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CITY OF OAKLAND



ONE FRANK H. OGAWA PLAZA • 6TH FLOOR • OAKLAND, CALIFORNIA 94612

Office of the City Attorney John A. Russo City Attorney TEL: (510) 238-3601 FAX: (510) 238-6500 TDD: (510) 839-6451

February 19, 2008

HONORABLE CITY COUNCIL

Oakland, California

Subject:

2006 Library Bond Measure – Cure and Correct Determination

Regarding Public Ethics Commission's Finding that City Council Did Not Comply with the Sunshine Ordinance in

Placing the Measure on the Ballot

Dear President De La Fuente and Members of the City Council:

Summary

At its July 18, 2006 special meeting, the Council passed a resolution placing the Library Bond Measure (commonly referred to as Option 6) on the November 2006 ballot. The bond measure failed. Ten individuals filed complaints with the Public Ethics Commission (the "Commission" or "PEC") alleging that the noticing of the measure for the Council's July 18, 2006 meeting violated the City's Sunshine Ordinance (Oakland Municipal Code ("OMC") Chapter 2.20). After a hearing, the Public Ethics Commission found that the noticing of the 2006 Library Bond Measure violated the Sunshine Ordinance's regular meeting noticing requirements because less than 10 days' notice was provided regarding the item.

The Sunshine Ordinance requires that the Council place the item on its agenda for a determination whether to correct and cure the violation the Commission found. (OMC section 2.20.270(D)(2). The item was placed on this evening's agenda by the Council pursuant to Sunshine section 2.20.270 so that the Council may determine whether to cure and correct the volation that the Commission found.

Background

The Sunshine Ordinance requires that special meeting notices be provided at least 48 hours before the time of the special meeting, excluding Saturdays, Sundays and holidays. (OMC section 2.20.070.) The Library Bond Measure (Option 6) was

included in a special meeting notice that was provided 48 hours before the time of the Council's July 18, 2006 special meeting, excluding Saturdays, Sundays and holidays. However, the PEC decided that the July 18, 2006 meeting could not be considered a special meeting and that Sunshine's regular meeting 10 day noticing requirements were applicable.

The Commission relied on its interpretation of the Sunshine Ordinance, the City Charter and its conclusion that the noticing of the Library Bond Measure did not comply with the requirements of the State Bagley-Keene Act (Government Code section 11120, et seq.), an open meeting law that applies solely to state agencies. (Government Code sections 11120-11121.) The Bagley-Keene Act allows setting of special meetings only when regular meeting noticing would cause substantial hardship on a state body or when immediate action is necessary to protect the public interest. (Government Code section 11125.4.)

However, the Bagley-Keene Act has no application to the noticing of meetings of the City Council, City Council Committees or the City's boards and commissions or other local agencies. The State's Ralph M. Brown Act (Government Code section 54950 et seq.) governs noticing of meetings of local public agencies¹ like the City of Oakland's Council and its boards and commissions. And the Sunshine Ordinance expressly declares that it is intended in part to clarify and supplement the Brown Act. (OMC section 2.20.010.) Neither the Brown Act nor the Sunshine Ordinance preclude the calling of special meetings unless the Council complies with the Bagley-Keene Act's special meeting noticing requirements.

Action Requested of the City Council

Pursuant to Sunshine Ordinance section 2.20.270, this item was placed on the agenda by the Council to determine whether to cure and correct the Sunshine Ordinance noticing violation that the Public Ethics Commission found.

Respectfully submitted,

John Russo City Attorney

Assigned Attorney: Barbara J. Parker

¹ The Brown Act applies to local agencies which are defined as counties, cities, towns, school districts, municipal corporations, districts, political subdivisions, or any board, commission or agency thereof or other local public agency. (Government Code section 54951.)

CITY OF OAKLAND AGENDA REPORT

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TO:

Office of the City Administrator

ATTN: FROM: Deborah Edgerly, City Administrator

Oakland Public Library

DATE:

July 13, 2006

RE: Ordinance of the City of Oakland Ordering the Submission of a Ballot Measure to Incur Bonded Indebtedness for the Purposes of Library Facility Improvements, Expansion, Repairs, and New Construction to the Qualified Voters of the City of Oakland at an Election to be Held November 7, 2006; and

Resolution Determining and Declaring that the Public Interest and Necessity Demand Library Facility Improvements, Repairs and New Library Construction to be Financed Through the Issuance of General Obligation Bonds

SUMMARY

Based on extensive community feedback and a highly participatory community process, the Oakland Public Library has compiled a list of funding needs to be submitted to the voters for approval as part of a general obligation (GO) bond measure to appear on the November 7, 2006 election ballot. As the name of the bond measure implies, "The Neighborhood Library Improvement, Expansion, Repair and Construction Measure" would allow the City to sell bonds in order to raise funds for a variety of library upgrades, repairs, expansions and building of new facilities.

The projects have been categorized according to the following areas:

- Improve all existing facilities to better serve customers more effectively and efficiently.
- Supplement the system with new branches to meet unfilled needs.
- Provide top quality traditional and new services.
- Target services to meet different neighborhood and community needs.

In discussions with the community, City Administrator and City Council, several scenarios of project implementation were investigated and tested with results indicating a strong base of support for a general obligation bond. Consequently, staff recommends that Council adopt a resolution to place a measure on the November 7, 2006 ballot. There are five bond level scenarios that staff is presenting for Council review in the following chart:

Item:		
Rule	s Com	mittee
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Oakland Public Library 2006 Draft Master Facilities Plan Options for Implementation

Option	Bondable Cost	Libraries	Development	Deviation from
			Strategies	Master Plan
1	\$240,000,000	Full Scope of	Per the Master Plan, improves all	Full Scope of Master
		Master Plan:	libraries, supplements the system	Plan
	\$64.22/	21 Branches	with new branches and	
	\$100K AV*	Main Library at	implements the Neighborhood	,
		Kaiser	and Community Library vision:	
1			Expansion: Asian, Brookfield,	
			Dimond, Eastmont, MLK,	
			Lakeview, Piedmont Ave,	
Ì		<i>:</i> .	Rockridge, West Oakland Public	
1	1	,	Library	· i
			Service Upgrades: AAMLO,	
	-		Chavez, Elmhurst, Golden Gate,	
}	ļ		Melrose, Montclair, Temescal	
		5.5	Tien Dioratios. Houver, Daniel,	
		Ω_{i}	Oak Knoll (funded by developer),	
	•		81 st Avenue, San Antonio	
İ			New Main: Per the Master Plan,	
ļ	}	1 11.2%	a new 160,000 square feet Main	
<u></u>			Library within the Kaiser	
2	\$200,000,000	18 Selected	Expansion: Asian, Brookfield,	All Expansions as
]	}	Branches'	Dimond, Eastmont, MLK,	outlined in the Master
	\$53.52/	Main Library at	Lakeview, Piedmont Ave,	Plan
1	\$100K AV*	Kaiser	Rockridge, West Oakland Public	
	{		Library per the Master Plan	All Service Upgrades
ļ		1	Service Upgrades: AAMLO,	as outlined in the
			Chavez, Elmhurst, Golden Gate,	Master Plan
ł		\	Melrose, Montclair, Temescal	
			per the Master Plan	No new libraries in
		!	New Libraries: Laurel, Oak	Hoover, San Antonio
	ļ		Knoll (funded by developer), 81st	·
1		1	Avenue per the Master Plan	Main Library reduced
			New Main: Reduced expansion	from 160,000 sq ft to
		144	of Main at Kaiser: 110,000 sq.	150,000 sq ft and
1	}	1.1	ft./40,000 sq. ft. for future	finished at 110,000 sq
	1		expansion and finish (Option is to	ft (40,000 sq ft for
<u> </u>	<u> </u>	<u> </u>	leave 1-2 floors unfinished).	future finish)

^{*} Estimated based on conservative market assumptions. Actual cost per \$100,000 of assessed valuation will be dependent on prevailing market conditions at the time of bond issuance

Oakland Public Library 2006 Draft Master Facilities Plan Options for Implementation

Option	Bondable Cost	Libraries	Development	Deviation from
•		i !	Strategies	Master Plan
3	\$157,000,000	12 Selected	Expansion: Asian, Dimond,	No expansion of
		Branches	Lakeview, Piedmont Ave, West	Brookfield, Eastmont,
})	Main Library at	Oakland per the Master Plan	Rockridge, MLK,
Ì	\$42.01/	Kaiser	Service Upgrades: Brookfield,	
1	\$100K.AV*		Eastmont, Elmhurst, Rockridge	No Service
1			mechanical, electrical, HVAC	Updgrades to
	ļ		New Libraries: Laurel, Oak	AAMLO, Chavez,
		, ,	Knoll (funded by developer), 81st	Golden Gate,
		***	Avenue per the Master Plan	Melrose, Montclair,
		•	New Main: Reduced expansion	Temescal
1			of Main at Kaiser: 110,000 sq.	
]	}	•	ft./40,000 sq. ft. for future	No new libraries in
		lette.	expansion and finish (Option is to	Hoover, San Antonio
\		4.45 46.4	leave 1-2 floors unfinished).	
		i)r		Main Library reduced
		775	·	from 160,000 sq ft to
!		<i>'</i>		150,000 sq ft and
		n 12	Ţ	finished at 110,000 sq
		_		ft (40,000 sq ft for
	<u> </u>	10-11		future finish)
4	\$123,000,000	System-Wide	Per the Master Plan, improves all	None
		Branch Libraries	libraries, supplements the system	•
			with new branches and	1
	\$32.91/		implements the Neighborhood	
	\$100K AV*		and Community Library vision	}
<u></u>			No New Main Library	
5	\$117,000,000	Main Library at	Per the Master Plan, a new	None
		Kaiser Arena	160,000 square feet Main Library	
	\$31.31/	1	within the Kaiser	
	\$100K AV*		Note that Seed :	
	<u> </u>	<u>}</u>	No Upgraded/New Branches	<u> </u>

^{*} Estimated based on conservative market assumptions. Actual cost per \$100,000 of assessed valuation will be dependent on prevailing market conditions at the time of bond issuance

In order to raise funds for a variety of branch upgrades, repairs, expansions and building of new library branch facilities and potential construction of a new Main Library at the Henry J. Kaiser Convention Center, staff requests that City Council review and make a selection from the various funding level and facility improvement options that are presented with corresponding legislation.

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FISCAL IMPACT

At the request of City Council, staff has prepared five different scenarios that provide what each bond level will fund in library facility improvements and arc outlined in the above chart. The various optional funding levels that the Library is providing to Council for consideration are provided below with the estimated annual property taxes at \$100,000 per assessed value.

Funding Level	Full Scope of	19 Selected	12 Selected	Branches	Main
	Master Plan:	Branches &	Branches &	Only as	Library as
	21 Branches	Reduced	Reduced	outlined in	outline in
	& Main at	Main at	Main at	Master Plan	Master Plan
	Kaiser	Kaiser	Kaiser		
,	Expansion	Expansion	Expansion		
Bond Amount	\$240 M	\$200 M	\$157 M	\$123 M	\$117 M
AV per \$100K	\$64.22	\$53.52	\$42.01	\$32.91	\$31.31

If approved by the voters, the bond measure, as authorized by City Council, would allow (but not obligate) the City to sell bonds ranging from \$117,000,000 to \$240,000,000 for project implementation, dependent on the City Council approved resolution. However, to fully implement all the projects under the bond measure, the City would need to pursue funds for non-bondable costs, i.e., technology, furniture and other equipment. The Library is anticipating a capital campaign that would assist in the pursuit of grants, private funding and state appropriations.

The bond measure would provide funding for, among other things, handling deferred maintenance issues at the existing branch libraries. Through renovation the library would, to the extent possible, completely bring the branches up to current code requirements and incorporate contemporary library design and planning concepts, including new models of customer service and self-serve to better serve library patrons.

However, the bond measure does not include funding for the future operation and repairs of new facilities, as California law prohibits the use of bond funds for ongoing maintenance. The bond measure, if approved, would call for the City to accept increased financial responsibility for the operation and maintenance of new facilities.

The operating and maintenance costs, which are not part of this bond measure, will see a steady and gradual growth over the life of the Master Plan. Implementation of the Master Plan will be based upon a phased approach to construction that will distribute these increased personnel and service costs over a period of time, potentially a ten-year period.

The bonds would be issued not at one time but rather in a series of issuances and would be paid off through increases in homeowners' property taxes. It is estimated that the average tax

Item: _____ Rules Committee July 13, 2006 sincrease, depending on the bond amount, would not exceed \$32 to \$64 per year for every \$100,000 of assessed-property value. The Financial Services Agency will prepare a separate, detailed tax-rate statement for the project to be included in the voters' pamphlet, highlighting potential impacts to the City's annual debt service and to homeowners' property taxes.

However, it is important to note that even if the proposed bond measure is voter approved and supported by property taxes, it will result in increasing the City's overall debt burden. As City Council is aware, the City is currently considered to have a high debt burden and increasing the City's overall General Fund supported debt obligations may have an impact on the City's credit.

