## CITY OF OAKLAND

OFFICE OF THE CITY CLERN

### AGENDA REPORT

## 2009 FEB 11 PM 4: 13

TO: Office of the City Administrator

ATTN: Dan Lindheim FROM: Budget Office DATE: February 24, 2009

RE: Report on FY 2008-09 Second Quarter Revenue and Expenditure Results and

Year-End Projections For Four Selected Funds - General Purpose Fund (1010), Landscape & Lighting Assessment District Fund (2310), Equipment Fund (4100) and Facilities Fund (4400); Overtime Analysis for the General Purpose Fund (1010) and All Funds; And the Status of Implementing the October 2008 Budget

Revisions

#### **SUMMARY**

This report provides a summary of the City's financial activity through the end of the second quarter of the fiscal year (December 31, 2008) and year-end projected revenues and expenditures for four selected funds. Staff is currently finalizing details of the year-end projections and balancing measures. A supplemental report will be prepared to include:

- 1. Details regarding specific revenue categories and departmental expenditures for the General Purpose Fund (GPF) and the other three selected funds, as well as the overtime analysis.
- 2. Balancing measures to address the projected GPF shortfall identified below.
- 3. Detailed status update regarding budget reduction actions adopted by the City Council per Resolution No. 81630, C.M.S. on October 21, 2008 for FY 2008-09.

In the General Purpose Fund (1010), a deficit of \$8.22 million is projected by year énd. This is comprised of \$0.75 million shortfall in revenue collections and \$7.47 million projected over spending in expenditures. Details of a balancing plan are being finalized to address this projected shortfall. Balancing measures include a selective deferral of project spending and reductions in the Police Services Agency.

In the <u>Lighting and Landscape Assessment District (LLAD) Fund (2310)</u>, a \$0.58 million negative fund balance was anticipated in October 2008 budget revisions, after weekly shutdown savings were replaced with lower, monthly shutdown savings. At this time; with the one-time revenue anticipated from the sale of the Telegraph Plaza garage, **the LLAD Fund is projected to be balanced by the end of the fiscal year.** Operating revenue is expected to total \$22.74 million and expenditures are expected to end the year at \$17.9 million.

In the Equipment Fund (4100), a \$0.25 million decrease to the negative fund balance is projected by year-end as a result of actions put in place to minimize the year-end overspending due to the increased demand for equipment parts, including broadening the vendor base by executing a new equipment parts and supplies contract beginning February 2009.

Item:
Finance and Management Committee
February 24, 2009

In the <u>Facilities Fund (4400)</u>, a \$5.43 million negative fund balance is projected by year-end, which is a slight increase from the \$5.24 million shortfall reflected in the adjusted budget. From first quarter to second quarter projections, **the negative fund balance projection has decreased by \$0.58 million**, due to implementation of mitigation efforts placed by Public Work Agency (PWA). These actions include: 1) Compliance with the mandated 10 percent reduction in water usage and 30 percent reduction in irrigation during summer months; 2) Modernization of the elevators at both City Hall and the Police Administration Building expected to save in

maintenance and repair costs, along with 48 percent reduction in electricity usage for those elevators; 3) Energy efficient pool covers to reduce gas usage; and 4) Water conservation efforts

(e.g., less hot water usage). To offset the additional \$0.12 million in increased negative cash balance, PWA will continue to step up its efforts to reduce its utility costs, including water, gas and electricity; and be more aggressive in charging other funds for special work orders.

Overtime overspending by the end of FY 2008-09 (at the all funds level) is projected for many departments: minor for some, but significant for others. This projection assumes savings in the remaining two quarters due to the overtime directive from the Mayor, effective October 16, 2008, to limit overtime to mandatory / essential overtime (for emergency, legally mandated)

duties, public health or safety issues, reimbursable overtime, etc.). Most departments will manage to balance their overtime overspending with savings in other categories (primarily in salary savings from vacancies), therefore staying within their overall budget appropriations. Police overtime spending will be reduced by at least 25 percent in the remaining few months.

