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November 27, 2007

Public Safety Committee
Oakland, California

Chairperson Reid and Members of the Public Safety Committee:

SUBJECT: Action On A Report On The Status Of The Measure Y Fund, Including A Comparison Of The Amount of Unspent, Accrued Funds With The Projected Annual Cost Of The Measure Y Mandated Police Positions Over The 10-Year Term Of Measure Y

SUMMARY

This report presents a status of the Violence Prevention and Public Safety Act of 2004 (Measure Y) fund, since its inception and projects expenditures over the 10-year term of the Measure for the policing program component.

FISCAL IMPACT

Passed by Oakland voters on November 2, 2004, Measure Y provides approximately \$20 million per year for ten years to fund violence prevention programs, police services and fire services, as part of an integrated approach to public safety and violence prevention. Measure Y funds are generated through a parcel tax along with a parking surcharge in commercial lots. All funds collected by the City from the parcel and parking taxes are deposited into a special fund in the City treasury and are appropriated and expended only for the purposes authorized by the legislation passed by the voters.

The proceeds of Measure Y are apportioned in the following manner:

- Not less than \$4 million per year pays for Fire Services, as described in the legislation
- The remaining funds pay for Violence Prevention Services (not less than 40% of remaining funds) and Police Services, as described in the legislation
- One-three percent (1-3%) of the funds directed toward Violence Prevention Services and Police Services pay for Evaluation.

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BACKGROUND

The Measure Y legislation passed by the voters stated the following specific programs and services that would be funded by the revenues:

- **Fire Safety** – (approximately \$4 million annually)
Measure Y funding eliminates Fire Department flexible deployment rotating station closures so that all fires stations are now open 24 hours, 7 days a week. This is achieved by the re-opening of two engine companies for a total strength of 25 engine companies and 7 truck companies. Measure Y also expands paramedic services from 25 units to 33 within 3 years. The initiative also enhances the Fire Department's community programs that reach out to Oakland youth.
- **Violence Prevention Programs** – (approximately \$6.5 million annually)
Violence prevention programs administered through the City of Oakland Department of Human Services are designed to work together with community policing to provide a continuum of support for high risk youth and young adults. Interventions reach out to those children, youth and young adults, most at risk for committing and/or becoming victims of violence. (Please see Attachment A for contact information for the programs currently funded by Measure Y.)
- **Police Services** – (approximately \$9.5 million annually)
Measure Y enhances Oakland's Community Policing program by adding 63 new sworn positions in the following areas:
 - Community Police – Measure Y increases the number of Problem Solving Officers (PSOs) so that one is assigned to each of the 57 community police beats throughout the city. These officers work closely with community members to solve problems.
 - Crime Reduction Team – Six (6) additional officers focus on homicides and drug dealing in the most violent parts of the City.
 - School Safety and Truancy Duty – Expanded police staffing in the Oakland schools and officers assigned to truancy duties work to reduce youth related crime.
 - Special Victims – Officers assigned to work with social service providers to intervene in situations involving domestic violence, child abuse and minors who are sexually exploited (child prostitution).
 - Officer training and equipment – Training in community policing techniques, establishing police-social services referrals and equipping Measure Y funded officers (not to exceed \$500,000 per year).
- **Evaluation** – (1-3% of the funds are set aside for the Violence Prevention Programs and Police Services)
Measure Y legislation requires an independent evaluation of the policing and violence prevention services components. The City Administrator's Office oversees the contract administration of the Measure Y evaluation. Berkeley Policy Associates and RAND

Corporation were selected as part of a competitive process to evaluate Measure Y and their first report is scheduled to come forward to City Council in January 2008.

KEY ISSUES AND IMPACTS

Status of Measure Y Fund

Cash Balance: Attachment B shows the status of the Measure Y fund and expenditures in that fund since its inception. The report shows that at the close of fiscal year 2006-07 (June 30, 2007), the fund had a cash balance of \$17,043,532. Approximately \$10.6 million of the cash balance at the end of the fiscal year are funds apportioned to Police Services (including encumbrances of \$1.0 million) and approximately \$6.4 million are funds apportioned to Violence Prevention Program Services (including \$2.3 million in encumbrances, additional funds appropriated by City Council for multi-year grants not yet encumbered, and a cash reserve to protect against revenue shortfalls).