BACKGROUND

In 2002, the Oakland Public Library embarked on a Master Facilities Plan in response to the community's need for improved services, with the intent to plan for facilities to support these needs. A Draft Master Facilities-Plan report (Draft Report) was issued and presented to City Council in September 2004 which articulates a vision for the branch libraries that is based on a highly participatory needs assessment process. The overall service recommendations and improvements respond to a system that needs revitalization to serve the people of Oakland.

The 2004 draft Master Facilities Plan identified a need for a revitalized and expanded Main Library service for the residents of Oakland. The current 82,500 square feet Main Library was designed for a different era, in the 1930's. Because of the war, construction was delayed until the late 1940's. By the time it opened in 1951, its design was outdated and outmoded. The majority of the books are warehoused in the original, multi-level, low ceiling core, which is off-limits to the public.

In June 2006, a revised Master Plan was presented to the community and it recommends improvements for every library, including a new Main – expansion, renovation, or new facility – in order to raise all neighborhoods toward the Library's service goals. The 2006 Draft Master Plan also developed an implementation plan with construction costs identified for the branch library improvements.

All of Oakland's libraries are candidates for renovation, enhancement or expansion. In some areas lacking services, new libraries are needed and recommended as part of the Master Plan and this bond measure. A preliminary needs assessment and building program identified a need for a new Main Library of 120,000 to 160,000 square feet. The differing amounts of the bond measure outside of the full scope of the Master Plan provides plans for a new Main at a reduced square footage (110,000 sf) with future finish build-out capability.

Due to years of deferred maintenance, lack of planning for modern technology and the general inefficient use of floor space, collections, services and space for staff and patrons, Oakland's public library buildings need, in some cases, major overhaul, as the Library plans for the next 50 years. Many of the libraries are stretched beyond their capacity and have little room to grow to accommodate the many needs of patrons. There are also under-served areas of the city without

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good access to any facility, such as the Laurel District, the Hoover/Foster area, and the San Antonio neighborhood. The vision for the Oakland Public Library system is to improve all the libraries in the system and to supplement, when possible, the system with new branches in the underserved areas.

KEY ISSUES AND IMPACTS

All of the projects under "The Neighborhood Library Improvement, Expansion, Repair and Construction Measure" accomplish one or more of the fundamental objectives of the bond measure, depending on the level of bond funding:

- Improve existing facilities to better serve customers more effectively and efficiently;
- Supplement the system with new branches to meet unfulfilled needs;
- Install adequate electrical, plumbing and ventilation systems;

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- Install public restrooms in all facilities lacking them;
- Develop larger community-sized libraries to be geographically distributed throughout the city; and
- Build a new Main Library, depending on the level of bond funding.

If a GO bond is approved at one of the various option levels, it will raise funds for a variety of upgrades, repairs, expansions and building of new facilities and potentially include a new Main, provided to the public as outlined above and in the Master Plan.

SUSTAINABLE OPPORTUNITIES

Economic: Libraries are destination points, drawing visitors from throughout the City and beyond. In many communities, it has been documented that branch libraries act as economic development anchors.

Environmental: As proposed in the Master Plan, the primary objective is to reuse and enhance many of the city's libraries.

Social Equity: The Library is a great equalizer, with resources for all, and welcomes all members of the community. It reflects the rich diversity of Oakland with programs and materials for a wide variety of languages, cultures, lifestyles, and family types.

DISABILITY AND SENIOR CITIZEN ACCESS

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The Library is a pillar of support for educational and recreational needs and provides resources and services to all members of the community. Libraries are disability accessible and include, in many of its locations, technology enhancements for the vision and hearing challenged.

RECOMMENDATION AND RATIONALE

It is recommended that Council support "The Neighborhood Library Improvement, Expansion, Repair and Construction Measure" in order to improve the Oakland Public Library system facilities, as requested by a broad cross-section of Oakland residents and to ensure adequate lifelong learning into the foreseeable future for youth and adults.

ACTION REQUESTED OF THE CITY COUNCIL

Staff requests that the City Council adopt legislation to place the "The Neighborhood Library Improvement, Expansion, Repair and Construction Measure" on the November 7, 2006 ballot.

Respectfully submitted,

Carmen L. Martínez Library Director

Prepared by: Gerard G. Garzón Deputy Director

APPROVED AND FORWARDED TO THE RULES AND LEGISLATION COMMITTEE

OFFICE OF THE CITY ADMINISTRATOR

Item: _

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APPROVED AS TO FORM AND LEGALITY

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OAKLAND CITY COUNCIL

			•
INTRODUCED BY COUNCILMEMBER			
MINOROGOED BY COCHOICMEMBER		 	

DETERMINING AND DECLARING THAT THE PUBLIC INTEREST AND NECESSITY DEMAND LIBRARY FACILITY IMPROVEMENTS, REPAIRS AND NEW LIBRARY CONSTRUCTION TO BE FINANCED THROUGH THE ISSUANCE OF GENERAL OBLIGATION BONDS

RESOLVED, By the City Council of the City of Oakland:

RESOLUTION NO.

Section 1. It is hereby determined and declared that the public interest and necessity demand the rehabilitation, improvement, land acquisition, construction or reconstruction by the City of Oakland of library facilities for and related to the provision of library services including facility improvements for the libraries and all other works, property and structures as listed in Exhibit A attached to this Resolution and as necessary or convenient for the foregoing purposes.

Section 2. The cost of said improvements is and will be too great to be paid out of the ordinary annual income and revenue of the City of Oakland and will require expenditure greater than the amount allowed therefore by the annual tax levy.

Section 3. it is necessary to incur a bonded indebtedness in the amount not to exceed \$240,000,000 to pay for the costs of the said municipal improvement, including legal or other feeds incidental to or connected with the authorization, issuance, sale and/or incurrence, of bonded indebtedness and other costs and expenses incidental to or connected with the authorization, issuance, sale and/or incurrence of bonded indebtedness.

Section 4. This resolution shall take effect immediately.

IN COUNCIL, OAKLAND, C	ALIFORNIA,	, 2006
PASSED BY THE FOLLOW	ING VOTE:	
AYES-BROOKS, BRUNNER PRESIDENT DE LA F	•	AN, NADEL, QUAN, REID, AND
NOES-		
ABSENT-	p.	
ABSTENTION-		
	ATTEST:	
		LATONDA SIMMONS City Clerk and Clerk of the Council

OFFICE OF THE CITY CLERY

2006 JUN 29 PH 7: 50

APPROVED AS TO FORM AND LEGALITY

INTRODUCED BY COUNCILMEMBER ________ (... / City Attorney

OAKLAND CITY COUNCIL

ORDINANCE NO. C.M.S.

AN ORDINANCE OF THE CITY OF OAKLAND ORDERING THE SUBMISSION OF A BALLOT MEASURE TO INCUR BONDED INDEBTEDNESS NOT TO EXCEED \$240,000,000 FOR THE PURPOSES OF LIBRARY FACILITY IMPROVEMENTS, EXPANSION, REPAIRS AND NEW CONSTRUCTION TO THE QUALIFIED VOTERS OF THE CITY OF OAKLAND AT AN ELECTION TO BE HELD NOVEMBER 7, 2006

WHEREAS, the Oakland Public Library embarked on the development of a Master Facilities Plan in 2002 in response to the community's need for improved services, with the intent to plan for facilities to support these needs; and

WHEREAS, the Master Facilities Plan responds to recent fiscal crises that resulted in the community's support for its libraries through the passage of Measure Q (voter-approved parcel tax passed in March 2004 which increased funding for Oakland libraries); and

WHEREAS, the City of Oakland adopted the 2006 Draft Master Facilities Plan that articulates a vision that is based on a highly participatory process and includes overall service recommendations and improvements for a revitalized system; and

WHEREAS, the 2006 Draft Master Facilities Plan identifies specific improvement to facilities, including capital costs, and implementation strategies for the overall plan, such as funding options and phasing of improvements; and

WHEREAS, the 2006 Draft Master Facilities Plan states:

"The needs of the Oakland Public Library do not represent a minor deficiency...additional library space is needed citywide in order to provide adequate library services to the diverse and unique population of Oakland. These services include the need for more tailored traditional services, such as collections and reading programs, as well as new services, such as technology access and training and literacy programs, many of which cannot happen in current facilities...."; and

WHEREAS, the residents of the City of Oakland, through opinion surveys, community meetings, focus groups and City Council public hearings, have strongly expressed support for library programs and services for children, pre-teens and teens, educational support for children, tutoring, homework assistance, strong collections, literacy skills, a sense of place, access to technology, employment support, job skills and career information, language and life skills programs and services, a variety of social, recreational, and enrichment programs and services that should be offered at the library; and

WHEREAS, the Oakland Public Libraries are, in many instances, stretched beyond their capacities and have little room to grow and accommodate the many needs of patrons; and

WHEREAS, the Master Plan pinpoints a few under-served areas of the city without good access to any facility, and identifies the need for new facilities to provide equity in services; and

WHEREAS, it is desirable to implement public priorities pursuant to the 2006 Draft Master Facilities Plan, and develop public library facilities, and to ask voters to approve public investments for the implementation; and

WHEREAS, the vision for the Oakland Public Library system is to improve all the libraries in the system, to supplement the system with new branches in the underserved areas and to revitalize and expand the Main Library; and

WHEREAS, in order to provide for the issuance by the City of Oakland of general obligation bonds to finance improvements and acquisition described in Exhibit A, it is now necessary for the City Council to pass an ordinance ordering the submission of the proposition of incurring bonded indebtedness for such purposes to the qualified voters of the City of Oakland at an election held for that purpose; and

WHEREAS, the City Council therefore desires to submit said ballot measure to the qualified voters of the City at a general municipal election to be held on November 7, 2006.

NOW, THEREFORE, BE IT RESOLVED the Council of the City of Oakland does ordain as follows:

Section 1. A municipal election is hereby called and ordered to be held in the City of Oakland on November 7, 2006, at which election there shall be submitted to the qualified voters the ballot measure set forth below in Section 2.

Section 2. The following measure shall appear on the ballot for said municipal election in the following form:

MEASURE : To construct a new Main Library at the Henry J. Kaiser Convention Center and to acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall the City of Oakland issue \$240,000,000 in bonds?

The City Council does hereby submit to the qualified voters of the City of Oakland, at the said municipal election, this Ordinance and the measure set forth above.

Section 3. The object and purpose of incurring the indebtedness is to acquire land and construct new library facilities for those areas of the city underserved and without good access to any library facility and to improve, renovate and expand library facilities as outlined in Exhibit A. The estimated cost of the improvements and acquisitions is Two Hundred Forty Million Dollars (\$240,000,000). This estimated cost includes legal and other fees, the cost of printing the bonds and expenses incidental to or connected with the issuance and sale of the bonds. The improvements, acquisition and construction to be funded by the net proceeds of the bonds shall be limited to those listed in Exhibit A attached to this Ordinance.

Section 4. The amount of the principal of the indebtedness to be incurred is not to exceed Two Hundred Forty Million Dollars (\$240,000,000). The cost of repayment of the bonds is projected to average no more than \$64.22 per year per \$100,000 of assessed property valuation, provided however that such projection shall not be construed to limit the power and duty of the City Council to cause to be levied and collected a tax sufficient to pay debt service on the bonds in any fiscal year.

Section 5. The maximum rate of interest to be paid on the indebtedness shall not exceed twelve percent (12%) per annum, or such higher rate as may be established for general obligation bonds of the City by the legislature of the State of California.

Section 6. The net proceeds of the bonds shall be deposited into a special trust account with the Treasury of the City of Oakland and shall be allocated and expended at the direction of the City Council of the City of Oakland for purposes set forth in this Ordinance. The City Council shall order an independent audit of the expenditure of bond proceeds no later than three years from the date of issuance of the bonds for such proceeds to ensure proceeds are being expended for purposes set forth in this Ordinance.

Section 7. The City Council does hereby submit to the qualified voters of the City, at said municipal election, the ordinance and ballot measure set forth in Section 1. The City proposes to rehabilitate, renovate, acquire or construct the improvements referenced herein and to issue and sell general obligation bonds of the City of Oakland pursuant to Article 1, commencing with Section 43600, of Chapter 4 of Division 4 of Title IV of the Government Code of the State of California, in one or more series, in the maximum amount and for the objects and purposes set forth above if two-thirds of all qualified voters voting on the ballot measure vote in favor thereof. The bonds are to be general obligations of the City of Oakland payable from and secured by taxes levied and collected in the manner prescribed by laws of the State of California. All of said bonds are to be equally and ratably secured, without priority, by the taxing power of the City.

Section 8. That each ballot used at said election must have printed thereon, in addition to any other matter required by law, the following:

MEASURE : THE NEIGHBORHOOD LIBRARY IMPROVEMENT, EXPANSION, REPAIR, AND CONSTRUCTION MEASURE		
To construct a new Main Library at the Henry J. Kaiser Convention Center and to acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall the City of Oakland issue \$240,000,000 in bonds?	YES	NO

Section 9. All persons qualified to vote at the general municipal election in the City of Oakland upon the date of the election shall be qualified to vote upon the ballot measure submitted at said general election.

Section 10. This Ordinance shall be published once a day for at least seven days in a newspaper printed, published and circulated at least six days a week in the City, or once a week for two weeks in a newspaper printed, published and circulated less than six days a week in the City. The first of said publications shall be made, in either event, within fifteen (15) days after the final adoption of this Ordinance. The City Clerk is hereby authorized and directed to make said publications.

