

CITY OF OAKLAND
AGENDA REPORT

FILED
OFFICE OF THE CITY CLERK
OAKLAND
2004 OCT 28 PM 5:43

TO: OFFICE OF THE CITY ADMINISTRATOR
ATTN: DEBORAH EDGERLY
FROM: FIRE DEPARTMENT
DATE: NOVEMBER 9, 2004

RE: Resolution Authorizing the City Administrator to Accept and Appropriate a grant of Five Hundred Thousand Dollars (\$500,000.00) from the U.S. Department of Homeland Security/FEMA – Metropolitan Medical Response System (MMRS) to Fund the Oakland Fire Department MMRS Program and Enhance Integrated, Systematic Mass Casualty Preparedness, with Primary Focus on Terrorist Events involving Radiological, Nuclear, Chemical, Biological, or Explosive Agents

SUMMARY

The U.S. Department of Health and Human Services (DHHS) has been the funding source for the Metropolitan Medical Response System (MMRS) program since the program's inception in 2000. In 2003, MMRS joined the Federal Emergency Management Agency (FEMA) and other programs from the Departments of Health and Human Services, Energy, and Justice to become the Emergency Preparedness and Response Directorate of the new Department of Homeland Security (DHS). The City of Oakland has been awarded a grant in the amount of \$500,000 to continue the Oakland MMRS program. The grant of \$500,000 is to be utilized to ensure program continuation, and a special project that includes the purchase of a rehabilitation trailer for first responders. This rehabilitation trailer will ensure the physical and mental condition of emergency service personnel operating at the scene of a prolonged emergency does not deteriorate to a point that affects safety and the integrity of the operation.

A resolution has been prepared authorizing the City Administrator to accept and appropriate \$500,000.00 from the U.S. Department of Homeland Security/FEMA, Metropolitan Medical Response System (MMRS) grant, to continue and enhance the MMRS program from September 30, 2004 to March 30, 2006.

FISCAL IMPACT

The proposed resolution authorizes the acceptance and appropriation of \$500,000.00 of DHS/FEMA grant funds for the continuation of the MMRS program in the Oakland Fire Department. The grant funds will be utilized to cover costs of MMRS program continuation and a special project for eighteen months as specified in the grant

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performance period, to be utilized for continued program planning, implementation, training, equipment purchases and staff costs. Staff costs will be calculated at the prevailing overtime rate.

This grant does not require matching funds from the City. No overhead waiver is required. There is no fiscal impact to the General Fund.

Revenues will be increased and funds appropriated by the grant amount \$500,000 to the following: the Department of Health and Human Service Fund (Fund #2128), the Emergency Medical Services Division (organization #20913), the Emergency Medical Services program (Program #PS19), and a project to be determined.

BACKGROUND

The City of Oakland was fortunate to be one of 124 cities nationwide selected to receive much needed funding to develop an MMRS program, in order to be better prepared for a terrorist incident. To date, the Oakland Fire Department has received \$600,000.00 from DHHS to fund the MMRS program implementation in Oakland and to make equipment purchases.

The original funding provided the Oakland Fire Department with some of the financial resources necessary for planning efforts, program development, purchasing of special pharmaceuticals, equipment, and for identifying the training requirements for an effective Metropolitan Medical Response System (MMRS) program. This included integrating, working with and training with all the respective emergency response agencies that would respond to a terrorist incident within the city limits. The MMRS system and protocols are the principal resources that will be utilized in responding to the health and medical consequences of radiological, biological, nuclear or chemical terrorist incidents.

In May 2004, the original MMRS contract that required the development of plans for responding to an incident of terrorism involving Weapons of Mass Destruction (WMD) was completed.

PROJECT DESCRIPTION

The current grant of \$500,000.00 is funding for the continuation of the Oakland MMRS program. The funding will be utilized to ensure that the MMRS program in Oakland remains fully operational for at least another eighteen months (September 30, 2004 to March 30, 2006).

Specifically, the grant funds will be used to further enhance the City of Oakland's integrated, systematic preparedness for mass casualty events, and a special project with primary focus on terrorist events capable of producing mass civilian casualties.

KEY ISSUES AND IMPACTS

In the wake of the terrorist attacks on September 11, 2001, along with the subsequent cases of Anthrax exposure, and the bombings in Madrid, Spain, the threats of a terrorist attack continue to be real.

The City of Oakland and the entire Bay Area region have many target hazards. It is critical for Oakland to maintain its MMRS program to ensure operability and continue with its planning, training and procurement of pharmaceuticals and equipment that have been identified through various interagency committee meetings. Oakland has already obtained antidotes for chemical agents to protect first responders (fire and police) and our citizens. Oakland has also obtained enough Doxycycline (Antibiotics) to treat 10,000 victims for the first 48 hours after a biological terrorist attack, until Federal resources or the Strategic National Stockpile (SNS) resources arrive. The Oakland Fire Department will continue to develop new partnerships and will maintain ongoing collaboration with local, state and federal agencies to ensure that we are better prepared for a terrorist incident.