Interest Earnings: Interest earnings on the Measure Y fund have not yet been appropriated by City Council and have not been spent. Interest is allocated to the City’s various funds based on their average daily cash balances. Various costs related to the investment function (bank and trustee fees, transactions costs, etc.) are similarly allocated to each fund. Net earnings by fiscal year for the past three years are detailed below:

	Total Measure Y Interest Earnings
FY2005	\$ 2,613
FY2006	189,271
FY2007	608,197
	\$ 800,081

10-Year Projection for Police Services: Attachment C shows the projected Measure Y fund expenditures and revenues for Police Services over the entire 10-year life of the fund. The assumptions included in this analysis are as follows:

Training/Hiring/Recruiting:

FY 06/07: Actuals through July 1, 2007 used. Assumption for the remainder of the fiscal year with straight line projections based on the actual figures.

FY 07/08: Straight line projections based on prior fiscal year actual amounts.

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FY 08/09 – FY 14/15: Estimate of continual training, hiring, and recruiting costs to accommodate attrition.

Trainees Salaries:

FY 06/07: Actual trainee costs from the 157th through 160th academies.

FY 07/08: Projections of trainee costs from the 160th-163rd academies.

FY 08/09: Projections of remaining trainee costs from the 163rd academy.

Salary (Officer):

FY 06/07: Actual salaries of 10 officers assigned to Measure Y duties for full year, 4 officers assigned for 10 months and 7 officers assigned for 7.5 months.

FY 07/08: Projections of salary costs of 21 officers assigned to Measure Y duties for full year, 12 officers assigned for 10 months, 4 officers assigned for 7.25 months and 10 officers assigned for 3 months.

FY 08/09: Projections of salary costs of 47 officers assigned to Measure Y duties for full year and 10 officers assigned for 11.75 months.

FY 09/10 – FY 14/15: 57 Officers assigned to Measure Y duties working the whole fiscal year (includes cost of living increase).

Salary (Sergeant):

FY 06/07: Actual costs of 3 Sergeants working the whole fiscal year.

FY 07/08: 3 Sergeants working the whole fiscal year; 1 Sergeant working 10 months; 1 Sergeant working 3 months.

FY 08/09 – FY 14/15: 6 Sergeants working the whole fiscal year.

Longevity Premium:

FY 06/07: \$17,376.16.

FY 07/08: \$69,230.45

FY 08/09 – FY 14/15: \$78,831.21

Longevity Premium Assumption: Assumptions based on percentage of the current number of total sworn members receiving longevity pay (428): 168 total sworn receiving \$1,275 annually; 105 receiving \$1,475; 155 receiving \$1,675 in comparison to current number of Measure Y.

41% receive first tier, 6% receive 2nd tier, and 18% receive the 3rd tier.

Bilingual Premium:

FY 06/07: \$3,564.34

FY 07/08: \$12,751.43

FY 08/09 – FY 14/15: \$15,157.36

Bilingual Premium Assumption: Assumptions based on current number of sworn Measure Y officers receiving bilingual pay in comparison to current number of sworn members in department during the corresponding fiscal year receiving bilingual pay.

Education Premium:

FY 06/07: \$132,052.39

FY 07/08: \$158,462.87

FY 08/09: \$222,263.37

FY 09/10: \$228,931.27

FY 10/11: \$235,799.21

FY 11/12: \$242,873.18

FY 12/13: \$250,159.38

FY 13/14: \$257,664.16

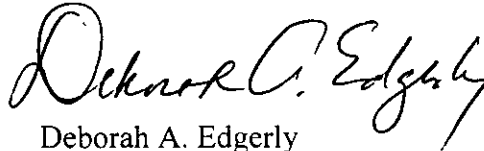
FY 14/15: \$132,697.04

Education Premium Assumption: Assumptions based on percentage of current number of officers receiving educational pay in comparison to Measure Y officers during the corresponding fiscal year.

10-Year Projection Summation: Based on current projections, by the end of the 10-year life of the Measure Y fund, there will be a balance of approximately \$1 million remaining in the fund, based on current projections. On Attachment C, the row entitled *Running Total Per Year* shows that although there was a cash balance of approximately \$9.6 million at the end of FY 2006-07, expenditures begin to outpace revenues starting in FY 2007-08.

The information in this report provides a snapshot of the current status of the Measure Y fund, the expenditures from that fund since its inception and a 10-year projection of revenues and expenditures for the Police Services portion of the fund.