Section 11. The City Clerk of the City of Oakland is hereby directed to submit to the City Attorney a certified copy of the ballot measure set forth in this Ordinance. The City Attorney is hereby authorized and directed to prepare an impartial analysis of the ballot measure showing the effect of the ballot measure on the existing law and the operation of the measure, which shall be mailed to the voters with the sample ballot for the special election. Said impartial analysis shall be submitted by the City Attorney to the County Clerk of the County of Alameda for printing before the arguments supporting and opposing the measure are due. The City Attorney's impartial analysis shall not exceed 500 words in length and shall otherwise comply in all respects with the applicable provisions of the Election Code of the State of California.

Section 12. The Director of Finance is hereby directed to prepare or cause to be prepared a statement, which shall be mailed to the voters with the sample ballot for the special election. This statement shall include:

(1) The best estimate from official sources of the tax rate, which would be required to be levied to fund the bond issue during the first fiscal year after the first sale of the bonds based on assessed valuations available at the time of the special election or a

 projection based on experience within the same jurisdiction or other demonstrable factors.

- The best estimate from official sources of the tax rate which would be required to be levied to fund the bond issue during the first fiscal year after the last sale of the bonds if the bonds are proposed to be sold in series and an estimate of the year in which the rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.
- (3) The best estimate from official sources of the highest tax rate which would be required to be levied to fund the bond issue and an estimate of the year in which that rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.
- Section 13. The special municipal election called for by this Ordinance shall be, and is hereby ordered consolidated with the statewide general election to be held within the City of Oakland on November 7, 2006. The elections hereby consolidated shall be held in all respects as if there were only one election and only one form of ballot shall be used. All persons qualified to vote at the general statewide election in the City of Oakland upon the date of the election herein provided for shall be qualified to vote on the ballot measure submitted at said special election. Ballots for the election shall be provided in the form and in the number provided by law.
- Section 14. The City Clerk is hereby directed to file with the Board of Supervisors of the County of Alameda a certified copy of this Ordinance immediately upon its adoption.
- Section 15. This Ordinance shall become effective immediately upon its final adoption by a two-thirds vote of all members of the City Council of the City of Oakland.

IN COUNCIL	, OAKLAND,	CALIFORNIA,	,2006

PASSED BY THE FOLLOWING VOTE:

AYES-BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND PRESIDENT DE LA FUENTE

NOES-

Rules Committee
July 13, 2006

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ABSENT-

ABSTENTION-

ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California

EXHIBIT A

THE NEIGHBORHOOD LIBRARY IMPROVEMENT, REPAIR, AND CONSTRUCTION MEASURE

\$240,000,000 \$64.22 per \$100K AV

Option	Bondable	Libraries	Development	Deviation from
Ĺ <u></u>	Cost		Strategies	Master Plan
1	\$240,000,000	Full Scope of	Per the Master Plan, improves all	Full Scope of Master
		Master Plan:	libraries, supplements the system	Plan
	\$64.22/100	21 Branches	with new branches and	
i i	AV*	Main Library at	implements the Neighborhood	
		Kaiser	and Community Library vision:	,
			Expansion: Asian, Brookfield,	
			Dimond, Eastmont, MLK,	
}			Lakeview, Piedmont Ave,	
}			Rockridge, West Oakland Public	
[Library	
. [Service Upgrades: AAMLO,	
j j		}	Chavez, Elmhurst, Golden Gate,	
		4 (Colors 18) 4	Melrose, Montclair, Temescal	
		\$ 16) Section		
			Oak Knoll (funded by developer),	
		2.	81 st Avenue, San Antonio	
ĺĺ	,	And the state of t	New Main: Per the Master Plan, a	
	•	jūr	new 160,000 square feet Main	
		MMARY 7 1414 M W	Library within the Kaiser	<u> </u>

^{*} Estimated based on conservative market assumptions. Actual cost per \$100,000 of assessed valuation will be dependent on prevailing market conditions at the time of bond issuance.

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2006 JUN 29 PM 7: 50

APPROVED AS TO FORM AND LEGALITY

Sulfa for Solen Bay of City Attorney

OAKLAND CITY COUNCIL RESOLUTION NO. C.M.S.

INTRODUCED BY COUNCILMEMBER	
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DETERMINING AND DECLARING THAT THE PUBLIC INTEREST AND NECESSITY DEMAND LIBRARY FACILITY IMPROVEMENTS, REPAIRS AND NEW LIBRARY CONSTRUCTION TO BE FINANCED THROUGH THE ISSUANCE OF GENERAL OBLIGATION BONDS

RESOLVED, By the City Council of the City of Oakland:

Section 1. It is hereby determined and declared that the public interest and necessity demand the rehabilitation, improvement, land acquisition, construction or reconstruction by the City of Oakland of library facilities for and related to the provision of library services including facility improvements for the libraries and all other works, property and structures as listed in Exhibit A attached to this Resolution and as necessary or convenient for the foregoing purposes.

Section 2. The cost of said improvements is and will be too great to be paid out of the ordinary annual income and revenue of the City of Oakland and will require expenditure greater than the amount allowed therefore by the annual tax levy.

Section 3. it is necessary to incur a bonded indebtedness in the amount not to exceed \$200,000,000 to pay for the costs of the said municipal improvement, including legal or other feeds incidental to or connected with the authorization, issuance, sale and/or incurrence, of bonded indebtedness and other costs and expenses incidental to or connected with the authorization, issuance, sale and/or incurrence of bonded indebtedness.

Section 4. This resolution shall take effect immediately.

IN COUNCIL, OAKLA	AND, CALIFORNIA,	, 2006
PASSED BY THE FO	LLOWING VOTE:	
AYES-BROOKS, BRU PRESIDENT D	•	HAN, NADEL, QUAN, REID, AND
NOES-		
ABSENT-		,
ABSTENTION-	· ·	
	ATTES	т;
	ALTEORY :	LATONDA SIMMONS City Clerk and Clerk of the Council of the City of Oakland, California

4 (SE 14) .

and this

OFFICE OF THE CITY GLERA

2006 JUN 29 PK 7: 50

APPROVED AS TO FORM AND LEGALITY

INTRODUCED BY COUNCILMEMBER

OAKLAND CITY COUNCIL

ORDINANCE NO.	C.M.S

AN ORDINANCE OF THE CITY OF OAKLAND ORDERING THE SUBMISSION OF A BALLOT MEASURE TO INCUR BONDED INDEBTEDNESS NOT TO EXCEED \$200,000,000 FOR THE PURPOSES OF LIBRARY FACILITY IMPROVEMENTS, EXPANSION, REPAIRS AND NEW CONSTRUCTION TO THE QUALIFIED VOTERS OF THE CITY OF OAKLAND AT AN ELECTION TO BE HELD NOVEMBER 7, 2006

WHEREAS, the Oakland Public Library embarked on the development of a Master Facilities Plan in 2002 in response to the community's need for improved services, with the intent to plan for facilities to support these needs; and

WHEREAS, the Master Facilities Plan responds to recent fiscal crises that resulted in the community's support for its libraries through the passage of Measure Q (voter-approved parcel tax passed in March 2004 which increased funding for Oakland libraries); and

WHEREAS, the City of Oakland adopted the 2006 Draft Master Facilities Plan that articulates a vision that is based on a highly participatory process and includes overall service recommendations and improvements for a revitalized system; and

WHEREAS, the 2006 Draft Master Facilities Plan identifies specific improvement to facilities, including capital costs, and implementation strategies for the overall plan, such as funding options and phasing of improvements; and

WHEREAS, the 2006 Draft Master Facilities Plan states:

"The needs of the Oakland Public Library do not represent a minor deficiency...additional library space is needed citywide in order to provide adequate library services to the diverse and unique population of Oakland. These services include the need for more tailored traditional services, such as collections and reading programs, as well as new services, such as technology access and training and literacy programs, many of which cannot happen in current facilities..."; and

Rules Committee
July 13, 2006

WHEREAS, the residents of the City of Oakland, through opinion surveys, community meetings, focus groups and City Council public hearings, have strongly expressed support for library programs and services for children, pre-teens and teens, educational support for children, tutoring, homework assistance, strong collections, literacy skills, a sense of place, access to technology, employment support, job skills and career information, language and life skills programs and services, a variety of social, recreational, and enrichment programs and services that should be offered at the library; and

WHEREAS, the Oakland Public Libraries are, in many instances, stretched beyond their capacities and have little room to grow and accommodate the many needs of patrons; and

WHEREAS, the Master Plan pinpoints a few under-served areas of the city without good access to any facility, and identifies the need for new facilities to provide equity in services; and

WHEREAS, it is desirable to implement public priorities pursuant to the 2006 Draft Master Facilities Plan, and develop public library facilities, and to ask voters to approve public investments for the implementation; and

WHEREAS, the vision for the Oakland Public Library system is to improve all the libraries in the system, to supplement the system with new branches in the underserved areas and to revitalize and expand the Main Library; and

WHEREAS, in order to provide for the issuance by the City of Oakland of general obligation bonds to finance improvements and acquisition described in Exhibit A, it is now necessary for the City Council to pass an ordinance ordering the submission of the proposition of incurring bonded indebtedness for such purposes to the qualified voters of the City of Oakland at an election held for that purpose; and

WHEREAS, the City Council therefore desires to submit said ballot measure to the qualified voters of the City at a general municipal election to be held on November 7, 2006.

NOW, THEREFORE, BE IT RESOLVED the Council of the City of Oakland does ordain as follows:

Section 1. A municipal election is hereby called and ordered to be held in the City of Oakland on November 7, 2006, at which election there shall be submitted to the qualified voters the ballot measure set forth below in Section 2.

Section 2. The following measure shall appear on the ballot for said municipal election in the following form:

Item:
Rules Committee
July 13, 2006

MEASURE _____: To construct a new Main Library at the Henry J. Kaiser Convention Center and to acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall the City of Oakland issue \$200,000,000 in bonds?

The City Council does hereby submit to the qualified voters of the City of Oakland, at the said municipal election, this Ordinance and the measure set forth above.

Section 3. The object and purpose of incurring the indebtedness is to acquire land and construct new library facilities for those areas of the city underserved and without good access to any library facility and to improve, renovate and expand library facilities as outlined in Exhibit A. The estimated cost of the improvements and acquisitions is Two Hundred Million Dollars (\$200,000,000). This estimated cost includes legal and other fees, the cost of printing the bonds and expenses incidental to or connected with the issuance and sale of the bonds. The improvements, acquisition and construction to be funded by the net proceeds of the bonds shall be limited to those listed in Exhibit A attached to this Ordinance.

Section 4. The amount of the principal of the indebtedness to be incurred is not to exceed Two Hundred Million Dollars (\$200,000,000). The cost of repayment of the bonds is projected to average no more than \$54.00 per year per \$100,000 of assessed property valuation, provided however that such projection shall not be construed to limit the power and duty of the City Council to cause to be levied and collected a tax sufficient to pay debt service on the bonds in any fiscal year.

Section 5. The maximum rate of interest to be paid on the indebtedness shall not exceed twelve percent (12%) per annum, or such higher rate as may be established for general obligation bonds of the City by the legislature of the State of California.

Section 6. The net proceeds of the bonds shall be deposited into a special trust account with the Treasury of the City of Oakland and shall be allocated and expended at the direction of the City Council of the City of Oakland for purposes set forth in this Ordinance. The City Council shall order an independent audit of the expenditure of bond proceeds no later than three years from the date of issuance of the bonds for such proceeds to ensure proceeds are being expended for purposes set forth in this Ordinance.

Section 7. The City Council does hereby submit to the qualified voters of the City, at said municipal election, the ordinance and ballot measure set forth in Section 1. The City proposes to rehabilitate, renovate, acquire or construct the improvements referenced herein and to issue and sell general obligation bonds of the City of Oakland pursuant to Article 1, commencing with Section 43600, of Chapter 4 of Division 4 of Title IV of the Government Code of the State of California, in one or more series, in the maximum amount and for the objects and purposes set forth above if two-thirds of all qualified voters voting on the ballot measure vote in favor thereof. The bonds are to be general obligations of the City of Oakland payable from and secured by taxes levied and collected in the manner prescribed by laws of the State of California. All of said bonds are to be equally and ratably secured, without priority, by the taxing power of the City.

Section 8. That each ballot used at said election must have printed thereon, in addition to any other matter required by law, the following:

MEASURE: THE NEIGHBORHOOD LIBRARY IMPROVEMENT, EXPANSION, REPAIR, AND CONSTRUCTION MEASURE			
To construct a new Main Library at the Henry J. Kaiser Convention Center and to acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall the City of Oakland issue \$200,000,000 in bonds?	YES	NO	•

Section 9. All persons qualified to vote at the general municipal election in the City of Oakland upon the date of the election shall be qualified to vote upon the ballot measure submitted at said general election.

Section 10. This Ordinance shall be published once a day for at least seven days in a newspaper printed, published and circulated at least six days a week in the City, or once a week for two weeks in a newspaper printed, published and circulated less than six days a week in the City. The first of said publications shall be made, in either event, within fifteen (15) days after the final adoption of this Ordinance. The City Clerk is hereby authorized and directed to make said publications.

