



# AGENDA REPORT

**TO:** Edward D. Reiskin  
City Administrator

**FROM:** Erin Roseman  
Finance Director

**SUBJECT:** Mandatory Delinquent Trash Fees  
2021

**DATE:** May 5, 2021

City Administrator Approval

**Date:** May 27, 2021

## RECOMMENDATION

**Staff Recommends That The City Council Conduct a Public Hearing and Upon Conclusion Adopt:**

**A Resolution Accepting And Confirming Reports Of The City Administrator For Delinquent Trash Service Fees With Administrative And Special Assessment Charges As Necessary Pursuant To Chapter 8.28 Of The Oakland Municipal Code, And Directing The Notice Of Special Assessment Charges Be Turned Over To The County Tax Collector For Collection For The Monthly Periods Of January, February, March 2021 and Quarterly Periods Of April-June 2021 (Option 1); or**

**A Resolution Overruling Protests And Objections And Accepting And Confirming Reports Of The City Administrator For Delinquent Trash Service Fees With Administrative And Special Assessment Charges As Necessary Pursuant To Chapter 8.28 Of The Oakland Municipal Code, And Directing The Notice Of Special Assessment Charges Be Turned Over To The County Tax Collector For Collection For The Monthly Periods Of January, February, March 2021 and Quarterly Periods Of April-June 2021 (Option 2); or**

**A Resolution Continuing The Hearing Of The Reports Of The City Administrator On Delinquent Trash Service Fees With Administrative And Special Assessment Charges As Necessary Pursuant To Chapter 8.28 Of The Oakland Municipal Code For The Monthly Periods Of January, February, March 2021 and Quarterly Periods Of April-June 2021 (Option 3).**

## EXECUTIVE SUMMARY

Staff recommends the adoption of the proposed resolution (**Option 1**), which will authorize the levy of special assessments for delinquent trash fees, charges, and recording of said special assessments to the Alameda County Tax Collector and Auditor Controller for inclusion on the next property tax roll August 10, 2021. The special assessments are made pursuant to the Mixed Materials & Organics Collection Services Contract (the "Contract") executed on July 15, 2015 between the City of Oakland (the "City") and Waste Management. All fees, charges, and

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due dates are detailed on customer invoices and delinquency notices. The action before the City Council pertains only to delinquent Waste Management accounts and does not include California Waste Solutions, Inc. ("CWS") Push Rate charges. CWS Push Rate charges are billed on a separate account as an ancillary charge and are not part of the normal Waste Management billing that is subject to the special assessment.

### **BACKGROUND / LEGISLATIVE HISTORY**

Prior to July 1, 2015, the City purchased delinquent accounts receivable from Waste Management for trash collection services provided to residential properties. The City, as owner of the delinquent accounts, collected the delinquent trash fees and charges by placing liens against subject properties. The lien process is a mechanism to secure the debt owed to the City and avoid interruption of trash collection services to residential properties.

The process was changed under the new Waste Management contract; per the Contract, the City no longer purchases delinquent accounts from Waste Management nor does it place liens on subject properties. Instead, the City now places a special assessment levy on the annual property tax bill of the subject property, as a method to secure the City's mandatory refuse administrative fee as allowed under the Oakland Municipal Code ("O.M.C.") Section 8.28.250 and Waste Management's delinquent trash collection service invoices.

#### **Significant noticing dates of the Waste Management agreement are as follows:**

<b>Dates</b>	<b>Noticing Action</b>
Day 1	Waste Management sends initial invoice to customer.
Day 45	Waste Management sends delinquency notice to customer and may apply late fees.
Day 61	Waste Management sends final delinquency notice to customer with a past due balance notifying them of the termination of service on 90 <sup>th</sup> day if account is not paid in full.
Day 91	The City subscribes on customer's behalf for the abatement of the trash nuisance and imposes an administrative fee.
Day 100	The City sends a Special Assessment Notice to the subject property owner informing them of the City's subscription on their behalf and notice of Administrative and Council Hearing. A list of subject properties is provided to the City Clerk for public viewing.

In accordance with the Contract, Waste Management provides the City with a list of accounts for which it will terminate service for non-payment. The list includes assessor's parcel number, service address, and the delinquent amount. As per O.M.C. Section 8.28.220, following an administrative hearing, a report of the proposed special assessments is submitted to the City Council. Both a paper and an electronic copy of the delinquent accounts are furnished to the City Clerk for public viewing following each administrative hearing.

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## **ANALYSIS AND POLICY ALTERNATIVES**

Waste Management notified the City of delinquent accounts for four (4) periods: January 2021, February 2021, March 2021, (monthly), April through June 2021 (quarterly).

On February 15, 2021, Waste Management sent quarterly customers a delinquency notice advising them of their unpaid invoices and potential late fees for the quarterly period of April through June. For monthly customers, the delinquency notice was sent on the last day of the monthly billing cycle. On March 1, 2021, Waste Management sent a final delinquency notice to subject property owners advising them of termination of service on the 90<sup>th</sup> day if no payment was received, and subsequent subscription by the City of their delinquent accounts. On April 19, 2021, the City sent a Special Assessment Notice to subject property owners advising them of the City's subscription to their delinquent accounts.

Pursuant to Chapter 8.28.210 of the O.M.C. and the Contract, the City held an administrative hearing and each affected property owner was notified of the administrative hearing. The administrative hearing was held on May 4, 2021 to hear protests and resolve any inconsistencies or inequities regarding the delinquent mandatory trash fees prior to the public hearing before the City Council.

