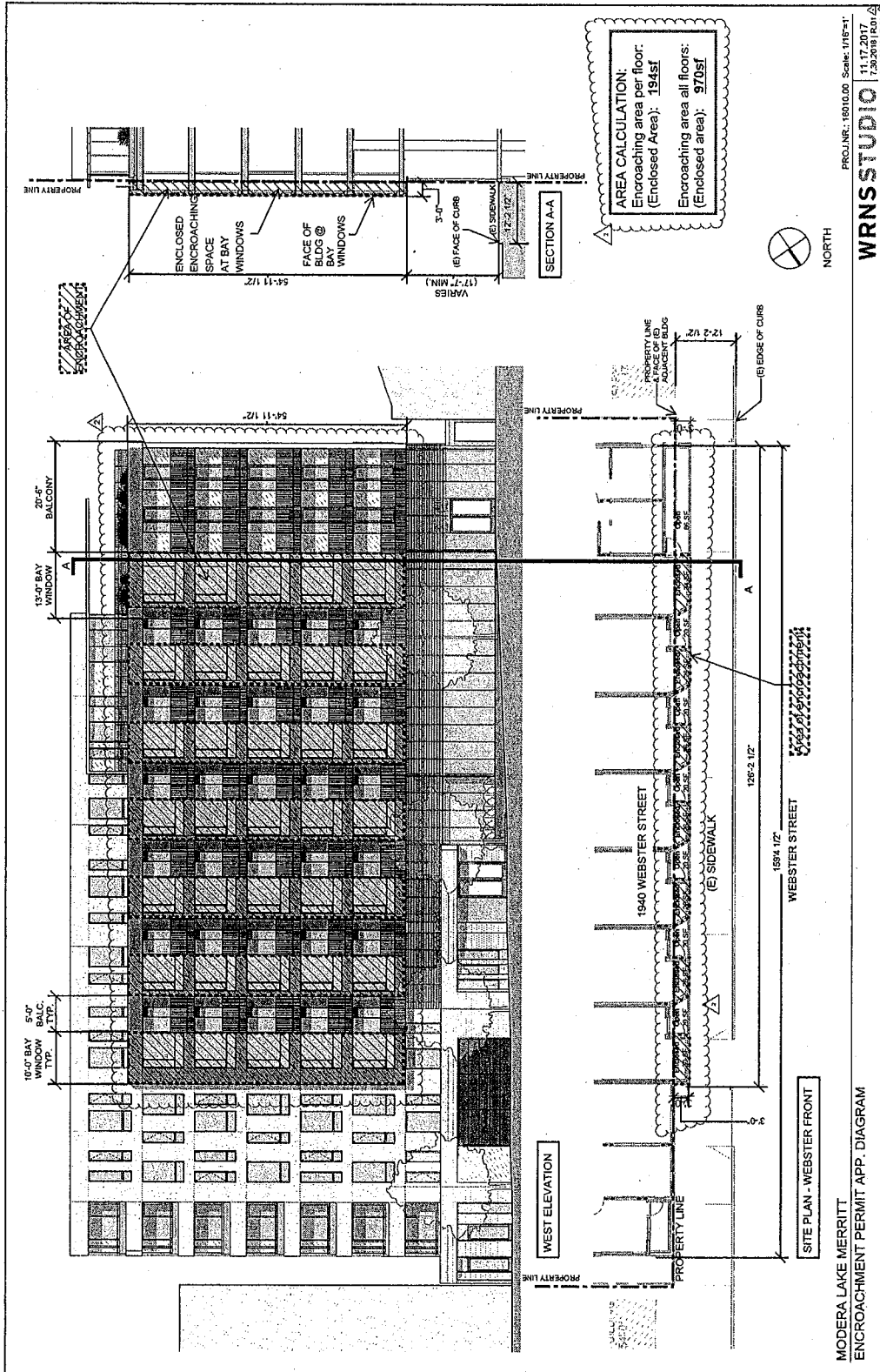
MATERIALLY AFFECTED HIS SETTLEMENT WITH THE DEBTOR."