A high level summary of the <u>status of implementing the October budget revisions</u> is provided in Attachment A. A similar chart was presented at the January 12, 2009 Special Budget Workshop. A supplemental report will provide more details regarding the status of implementing each budget balancing measure approved by City Council on October 21, 2008.

The summary table on the following page reflects the Second Quarter financial results for the four selected funds.

Item:\_\_\_\_\_\_
Finance & Management Committee
February 24, 2009

# FY 2008-09 REVENUE AND EXPENDITURE ANALYSIS Through Second Quarter (July 1, 2008 - December 31, 2008)

Summary (\$ in millions)

### **GENERAL PURPOSE FUND (1010)**

GENERAL PURPOSE FUND (1010)	FY 2008-09 Oct Adjusted Budget	FY 2008-09 Q2 Adjusted Budget	FY 2008-09 Projected Over / (Under)	FY 2008-09 Year-End Estimate
Beginning Fund Balance** - July 1, 2008	10.16	10.16		10.16
Revenues	<b>4</b> 64.99	480.22	(0.75)	479.47
Expenditures	464.80	480.21	7.47	487.68
Variance	0.19	0.01	(8.22)	(8.21)
Projected Ending Fund Balance - June 30, 2009	10.35	10.17	,	1.95
LANDSCAPE & LIGHTING ASSESSMENT DISTR	ICT FUND (2310)			
	FY 2008-09 Oct Adjusted Budget	FY 2008-09 Q2 Adjusted Budget	FY 2008-09 Projected Over / (Under)	FY 2008-09 Year-End Estimate
Beginning Fund Balance** - July 1, 2008	(4.84)	(4.84)		(4.84)
Revenues	22.92	22.92	(0.18)	22.74
Expenditures	18.66	18.66	(0.76)	17.90
Variance	4.26	4.26	0.58	4.84
Projected Ending Fund Balance - June 30, 2009	(0.58)	(0.58)		0.00
EQUIPMENT FUND (4100)		•		•
	FY 2008-09 Oct Adjusted Budget	FY 2008-09 Q2 Adjusted Budget	FY 2008-09 Projected Over / (Under)	FY 2008-09 Year-End Estimate
Beginning Cash Balance** - July 1, 2008	(20.18)	(20.18)		(20.18)
Revenues	16.36	16.36	0.57	16.93
Expenditures	15.94	15.94	0.32_	16.26
Variance	0.42	0.42	0.25	0.67
Projected Ending Cash Balance - June 30, 2009	(19.76)	(19.76)	٠	(19.51)
FACILITIES FUND (4400)				
	FY 2008-09 Oct Adjusted Budget	FY 2008-09 Q2 Adjusted Budget	FY 2008-09 Projected Over / (Under)	FY 2008-09 Year-End Estimate
Beginning Cash Balance** - July 1, 2008	(26.40)	(26.40)		(26.40)
Revenues	18.34	`18.34	(0.55)	17.79
Expenditures	23.58	23.58	(0.36)	23.22
Variance	(5.24)	(5.24)	(0.19)	(5.43)
Projected Ending Cash Balance - June 30, 2009	(31.64)	(31.64)		(31.83)

<sup>\*\*</sup> Net of prior year encumbrances and project carryforwards

Item:
Finance & Management Committee
February 24, 2009

### ACTION REQUESTED OF THE CITY COUNCIL

Accept this informational report.

Respectfully submitted,

SARAH T. SCHLENK

**Budget Director** 

Prepared by:

Kiran Bawa Budget Office

APPROVED FOR FORWARDING TO THE FINANCE & MANAGEMENT COMMITTEE

Office of the City Administrator

Attachment A: Status of Implementing October 2008 Budget Changes

Item:

