

CITY OF OAKLAND
AGENDA REPORT

OFFICE OF THE CITY CLERK
2007 JUN 20 PM 8:01

TO: Office of the City Administrator
ATTN: Deborah Edgerly
FROM: Department of Human Services
DATE: July 10, 2007

RE: Resolution Authorizing The City Administrator, On Behalf Of The City of Oakland, To Apply For, Accept, And Appropriate The California State Preschool Expansion Grant From The California Department of Education In An Estimated Amount of \$1,092,302 For Program Year 2007-2008, And Authorizing A Grant Agreement With The Unity Council For The Estimated Amount Of \$114,979 To Fund Child Development And Family Literacy Services In Accord With Said Grants

SUMMARY

Staff requests that the City Council approve a Resolution authorizing the City Administrator to apply for, accept and appropriate the California State Preschool Expansion Grant from the California Department of Education in an estimated amount of \$1,092,302 for Program Year 2007-2008, and authorizing a grant agreement with the Unity Council for the estimated amount of \$114,979 to fund child development and family literacy services in accord with said grants.

If approved, the Department of Human Services will begin providing, either directly or through its grant agreement with the Unity Council, child development and family literacy services to a total of 304 children and their families in the Oakland Head Start Program during the program year that extends from July 1, 2007 through June 30, 2008.

FISCAL IMPACT

Approval of the proposed resolution will authorize the application for, acceptance and appropriation of a California State Preschool Expansion grant for program year 2007-2008, beginning July 2007, in the estimated amount of \$1,092,302. Funding will be appropriated to the California Department of Education Fund (2138), Head Start Organization (78231), Project (G319210).

The City's FY 2007-09 Proposed Budget includes \$977,322 in appropriations and revenues for FY 2007-08 for the State Preschool Program, which is the City's portion of the grant award. The remaining \$114,979 will be subcontracted to the Unity Council. There will be no impact on the City's General Fund.

Item: _____
Life Enrichment Committee
July 10, 2007

BACKGROUND

In January of 2007, the California Department of Education (CDE) announced the availability of \$45,000,000 throughout the state of California for part-day preschool services, through the Prekindergarten and Family Literacy Program (PKFLP). This funding was available for programs located in the attendance areas of elementary schools ranked in the base Academic Performance Index (API) deciles 1-3 in 2005. Additionally, preference was given to underserved areas as identified by each Local Child Care Planning Council (LPC).

The PKFLP funding is available for programs to serve four year olds for one year before kindergarten commences. Programs must provide age-appropriate and developmentally appropriate activities for children in participating classrooms that are designed to facilitate their transition to kindergarten, and opportunities for parents and legal guardians to work with their children on interactive literacy activities.

Currently, the City and Unity Council serve 1,608 children ages birth to 5 years old through Head Start and Early Head Start services. The City directly serves 1,095 children in 18 Centers and 7 Family Child Care homes, and the Unity Council serves an additional 513 Head Start and Early Head Start children and their families.

The City applied for this funding in order to expand upon services provided to Head Start children and families. Funding will be used to provide additional days of preschool as well as parenting education and family literacy services for three hundred and four (304) four-year olds who will be entering kindergarten in 2008, in areas of high need in Oakland that meet the funding criteria.

KEY ISSUES AND IMPACTS

The proposed resolution would authorize the City to apply for, accept and appropriate the California State Preschool Expansion Grant from the California Department of Education in an estimated amount of \$1,092,302 for Program Year 2007-2008, to serve a total of 304 children. Of the total award, a grant agreement will be made with the Unity Council, for an estimated amount of \$114,979, to serve approximately thirty-two (32) eligible children and their families.

The funding provided by this grant will supplement the Head Start funding currently received by the City of Oakland, to provide a comprehensive school readiness program. Eligible four-year old Head Start children will be enrolled in this program, and will receive, along with their families, enhanced parenting and family literacy services in addition to comprehensive child development services.

PROGRAM DESCRIPTION

The PKFL program will be provided at eight (8) locations throughout Oakland. These sites were chosen because of their proximity to a low performing Oakland Unified School District elementary school (with a 2005 API score of 1-3), located in a priority zip code as identified by the Local Child Care Planning Council, as well as site capacity and need for services. The planned site locations for the City of Oakland are: Brookfield, Eastmont, Lion Creek Crossing, San Antonio CDC, San Antonio Park, 92nd Avenue, and Sungate. The Unity Council will provide services at their DeColores site. The City of Oakland will directly serve 272 children in 17 classrooms, while the Unity Council will serve 32 children in 2 classrooms. The following table includes the specific number of classrooms provided and children served at each location:

	Number of Classrooms	Number of Children
City of Oakland Sites		
Brookfield	2	32
Eastmont	4	64
Lion Creek Crossing	2	32
San Antonio CDC	2	32
San Antonio Park	2	32
Sungate	2	48
92 nd Avenue	3	32
<i>Subtotal City of Oakland</i>	<i>17</i>	<i>272</i>
Unity Council Sites		
DeColores	2	32
<i>Subtotal Unity Council</i>	<i>2</i>	<i>32</i>
TOTAL	19	304

These classrooms will operate one hundred seventy-seven (177) days, providing an additional thirty-eight (38) days of service to the Head Start program year. These additional days will be provided by offering services Monday through Friday (currently, Head Start services are provided Tuesday through Friday for part-day classrooms), and extending the year by approximately ten days.