Respectfully submitted,



Deborah A. Edgerly
City Administrator

Attachments:

- A – Contact Information for Measure Y Programs
- B – Measure Y Fund Expenditures to Date
- C – 10-Year Revenue and Expenditure Projections for Police Services

Attachment A

Contact Information for the Measure Y Violence Prevention Programs

Contact Information for Measure Y Programs



Agency	Area/Population	Contact name	Phone Number
<u>Street Outreach & Case Management for Youth Ages 14-25</u>			
City-County Neighborhood Initiative	West Oakland & Sobrante Park	Joe DeVries	238-3083
East Bay Agency for Children (EBAC)	Dewey & Rudsdale Schools	Steve Eckert	268-3770 x. 110
East Bay Asian Youth Center (EBAYC)	Central Oakland, San Antonio, Fruitvale	Peter Kim	533-1092 x. 33
Leadership Excellence	West Oakland & McClymonds High School	Jonathan Brumfield	267-9770 x. 306
The Mentoring Center	Probation & Parole, Citywide	Celsa Snead (Probation)	891-0427
		Achebe Hoskins (Parole)	891-0427
Youth ALIVE!	Castlemont High & Highland Hospital	Emilio Mena	594-2588 x. 302
Youth UpRising	East Oakland & Citywide	Omana Imani	777-9909 x.134
<u>After School Jobs</u>			
Bay Area Video Coalition/Youth Sounds	McClymonds High School & Downtown	Scott Boswell	836-2660
Youth Radio	Citywide	Erik Sakamoto	251-1101
Youth Employment Partnership, Inc.	Citywide	Julina Bonilla	533-3447
<u>Sports and Recreation Programs</u>			
Destiny Arts	East Oakland & North Oakland	Jeremy Bautista	597-1619
Radical Roving Recreation	Citywide	George Henderson	986-2889
Sports4Kids	Rudsdale, Westlake & Edna Brewer Schools	Maya Novak	893-4180 x. 309
Urban Services YMCA	West Oakland & Citywide	DeCarlos Anderson	654-9622
<u>Employment & Services for People on Parole and Probation</u>			
Allen Temple	Ages 18 and up	Lisa Gray	567-1490
America Works	Ages 18-35	Lynette Nutting	891-9100
Volunteers of America Bay Area	Ages 18 and up	Jacqueline Kidd	473-0500 x. 247
Youth Employment Partnership, Inc.	Ages 14-25	Julina Bonilla	533-3447
<u>Restorative Justice Training for communities affected by violence</u>			
Attitudinal Healing/ RJOY Roundtable	Citywide/ Cole Middle School	Kokomon Clotey	652-5530
<u>Gang Prevention and Intervention</u>			
Project Re-Connect	Elementary and Middle School Parents	Jean Lucido	482-1738
OUSD & California Youth Outreach	OUSD Alternative Ed. Schools	Shirley Yee	879-2140
<u>Services for Sexually Exploited Youth</u>			
Ala. Co. Sexually Exploited Minors Network	Citywide	Nola Brantley	832-1490
<u>Domestic Violence Services</u>			
Family Violence Law Center	Victims and their children	Family Violence Advocates	238-3840 (9am-5pm) 757-5123 (24hrs)
Early Childhood Mental Health Collaborative	Children, ages 0-5	Alessandra Caro	267-8800
Girls Justice Initiative	Children and Youth, ages 6-18	Julie Guzman	267-8844
<u>Crisis Response</u>			
Catholic Charities of the East Bay	Family & Friends of Homicide Victims	Millie Burns	867-0376
Youth ALIVE!	Youth gunshot victims at Highland Hospital	Emilio Mena	594-2588 x. 302