# STATUS OF IMPLEMENTING OCTOBER BUDGET CHANGES Fund 1010 (General Purpose Fund)

FY 2008-09 MID-YEAR SHORTFALL	(\$37.45)	
BALANCING MEASURES		•
(A) REVENUES	<b>\$13.45</b>	
ltem	Additional Revenue - FY 08- 09	Status of Implementation
New revenues		
Capital trust transfer (upon termination of agreement): <b>ONE-TIME</b>	\$9.50	Staff is currently working to implement refinancing
Rate increases	Visitoria.	
Increase user fees and charges to ensure that they fully cover costs		
Increase Parking meter rates	\$0.95	Implemented
Increase fines and penalties		
Parking Citation rate increases	\$0.98	Implemented
Street sweeping citation increases	\$0.64	Implemented
Other revenue increases	3 32 8	
Increased Accts Receivable collections	\$0.36	In progress
Increased Recoveries by Treasury Division for various svcs like debt issues and ORA investment activities	\$0.31	In progress .
Increased transfer from the Development Services Fund to account for unpaid interest since July 1, 2006	\$0.35	In progress
On-going Transfer of 50% of Golf Course Concession Revenues	\$0.10	In progress
One-time revenue from health benefit savings from OPD arbitrator.	\$0.26	In progress