The City of Oakland’s Pre-kindergarten Family Literacy Program will offer a quality, culturally appropriate early childhood environment in which each child has the opportunity to develop at their own pace. Each child’s relationship with their parent and primary caregiver will be fostered. Part-day services will be offered in three and a half hour sessions.

Classrooms will each have sixteen four-year olds, with two early childhood instructors, providing a 1:8 teacher to child ratio. Each site has a Center Director, who will provide supervision and guidance to the teaching staff, with the support of the Education Coordinator. All teaching staff meet minimum Title 5 and Head Start standards. Staff will reflect the culture and languages of families, ensuring that the home culture of families is supported.

Children with disabilities and other special needs will be fully included in all aspects of the program, and their therapeutic goals will be woven into the curriculum and daily activities of the classroom. Teachers and parents will be provided with support, coaching, and any special services from mental health consultants necessary to meet the objectives in the child's Individualized Education Plan. The needs of children with behavioral challenges will be met by adapting the curriculum, environment, and child teacher interactions to assure success for all children and through referral for evaluation and possible provision of mental health services as appropriate.

The City of Oakland's Department of Human Services and the Unity Council will actively promote partnerships with families to support early literacy development in children. The PKFL Program aims to build on the strengths and resources of parents and family members, who have the greatest influence on their children's achievement. Parenting education and family literacy services will be provided for enrolled families.

The specific goals of the program are as follows:

- Provide high-quality, integrated and responsive parent education and interactive family literacy activities, to help parents become full partners in educating their children.
- Provide high-quality, developmentally, culturally and linguistically appropriate learning activities and environments, to assist children in gaining the skills necessary to succeed in school.
- Recruit and retain highly qualified staff to implement a quality child development and family literacy program for children and families.
- Develop and implement a comprehensive training plan for all program staff, to build upon skills and knowledge in early childhood and family literacy
- Ensure that the program's centers are safe and appropriate for early childhood education services, and the program is fiscally accountable to regulations and funders.

SUSTAINABLE OPPORTUNITIES

Economic

There are economic benefits to the City from the operation of this new Program. The grant, along with funding from the Head Start grant, directly creates 32 jobs, including people directly employed in centers, plus an unknown number of jobs through its economic multiplier effect.

Most of these jobs are held by residents of Oakland. In addition, the program will buy goods and services to support its program, and most of these will be purchased from Oakland firms or individuals.

Environmental

There are no foreseeable direct environmental benefits or impacts from this program to the City of Oakland. The program will use recyclable paper products.

Social Equity

The principal sustainable opportunity of this program is in the area of social equity. The program will deliver comprehensive, high-quality services to children and families in the City of Oakland. These services are designed to foster healthy development in low-income children. The program will provide a range of individualized services in the areas of education and early childhood development, medical, dental, and mental health services, nutrition, parent involvement, and family literacy. The range of services is responsive and appropriate to each child and family's developmental, ethnic, cultural, and linguistic heritage and experience. Recent scientific research has verified what early childhood educators have known for years: that how children are nurtured and educated in their youngest years has a significant impact on later growth and development.

DISABILITY AND SENIOR CITIZEN ACCESS

All centers are in compliance with the Americans with Disabilities Act (ADA) and the Older Americans Act.

RECOMMENDATION(S) AND RATIONALE

Staff recommends that the City Council approve a resolution authorizing the City Administrator to apply for, accept and appropriate the California State Preschool Expansion Grant from the California Department of Education in an estimated amount of \$1,092,302 for Program Year 2007-2008, and authorizing a grant agreement with the Unity Council for the estimated amount of \$114,979 to fund child development and family literacy services in accord with said grants.

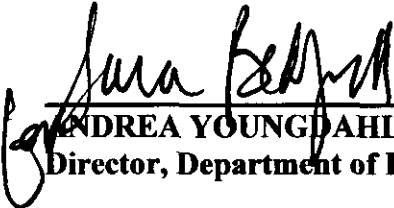
If approved, the Department of Human Services will begin providing, either directly or through its grant agreement with the Unity Council, child development and family literacy services to a total of 304 and their families in Oakland during the program year that extends from July 1, 2007 through June 30, 2008.

