

CITY OF OAKLAND

AGENDA REPORT

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2005 JUN 28 PM 3: 21

To: Office of the City Administrator
Attn: Deborah Edgerly
From: Police Department
Date: July 12, 2005

Re: A Report and Proposed Resolution Authorizing the City Administrator to Accept and Appropriate Grant Funds in an Amount Not to Exceed Ninety-Eight Thousand Six Hundred and Sixty-Four Dollars (\$98,664) from the U.S. Department of Justice, Office of Community Oriented Policing Services (DOJ/COPS) 2005 Technology Grant Program, for the Purchase of In-Car Video Equipment For Use by the Police Department

SUMMARY

A resolution has been prepared authorizing the City Administrator, on behalf of the City of Oakland, to accept and appropriate a grant in an amount not to exceed \$98,664 from the U.S. Department of Justice, Office of Community Oriented Policing Services (USDOJ/COPS) 2005 Technology Grant Program. The proposed program period is one year from the date of issuance of the grant funds. The funds will be used to facilitate the Police Department's purchase of In-Car Video equipment.

FISCAL IMPACT

It is anticipated that the Police Department will receive federal grant funds of up to \$98,664 for the purchase of In-Car Video equipment. Revenues and appropriations will be allocated in the Federal Grant Fund: 2112, Bureau of Field Operations Org.: 105310; Patrol Division Second Watch Program: PS11, in a Project Account to be determined. The program will be managed by the Patrol Division Commander, and the program liquidation period is 90 days following the program end date. There is no match requirement. Expense allocations are as follows:

Description and Use of Funds (All Expenses are Estimated)	Amount
In-Car Video Cameras (Digital) (12 x \$7,704/ea)	92,448
Equipment Installation Charge (12 x \$518/ea)	6,216
TOTAL	\$98,664

Item: _____
Public Safety Comte.
July 12, 2005

BACKGROUND

Technology Grant Program

The U.S. Department of Justice, Office of Community Oriented Policing Services, provides funding for the continued development of technologies and automated systems to assist state and local law enforcement agencies in investigating, responding to, and preventing crime. The funding allows agencies the opportunity to establish and enhance a variety of technical equipment and/or programs to encourage the continuation and enhancement of community policing efforts in their jurisdictions.

In-Car Video Program

An informational report on the use of In-Car Video (ICV) systems was presented to the Committee on January 13, 2004. A request was made at that time to come back to the Committee with additional information from the Risk Management divisions of other cities to determine whether implementation was cost effective and reduced police payouts. The Committee also asked for information on the price of camera units. On April 27, 2004 an information report was presented to the Committee requesting permission to conduct a 90-day demonstration project. On November 9, 2004 the Department presented its findings from the demonstration period and reconfirmed the Department's support of the use of an ICV system in Oakland's marked vehicles.

KEY ISSUES AND IMPACTS

Law enforcement agencies across the United States continually explore means of documenting accurate portrayals of department personnel's interactions with the public. As technology has advanced, so have the capabilities of departments to successfully use video to enhance investigative powers. One of the most promising technologies available to law enforcement agencies is In-Car Video (ICV) systems.

Every year lawsuits and complaints are filed against the City and the Oakland Police Department (OPD) where officers are accused of inappropriate behavior during citizen interactions. The OPD has developed several policies to reduce alleged officer misconduct, but these efforts still lack the tools necessary to gather and utilize evidence appropriately in investigations. To address the problem of inadequate evidence, the Department has been pursuing the purchase of an In-Car Video system for installation in patrol vehicles.

Item: _____
Public Safety Comte.
July 12, 2005

Project Goals and Objectives

Experiences of police departments in other jurisdictions using ICV make it clear that understanding the goals and concerns of stakeholders is important if ICV is to be implemented successfully. In the City of Oakland, primary stakeholders relative to the placement/use of ICV equipment are:

- Oakland Community Members and Organizations
- Oakland Police Department – Sworn Officers
- Oakland Police Department – Administrators
- Oakland City Council

In relationship to stakeholder provisions, primary goals of the ICV equipment program are:

Stakeholder	Goals for the ICV System
Oakland Community Members and Organizations	<ul style="list-style-type: none"> • Improve officer conduct • Provide an additional tool for police accountability • Provide evidence for investigating citizen complaints against officers • Reduce litigation payouts • Provide protection for police and citizens • Showcase officer professionalism • Improve community/police relationships
OPD Officers	<ul style="list-style-type: none"> • Improve officer conduct • Reduce litigation payouts in citizen complaints cases/reduce false allegations • Increase amount of evidence available for use in court • Showcase officer professionalism • Provide opportunities for training/review of own actions • Improve citizen behavior during officer/citizen interactions
OPD Administrators	<ul style="list-style-type: none"> • Improve officer conduct • Improve ability to detect problem officers • Reduce litigation payouts in citizen complaint cases/reduce false allegations • Increase amount of evidence available for use in court