CIP MAYOR (\$0.20) (3.00) Implemented MAYOR (\$0.20) (3.00) Implemented Implemented (except \$430,000 in progress CITY ADMINISTRATOR (\$0.03) (8.00) Implemented Implemented (except \$430,000 in progress CITY CLERK (\$0.03) (0.50) Implemented Implemente	(B) EXPENDITURES - Dept'l	(\$15.57)	(146:37)	
MAYOR	ltem		Eliminated /	Status of Implementation
CITY ADMINISTRATOR  (\$1.73) (8.00) Implemented; except \$430,000 in progress CITY CLERK  (\$0.09) (0.50) Implemented CONTRACTING & PURCHASING  (\$0.34) (4.00) Implemented INFORMATION TECHNOLOGY  (\$1.24) (11.75) Implemented; except Project Manager positions FINANCE & MANAGEMENT  (\$1.89) (18.80) Implemented  POLICE SERVICES  (\$3.75) (48.13) Implemented  FIRE SERVICES  (\$1.50) (10.50) Implemented  MUSEUM (OMCA)  (\$0.16) (2.50) Implemented  FIRE SERVICES  (\$1.13) (13.28) Implemented  PARKS & RECREATION  (\$1.13) (13.28) Implemented  HUMAN SERVICES  (\$0.59) (0.27) Implemented  HUMAN SERVICES  (\$0.59) (0.27) Implemented  COMMUNITY & ECONOMIC DEVELOPMENT  (\$0.14) (0.69) Implemented  (C) EXPENDITURES - Citywide  (\$8.61)  Freeze of all GPF vacancies for the remainder of the year, (0.50) Implemented  With the exception of Police and Fire sworn, Library and OPR  Managementiconcessions  Freeze auto allowances for all department directors  (\$0.04) Implemented  Reduce funding for Training & Community Development  (\$0.13) Implemented  Reduce funding for Marketing & Special Events  (\$0.03) Implemented  Eliminate salary contingency in Non-Dept  (\$0.73) Implemented		(\$0.90)	0.00	Implemented
CITY CLERK  (\$0.09) (0.50) Implemented CONTRACTING & PURCHASING (\$0.34) (4.00) Implemented		·	` '	· · ·
CONTRACTING & PURCHASING (\$0.34) (4.00) Implemented INFORMATION TECHNOLOGY (\$1.24) (11.75) Implemented except Project Manager positions (INFORMATION TECHNOLOGY (\$1.89) (18.80) Implemented except Project Manager positions (INFORMATION TECHNOLOGY (\$1.89) (18.80) Implemented (POLICE SERVICES (\$1.50) (10.50) Implemented (INFORMATION TECHNOLOGY (\$1.50) Implemented (POLICE SERVICES (\$1.50) (10.50) Implemented (POLICE SERVICES (\$1.50) (10.50) Implemented (POLICE SERVICES (\$1.50) (10.50) Implemented (POLICE SERVICES (\$1.68) (13.55) Implemented (POLICE SERVICES (\$1.68) (13.55) Implemented (POLICE SERVICES (\$1.13) (13.28) Implemented (POLICE SERVICES (\$1.13) (13.28) Implemented (POLICE SERVICES (\$0.59) (0.27) Implemented (POLICE SERVICES (\$0.59) (0.27) Implemented (POLICE SERVICES (\$0.59) (0.27) Implemented (POLICE SERVICES (\$0.50) Implemented (POLICE SERVICES (\$0.59) (0.27) Implemented (POLICE SERVICES (\$0.59)		, ,	• •	
INFORMATION TECHNOLOGY  (\$1.24) (11.75) Implemented, except Project Manager positions FINANCE & MANAGEMENT  (\$1.89) (18.80) Implemented Im		(\$0.09)	• •	•
FINANCE & MANAGEMENT POLICE SERVICES (\$3.75) (48.13) Implemented I	CONTRACTING & PURCHASING	(\$0.34)		·
POLICE SERVICES (\$1.50) (10.50) Implemented FIRE SERVICES (\$1.50) (10.50) Implemented Implemented, except Registar position LIBRARY (\$1.08) (13.55) Implemented PARKS & RECREATION (\$1.13) (13.28) Implemented HUMAN SERVICES (\$0.59) (0.27) Implemented HUMAN SERVICES (\$0.39) (7.40) Implemented PUBLIC WORKS (\$0.39) (7.40) Implemented CITY ATTORNEY (\$0.45) (4.00) Implemented	INFORMATION TECHNOLOGY	(\$1.24)	, ,	· · · · · · · · · · · · · · · · · · ·
FIRE SERVICES  (S1.50) (10.50) Implemented MUSEUM (OMCA) (\$0.16) (2.50) Implemented; except Registar position  (IBRARY) (\$1.08) (13.55) Implemented  (PARKS & RECREATION (\$1.13) (13.28) Implemented  (PARKS & RECREATION (\$1.13) (13.28) Implemented  (PUBLIC WORKS (\$0.59) (0.27) Implemented  (COMMUNITY & ECONOMIC DEVELOPMENT (\$0.14) (0.69) Implemented  (CITY ATTORNEY (\$0.45) (4.00) Implemented  (CITY ATTORNEY (\$0.45) (4.00) Implemented  (CI) EXPENDITURES - Citywide  (S8.61)  (S8.61)  (Freeze in all GPF vacancies for the remainder of the year, with the exception of Police and Fire sworn, Library and OPR  (Managementiconcessions Freeze auto allowances for all department directors (0.04) Implemented  (Reductions in non-personnel expenses Reduce funding for Training & Community Development (0.13) Implemented  Reduce funding for Marketing & Special Events (0.05) Implemented  Reduce funding for Parades, Street Festivals, Etc. (0.04) Implemented  Reduce Overtime (0.18) Implemented  Suspend OCVB support effective Jan 1 (0.33) Implemented  Eliminate salary contingency in Non-Dept (0.73) Implemented		, ,	• •	·
