



# AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** Sara Bedford  
Director, Human Services

**SUBJECT:** HUD Continuum of Care (CoC)  
Funding FY 17-18 and 18-19

**DATE:** February 1, 2017

City Administrator Approval

Date:

2/3/17

## RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To:

- 1) Apply For, Accept, And Appropriate Funds From The U.S. Department Of Housing And Urban Development (HUD) In The Amount Of \$5,203,425 Each Year For Fiscal Years (FY) 2017-2018 And 2018-2019 To Fund HUD Continuum Of Care Supportive Housing Programs;
- 2) Enter Into Grant Agreements For The Provision Of Transitional And Permanent Housing And Support Services Under HUD's Continuum Of Care Program;
- 3) Accept And Appropriate Additional Funds That Become Available From HUD For FY 2017-2018 And 2018-2019 And Amend The Grant Agreements To Adjust The Grant Amounts Without Returning To Council; And
- 4) Authorize A Contribution From The General Purpose Fund For The Central Services Overhead Charges In An Estimated Amount Of \$38,275 For FY 2017-2018 And \$36,692 For 2018-2019.

## EXECUTIVE SUMMARY

Adoption of this resolution will allow the City Administrator to accept and appropriate \$5,203,425 from HUD each year in Fiscal Years (FY) 2017-2018 and 2018-2019. Adoption of this resolution also allows the City to enter into grant agreements for transitional and permanent housing under CoC program for FY 2017-2018 and 2018-2019.

This will ensure equal, if not greater success compared to 2015-2016 outcomes referenced below, for Oakland programs serving homeless individuals, families, and youth.

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## **BACKGROUND/LEGISLATIVE HISTORY**

The City of Oakland has annually (since 1994) received renewal grant awards under the Federal Housing and Urban Development (HUD) Continuum of Care (CoC) Supportive Housing Program (SHP) competitive Super Notice of Funding Availability (NOFA) process. Current HUD CoC grants include:

- Families in Transition (FIT) scattered-site program
- Matilda Cleveland Transitional Housing Program (MCTHP)
- Housing Fast Support Network (HFSN)
- Oakland Homeless Youth Housing Collaboration (OHYHC)
- North County Homeless Family Rapid Rehousing Collaborative (NCFRRHC)
- North County Homeless Youth Rapid Rehousing Collaborative (NCYRRHC)

These six Transitional Housing and Rapid Rehousing programs provide housing and supportive services to homeless singles, families, and Transition Aged Youth (TAY) ages 18-24, for up to 24 months to assist them in reaching self-sufficiency and stable housing.

Over the past several years HUD has been changing its funding priorities within the CoC program to prioritize permanent housing (both Permanent Supportive Housing and Rapid Rehousing) over other types of funding. In particular, HUD has been very clear about their desire to move away from Transitional Housing that follows the traditional model of a 24 month length of stay and deeply intensive services. In Alameda County, Everyone Home, the City of Oakland, and the nonprofit providers (East Oakland Community Project and Bay Area Community Services) of HFSN, Matilda Cleveland and FIT have been responsive to both HUD's policy priorities and to emerging research about best practices in Transitional Housing. The HFSN, Matilda Cleveland and FIT programs have altered their program designs over the past few years to become Interim Housing models. Interim Housing is defined as a low barrier, housing first model which takes people directly from the streets and emphasizes shorter lengths of stay and quick exits to permanent housing. Although the programs have made these changes, they remain classified as Transitional Housing under HUD CoC guidelines and each year they face the very real risk of losing their funding due to this classification. Because these Interim Housing models are so effective and integral to Oakland's system of care, staff are actively looking for other sources of funding to replace HUD CoC funding moving forward.

In addition, over the past few years Oakland has actively sought to increase its allocation of HUD CoC funding by applying for and being awarded new Rapid Rehousing grants for homeless families and homeless youth. These programs are aligned with HUD's funding direction.

Oakland began Family Coordinated Entry in the fall of 2015 and referrals to Matilda Cleveland, FIT and North County Family Rapid Rehousing come exclusively through this system. This ensures that literally homeless families (on streets, in shelters, in cars) with the most barriers to housing and the highest levels of need are prioritized for these resources. Oakland and Alameda County will implement Coordinated Entry for single adults and youth in the fall of 2017. These new Coordinated Entry systems will assess and prioritize individuals and youth for the

Oakland Homeless Youth Housing Collaborative, North County Homeless Youth Rapid Rehousing Collaborative and HFSN programs.

## **ANALYSIS**

The Point-in-Time Homeless Count and Survey (January 2015) estimates that there are 1,384 unsheltered persons in Oakland on a given day. This includes 1202 single adults and 38 families. In addition, the Point in Time Homeless Count documented an additional 505 single adults and an additional 115 families staying in shelters and transitional housing. Many homeless individuals have a variety of housing needs and have very low incomes or no income. Some need short term financial assistance or other support services to prevent continued homelessness. Many, particularly those who have disabilities and have been homeless for a long period of time, need supports such as Transitional Housing or Rapid Rehousing in order to end their homelessness.

Taken together, the HUD CoC programs listed above are a core component of Oakland's response to homelessness. In FY 2015-2016, the HUD CoC programs served a total of 476 Oakland homeless households. Oakland's HUD CoC funded programs are aligned with the Oakland's Permanent Access To Housing (PATH) Strategy and the Everyone Home countywide plan to end homelessness. Both PATH and Everyone Home are based on a Housing First program model that emphasizes client access to permanent housing rather than prolonged stays in shelters and transitional housing. In addition, all of the City's HUD CoC programs are aligned with the County's movement towards implementing a Coordinated Entry System which provides people experiencing homelessness with a single point of entry, screening and prioritization for homeless resources.