Section 11. The City Clerk of the City of Oakland is hereby directed to submit to the City Attorney a certified copy of the ballot measure set forth in this Ordinance. The City Attorney is hereby authorized and directed to prepare an impartial analysis of the ballot measure showing the effect of the ballot measure on the existing law and the operation of the measure, which shall be mailed to the voters with the sample ballot for the special election. Said impartial analysis shall be submitted by the City Attorney to the County Clerk of the County of Alameda for printing before the arguments supporting and opposing the measure are due. The City Attorney's impartial analysis shall not exceed 500 words in length and shall otherwise comply in all respects with the applicable provisions of the Election Code of the State of California.

Section 12. The Director of Finance is hereby directed to prepare or cause to be prepared a statement, which shall be mailed to the voters with the sample ballot for the special election. This statement shall include:

(1) The best estimate from official sources of the tax rate, which would be required to be levied to fund the bond issue during the first fiscal year after the first sale of the bonds based on assessed valuations available at the time of the special election or a

 projection based on experience within the same jurisdiction or other demonstrable factors.

- The best estimate from official sources of the tax rate which would be required to be levied to fund the bond issue during the first fiscal year after the last sale of the bonds if the bonds are proposed to be sold in series and an estimate of the year in which the rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.
- (3) The best estimate from official sources of the highest tax rate which would be required to be levied to fund the bond issue and an estimate of the year in which that rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.

Section 13. The special municipal election called for by this Ordinance shall be, and is hereby ordered consolidated with the statewide general election to be held within the City of Oakland on November 7, 2006. The elections hereby consolidated shall be held in all respects as if there were only one election and only one form of ballot shall be used. All persons qualified to vote at the general statewide election in the City of Oakland upon the date of the election herein provided for shall be qualified to vote on the ballot measure submitted at said special election. Ballots for the election shall be provided in the form and in the number provided by law.

Section 14. The City Clerk is hereby directed to file with the Board of Supervisors of the County of Alameda a certified copy of this Ordinance immediately upon its adoption.

<u>Section 15.</u> This Ordinance shall become effective immediately upon its final adoption by a two-thirds vote of all members of the City Council of the City of Oakland.

IN COUNCIL, OAKLAND, CALIFORNIA,, 20	2006
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PASSED BY THE FOLLOWING VOTE:

AYES-BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California

EXHIBIT A

THE NEIGHBORHOOD LIBRARY IMPROVEMENT, REPAIR, AND CONSTRUCTION MEASURE

\$200,000,000 \$53.52 per \$100K AV

Option	Bondable Cost	Libraries	Development Strategies	Deviation from Master Plan
* Estimat	ted based on conser	vative market assump	tions. Actual cost per \$100,000 of as	sessed valuation will b
* Estimat	\$200,000,000 \$53.52/ \$100K AV*	vative market assump 18 Selected Branches Main Library at Kaiser	Expansion: Asian, Brookfield, Dimond, Eastmont, MLK, Lakeview, Piedmont Ave, Rockridge, West Oakland Public Library per the Master Plan Service Upgrades: AAMLO, Chavez, Elmhurst, Golden Gate, Melrose, Montclair, Temescal per the Master Plan New Libraries: Laurel, Oak Knoll (funded by developer), 81 st Avenue per the Master Plan New Main: Reduced expansion of Main at Kaiser: 110,000 sq. ft./40,000 sq. ft. for future expansion and finish (Option is to leave 1-2 floors unfinished).	All Expansions as outlined in the Master Plan All Service Upgrades as outlined in the Master Plan No new libraries in Hoover, San Antonio Main Library reduced from 160,000 sq ft to 150,000 sq ft and finished at 110,000

dependent on prevailing market conditions at the time of bond issuance.

OFFICE OF THE CITY CLEPA 2006 JUN 29 PM 7: 50

APPROVED AS TO FORM AND LEGALITY

OAKLAND CITY COUNCIL

•	RESOLUTION No	 _C.M.S.	
NTRODUCED BY COUNCIL	MEMBER		

DETERMINING AND DECLARING THAT THE PUBLIC INTEREST AND NECESSITY DEMAND LIBRARY FACILITY IMPROVEMENTS, REPAIRS AND NEW LIBRARY CONSTRUCTION TO BE FINANCED THROUGH THE ISSUANCE OF GENERAL OBLIGATION BONDS

RESOLVED, By the City Council of the City of Oakland:

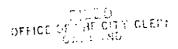
Section 1. It is hereby determined and declared that the public interest and necessity demand the rehabilitation, improvement, land acquisition, construction or reconstruction by the City of Oakland of library facilities for and related to the provision of library services including facility improvements for the libraries and all other works, property and structures as listed in Exhibit A attached to this Resolution and as necessary or convenient for the foregoing purposes.

Section 2. The cost of said improvements is and will be too great to be paid out of the ordinary annual income and revenue of the City of Oakland and will require expenditure greater than the amount allowed therefore by the annual tax levy.

Section 3. it is necessary to incur a bonded indebtedness in the amount not to exceed \$157,000,000 to pay for the costs of the said municipal improvement, including legal or other feeds incidental to or connected with the authorization, issuance, sale and/or incurrence, of bonded indebtedness and other costs and expenses incidental to or connected with the authorization, issuance, sale and/or incurrence of bonded indebtedness.

Section 4. This resolution shall take effect immediately.

	2007
IN COUNCIL, OAKLAND, CALIFORNIA,	, 2006
PASSED BY THE FOLLOWING VOTE:	
AYES-BROOKS, BRUNNER, CHANG, KERNIGHAN, PRESIDENT DE LA FUENTE	NADEL, QUAN, REID, AND
NOES-	
ABSENT-	
ABSTENTION-	
ATTEST:	
	LATONDA SIMMONS
	City Clerk and Clerk of the Council of the City of Oakland, California



2006 JIH 29 PH 7: 50

INTRODUCED BY COUNCILMEMBER

APPROVED AS TO FORM AND LEGALITY

City Attorney

OAKLAND CITY COUNCIL

ORDINANCE NO	C.M.S.
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AN ORDINANCE OF THE CITY OF OAKLAND ORDERING THE SUBMISSION OF A BALLOT MEASURE TO INCUR BONDED INDEBTEDNESS NOT TO EXCEED \$157,000,000 FOR THE PURPOSES OF LIBRARY FACILITY IMPROVEMENTS, EXPANSION, REPAIRS AND NEW CONSTRUCTION TO THE QUALIFIED VOTERS OF THE CITY OF OAKLAND AT AN ELECTION TO BE HELD NOVEMBER 7, 2006

WHEREAS, the Oakland Public Library embarked on the development of a Master Facilities Plan in 2002 in response to the community's need for improved services, with the intent to plan for facilities to support these needs; and

WHEREAS, the Master Facilities Plan responds to recent fiscal crises that resulted in the community's support for its libraries through the passage of Measure Q (voter-approved parcel tax passed in March 2004 which increased funding for Oakland libraries); and

WHEREAS, the City of Oakland adopted the 2006 Draft Master Facilities Plan that articulates a vision that is based on a highly participatory process and includes overall service recommendations and improvements for a revitalized system; and

WHEREAS, the 2006 Draft Master Facilities Plan identifies specific improvement to facilities, including capital costs, and implementation strategies for the overall plan, such as funding options and phasing of improvements; and

WHEREAS, the 2006 Draft Master Facilities Plan states:

"The needs of the Oakland Public Library do not represent a minor deficiency... additional library space is needed citywide in order to provide adequate library services to the diverse and unique population of Oakland. These services include the need for more tailored traditional services, such as collections and reading programs, as well as new services, such as technology access and training and literacy programs, many of which cannot happen in current facilities...."; and

Item:_____ Rules Committee July 13, 2006

- WHEREAS, the residents of the City of Oakland, through opinion surveys, community meetings, focus groups and City Council public hearings, have strongly expressed support for library programs and services for children, pre-teens and teens, educational support for children, tutoring, homework assistance, strong collections, literacy skills, a sense of place, access to technology, employment support, job skills and career information, language and life skills programs and services, a variety of social, recreational, and enrichment programs and services that should be offered at the library; and
- WHEREAS, the Oakland Public Libraries are, in many instances, stretched beyond their capacities and have little room to grow and accommodate the many needs of patrons; and
- WHEREAS, the Master Plan pinpoints a few under-served areas of the city without good access to any facility, and identifies the need for new facilities to provide equity in services; and
- WHEREAS, it is desirable to implement public priorities pursuant to the 2006 Draft Master Facilities Plan, and develop public library facilities, and to ask voters to approve public investments for the implementation; and
- WHEREAS, the vision for the Oakland Public Library system is to improve all the libraries in the system, to supplement the system with new branches in the underserved areas and to revitalize and expand the Main Library, and
- WHEREAS, in order to provide for the issuance by the City of Oakland of general obligation bonds to finance improvements and acquisition described in Exhibit A, it is now necessary for the City Council to pass an ordinance ordering the submission of the proposition of incurring bonded indebtedness for such purposes to the qualified voters of the City of Oakland at an election held for that purpose; and
- WHEREAS, the City Council therefore desires to submit said ballot measure to the qualified voters of the City at a general municipal election to be held on November 7, 2006.
- NOW, THEREFORE, BE IT RESOLVED the Council of the City of Oakland does ordain as follows:
- Section 1. A municipal election is hereby called and ordered to be held in the City of Oakland on November 7, 2006, at which election there shall be submitted to the qualified voters the ballot measure set forth below in Section 2.
- Section 2. The following measure shall appear on the ballot for said municipal election in the following form:

MEASURE_____: To construct a new Main Library at the Henry J. Kaiser Convention Center and to acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall the City of Oakland issue \$157,000,000 in bonds?

The City Council does hereby submit to the qualified voters of the City of Oakland, at the said municipal election, this Ordinance and the measure set forth above.

- Section 3. The object and purpose of incurring the indebtedness is to acquire land and construct new library facilities for those areas of the city underserved and without good access to any library facility and to improve, renovate and expand library facilities as outlined in Exhibit A. The estimated cost of the improvements and acquisitions is One Hundred and Fifty-Seven Million Dollars (\$157,000,000). This estimated cost includes legal and other fees, the cost of printing the bonds and expenses incidental to or connected with the issuance and sale of the bonds. The improvements, acquisition and construction to be funded by the net proceeds of the bonds shall be limited to those listed in Exhibit A attached to this Ordinance.
- Section 4. The amount of the principal of the indebtedness to be incurred is not to exceed One Hundred and Fifty-Seven Million Dollars (\$157,000,000). The cost of repayment of the bonds is projected to average no more than \$42.01 per year per \$100,000 of assessed property valuation, provided however that such projection shall not be construed to limit the power and duty of the City Council to cause to be levied and collected a tax sufficient to pay debt service on the bonds in any fiscal year.
- Section 5. The maximum rate of interest to be paid on the indebtedness shall not exceed twelve percent (12%) per annum, or such higher rate as may be established for general obligation bonds of the City by the legislature of the State of California.
- Section 6. The net proceeds of the bonds shall be deposited into a special trust account with the Treasury of the City of Oakland and shall be allocated and expended at the direction of the City Council of the City of Oakland for purposes set forth in this Ordinance. The City Council shall order an independent audit of the expenditure of bond proceeds no later than three years from the date of issuance of the bonds for such proceeds to ensure proceeds are being expended for purposes set forth in this Ordinance.
- Section 7. The City Council does hereby submit to the qualified voters of the City, at said municipal election, the ordinance and ballot measure set forth in Section 1. The City proposes to rehabilitate, renovate, acquire or construct the improvements referenced herein and to issue and sell general obligation bonds of the City of Oakland pursuant to Article 1, commencing with Section 43600, of Chapter 4 of Division 4 of Title IV of the Government Code of the State of California, in one or more series, in the maximum amount and for the objects and purposes set forth above if two-thirds of all qualified voters voting on the ballot measure vote in

favor thereof. The bonds are to be general obligations of the City of Oakland payable from and secured by taxes levied and collected in the manner prescribed by laws of the State of California.

Item: _____ Rules Committee July 13, 2006 All of said bonds are to be equally and ratably secured, without priority, by the taxing power of the City.

Section 8. That each ballot used at said election must have printed thereon, in addition to any other matter required by law, the following:

MEASURE: THE NEIGHBORHOOD LIBRARY IMPROVEMENT, EXPANSION, REPAIR, AND CONSTRUCTION MEASURE			
To construct a new Main Library at the Henry J. Kaiser Convention Center and to acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall the City of Oakland issue \$157,000,000 in bonds?	YES	NO	

Section 9. All persons qualified to vote at the general municipal election in the City of Oakland upon the date of the election shall be qualified to vote upon the ballot measure submitted at said general election.

Section 10. This Ordinance shall be published once a day for at least seven days in a newspaper printed, published and circulated at least six days a week in the City, or once a week for two weeks in a newspaper printed, published and circulated less than six days a week in the City. The first of said publications shall be made, in either event, within fifteen (15) days after the final adoption of this Ordinance. The City Clerk is hereby authorized and directed to make said publications.