	<ul style="list-style-type: none">• Comply with Settlement Agreement• Showcase officer professionalism
Oakland City Council	<ul style="list-style-type: none">• Improve officer conduct• Provide an additional tool for police accountability• Improve ability to monitor officers with prior complaints• Reduce litigation payouts in citizen complaint cases• Improve community/police relationships• Increase amount of evidence available for use in court

Overview of ICV System Technology

All ICV systems (analog and digital) contain a camera, mounted either on a vehicle dashboard or windshield, which is connected to a control device that allows an officer to turn the system on and off and zoom the camera in/out. Most systems also have an attached monitor to show what is being recorded and to view a playback. The video recorder, or hard drive, is located in a locked box inside the trunk or under the seat of the vehicle. Audio can be recorded by remote microphones worn by officers. Audio-enabled systems automatically begin recording when the emergency lights are activated, but can also be manually turned on by an officer. The recording ends when the lights are turned off or the officer manually turns off the audio record system.

The Department seeks to purchase a digital ICV system that will allow officers to capture video of traffic stops and criminal activity in progress. The system will also transmit live video images and audio from the patrol vehicle(s) to the Police Administration Building, or other select law enforcement location(s), in near real time. This feature minimizes the handling of evidence by personnel, which will save time and money by eliminating the need for additional policy and protocol to maintain evidentiary security.

SUSTAINABLE OPPORTUNITIES

Economic

Whenever possible, supplies and equipment used for the project will be purchased locally.

Environmental

There are no environmental issues associated with this report.

Equity

The In-Car Video program will assist in the Police Department's efforts to enhance police-community relations.

Item: _____
Public Safety Comte.
July 12, 2005

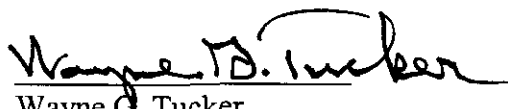
DISABILITY AND SENIOR CITIZEN ACCESS

There are no ADA or senior citizen access issues contained in this report.

RECOMMENDATION

The Oakland Police Department recommends that the City Council authorize the City Administrator to accept grant funds in an amount not to exceed \$98,664 from the U.S. Department of Justice, Office of Community Oriented Policing Services, 2005 Technology Grant Program, and appropriate said funds to the Police Department for the purchase of In-Car Video Equipment.

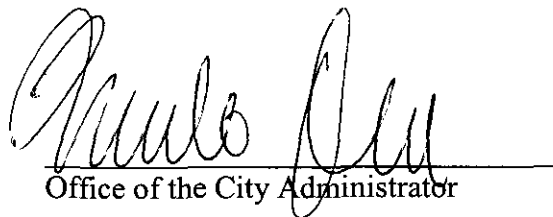
Respectfully submitted,



Wayne G. Tucker
Chief of Police

Prepared by: Candice Jessie
Fiscal Services Division
Bureau of Administration

APPROVED AND FORWARDED TO
THE PUBLIC SAFETY COMMITTEE:



Office of the City Administrator

Item: _____
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July 12, 2005

OAKLAND CITY COUNCIL

Joan V. Givens
City Attorney

RESOLUTION No. _____ C.M.S.

OFFICE OF THE CITY CLERK
OAKLAND

2005 JUN 28 PM 3:21

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED NINETY-EIGHT THOUSAND SIX HUNDRED AND SIXTY-FOUR DOLLARS (\$98,664) FROM THE U.S. DEPARTMENT OF JUSTICE, OFFICE OF COMMUNITY ORIENTED POLICING SERVICES (DOJ/COPS) 2005 TECHNOLOGY GRANT PROGRAM, FOR THE PURCHASE OF IN-CAR VIDEO EQUIPMENT FOR USE BY THE POLICE DEPARTMENT

WHEREAS, it is anticipated that grant funds totaling up to \$98,664 will be received from the U.S. Department of Justice, Office of Community Oriented Policing Services, 2005 Technology Grant Program, for implementation of the In-Car Video Program in the Police Department; and

WHEREAS, the Police Department's use of In-Car Video equipment will assist in the improvement of Police Officer conduct and provide an additional tool for ensuring police accountability; and

WHEREAS, the Police Department's use of In-Car Video equipment will improve police/ community relations and provide evidence for conducting citizen complaint investigations against Police personnel; now, therefore be it

RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate a grant in an amount not to exceed \$98,664 from the U.S. Department of Justice, Office of Community Oriented Policing Services, to be allocated to the Federal Grant Fund: 2112, Bureau of Field Operations Org.: 102460, Field Support Program: PS13, in a Project Account to be determined, for implementation of the In-Car Video Program; and be it

FURTHER RESOLVED: That grant funds received for the 2005 Technology Grant Program shall not be used to supplant expenditures controlled by the City of Oakland; and be it

FURTHER RESOLVED: That the City Council hereby appoints the City Administrator as agent of the City to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20_____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

LaTonda Simmons
City Clerk and Clerk of the
Council of the City of Oakland, California