The funding from HUD CoC will allow the City to continue its partnership with proven housing and service providers: Building Futures for Women and Children (BFWC), East Oakland Community Project (EOCP), Bay Area Community Services (BACS), Covenant House CA, and First Place for Youth (FPFY) to serve an estimated 500 homeless families, individuals and youth per year. The HUD CoC grants are an integral part of the collaboration and coordination between the City and housing and service providers for which the elimination of homelessness in Oakland is a concrete objective.

## **FISCAL IMPACT**

The proposed resolution authorizes the application, acceptance, appropriation, and expenditure of funds for the City's CoC Supportive Housing Program. Funding for the HUD CoC Supporting Housing Program will be appropriated in the HUD-ESG/SHP/HOPWA Fund (2103), Community Housing Organization (78411), CoC: Families in Transition; Housing Fast Support Network; Oakland Homeless Youth Housing Collaborative; Matilda Cleveland Transitional Housing Program; North County Family Rapid Re-Housing Collaborative; and North County Homeless Youth Rapid Re-Housing Projects (TBD), Fostering Safe and Healthy Communities Program (SC22) and allocated towards the grant agreements in the table below and administrative costs in order to support the programs and activities presented in this report.

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<b>Housing and Urban Development (HUD) Continuum of Care (CoC) 2017-2018 and 2018-2019 Grant Operational Years</b>			
<b>HUD CoC – Supportive Housing Program (SHP)</b>			
<b>CoC PROJECT</b>	<b>GRANTEE</b>	<b>AMOUNT</b>	<b>HUD OPERATING YEAR &amp; GRANT TERMS</b>
Families in Transition	East Oakland Community Project	\$241,644	4/1/17 – 3/31/18 & 4/1/18 - 3/31/19
Housing Fast Support Network	Bay Area Community Services	\$1,763,030	3/1/17 – 2/28/18 & 3/1/18 - 2/28/19
Matilda Cleveland THP	East Oakland Community Project (EOCP)	\$256,114	10/1/17 – 9/30/18 & 10/1/18 - 9/30/19
Oakland Homeless Youth Housing Collaborative	EOCP	\$164,113	8/1/17 – 7/31/18 & 8/1/18 - 7/31/19
	First Place for Youth Covenant House of California	\$178,784 \$321,710	
North County Family Rapid Rehousing Collaborative	Building Futures for Women & Children	\$195,600	11/01/17 – 10/31/18 & 11/1/18 - 10/31/19
	EOCP Oakland Housing Authority	\$157,772 \$300,657	
North County Homeless Youth Rapid Re-Housing	EOCP	\$240,034	12/23/17 – 12/22/18 & 12/23/18 - 12/22/19
	First Place for Youth Covenant House California	\$266,126 \$531,546	

Due to the HUD mandated administrative cap of seven percent for admin costs, the Human Services Department (HSD) is recommending a contribution from the General Purpose Fund equivalent to the full Central Services Overhead charges associated with this grant in an estimated amount of \$38,275 for FY 2017-2018 and \$36,692 for FY 2018-2019. These funds would be used for an existing staff position that manages all of the HUD CoC funded grants.

Furthermore, if additional funding becomes available from HUD within the FY 2017-2018 and 2018-2019 HUD grant terms listed above to fund HUD CoC Supporting Housing programs, the proposed resolution allows the City Administrator the authority to accept and appropriate these funds and amend the grant agreements to increase grant funding for additional transitional and permanent housing and support services for the grant agreements listed above, without returning to Council.

## **PUBLIC OUTREACH/INTEREST**

This report did not require public outreach other than the posting of this report on the website.

## **COORDINATION**

Coordination has occurred between the Human Services Department (HSD), the Office of the City Attorney, and Controller's Bureau in the preparation of this report and resolution.

## **PAST PERFORMANCE, EVALUATION AND FOLLOW-UP**

For a review period of July 1, 2015 through June 30, 2016, agencies recommended for CoC - SHP funding under this report have met, and in some cases exceeded expected outcomes and performance measures.

- FIT – Served 53 individuals, 28 adults and 27 children; 84% exited into permanent housing.
- HFSN – Served 268 single adults, 72 percent exited into permanent housing.
- MC – Served 74 individuals; 29 adults and 45 children; 85% exited into permanent housing.
- OHYHC – Served 82 individuals, 70 adults and 12 children, 76 percent exited into permanent housing.
- NCFRRC – Served 268 individuals, 98 adults and 150 children; 83 percent exited into permanent housing.

## **SUSTAINABLE OPPORTUNITIES**

**Economic:** As noted in the report, all funds identified in this report are for the purpose of providing housing and services to the homeless to eliminate and prevent homelessness. Such outcomes are achieved through rapid rehousing assistance, homelessness prevention, transitional housing, shelter services, homeless encampment services, outreach and the like.

**Environmental:** The provision of housing for at-risk and homeless persons is intended to address the environmental degradation caused by homeless families and individuals precariously housed or living on the streets.

**Social Equity:** The expenditure of these funds is targeted to the most vulnerable and at-risk populations in this City and is providing essential and basic human services, housing and support.

**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To:

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For questions regarding this report, please contact Lara Tannenbaum, Acting Community Housing Services Manager, at 238-6187.

Respectfully submitted,

  
SARA BEDFORD, Director  
Human Services Department

COMMUNITY HOUSING SERVICES DIVISION  
Reviewed by: Stevan Alvarado, Program Analyst  
Prepared by: Lara Tannenbaum, Acting Manager

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