Section 11. The City Clerk of the City of Oakland is hereby directed to submit to the City Attorney a certified copy of the ballot measure set forth in this Ordinance. The City Attorney is hereby authorized and directed to prepare an impartial analysis of the ballot measure showing the effect of the ballot measure on the existing law and the operation of the measure, which shall be mailed to the voters with the sample ballot for the special election. Said impartial analysis shall be submitted by the City Attorney to the County Clerk of the County of Alameda for printing before the arguments supporting and opposing the measure are due. The City Attorney's impartial analysis shall not exceed 500 words in length and shall otherwise comply in all respects with the applicable provisions of the Election Code of the State of California.

Section 12. The Director of Finance is hereby directed to prepare or cause to be prepared a statement, which shall be mailed to the voters with the sample ballot for the special election. This statement shall include:

(1) The best estimate from official sources of the tax rate, which would be required to be levied to fund the bond issue during the first fiscal year after the first sale of the bonds based on assessed valuations available at the time of the special election or a

 projection based on experience within the same jurisdiction or other demonstrable factors.

- The best estimate from official sources of the tax rate which would be required to be levied to fund the bond issue during the first fiscal year after the last sale of the bonds if the bonds are proposed to be sold in series and an estimate of the year in which the rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.
- (3) The best estimate from official sources of the highest tax rate which would be required to be levied to fund the bond issue and an estimate of the year in which that rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.

Section 13. The special municipal election called for by this Ordinance shall be, and is hereby ordered consolidated with the statewide general election to be held within the City of Oakland on November 7, 2006. The elections hereby consolidated shall be held in all respects as if there were only one election and only one form of ballot shall be used. All persons qualified to vote at the general statewide election in the City of Oakland upon the date of the election herein provided for shall be qualified to vote on the ballot measure submitted at said special election. Ballots for the election shall be provided in the form and in the number provided by law.

<u>Section 14.</u> The City Clerk is hereby directed to file with the Board of Supervisors of the County of Alameda a certified copy of this Ordinance immediately upon its adoption.

Section 15. This Ordinance shall become effective immediately upon its final adoption by a two-thirds vote of all members of the City Council of the City of Oakland.

IN COUNCIL, OAKLAND, CALIFORNIA,	 , 2006
PASSED BY THE FOLLOWING VOTE:	

Rules Committee July 13, 2006

AYES-BROOKS, BRUNNER,	, CHANG, KERNIGHAN	, NADEL,	QUAN,	REID,	AND
PRESIDENT DE LA FI	UENTE				

NOES-

ABSENT-

ABSTENTION-

ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California

EXHIBIT A

THE NEIGHBORHOOD LIBRARY IMPROVEMENT, REPAIR, AND CONSTRUCTION MEASURE

\$157,000,000 \$42.01 per \$100K AV

Option	Bondable Cost	Libraries	Development	Deviation from
_	ĺ		Strategies	Master Plan
3	\$157,000,000	12 Selected	Expansion: Asian, Dimond,	No expansion of
		Branches	Lakeview, Piedmont Ave, West	Brookfield,
		Main Library at	Oakland per the Master Plan	Eastmont,
	\$42.01/	Kaiser	Service Upgrades: Brookfield,	Rockridge, MLK,
	\$100K AV*		Eastmont, Elmburst, Rockridge	
		•	- mechanical, electrical, HVAC	No Service Upgrades
			New Libraries: Laurel, Oak	to AAMLO, Chavez,
			Knoll (funded by developer),	Golden Gate,
	İ		81" Avenue per the Master Plan	Melrose, Montclair,
			New Main: Reduced expansion	Temescal
	<u> </u>	10.00	of Main at Kaiser: 110,000 sq.	
		, " ;	ft./40,000 sq. ft. for future	No new libraries in
	J		expansion and finish (Option is	Hoover, San Antonio
			to leave 1-2 floors unfinished).	
				Main Library
)	reduced from
		,		160,000 sq ft to
	}	25.4		150,000 sq ft and
		,		finished at 110,000 sq
	}	•		ft (40,000 sq ft for
	l	,		future finish)

^{*} Estimated based on conservative market assumptions. Actual cost per \$100,000 of assessed valuation will be dependent on prevailing market conditions at the time of bond issuance.

Item: ______ Rules Committee July 13, 2006 2006 JUH 29 PH 7: 50

APPROVED AS TO FORM AND LEGALITY

Alfrang for Kothlendala Bogol

OAKLAND CITY COUNCIL

INE	SOLUTION NO	 	C.181.9.	
NTRODUCED BY COUNCILMEM	BER			

DETERMINING AND DECLARING THAT THE PUBLIC INTEREST AND NECESSITY DEMAND LIBRARY FACILITY IMPROVEMENTS, REPAIRS AND NEW LIBRARY CONSTRUCTION TO BE FINANCED THROUGH THE ISSUANCE OF GENERAL OBLIGATION BONDS

RESOLVED, By the City Council of the City of Oakland:

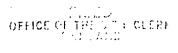
Section 1 It is hereby determined and declared that the public interest and necessity demand the rehabilitation, improvement, land acquisition, construction or reconstruction by the City of Oakland of library facilities for and related to the provision of library services including facility improvements for the libraries and all other works, property and structures as listed in Exhibit A attached to this Resolution and as necessary or convenient for the foregoing purposes.

Section 2. The cost of said improvements is and will be too great to be paid out of the ordinary annual income and revenue of the City of Oakland and will require expenditure greater than the amount allowed therefore by the annual tax levy.

Section 3. it is necessary to incur a bonded indebtedness in the amount not to exceed \$123,000,000 to pay for the costs of the said municipal improvement, including legal or other feeds incidental to or connected with the authorization, issuance, sale and/or incurrence, of bonded indebtedness and other costs and expenses incidental to or connected with the authorization, issuance, sale and/or incurrence of bonded indebtedness.

Section 4. This resolution shall take effect immediately.

IN COUNCIL, OAKLAND, CALIFORNIA	,, 2006
PASSED BY THE FOLLOWING VOTE:	
AYES-BROOKS, BRUNNER, CHANG, KI PRESIDENT DE LA FUENTE	ERNIGHAN, NADEL, QUAN, REID, AND
NOES-	·
ABSENT-	
ABSTENTION-	·
	ATTEST:
†	LATONDA SIMMONS City Clerk and Clerk of the Council of the City of Oakland, California



2006 JUN 29 PM 7: 50

APPROVED AS TO FORM AND LEGALITY

C.M.S.

INTRODUCED BY COUNCILMEMBER	City Attorney
OAKLAND CITY CO	UNCII

ORDINANCE NO.

AN ORDINANCE OF THE CITY OF OAKLAND ORDERING THE SUBMISSION OF A BALLOT MEASURE TO INCUR BONDED INDEBTEDNESS NOT TO EXCEED \$123,000,000 FOR THE PURPOSES OF LIBRARY FACILITY IMPROVEMENTS, EXPANSION, REPAIRS AND NEW CONSTRUCTION TO THE QUALIFIED VOTERS OF THE CITY OF OAKLAND AT AN ELECTION TO BE HELD NOVEMBER 7, 2006

WHEREAS, the Oakland Public Library embarked on the development of a Master Facilities Plan in 2002 in response to the community's need for improved services, with the intent to plan for facilities to support these needs; and

WHEREAS, the Master Facilities Plan responds to recent fiscal crises that resulted in the community's support for its libraries through the passage of Measure Q (voter-approved parcel tax passed in March 2004 which increased funding for Oakland libraries); and

WHEREAS, the City of Oakland adopted the 2006 Draft Master Facilities Plan that articulates a vision that is based on a highly participatory process and includes overall service recommendations and improvements for a revitalized system; and

WHEREAS, the 2006 *Draft Master Facilities Plan* identifies specific improvement to facilities, including capital costs, and implementation strategies for the overall plan, such as funding options and phasing of improvements; and

WHEREAS, the 2006 Draft Master Facilities Plan states:

"The needs of the Oakland Public Library do not represent a minor deficiency...additional library space is needed citywide in order to provide adequate library services to the diverse and unique population of Oakland. These services include the need for more tailored traditional services, such as collections and reading programs, as well as new services, such as technology access and training and literacy programs, many of which cannot happen in current facilities...."; and

Item:____ Rules Committee July 13, 2006 WHEREAS, the residents of the City of Oakland, through opinion surveys, community meetings, focus groups and City Council public hearings, have strongly expressed support for library programs and services for children, pre-teens and teens, educational support for children, tutoring, homework assistance, strong collections, literacy skills, a sense of place, access to technology, employment support, job skills and career information, language and life skills programs and services, a variety of social, recreational, and enrichment programs and services that should be offered at the library; and

WHEREAS, the Oakland Public Libraries are, in many instances, stretched beyond their capacities and have little room to grow and accommodate the many needs of patrons; and

WHEREAS, the Master Plan pinpoints a few under-served areas of the city without good access to any facility, and identifies the need for new facilities to provide equity in services; and

WHEREAS, it is desirable to implement public priorities pursuant to the 2006 Draft Master Facilities Plan, and develop public library facilities, and to ask voters to approve public investments for the implementation; and

WHEREAS, the vision for the Oakland Public Library system is to improve all the libraries in the system, to supplement the system with new branches in the underserved areas and to revitalize and expand the Main Library; and

WHEREAS, in order to provide for the issuance by the City of Oakland of general obligation bonds to finance improvements and acquisition described in Exhibit A, it is now necessary for the City Council to pass an ordinance ordering the submission of the proposition of incurring bonded indebtedness for such purposes to the qualified voters of the City of Oakland at an election held for that purpose; and

WHEREAS, the City Council therefore desires to submit said ballot measure to the qualified voters of the City at a general municipal election to be held on November 7, 2006.

NOW, THEREFORE, BE IT RESOLVED the Council of the City of Oakland does ordain as follows:

Section 1. A municipal election is hereby called and ordered to be held in the City of Oakland on November 7, 2006, at which election there shall be submitted to the qualified voters the ballot measure set forth below in Section 2.

Section 2. The following measure shall appear on the ballot for said municipal election in the following form:

MEASURE : To acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall the City of Oakland issue \$123,000,000 in bonds?

The City Council does hereby submit to the qualified voters of the City of Oakland, at the said municipal election, this Ordinance and the measure set forth above.

- Section 3. The object and purpose of incurring the indebtedness is to acquire land and construct new library facilities for those areas of the city underserved and without good access to any library facility and to improve, renovate and expand library facilities as outlined in Exhibit A. The estimated cost of the improvements and acquisitions is One Hundred Twenty Three Million Dollars (\$123,000,000). This estimated cost includes legal and other fees, the cost of printing the bonds and expenses incidental to or connected with the issuance and sale of the bonds. The improvements, acquisition and construction to be funded by the net proceeds of the bonds shall be limited to those listed in Exhibit A attached to this Ordinance.
- Section 4. The amount of the principal of the indebtedness to be incurred is not to exceed One Hundred Twenty Three Million Dollars (\$123,000,000). The cost of repayment of the bonds is projected to average no more than \$32.91 per year per \$100,000 of assessed property valuation, provided however that such projection shall not be construed to limit the power and duty of the City Council to cause to be levied and collected a tax sufficient to pay debt service on the bonds in any fiscal year.
- Section 5. The maximum rate of interest to be paid on the indebtedness shall not exceed twelve percent (12%) per annum, or such higher rate as may be established for general obligation bonds of the City by the legislature of the State of California.
- Section 6. The net proceeds of the bonds shall be deposited into a special trust account with the Treasury of the City of Oakland and shall be allocated and expended at the direction of the City Council of the City of Oakland for purposes set forth in this Ordinance. The City Council shall order an independent audit of the expenditure of bond proceeds no later than three years from the date of issuance of the bonds for such proceeds to ensure proceeds are being expended for purposes set forth in this Ordinance.
- Section 7. The City Council does hereby submit to the qualified voters of the City, at said municipal election, the ordinance and ballot measure set forth in Section 1. The City proposes to rehabilitate, renovate, acquire or construct the improvements referenced herein and to issue and sell general obligation bonds of the City of Oakland pursuant to Article 1, commencing with Section 43600, of Chapter 4 of Division 4 of Title IV of the Government Code of the State of California, in one or more series, in the maximum amount and for the objects and purposes set forth above if two-thirds of all qualified voters voting on the ballot measure vote in favor thereof. The bonds are to be general obligations of the City of Oakland payable from and secured by taxes levied and collected in the manner prescribed by laws of the State of California. All of said bonds are to be equally and ratably secured, without priority, by the taxing power of the City.

Section 8. That each ballot used at said election must have printed thereon, in addition to any other matter required by law, the following:

MEASURE: THE NEIGHBORHOOD LIBRARY IMPROVEMENT, EXPANSION, REPAIR, AND CONSTRUCTION MEASURE		
To acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall the City of Oakland issue \$123,000,000 in bonds?	YES	NO

Section 9. All persons qualified to vote at the general municipal election in the City of Oakland upon the date of the election shall be qualified to vote upon the ballot measure submitted at said general election.

Section 10. This Ordinance shall be published once a day for at least seven days in a newspaper printed, published and circulated at least six days a week in the City, or once a week for two weeks in a newspaper printed; published and circulated less than six days a week in the City. The first of said publications shall be made, in either event, within fifteen (15) days after the final adoption of this Ordinance. The City Clerk is hereby authorized and directed to make said publications.