MUSEUM (OMCA) (\$0.16) (2.50) Implemented; except Registar position LIBRARY (\$1.08) (13.55) Implemented PARKS & RECREATION (\$1.31) (13.28) Implemented HUMAN SERVICES (\$0.59) (0.27) Implemented PUBLIC WORKS (\$0.39) (7.40) Implemented CITY ATTORNEY (\$0.14) (0.69) Implemented CITY ATTORNEY (\$0.45) (4.00) Implemented  Im	POLICE SERVICES	•	, ,	·
LIBRARY PARKS & RECREATION (\$1.13) (13.28) Implemented		, ,	• •	•
PARKS & RECREATION (\$1.13) (13.28) Implemented HUMAN SERVICES (\$0.59) (0.27) Implemented PUBLIC WORKS (\$0.39) (7.40) Implemented; except Project Manager position COMMUNITY & ECONOMIC DEVELOPMENT (\$0.14) (0.69) Implemented CITY ATTORNEY (\$0.45) (4.00) Implemented  (C) EXPENDITURES - Citywide (\$8.61)  Freeze of all GPP vacancies for the remainder of the year, with the exception of Police and Fire sworn, Library and OPR  Managementiconcessions Freeze auto allowances for all department directors (0.04) Implemented  Reduce funding for Training & Community Development (0.13) Implemented  Reduce funding for Marketing & Special Events (0.04) Implemented  Reduce funding for Parades, Street Festivals, Etc. (0.04) Implemented  Reduce Overtime (0.18) Implemented  Suspend OCVB support effective Jan 1 (0.33) Implemented  Eliminate salary contingency in Non-Dept (0.73) Implemented	·		• •	· · · · · · · · · · · · · · · · · · ·
HUMAN SERVICES  PUBLIC WORKS  (\$0.39) (7.40) Implemented; except Project Manager position  COMMUNITY & ECONOMIC DEVELOPMENT  (\$0.14) (0.69) Implemented  (\$0.45) (4.00) Implemented  (\$0.45) (4.00) Implemented  (\$0.45) (4.00) Implemented  (\$0.45) Implemented  (\$0.45) Implemented  (\$0.45) Implemented  (\$0.45) Implemented  (\$0.50) Implemented  (\$0	LIBRARY			·
PUBLIC WORKS COMMUNITY & ECONOMIC DEVELOPMENT (\$0.14) (0.69) Implemented (\$0.45) (4.00) Implemented  [C) EXPENDITURES - Citywide  [Managementic oncession for the remainder of the year, (0.50) Implemented  [Managementic oncessions  [C) C) Implemented  [Managementic oncessions  [C) C) Implemented  [Managementic oncessions  [C) C) Implemented  [Managementic oncessions  [C] Implemented  [Managementic oncessions  [Ma	PARKS & RECREATION	• • • •	•	•
COMMUNITY & ECONOMIC DEVELOPMENT (\$0.45) (4.00) Implemented  (\$0.45) Implemented  (\$0.45) Implemented  (\$0.50) Implemented		, ,	, ,	•
CITY ATTORNEY (\$0.45) (4.00) Implemented  (C) EXPENDITURES - Citywide (\$8.61)  Freeze inon-essential vacancies Freeze of all GPF vacancies for the remainder of the year, with the exception of Police and Fire sworn, Library and OPR  Management concessions Freeze auto allowances for all department directors (0.04) Implemented  Reductions in non-personnel expenses Reduce funding for Training & Community Development (0.13) Implemented  Reduce funding for Marketing & Special Events (0.05) Implemented  Reduce funding for Parades, Street Fesitivals, Etc. (0.04) Implemented  Reduce Overtime (0.18) Implemented  Suspend OCVB support effective Jan 1 (0.33) Implemented  Eliminate salary contingency in Non-Dept (0.73) Implemented	· • · • · · · · · · · · · · · · · ·	·		
Freeze non-essential vacancies Freeze of all GPF vacancies for the remainder of the year, with the exception of Police and Fire sworn, Library and OPR  Management:concessions Freeze auto allowances for all department directors (0.04) Implemented  Reductions in non-personnel expenses Reduce funding for Training & Community Development (0.13) Implemented  Reduce funding for Parades, Street Fesitivals, Etc. (0.04) Implemented  Reduce Overtime (0.18) Implemented  Suspend OCVB support effective Jan 1 (0.33) Implemented  Eliminate salary contingency in Non-Dept (0.73) Implemented		, .		•
Freeze of all GPF vacancies for the remainder of the year, with the exception of Police and Fire sworn, Library and OPR  Management concessions Freeze auto allowances for all department directors (0.04) Implemented  Reductions in non-personnel expenses Reduce funding for Training & Community Development (0.13) Implemented  Reduce funding for Parades, Street Fesitivals, Etc. (0.04) Implemented  Reduce Overtime (0.18) Implemented  Suspend OCVB support effective Jan 1 (0.33) Implemented  Eliminate salary contingency in Non-Dept (0.73) Implemented	CITY ATTORNEY	(\$0.45)	(4.00)	Implemented