SUSTAINABLE OPPORTUNITIES

Economic

An attempt to identify local vendors prior to purchasing supplies and equipment will be made.

Social Equity

Response planning, training, and education will benefit all neighborhoods, including disadvantaged areas that could be impacted by a terrorist event.

Environmental

With the purchase of chemical detection devices, the environmental impact as a result of a terrorist event involving Weapons of Mass Destruction could be reduced through rapid detection and identification of the agent involved.

DISABILITY AND SENIOR CITIZEN ACCESS

No Disability and Senior Citizen Access anticipated

RECOMMENDATION(S) AND RATIONALE

There is a high probability of the likelihood of a terrorist incident that would create a potential threat to the safety of citizens and the environment. Therefore, response planning, awareness training, specialized equipment, supplies and education are critical in reducing the likelihood of injuries, the loss of life and property.


Based upon these facts, staff strongly recommends that Oakland accept this funding and continue to implement the MMRS program to ensure program sustainability, and operational readiness during terrorist incidents.

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ACTION REQUESTED BY THE CITY COUNCIL

Staff recommends that City Council accept the report and approve the resolution authorizing the City Administrator to accept and appropriate \$500,000.00 from the U.S. Department of Homeland Security/FEMA, Metropolitan Medical Response System (MMRS) grant to fund the continuation of the Oakland MMRS program implemented by the Oakland Fire Department.

Respectfully Submitted,



DANIEL FARRELL, INTERIM FIRE CHIEF
PREPARED BY: LT. Carlos Harvey
EMS Division

APPROVED FOR FORWARDING TO
THE PUBLIC SAFETY COMMITTEE:



OFFICE OF THE CITY ADMINISTRATOR

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OAKLAND CITY COUNCIL

FILED
OFFICE OF THE CITY CLERK
OAKLAND

RESOLUTION NO. _____

C.M.S.

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D. Moore

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE A GRANT OF FIVE HUNDRED THOUSAND DOLLARS (\$500,000.00) FROM THE U.S. DEPARTMENT OF HOMELAND SECURITY/FEMA- METROPOLITAN MEDICAL RESPONSE SYSTEM (MMRS) TO FUND THE OAKLAND FIRE DEPARTMENT MMRS PROGRAM AND ENHANCE INTEGRATED, SYSTEMATIC MASS CASUALTY PREPAREDNESS, WITH PRIMARY FOCUS ON TERRORIST EVENTS INVOLVING RADIOLOGICAL, NUCLEAR, CHEMICAL, BIOLOGICAL, OR EXPLOSIVE AGENTS

WHEREAS, City Council accepted and appropriated \$400,000.00 from the U.S. Department of Health and Human Services to fund the development of a Metropolitan Medical Response System (MMRS) pursuant to Resolution No. 75728, CMS, dated May 23, 2000 and an additional \$200,000.00 for the completion of the MMRS program implementation pursuant to Resolution No 77307 CMS, dated July 23, 2002; and

WHEREAS, Oakland MMRS consists of planning, development, purchasing special pharmaceuticals, equipment and identified training requirements for an MMRS as the principal resource in responding to health and medical consequences of a nuclear, biological, or chemical terrorist incident; and

WHEREAS, the Oakland Fire Department will continue to update and integrate the MMRS components into our jurisdiction's emergency response plans, along with any additional planning and training efforts that will be identified in the process; and

WHEREAS, The Oakland Fire Department will continue ongoing collaboration with other city, county, state and federal agencies to ensure that our terrorism response plans are consistent; and

WHEREAS, The U.S. Department of Homeland Security/FEMA Metropolitan Medical Response System (MMRS) has granted the City of Oakland Fire Department five hundred thousand dollars (\$500,000) to fund the Oakland Fire Department MMRS program and enhance integrated, systematic mass casualty preparedness until significant external assistance arrives, with primary focus on terrorist events involving radiological, nuclear, chemical, biological or explosive agents; now, therefore be it

RESOLVED: That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate five hundred thousand dollars (\$500,000.00) from

the U.S. Department of Homeland Security/FEMA MMRS to fund MMRS program costs for eighteen months and program enhancements and special equipment; and, be it

FURTHER RESOLVED: That revenues will be increased and funds by the grant amount of five hundred thousand dollars (\$500,000) and appropriated to the following accounts: the Department of Health and Human Service Fund (Fund #2128), the Emergency Medical Services Division (organization #20913), the Emergency Medical Services program (Program #PS19), and a project to be determined; and, be it

FURTHER RESOLVED: That should any additional funds be received, the City Administrator or her designee is hereby authorized to appropriate the same for the purpose described above; and, be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to conduct all negotiations, execute and submit all documents including, but not limited to, applications, agreements, payment requests and audits, necessary to obtain grant funds provided that agreements shall be approved for form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, ____

PASSED BY THE FOLLOWING VOTE:

AYES- BRUNNER, CHANG, BROOKS, NADEL, REID, QUAN, WAN and PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

CEDA FLOYD
City Clerk and Clerk of the Council
of the City of Oakland, California