Section 11. The City Clerk of the City of Oakland is hereby directed to submit to the City Attorney a certified copy of the ballot measure set forth in this Ordinance. The City Attorney is hereby authorized and directed to prepare an impartial analysis of the ballot measure showing the effect of the ballot measure on the existing law and the operation of the measure, which shall be mailed to the voters with the sample ballot for the special election. Said impartial analysis shall be submitted by the City Attorney to the County Clerk of the County of Alameda for printing before the arguments supporting and opposing the measure are due. The City Attorney's impartial analysis shall not exceed 500 words in length and shall otherwise comply in all respects with the applicable provisions of the Election Code of the State of California.

Section 12. The Director of Finance is hereby directed to prepare or cause to be prepared a statement, which shall be mailed to the voters with the sample ballot for the special election. This statement shall include:

(1) The best estimate from official sources of the tax rate, which would be required to be levied to fund the bond issue during the first fiscal year after the first sale of the bonds based on assessed

Item:_____ Rules Committee July 13, 2006 valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.

- The best estimate from official sources of the tax rate which would be required to be levied to fund the bond issue during the first fiscal year after the last sale of the bonds if the bonds are proposed to be sold in series and an estimate of the year in which the rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.
- (3) The best estimate from official sources of the highest tax rate which would be required to be levied to fund the bond issue and an estimate of the year in which that rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.
- Section 13. The special municipal election called for by this Ordinance shall be, and is hereby ordered consolidated with the statewide general election to be held within the City of Oakland on November 7, 2006. The elections hereby consolidated shall be held in all respects as if there were only one election and only one form of ballot shall be used. All persons qualified to vote at the general statewide election in the City of Oakland upon the date of the election herein provided for shall be qualified to vote on the ballot measure submitted at said special election. Ballots for the election shall be provided in the form and in the number provided by law.
- Section 14. The City Clerk is hereby directed to file with the Board of Supervisors of the County of Alameda a certified copy of this Ordinance immediately upon its adoption.
- <u>Section 15.</u> This Ordinance shall become effective immediately upon its final adoption by a two-thirds vote of all members of the City Council of the City of Oakland.

IN	COUNCIL.	OAKLAND.	CALIFORNIA,	, 20)06

PASSED BY THE FOLLOWING VOTE:

AYES-BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND PRESIDENT DE LA FUENTE

Item:		
Rules Co	onu	nittee
July	13.	2006

DOM MACASINE - 3123,000.000	Bond	Measure	- \$1	23.00	ეი.იი
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6 of 7

NOES-

ABSENT-

ABSTENTION-

ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California

EXHIBIT A

THE NEIGHBORHOOD LIBRARY IMPROVEMENT, REPAIR, AND CONSTRUCTION MEASURE \$123,000,000 \$32.91 per \$100K AV

Option	Bondable Cost	Libraries	Development	Deviation from
	ļ <u></u>		Strategies	Master Plan
4	\$123,000,000	System-Wide Branch Libraries	Per the Master Plan, improves all libraries, supplements the system with new branches and implements the Neighborhood	None
	100K AV*		and Community Library vision No New Main Library	

^{*} Estimated based on conservative market assumptions. Actual cost per \$100,000 of assessed valuation will be dependent on prevailing market conditions at the time of bond issuance.

2006 JUH 29 PK 7: 50

APPROVED AS TO FORM AND LEGALITY

C.M.S.

OAKLAND CITY COUNCIL

NTRODUCED BY COUNCILMEMBER_	

DETERMINING AND DECLARING THAT THE PUBLIC INTEREST AND NECESSITY DEMAND LIBRARY FACILITY IMPROVEMENTS, REPAIRS AND NEW LIBRARY CONSTRUCTION TO BE FINANCED THROUGH THE ISSUANCE OF GENERAL OBLIGATION BONDS

RESOLVED, By the City Council of the City of Oakland:

RESOLUTION No.

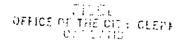
Section 1. It is hereby determined and declared that the public interest and necessity demand the rehabilitation, improvement, land acquisition, construction or reconstruction by the City of Oakland of library facilities for and related to the provision of library services including facility improvements for the libraries and all other works, property and structures as listed in Exhibit A attached to this Resolution and as necessary or convenient for the foregoing purposes.

Section 2. The cost of said improvements is and will be too great to be paid out of the ordinary annual income and revenue of the City of Oakland and will require expenditure greater than the amount allowed therefore by the annual tax levy.

Section 3. it is necessary to incur a bonded indebtedness in the amount not to exceed \$117,000,000 to pay for the costs of the said municipal improvement, including legal or other feeds incidental to or connected with the authorization, issuance, sale and/or incurrence, of bonded indebtedness and other costs and expenses incidental to or connected with the authorization, issuance, sale and/or incurrence of bonded indebtedness.

<u>Section 4</u>. This resolution shall take effect immediately.

N COUNCIL, OAKLAND, CALIFORNIA,_	, 2006
PASSED BY THE FOLLOWING VOTE:	
AYES-BROOKS, BRUNNER, CHANG, KER PRESIDENT DE LA FUENTE	NIGHAN, NADEL, QUAN, REID, AND
NOES-	
ABSENT-	
ABSTENTION-	
A	TTEST:
	LATONDA SIMMONS City Clerk and Clerk of the Council of the City of Oakland, California



2006 JUN 29 PH 7: 50

APPROVED AS TO FORM AND LEGALITY

	Jorda.
, , , , , , , , , , , , , , , , , , ,	City Attorne

OAKLAND CITY COUNCIL

ORDINANCE NO	C.M.S.

AN ORDINANCE OF THE CITY OF OAKLAND ORDERING THE SUBMISSION OF A BALLOT MEASURE TO INCUR BONDED INDEBTEDNESS NOT TO EXCEED \$117,000,000 FOR THE PURPOSES OF CONSTRUCTING A NEW MAIN LIBRARY TO THE QUALIFIED VOTERS OF THE CITY OF OAKLAND AT AN ELECTION TO BE HELD NOVEMBER 7, 2006

WHEREAS, the Oakland Public Library embarked on the development of a Master Facilities Plan in 2002 in response to the community's need for improved services, with the intent to plan for facilities to support these needs; and

WHEREAS, the Master Facilities Plan responds to recent fiscal crises that resulted in the community's support for its libraries through the passage of Measure Q (voter-approved parcel tax passed in March 2004 which increased funding for Oakland libraries); and

WHEREAS, the City of Oakland adopted the 2006 Draft Master Facilities Plan that articulates a vision that is based on a highly participatory process and includes overall service recommendations and improvements for a revitalized system; and

WHEREAS, the 2006 Draft Master Facilities Plan identifies specific improvement to facilities, including capital costs, and implementation strategies for the overall plan, such as funding options and phasing of improvements; and

WHEREAS, the 2006 Draft Master Facilities Plan states:

"The needs of the Oakland Public Library do not represent a minor deficiency...additional library space is needed citywide in order to provide adequate library services to the diverse and unique population of Oakland. These services include the need for more tailored traditional services, such as collections and reading programs, as well as new services, such as technology access and training and literacy programs, many of which cannot happen in current facilities...."; and

Item:____ Rules Committee July 13, 2006 WHEREAS, the residents of the City of Oakland, through opinion surveys, community meetings, focus groups and City Council public hearings, have strongly expressed support for library programs and services for children, pre-teens and teens, educational support for children, tutoring, homework assistance, strong collections, literacy skills, a sense of place, access to technology, employment support, job skills and career information, language and life skills programs and services, a variety of social, recreational, and enrichment programs and services that should be offered at the library, and

WHEREAS, the Oakland Public Libraries are, in many instances, stretched beyond their capacities and have little room to grow and accommodate the many needs of patrons; and

WHEREAS, the Master Plan pinpoints a few under-served areas of the city without good access to any facility, and identifies the need for new facilities to provide equity in services; and

WHEREAS, it is desirable to implement public priorities pursuant to the 2006 Draft Master Facilities Plan, and develop public library facilities, and to ask voters to approve public investments for the implementation; and

WHEREAS, the vision for the Oakland Public Library system is to improve all the libraries in the system, to supplement the system with new branches in the underserved areas and to revitalize and expand the Main Library; and

WHEREAS, in order to provide for the issuance by the City of Oakland of general obligation bonds to finance improvements and acquisition described in Exhibit A, it is now necessary for the City Council to pass an ordinance ordering the submission of the proposition of incurring bonded indebtedness for such purposes to the qualified voters of the City of Oakland at an election held for that purpose; and

WHEREAS, the City Council therefore desires to submit said ballot measure to the qualified voters of the City at a general municipal election to be held on November 7, 2006.

NOW, THEREFORE, BE IT RESOLVED the Council of the City of Oakland does ordain as follows:

Section 1. A municipal election is hereby called and ordered to be held in the City of Oakland on November 7, 2006, at which election there shall be submitted to the qualified voters the ballot measure set forth below in Section 2.

Section 2. The following measure shall appear on the ballot for said municipal election in the following form:

MEASURE _____: To construct a new Main Library at the Henry J. Kaiser Convention Center, shall the City of Oakland issue \$117,000,000 in bonds?

The City Council does hereby submit to the qualified voters of the City of Oakland, at the said municipal election, this Ordinance and the measure set forth above.

Section 3. The object and purpose of incurring the indebtedness is to acquire land and construct new library facilities for those areas of the city underserved and without good access to any library facility and to improve, renovate and expand library facilities as outlined in Exhibit A. The estimated cost of the improvements and acquisitions is One Hundred Seventeen Million Dollars (\$117,000,000). This estimated cost includes legal and other fees, the cost of printing the bonds and expenses incidental to or connected with the issuance and sale of the bonds. The improvements, acquisition and construction to be funded by the net proceeds of the bonds shall be limited to those listed in Exhibit A attached to this Ordinance.

Section 4. The amount of the principal of the indebtedness to be incurred is not to exceed One Hundred Seventeen Million Dollars (\$117,000,000). The cost of repayment of the bonds is projected to average no more than \$31.31 per year per \$100,000 of assessed property valuation, provided however that such projection shall not be construed to limit the power and duty of the City Council to cause to be levied and collected a tax sufficient to pay debt service on the bonds in any fiscal year.

Section 5. The maximum rate of interest to be paid on the indebtedness shall not exceed twelve percent (12%) per annum, or such higher rate as may be established for general obligation bonds of the City by the legislature of the State of California.

Section 6. The net proceeds of the bonds shall be deposited into a special trust account with the Treasury of the City of Oakland and shall be allocated and expended at the direction of the City Council of the City of Oakland for purposes set forth in this Ordinance. The City Council shall order an independent audit of the expenditure of bond proceeds no later than three years from the date of issuance of the bonds for such proceeds to ensure proceeds are being expended for purposes set forth in this Ordinance.

Section 7. The City Council does hereby submit to the qualified voters of the City, at said municipal election, the ordinance and ballot measure set forth in Section 1. The City proposes to rehabilitate, renovate, acquire or construct the improvements referenced herein and to issue and sell general obligation bonds of the City of Oakland pursuant to Article 1, commencing with Section 43600, of Chapter 4 of Division 4 of Title IV of the Government Code of the State of California, in one or more series, in the maximum amount and for the objects and purposes set forth above if two-thirds of all qualified voters voting on the ballot measure vote in favor thereof. The bonds are to be general obligations of the City of Oakland payable from and

secured by taxes levied and collected in the manner prescribed by laws of the State of California. All of said bonds are to be equally and ratably secured, without priority, by the taxing power of the City.

Section 8. That each ballot used at said election must have printed thereon, in addition to any other matter required by law, the following:

MEASURE: THE NEIGHBORHOOD LIBRARY IMPROVEMENT, EXPANSION, REPAIR, AND CONSTRUCTION MEASURE		
To construct a new Main Library at the Henry J. Kaiser Convention Center, shall the City of Oakland issue \$117,000,000 in bonds?	YES	NO

Section 9. All persons qualified to vote at the general municipal election in the City of Oakland upon the date of the election shall be qualified to vote upon the ballot measure submitted at said general election.

Section 10. This Ordinance shall be published once a day for at least seven days in a newspaper printed, published and circulated at least six days a week in the City, or once a week for two weeks in a newspaper printed, published and circulated less than six days a week in the City. The first of said publications shall be made, in either event, within fifteen (15) days after the final adoption of this Ordinance. The City Clerk is hereby authorized and directed to make said publications.

Section 11. The City Clerk of the City of Oakland is hereby directed to submit to the City Attorney a certified copy of the ballot measure set forth in this Ordinance. The City Attorney is hereby authorized and directed to prepare an impartial analysis of the ballot measure showing the effect of the ballot measure on the existing law and the operation of the measure, which shall be mailed to the voters with the sample ballot for the special election. Said impartial analysis shall be submitted by the City Attorney to the County Clerk of the County of Alameda for printing before the arguments supporting and opposing the measure are due. The City Attorney's impartial analysis shall not exceed 500 words in length and shall otherwise comply in all respects with the applicable provisions of the Election Code of the State of California.