Due to the Alameda County Shelter in Place Order issued on March 16, 2020, the City of Oakland mailed to the affected property owners an Administrative Hearing Questionnaire that allowed for written protest of and to resolve any inconsistencies and inequities regarding the delinquent mandatory trash fees prior to the public hearing before the City Council. An administrative hearing was conducted via Zoom on May 4, 2021 for all affected property owners who submitted a questionnaire or requested a hearing via telephone. **Attachment A** provides a listing of all properties subject to the special assessment levy by the County Assessor.

Of the original list of 3,825 delinquencies, 64 cases were resolved and removed. A resolution has been prepared confirming and authorizing the special assessment levy for all fees and charges should they remain unpaid at the time of submission or transfer or recording to or by the County Assessor. These delinquent accounts do not include the CWS Push Rate charges. The list of delinquent accounts subject to the special assessment levy has been filed with the City Clerk in both paper and electronic format.

**Table 1** below reflects the Waste Management billing periods, service fees and City Administrative Charges.

**Table 1: Total Charges by Billing Period**

<b>Billing</b>	<b>Total Count</b>	<b>Current Charges</b>	<b>City Admin Charges</b>	<b>Total Current Charges</b>
<b><u>Monthly</u></b>				
January 2021	91	\$92,238.42	\$13,407.40	\$105,645.82
February 2021	91	\$98,193.41	\$13,746.33	\$111,939.74
March 2021	103	\$115,908.11	\$15,835.21	\$131,743.32
<b>Monthly Total</b>	<b>285</b>	<b>\$306,339.94</b>	<b>\$42,988.94</b>	<b>\$349,328.88</b>
<b><u>Quarterly</u></b>				
April – June 2021 <sup>1</sup>	3,476	\$916,764.50	\$404,042.88	\$1,320,807.38
<b>Quarterly Total</b>	<b>3,476</b>	<b>\$916,764.50</b>	<b>\$404,042.88</b>	<b>\$1,320,807.38</b>
<b>Grand Total</b>	<b>3,761</b>	<b>\$1,223,104.44</b>	<b>\$447,031.82</b>	<b>\$1,670,136.26</b>

Property owners owe Waste Management delinquent trash collections services totaling \$1,223,104.44 and owe the City Administration Fees totaling \$447,031.82 for these service periods. In accordance with O.M.C. Chapter 8.28, the City will levy all unpaid charges and fees on the Alameda County Property Tax Roll, and deposit all payments received through the property tax roll in the City's Mandatory Trash Fund (1700).

### **FISCAL IMPACT**

If the City fails to collect or recover its administration fees, the City's Mandatory Trash Fund (1700) may potentially lose a total of \$447,031.82.

### **PUBLIC OUTREACH / INTEREST**

Property owners were notified and an administrative hearing for delinquent mandatory trash bills was held on May 4, 2021, to hear protests and resolve any inconsistencies or inequities raised by property owners regarding the non-payment of delinquent trash charges. Property owners were afforded the opportunity to complete an Administrative Hearing Questionnaire to protest and resolve any inconsistencies or inequities by May 3, 2021, however the receipt of the questionnaire was not mandatory. As a result, 64 cases were removed from the list.

The public hearing is considered the time at which the City Council formally opens the public hearing and ends when the City Council formally closes the public hearing. At the public hearing the Council will hear the City Administrator's reports on delinquent trash service fees and proposed assessments, along with any objections or protests which may be raised by any of the

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<sup>1</sup> Quarterly Waste Management billings comprise three (3) months of service for residential customers.

property owners or other interested persons regarding the delinquent charges for trash services rendered.

### **COORDINATION**

In coordination with the Budget Bureau and the City Attorney's office, the agenda report, resolutions, and supporting documents have been reviewed and/or approved for fiscal and legal implications.

### **SUSTAINABLE OPPORTUNITIES**

***Economic:*** The collection of delinquent trash charges has no economic impact.

***Environmental:*** There are no environmental opportunities resulting from the recordation of special assessments.

***Race & Equity:*** Collection of delinquent trash charges has a significant race or equity implication. Illegal dumping and excess litter has historically been a symptom of underfunded and marginalized communities. Collection of the delinquent trash charges helps to ensure that the trash is collected throughout Oakland no matter the racial or economic makeup of the residents.

**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends That The City Council Adopt A Resolution Accepting And Confirming Reports Of The City Administrator For Delinquent Trash Service Fees With Administrative And Special Assessment Charges As Necessary Pursuant To Chapter 8.28 Of The Oakland Municipal Code, And Directing The Notice Of Special Assessment Charges Be Turned Over To The County Tax Collector For Collection For The Monthly Periods Of January, February, March 2021, and Quarterly Periods Of April-June 2021.

For questions regarding this report, please contact MARGARET O'BRIEN, REVENUE AND TAX ADMINISTRATOR, at (510) 238-7480.

Respectfully submitted,

*Erin Roseman*

[Erin Roseman \(May 25, 2021 09:34 PDT\)](#)

ERIN ROSEMAN  
Director of Finance  
Finance Department

Reviewed by:  
Margaret O'Brien  
Acting Revenue and Tax Administrator

Prepared by:  
Nicole Welch, Revenue Operations Supervisor  
Revenue Management Bureau

Attachments (1):

A: Delinquent Trash Special Assessments Periods

- January 2021
- February 2021
- March 2021
- April - June 2021