Last updated October 2007

Fund: 2251 Measure Y

Fund Inception to Date Expenditure Report

	Actual 2004-05	Actual 2005-06	Actual 2006-07	Actual 2007-08	Encumbrances 2007-08	Spent/Obligated To Date	Budget To Date	Unspent Budget
Beginning Fund Balance	\$ -	\$ 2,774,576	\$ 13,123,772	\$ 17,043,532		\$ -		
Revenue:								
Property Taxes	\$ -	\$ 12,054,432	\$ 12,384,982	\$ 229,887		\$ 24,669,301	\$ 37,415,492	
Parking Taxes	\$ 4,551,021	\$ 6,727,020	\$ 7,309,906	\$ 1,328,530		\$ 19,916,477	\$ 26,423,997	
Interest	\$ 2,613	\$ 189,272	\$ 608,197	\$ 162,322		\$ 962,403	\$ 800,081	
Other	\$ -	\$ 421,105	\$ 151,661			\$ 572,767	\$ 572,767	
Total Revenues	\$ 4,553,634	\$ 19,391,830	\$ 20,454,746	\$ 1,720,739		\$ 46,120,948	\$ 65,212,337	
Total Funds Available	\$ 4,553,634	\$ 22,166,405	\$ 33,578,518	\$ 18,764,271		\$ 46,120,948	\$ 65,212,337	
Expenditures								
CITY ADMINISTRATOR'S OFFICE								
<i>Measure Y Evaluation</i>								
Personnel Costs	\$ -	\$ -	\$ 121,606	\$ 46,050	\$ -	\$ 167,656	\$ 315,058	\$ 147,402
Contracts & Services	\$ 2,270	\$ 12,566	\$ 225,113	\$ 166,020	\$ 59,952	\$ 465,921	\$ 1,041,198	\$ 575,277
<i>City/County Initiative (DHS)</i>								
Personnel Costs	\$ -	\$ -	\$ 204,430	\$ 56,011	\$ -	\$ 260,441	\$ 319,066	\$ 58,625
Contracts & Services	\$ -	\$ -	\$ (37,498)	\$ 6,406	\$ -	\$ (31,091)	\$ 96,684	\$ 127,775
Total City Administrator	\$ 2,270	\$ 12,566	\$ 513,652	\$ 274,487	\$ 59,952	\$ 862,927	\$ 1,772,006	\$ 909,079
DHS								
Personnel Costs	\$ -	\$ 498,372	\$ 433,064	\$ 156,177	\$ -	\$ 1,087,613	\$ 1,458,569	\$ 370,956
Contracts & Services	\$ -	\$ 1,788,647	\$ 4,639,611	\$ 2,483,821	\$ 5,398,486	\$ 14,310,565	\$ 18,192,752	\$ 3,882,187
Total DHS	\$ -	\$ 2,287,019	\$ 5,072,675	\$ 2,639,998	\$ 5,398,486	\$ 15,398,179	\$ 19,651,322	\$ 4,253,143
FMA								
Personnel Costs	\$ -	\$ -	\$ 58,645	\$ 26,870	\$ -	\$ 85,515	\$ 361,813	\$ 276,298
Contracts & Services	\$ 2,275	\$ 106,529	\$ 246,132	\$ 14,152	\$ 1,060	\$ 370,148	\$ 540,130	\$ 169,982
Total FMA	\$ 2,275	\$ 106,529	\$ 304,777	\$ 41,022	\$ 1,060	\$ 455,663	\$ 901,943	\$ 446,280
FIRE	\$ 1,770,459	\$ 3,717,963	\$ 3,866,681	\$ 1,005,337	\$ -	\$ 10,360,440	\$ 13,560,126	\$ 3,199,686
POLICE								
Personnel Costs	\$ -	\$ 2,748,173	\$ 5,538,091	\$ 1,095,057	\$ -	\$ 9,381,321	\$ 25,759,379	\$ 16,378,059
Contracts & Services	\$ 4,054	\$ 170,384	\$ 1,239,109	\$ -	\$ 457,368	\$ 1,870,915	\$ 2,965,458	\$ 1,094,543
Total Police	\$ 4,054	\$ 2,918,556	\$ 6,777,200	\$ 1,095,057	\$ 457,368	\$ 11,252,236	\$ 28,724,837	\$ 17,472,601
Total Expenditures	\$ 1,779,058	\$ 9,042,633	\$ 16,534,985	\$ 5,055,901	\$ 5,916,867	\$ 38,329,444	\$ 64,610,234	\$ 26,280,789
Cash Balance*	\$ 2,774,576	\$ 13,123,772	\$ 17,043,532	\$ 13,708,370	n/a	\$ 7,791,504	\$ 602,103	n/a

* The Budget to Date column does not reflect the cash balance. It shows the difference between what has been budgeted and what has been collected in Measure Y.

Attachment C

10-Year Revenue and Expenditure Projections for Measure Y Police Services