Section 12. The Director of Finance is hereby directed to prepare or cause to be prepared a statement, which shall be mailed to the voters with the sample ballot for the special election. This statement shall include:

(1) The best estimate from official sources of the tax rate, which would be required to be levied to fund the bond issue during the

first fiscal year after the first sale of the bonds based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.

- The best estimate from official sources of the tax rate which would be required to be levied to fund the bond issue during the first fiscal year after the last sale of the bonds if the bonds are proposed to be sold in series and an estimate of the year in which the rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.
- (3) The best estimate from official sources of the highest tax rate which would be required to be levied to fund the bond issue and an estimate of the year in which that rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.

Section 13. The special municipal election called for by this Ordinance shall be, and is hereby ordered consolidated with the statewide general election to be held within the City of Oakland on November 7, 2006. The elections hereby consolidated shall be held in all respects as if there were only one election and only one form of ballot shall be used. All persons qualified to vote at the general statewide election in the City of Oakland upon the date of the election herein provided for shall be qualified to vote on the ballot measure submitted at said special election. Ballots for the election shall be provided in the form and in the number provided by law.

Section 14. The City Clerk is hereby directed to file with the Board of Supervisors of the County of Alameda a certified copy of this Ordinance immediately upon its adoption.

<u>Section 15.</u> This Ordinance shall become effective immediately upon its final adoption by a two-thirds vote of all members of the City Council of the City of Oakland.

IN COUNCIL, OAKLAND, CALIFORNIA,	, 2006
PASSED BY THE FOLLOWING VOTE:	
AYES-BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN PRESIDENT DE LA FUENTE	N, REID, AND
NOES-	

Rond	Measure	_	C 1	1	7	റററ	000
TACHE	MICTOR	-	JD 1		1.	vvv	·UUU

ABSENT-

ABSTENTION-

ATTEST:____

LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California

EXHIBIT A

THE NEIGHBORHOOD LIBRARY IMPROVEMENT, REPAIR, AND CONSTRUCTION MEASURE

\$117,000,000 \$31.31 per \$100K AV

Option	Bondable Cost	Libraries	Development Strategies	Deviation from Master Plan
5	\$117,000,000	Main Library at Kaiser Arena	Per the Master Plan, a new 160,000 square feet Main Library within the Kaiser	None
1	\$31.31/ \$100K AV*		No Upgraded/New Branches	

^{*} Estimated based on conservative market assumptions. Actual cost per \$100,000 of assessed valuation will be dependent on prevailing market conditions at the time of bond issuance.

OFFICE COLORS CLEAR CLEAR OF OAKLAND AGENDA REPORT

20% JPD 29 PR 7: 04

TO:

Office of the City Administrator

ATTN:

Deborah Edgerly, City Administrator

FROM:

Oakland Public Library

DATE:

July 13, 2006

RE:

Presentation Of Implementation Options For The Oakland Public Library's 2006.

Draft Master Facilities plan and Request For Council Direction

SUMMARY

On June 27, 2006, the Oakland Public Library presented to the Life Enrichment Committee the Library's 2006 Draft Master Facilities Plan¹ for approval. The Committee took the following actions:

- 1. Due to the scope and cost of the Draft Master Facilities Plan, the Committee asked staff to return on July 11, 2006 with a report delineating options for implementing the Plan and its funding in a phased manner.
- 2. In order to be able to consider a second proposal for the reuse of the Kaiser Center, to be presented to the Community and Economic Development Committee the same afternoon, the Committee took action to bifurcate the vote on the Master Plan approval, to consider the Branch recommendations separately from the recommendation for the adaptive reuse of the Kaiser Arena as a new Main Library.
- 3. The Committee voted unanimously to accept the Branch recommendations as outlined in the 2006 Draft Master Facilities Plan and split the vote (2 in favor; 2 abstentions) to accept the recommendations for a new Main Library at the Kaiser Center.

At the Committee's request, staff is proposing the following implementation options for the Branch and Main Library for City Council to consider in adopting the 2006 Master Facilities Plan and its recommendations:

Item: _____ Life Enrichment Comte. July 11, 2006

¹ Two documents are referred to as the 2006 Draft Master Facilities Plan: Oakland Public Library Master Facilities Plan 2006 Draft Report and Oakland Public Library Master Facilities Plan Feasibility Study of the Adaptive Reuse of the Kaiser Arena as a New Main Library Draft Report, June 2006

RE: OPL: Implementation Options for Master Facilities Plan

Oakland Public Library 2006 Draft Master Facilities Plan Options for Implementation

Option	Bondable Cost	Libraries	Development	Deviation from
			Strategies	Master Plan
1	\$240,000,000	Full Scope of	Per the Master Plan, improves all	Full Scope of Master
		Master Plan:	libraries, supplements the system	Plan
	\$64.22/	21 Branches	with new branches and	
	\$100K AV*	Main Library at	implements the Neighborhood	
		Kaiser	and Community Library vision:	
			Expansion: Asian, Brookfield,	
			Dimond, Eastmont, MLK,	
			Lakeview, Piedmont Ave,	
			Rockridge, West Oakland Public	
			Library	,
	1	}	Service Upgrades: AAMLO,	
			Chavez, Elmhurst, Golden Gate,	
			Melrose, Montclair, Temescal	
			New Libraries: Hoover, Laurel,	
			Oak Knoll (funded by developer),	
İ			81st Avenue, San Antonio	
			New Main: Per the Master Plan,	
		}	a new 160,000 square feet Main	
	7770 000 000	10011	Library within the Kaiser	
2	\$200,000,000	19 Selected	Expansion: Asian, Brookfield,	All Expansions as
		Branches	Dimond, Eastmont, MLK,	outlined in the Master
	050.504	Main Library at	Lakeview, Piedmont Ave,	Plan
	\$53.52/	Kaiser	Rockridge, West Oakland Public	
	\$100K AV*		Library per the Master Plan	All Service Upgrades
			Service Upgrades: AAMLO,	as outlined in the
			Chavez, Elmhurst, Golden Gate,	Master Plan
		1	Melrose, Montelair, Temescal	.
1			per the Master Plan	No new libraries in
	1	}	New Libraries: Laurel, Oak	Hoover, San Antonio
1	}		Knoll (funded by developer), 81st	
].		Avenue per the Master Plan	Main Library reduced
	1		New Main: Reduced expansion	from 160,000 sq ft to
			of Main at Kaiser: 110,000 sq.	150,000 sq ft and
1			ft./40,000 sq. ft. for future	finished at 110,000 sq
1			expansion and finish (Option is to	ft (40,000 sq ft for
	1		leave 1-2 floors unfinished).	future finish)

^{*} Estimated based on conservative market assumptions. Actual cost per \$100,000 of assessed valuation will be dependent on prevailing market conditions at the time of bond issuance

Life Enrichment Comte.
July 11, 2006

Oakland Public Library 2006 Draft Master Facilities Plan Options for Implementation

Option	Bondable Cost	Libraries	Development	Deviation from
•	•		Strategies	Master Plan
3	\$157,000,000 \$42.01/ \$100K AV*	12 Selected Branches Main Library at Kaiser	Expansion: Asian, Dimond, Lakeview, Piedmont Ave, West Oakland per the Master Plan Service Upgrades: Brookfield, Eastmont, Elmhurst, Rockridge— mechanical, electrical, HVAC New Libraries: Laurel, Oak Knoll (funded by developer), 81st Avenue per the Master Plan New Main: Reduced expansion of Main at Kaiser: 110,000 sq. ft./40,000 sq. ft. for future expansion and finish (Option is to leave 1-2 floors unfinished).	No expansion of Brookfield, Eastmont, Rockridge, MLK No Service Updgrades to AAMLO, Chavez, Golden Gate, Melrose, Montclair, Temescal No new libraries in Hoover, San Antonio Main Library reduced from 160,000 sq ft to 150,000 sq ft and finished at 110,000 sq ft (40,000 sq ft for future finish)
4	\$123,000,000 \$32.91/ \$100K AV*	System-Wide Branch Libraries	Per the Master Plan, improves all libraries, supplements the system with new branches and implements the Neighborhood and Community Library vision	None
5	\$117,000,000 \$31.31/ \$100K AV*	Main Library at Kaiser Arena	No New Main Library Per the Master Plan, a new 160,000 square feet Main Library within the Kaiser No Upgraded/New Branches	None

^{*} Estimated based on conservative market assumptions. Actual cost per \$100,000 of assessed valuation will be dependent on prevailing market conditions at the time of bond issuance

FISCAL IMPACT

Depending on the option selected by City Council, staff will produce a report, resolution and ordinance that provide City Council the necessary documentation to implement any of the above options as a bond measure for voter approval at the November 7, 2006 election.

BACKGROUND

In June 2006, a revised Oakland Public Library Master Facilities Plan was presented to the community recommending improvements (expansion, renovation, or new facility) for every library, including a new Main in order to raise all neighborhoods up to the level of the Library's 21st Century service goals. The 2006 Draft Master Plan also developed an implementation plan with construction costs identified for the branch library improvements.

All of Oakland's libraries are candidates for renovation, enhancement or expansion. In some areas lacking services, new libraries are needed and recommended as part of the Master Plan and this bond measure. A preliminary needs assessment and building program identified a need for a new Main Library of 120,000 to 160,000 square feet.

Implementation Options: On June 27, 2006, staff presented the Draft Master Facilities Plan to the Life Enrichment Committee and, at the Committee's direction, is returning with a listing of options for Council consideration.

The differing bondable amounts of \$117,000,000 to \$240,000,000 presented in the above chart provide implementation options for phased completion, from building out only the Main Library or only Branches to implementing the full scope of the Master Plan.

Due to years of deferred maintenance, lack of planning for modern technology and the general inefficient use of floor space, collections, services and space for staff and patrons, Oakland's public library buildings need, in some cases, major overhaul, as the Library plans for the next 50 years. Many of the libraries are stretched beyond their capacity and have little room to grow to accommodate the many needs of patrons. There are also under-served areas of the city without good access to any facility, such as the Laurel District, the Hoover/Foster area, and the San Antonio neighborhood. The vision for the Oakland Public Library system is to improve all the libraries in the system and to supplement, when possible, the system with new branches in the underserved areas. While staff would prefer to accomplish all recommended improvements in the same time frame, a logical phased approach, taking into account the availability of the Kaiser Center, and the critical nature of some of the recommended branch library improvements, is possible.

RE: OPL. Implementation Options for Master Facilities Plan

KEY ISSUES AND IMPACTS

All of the library projects accomplish one or more of the fundamental objectives as outlined in the 2006 Draft Master Facilities Plan, depending on the level of bond funding:

- Improve existing facilities to better serve customers more effectively and efficiently;
- Supplement the system with new branches to meet unfulfilled needs;
- Install adequate electrical, plumbing and ventilation systems;
- Install public restrooms in all facilities lacking them;
- Develop larger community-sized libraries to be geographically distributed throughout the city; and
- Build a new Main Library, depending on the level of bond funding.

Committee members agreed that the scope of the Master Facilities Plan was too broad and too costly to present to the voters as one bondable project.

Thus, Committee members will provide direction as to which of the proposed options they prefer the Library to pursue for funding and implementing the Master Facilities Plan. Depending on the option selected by City Council, staff will prepare a resolution and ordinance that will implement the option through a general obligation bond measure and raise funds for a variety of upgrades, repairs, expansions and building of new facilities, including a new Main, again, depending on the option selected.

SUSTAINABLE OPPORTUNITIES

Economic: Libraries are destination points, drawing visitors from throughout the City and beyond. In many communities, it has been documented that branch libraries act as economic development anchors.

Environmental: As proposed in the Master Plan, the primary objective is to reuse and enhance many of the city's libraries.

Social Equity: The Library is a great equalizer, with resources for all, and welcomes all members of the community. It reflects the rich diversity of Oakland with programs and materials for a wide variety of languages, cultures, lifestyles, and family types.

DISABILITY AND SENIOR CITIZEN ACCESS

The Library is a pillar of support for educational and recreational needs and provides resources and services to all members of the community. Libraries are disability accessible and include, in many of its locations, technology enhancements for the vision and hearing challenged.

Item: _____ Life Enrichment Comte. July 11, 2006

RECOMMENDATION AND RATIONALE

Staff requests that Council provide direction from the following options for moving forward to adopt and implement in full or phased, the 2006 Master Facilities Plan and its recommendations:

1. Full Scope of the Master Plan: This option provides for all of the improvements outlined in the 2006 Master Plan: improve all libraries in the system, supplement the system with new branches (Laurel, Oak Knoll, 81st Avenue, Hoover, San Antonio) in the underserved areas, and revitalize and expand the Main Library in the Kaiser Arena at 160,000 square feet.

Bondable Costs: \$240,000,000 (one time bond measure for Full Scope of Master Plan)

- 2. 19 Branches/Main Library at Kaiser Arena: This option provides for:
 - a. Expansion of the Asian, Brookfield, Dimond, Eastmont, Martin Luther King, Jr., Lakeview, Rockridge, Piedmont, and West Oakland libraries per the Master Plan;
 - b. Service upgrades to AAMLO, Chavez, Elmhurst, Golden Gate, Melrose, Montclair, and Temescal libraries to address mechanical, electrical, restrooms, parking, etc.:
 - c. New libraries in the Laurel, Oak Knoll and 81st Avenue areas; and
 - d. A new Main Library at Kaiser at a reduced expansion of 110,000 square feet with 40,000 square feet for future finish.