Freeze of all GPF vacancies for the remainder of the year, with the exception of Police and Fire sworn, Library and OPR    Managementiconcessions	(C) EXPENDITURES - Citywide			
with the exception of Police and Fire sworn, Library and OPR    Management concessions   Implemented		Made and the control of the control	The Total Management of the	
Management concessions Freeze auto allowances for all department directors (0.04) Implemented  Reductions in non-personnel expenses Reduce funding for Training & Community Development (0.13) Implemented  Reduce funding for Marketing & Special Events (0.05) Implemented  Reduce funding for Parades, Street Fesitivals, Etc. (0.04) Implemented  Reduce Overtime (0.18) Implemented  Suspend OCVB support effective Jan 1 (0.33) Implemented  Eliminate salary contingency in Non-Dept (0.73) Implemented		(0.50)		Implemented
Reductions in non-personnel expenses   (0.04)   Implemented     Reductions in non-personnel expenses   (0.04)   Implemented     Reduce funding for Training & Community Development   (0.13)   Implemented     Reduce funding for Marketing & Special Events   (0.05)   Implemented     Reduce funding for Parades, Street Fesitivals, Etc.   (0.04)   Implemented     Reduce Overtime   (0.18)   Implemented     Suspend OCVB support effective Jan 1   (0.33)   Implemented     Eliminate salary contingency in Non-Dept   (0.73)   Implemented				,
Reduce funding for Training & Community Development (0.13) Implemented Reduce funding for Marketing & Special Events (0.05) Implemented Reduce funding for Parades, Street Fesitivals, Etc. (0.04) Implemented Reduce Overtime (0.18) Implemented Suspend OCVB support effective Jan 1 (0.33) Implemented Eliminate salary contingency in Non-Dept (0.73) Implemented			DATE OF THE	The state of the s
Reduce funding for Training & Community Development (0.13) Implemented  Reduce funding for Marketing & Special Events (0.05) Implemented  Reduce funding for Parades, Street Fesitivals, Etc. (0.04) Implemented  Reduce Overtime (0.18) Implemented  Suspend OCVB support effective Jan 1 (0.33) Implemented  Eliminate salary contingency in Non-Dept (0.73) Implemented	Freeze auto allowances for all department directors	(0.04)		Implemented
Reduce funding for Marketing & Special Events (0.05) Implemented  Reduce funding for Parades, Street Fesitivals, Etc. (0.04) Implemented  Reduce Overtime (0.18) Implemented  Suspend OCVB support effective Jan 1 (0.33) Implemented  Eliminate salary contingency in Non-Dept (0.73) Implemented				
Reduce funding for Parades, Street Fesitivals, Etc. (0.04) Implemented  Reduce Overtime (0.18) Implemented  Suspend OCVB support effective Jan 1 (0.33) Implemented  Eliminate salary contingency in Non-Dept (0.73) Implemented	Reduce funding for Training & Community Development	(0.13)		Implemented
Reduce Overtime     (0.18)     Implemented       Suspend OCVB support effective Jan 1     (0.33)     Implemented       Eliminate salary contingency in Non-Dept     (0.73)     Implemented	Reduce funding for Marketing & Special Events	(0.05)		Implemented
Suspend OCVB support effective Jan 1 (0.33) Implemented  Eliminate salary contingency in Non-Dept (0.73) Implemented	Reduce funding for Parades, Street Fesitivals, Etc.	(0.04)		Implemented
Suspend OCVB support effective Jan 1 (0.33) Implemented  Eliminate salary contingency in Non-Dept (0.73) Implemented	Reduce Overtime	(0.18)		Implemented
Eliminate salary contingency in Non-Dept (0.73) Implemented	Suspend OCVB support effective Jan 1			Implemented
Reduce Insurance & Bonding (0.20) Implemented				
	Reduce Insurance & Bonding	(0.20)		Implemented

item	Savings - FY 08-09	FTEs Eliminated / Transferred	Status of Implementation
Reduce Food, Flowers, Hospitality	(0.10)		Implemented
Increase attrition rate back to 5%	(1.11)		Implemented
Reduce Public Campaign Financing (CF)	(0.23)		Implemented
Reduce Booking Fees amount	(0.30)		Implemented
Adjustment for actual COLA savings	(0.22)		Implemented
Reductions line ubsidies lessistance	70 - 19	Tay Asian	
Reduce subsidy to the Comprehensive Clean-Up Fund	(0.50)		In progress
Gitywide shutdown			
(1) CITYWIDE SHUTDOWN: Close non-essential City facilities 13 Days	(3.97)		In progress