Item: _____
Life Enrichment Committee
July 10, 2007

ACTION REQUESTED OF THE CITY COUNCIL

That the City Council approve a Resolution authorizing the City Administrator to apply for, accept and appropriate California State Preschool Expansion Grant from the California Department of Education in an estimated amount of \$1,092,302 for Program Year 2007-2008, and authorizing a grant agreement with the Unity Council for the estimated amount of \$114,979 to fund child development and family literacy services in accord with said grants.

Respectfully submitted,



ANDREA YOUNGDAHL
Director, Department of Human Services

Reviewed by: Usana Pulliam
Early Childhood & Family Services Manager
Head Start Program

Prepared by: Priya Jagannathan
Planner, Head Start Program

**APPROVED FOR FORWARDING TO
THE LIFE ENRICHMENT COMMITTEE:**



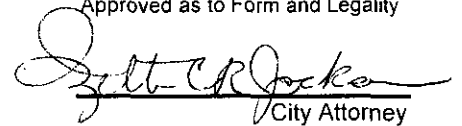
OFFICE OF THE CITY ADMINISTRATOR

Item: _____
Life Enrichment Committee
July 10, 2007

OFFICE OF THE CITY CLERK
CITY OF OAKLAND

2007 JUN 28 PM 8:01

Approved as to Form and Legality


City Attorney

OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO APPLY FOR, ACCEPT, AND APPROPRIATE THE CALIFORNIA STATE PRESCHOOL EXPANSION GRANT FROM THE CALIFORNIA DEPARTMENT OF EDUCATION IN AN ESTIMATED AMOUNT OF \$1,092,302 FOR PROGRAM YEAR 2007-2008, AND AUTHORIZING A GRANT AGREEMENT WITH THE UNITY COUNCIL FOR THE ESTIMATED AMOUNT OF \$114,979 TO FUND CHILD DEVELOPMENT AND FAMILY LITERACY SERVICES IN ACCORD WITH SAID GRANTS

WHEREAS, the City of Oakland desires to apply for, accept and appropriate a grant in an estimated amount of one million ninety two thousand three hundred and two dollars (\$1,092,302) from the California Department of Education to fund child development and family literacy services from July 1, 2007 to June 30, 2008; and

WHEREAS, this grant funding will be used to provide a pre-kindergarten and family literacy program (PKFLP) in nineteen (19) classrooms at eight (8) sites located in the attendance areas of Oakland Unified School District elementary schools with 2005 Academic Performance Index (API) deciles 1-3; and

WHEREAS, the program will provide child development, parenting education, and family literacy services to a total of three hundred and four (304) eligible four-year old children and their families; and

WHEREAS, the Unity Council, a Head Start delegate designated for Oakland, was selected and approved in 1988 by the Head Start Policy Council, City of Oakland City Council, and the Head Start California Regional Office to provide Head Start comprehensive child development services in Oakland; and

WHEREAS, the City wishes to enter into a grant agreement with the Unity Council in an estimated total of one hundred fourteen thousand, nine hundred seventy nine dollars (\$114,979.00) to provide child development and family literacy services to thirty-two (32) eligible children and their families; and

WHEREAS, the City Council finds that the performance of the grant services is professional, scientific or technical in nature and that this grant agreement will not result in the loss of salary or employment by anyone having permanent status in the competitive service; now, therefore be it

RESOLVED: That the City Administrator is hereby authorized to apply for, accept and appropriate the aforesaid grant in the estimated amount of one million ninety two thousand three hundred and two dollars (\$1,092,302.00), execute the required grant agreements and other documents, and appropriate said estimated amount for funding of PKFLP from July 1, 2007 through June 30, 2008; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized and directed to accept and appropriate any additional funding related to this grant that may become available; and be it

FURTHER RESOLVED: That the Council hereby appoints the City Administrator or her designee as agent for the City to conduct all negotiations, execute and submit all documents including but not limited to applications, agreements, amendments, modifications, payment requests, and related actions which may be necessary for the aforementioned grants in accordance with the grants' basic purposes; and be it

FURTHER RESOLVED: That the estimated sum of nine hundred seventy seven thousand three hundred and twenty two dollars (\$977,322.00), the City of Oakland's portion of the grant award, together with offsetting revenue, shall be appropriated to the California Department of Education Fund (2138), Head Start Organization (78231), and Project (G319210) upon execution of said grant agreement, and that should additional grant funds be received, the City Administrator or her designee is hereby authorized to appropriate same for the purposes described above; and be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized and directed to execute a grant agreement with the Unity Council, pursuant to the terms of the grant award, in an estimated amount of one hundred fourteen thousand, nine hundred seventy nine dollars (\$114,979.00) of the aforesaid PKFLP Grant for child development and family literacy services for four year old children and their families.

N COUNCIL, OAKLAND, CALIFORNIA, _____, 20_____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and
PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____
LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California