14. That said Permittee recognizes that by waiving the provisions of this section, Permittee will not be able to make any claims for damages that may exist, and to which, if known, would materially affect its decision to agree to these encroachment terms and conditions, regardless of whether Permittee's lack of knowledge is the result of ignorance, oversight, error, negligence, or any other cause.
15. That said Permittee, by the acceptance of this revocable Permit, agrees and promises:
  - (a) To indemnify, defend, and hold harmless the City of Oakland, its officers, agents, and employees, to the maximum extent permitted by law, from any and all claims, demands, liabilities damages, actions, causes of action, penalties, fines, liens, judgments, costs, or expenses whatsoever (including, without limitation, attorneys' fees and costs; collectively referred to as "claims", whether direct or indirect, known or unknown, foreseen or unforeseen, to the extent that such claims were either (1) caused by the Permittee, its agents, employees, contractors or representatives, or, (2) in the case of environmental contamination, the claim is a result of environmental contamination that emanates or emanated from the 1940 Webster Street, Oakland, California site, or was otherwise caused by the Permittee, its agents, employees, contractors or representatives.
  - (b) That, if any contamination is discovered below or in the immediate vicinity of the encroachment, and the contaminants found are of the type used, housed, stored, processed or sold on or from the 1940 Webster Street, Oakland, California site, such shall amount to a rebuttable presumption that the contamination below, or in the immediate vicinity of, the encroachment was caused by the Permittee, its agents, employees, contractors or representatives.
  - (c) That said Permittee shall comply with all applicable federal, state, county and local laws, rules, and regulations governing the installation, maintenance, operation and abatement of the encroachment.
16. That this Indenture Agreement and associated Permit shall take effect when all the conditions hereinabove set forth shall have been complied with to the satisfaction of the City Engineer.
17. That this Indenture Agreement alone does not allow work to be done which requires permitting and/or inspection. The Permittee must obtain any and all required permits before beginning work.
18. The City, at its sole discretion and at future date not yet determined, may impose additional and continuing fees for use and occupancy of the public right-of-way.
19. Additional or continuing fees will apply in accordance with the City's Municipal Code, City standards, future plans for the right of way, and City practices to regulate the right of way for the public interest.
20. The rights and obligations of this Indenture Agreement shall be binding upon the Permittee, all successive owners and assigns thereof, and shall be automatically assigned to and assumed by any and all successive persons or entities with a fee interest in all or any portion of the Property.



# EXHIBIT C

## Limits of the Encroachment in the Public Right-Of-Way



A more legible copy is available at the Office of the Director, DOT, City of Oakland, 250 Frank H. Ogawa Plaza, 4th floor.

**EXHIBIT D**

**Oakland City Council Resolution XXXXX C.M.S. (page 1 reference)**

A more legible copy is available at the Office of  
the Director, DOT, City of Oakland, 250 Frank H.  
Ogawa Plaza, 4th floor.

**EXHIBIT E:**

**FORM OF NOTICE TO PROSPECTIVE PURCHASERS AND/OR TENANTS OF  
ENCLOSED HABITABLE SPACE IN RIGHT-OF-WAY AT 1940 WEBSTER STREET**

Recording requested by:

**CITY OF OAKLAND**

When recorded mail to:

City of Oakland

Public Works Department

Dalziel Admin Building

250 Ogawa Plaza - 4th Floor

Oakland, CA 94612

Attn: Director, DOT

----- space above for Recorder's use only -----

Address 1940 Webster Street

Permit no. ENMJ 18061

Parcel no. 008-0636-018-01, 008-0636-019

Authorities Municipal Code Section 12.08.080

Description Approximately 970 Square Feet of Habitable Space from The Third Floor to The Seventh Floor of The Development Building Encroaching Into Public Right-of-Way Fronting Webster Street.

This property is subject to a conditional and revocable Major Encroachment Permit No. ENMJ18061 for approximately 970 square feet of enclosed habitable space in the public right-of-way ("Encroachment Property"), authorized by City Council Resolution C.M.S. \_\_\_\_\_ on \_\_\_\_\_, 2018, and effective upon recordation of the accompanying Indenture Agreement between the City of Oakland and PROPERTY OWNER'S NAME HERE ("Permittee") and satisfaction of all conditions therein.

The conditional and revocable Major Encroachment Permit and accompanying Indenture Agreement are binding on the Permittee, successive owners and assigns thereof, and on all successive persons or entities with a fee interest in all or any portion of the Encroachment Property. The conditions and requirements of said Major Encroachment Permit and accompanying Indenture Agreement are recorded with the Alameda County Recorder as encumbrances of the Encroachment Property and its title.

Prospective purchasers and tenants are hereby given notice that the City may revoke this Major Encroachment Permit and require removal of said Encroachments upon the terms and conditions set forth in the Indenture Agreement.