Bondable Costs: \$200,000,000 (one time bond measure for less than Full Scope of Master Plan)

- 3. 12 Branches/Main Library at Kaiser Arena: This option provides for:
 - e. Expansion of the Asian, Dimond, Lakeview, Piedmont Avenue, and West Oakland libraries per the Master Plan;
 - f. Service upgrades to Brookfield, Eastmont, Elmhurst, and Rockridge libraries to address mechanical, electrical, HVAC etc.;
 - g. New libraries in the Laurel, Oak Knoll and 81st Avenue areas; and
 - h. A new Main Library at Kaiser at a reduced expansion of 110,000 square feet with 40,000 square feet for future finish.

Bondable Costs: \$157,000,000 (one time bond measure for less than Full Scope of Master Plan)

4. System-Wide Branch Libraries: This option, as outlined in the Master Plan, improves all of the branch libraries in the system, supplements the system with new branches in underserved areas, and implements the Neighborhood and Community Library vision.

Bondable Costs: \$123,000,000 (phase 2 of two separate bond measures)

RE: OPL: Implementation Options for Master Facilities Plan

5. Main Library at Kaiser Arena: This option, as outlined in the Master Plan Feasibility Study, recommends the expansion and relocation of the Main Library to the Henry J. Kaiser Arena. This option includes construction of a brand new, 160,000 square feet Main Library within the Kaiser Center Arena while preserving the historic west theater, meeting rooms and exterior.

Bondable Costs: \$117,000,000 (phase 1 of two separate bond measures)

Under any of the above options, staff, if directed by City Council, will provide a report, resolution and ordinance to implement the option selected by Council through a bond measure for voter approval at the November 7, 2006 election.

Respectfully submitted

Carmen L. Martinez Library Director

Prepared by: Gerard G. Garzón Deputy Director

APPROVED AND FORWARDED TO THE RULES AND LEGISLATION COMMITTEE

OFFICE OF THE CITY ADMINISTRATOR

APPROVED AS TO FORM AND LEGALITY

City Attorney

OAKLAND CITY COUNCIL RESOLUTION NO. 80089 C.M.S.

TRODUCED BY COUNCILMEMBER	

DETERMINING AND DECLARING THAT THE PUBLIC INTEREST AND NECESSITY DEMAND LIBRARY FACILITY IMPROVEMENTS, REPAIRS AND NEW LIBRARY CONSTRUCTION TO BE FINANCED THROUGH THE ISSUANCE OF GENERAL OBLIGATION BONDS IN AN AMOUNT NOT TO EXCEED \$148,000,000

RESOLVED, By the City Council of the City of Oakland:

Section 1. It is hereby determined and declared that the public interest and necessity demand the rehabilitation, improvement, land acquisition, construction or reconstruction by the City of Oakland of library facilities for and related to the provision of library services including facility improvements for the libraries and all other works, property and structures as listed in Exhibit A attached to this Resolution and as necessary or convenient for the foregoing purposes.

Section 2. The cost of said improvements is and will be too great to be paid out of the ordinary annual income and revenue of the City of Oakland and will require expenditure greater than the amount allowed therefore by the annual tax levy.

Section 3. it is necessary to incur a bonded indebtedness in the amount not to exceed \$148,000,000 to pay for the costs of the said municipal improvement, including legal or other fees incidental to or connected with the authorization, issuance, sale and/or incurrence, of bonded indebtedness and other costs and expenses incidental to or connected with the authorization, issuance, sale and/or incurrence of bonded indebtedness.

Section 4. This resolution shall take effect immediately.

IN COUNCIL, OAKLAND, CALIFORNIA, JUL 1 8 2006 , 2006

PASSED BY THE FOLLOWING VOTE:

AYES-BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND PRESIDENT BE LA FUENTE . (a

NOES - PRESIDENT DE LA FUENTE - 1

ABSENT-

ABSTENTION- BROOKS - I

LATONDA SIMMONS
City Clerk and Clerk of the Council

of the City of Oakland, California

Requires Two-Thirds Vote (six or more affirmative votes) of the Legislative Body

Approved as to Form and Legality

INTRODUCED BY COUNCILMENBER 2: 2: 32

City Attorney

OAKLAND CITY COUNCIL

ORDINANCE NO. _____ 12763 C.M.S.

AN ORDINANCE OF THE CITY OF OAKLAND ORDERING THE SUBMISSION OF A BALLOT MEASURE TO INCUR BONDED INDEBTEDNESS NOT TO EXCEED \$148,000,000 FOR THE PURPOSES OF LIBRARY FACILITY IMPROVEMENTS, EXPANSION, REPAIRS AND NEW CONSTRUCTION TO THE QUALIFIED VOTERS OF THE CITY OF OAKLAND AT AN ELECTION TO BE HELD NOVEMBER 7, 2006

WHEREAS, the Oakland Public Library embarked on the development of a Master Facilities Plan in 2002 in response to the community's need for improved services, with the intent to plan for facilities to support these needs; and

WHEREAS, the Master Facilities Plan responds to recent fiscal crises that resulted in the community's support for its libraries through the passage of Measure Q (voter-approved parcel tax passed in March 2004 which increased funding for Oakland libraries); and

WHEREAS, the City of Oakland adopted the 2006 Draft Master Facilities Plan that articulates a vision that is based on a highly participatory process and includes overall service recommendations and improvements for a revitalized system; and

WHEREAS, the 2006 *Draft Master Facilities Plan* identifies specific improvement to facilities, including capital costs, and implementation strategies for the overall plan, such as funding options and phasing of improvements; and

WHEREAS, the 2006 Draft Master Facilities Plan states:

"The needs of the Oakland Public Library do not represent a minor deficiency...additional library space is needed citywide in order to provide adequate library services to the diverse and unique population of Oakland. These services include the need for more tailored traditional services, such as collections and reading programs, as well as new services, such as technology access and training and literacy programs, many of which cannot happen in current facilities...."; and

- WHEREAS, the residents of the City of Oakland, through opinion surveys, community meetings, focus groups and City Council public hearings, have strongly expressed support for library programs and services for children, pre-teens and teens, educational support for children, tutoring, homework assistance, strong collections, literacy skills, a sense of place, access to technology, employment support, job skills and career information, language and life skills programs and services, a variety of social, recreational, and enrichment programs and services that should be offered at the library; and
- WHEREAS, the Oakland Public Libraries are, in many instances, stretched beyond their capacities and have little room to grow and accommodate the many needs of patrons; and
- WHEREAS, the Master Plan pinpoints a few under-served areas of the city without good access to any facility, and identifies the need for new facilities to provide equity in services; and
- WHEREAS, it is desirable to implement public priorities pursuant to the 2006 Draft Master Facilities Plan, and develop public library facilities, and to ask voters to approve public investments for the implementation; and
- WHEREAS, the vision for the Oakland Public Library system is to improve all the libraries in the system, to supplement the system with new branches in the underserved areas and to revitalize and expand the Main Library; and
- WHEREAS, in order to provide for the issuance by the City of Oakland of general obligation bonds to finance improvements and acquisition described in Exhibit A, it is now necessary for the City Council to pass an ordinance ordering the submission of the proposition of incurring bonded indebtedness for such purposes to the qualified voters of the City of Oakland at an election held for that purpose; and
- WHEREAS, the City Council therefore desires to submit said ballot measure to the qualified voters of the City at a general municipal election to be held on November 7, 2006.
- **NOW, THEREFORE, BE IT RESOLVED** the Council of the City of Oakland does ordain as follows:
- Section 1. A municipal election is hereby called and ordered to be held in the City of Oakland on November 7, 2006, at which election there shall be submitted to the qualified voters the ballot measure set forth below in Section 2.
- Section 2. The following measure shall appear on the ballot for said municipal election in the following form:

MEASURE_____: To construct a new Main Library at the Henry J. Kaiser Convention Center and to acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall the City of Oakland issue \$148,000,000 in bonds?

The City Council does hereby submit to the qualified voters of the City of Oakland, at the said municipal election, this Ordinance and the measure set forth above.

- Section 3. The object and purpose of incurring the indebtedness is to acquire land and construct new library facilities for those areas of the city underserved and without good access to any library facility and to improve, renovate and expand library facilities as outlined in Exhibit A. The estimated cost of the improvements and acquisitions is One Hundred and Forty-Eight Million Dollars (\$148,000,000). This estimated cost includes legal and other fees, the cost of printing the bonds and expenses incidental to or connected with the issuance and sale of the bonds. The improvements, acquisition and construction to be funded by the net proceeds of the bonds shall be limited to those listed in Exhibit A attached to this Ordinance.
- Section 4. The amount of the principal of the indebtedness to be incurred is not to exceed One Hundred and Forty-Eight Million Dollars (\$148,000,000). The cost of repayment of the bonds is projected to average no more than \$39.60 per year per \$100,000 of assessed property valuation, provided however that such projection shall not be construed to limit the power and duty of the City Council to cause to be levied and collected a tax sufficient to pay debt service on the bonds in any fiscal year.
- Section 5. The maximum rate of interest to be paid on the indebtedness shall not exceed twelve percent (12%) per annum, or such higher rate as may be established for general obligation bonds of the City by the legislature of the State of California.
- Section 6. The net proceeds of the bonds shall be deposited into a special trust account with the Treasury of the City of Oakland and shall be allocated and expended at the direction of the City Council of the City of Oakland for purposes set forth in this Ordinance. The City Council shall order an independent audit of the expenditure of bond proceeds no later than three years from the date of issuance of the bonds for such proceeds to ensure proceeds are being expended for purposes set forth in this Ordinance.
- Section 7. An independent annual audit will be performed to assure accountability and the proper disbursement of the bond proceeds in accordance with the objectives stated herein. The City Council shall designate or appoint a body composed of Oakland citizens to make recommendations and review the expenditure of the funds.
- Section 78. The City Council does hereby submit to the qualified voters of the City, at said municipal election, the ordinance and ballot measure set forth in Section 1. The City proposes to rehabilitate, renovate, acquire or construct the improvements referenced herein and to issue and sell general obligation bonds of the City of Oakland

pursuant to Article 1, commencing with Section 43600, of Chapter 4 of Division 4 of Title IV of the Government Code of the State of California, in one or more series, in the maximum amount and for the objects and purposes set forth above if two-thirds of all qualified voters voting on the ballot measure vote in favor thereof. The bonds are to be general obligations of the City of Oakland payable from and secured by taxes levied and collected in the manner prescribed by laws of the State of California. All of said bonds are to be equally and ratably secured, without priority, by the taxing power of the City.

Section 89. That each ballot used at said election must have printed thereon, in addition to any other matter required by law, the following:

MEASURE: THE NEIGHBORHOOD AND MAIN LIBRARY IMPROVEMENT, EXPANSION, REPAIR, AND CONSTRUCTION MEASURE		
To construct a new Main Library at the Henry J. Kaiser Convention Center and to acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall to City of Oakland issue \$148,000,000 in bonds?	YES	NO

Section 910. All persons qualified to vote at the general municipal election in the City of Oakland upon the date of the election shall be qualified to vote upon the ballot measure submitted at said general election.

Section 191. This Ordinance shall be published once a day for at least seven days in a newspaper printed, published and circulated at least six days a week in the City, or once a week for two weeks in a newspaper printed, published and circulated less than six days a week in the City. The first of said publications shall be made, in either event, within fifteen (15) days after the final adoption of this Ordinance. The City Clerk is hereby authorized and directed to make said publications.

Section 142. The City Clerk of the City of Oakland is hereby directed to submit to the City Attorney a certified copy of the ballot measure set forth in this Ordinance. The City Attorney is hereby authorized and directed to prepare an impartial analysis of the ballot measure showing the effect of the ballot measure on the existing law and the operation of the measure, which shall be mailed to the voters with the sample ballot for the special election. Said impartial analysis shall be submitted by the City Attorney to the County Clerk of the County of Alameda for printing before the arguments supporting and opposing the measure are due. The City Attorney's impartial analysis shall not exceed 500 words in length and shall otherwise comply in all respects with the applicable provisions of the Election Code of the State of California.

<u>Section 123.</u> The Director of Finance is hereby directed to prepare or cause to be prepared a statement, which shall be mailed to the voters with the sample ballot for the special election. This statement shall include:

- The best estimate from official sources of the tax rate, which would be required to be levied to fund the bond issue during the first fiscal year after the first sale of the bonds based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.
- The best estimate from official sources of the tax rate which would be required to be levied to fund the bond issue during the first fiscal year after the last sale of the bonds if the bonds are proposed to be sold in series and an estimate of the year in which the rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.
- (3) The best estimate from official sources of the highest tax rate which would be required to be levied to fund the bond issue and an estimate of the year in which that rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.

Section 134. The special municipal election called for by this Ordinance shall be, and is hereby ordered consolidated with the statewide general election to be held within the City of Oakland on November 7, 2006. The elections hereby consolidated shall be held in all respects as if there were only one election and only one form of ballot shall be used. All persons qualified to vote at the general statewide election in the City of Oakland upon the date of the election herein provided for shall be qualified to vote on the ballot measure submitted at said special election. Ballots for the election shall be provided in the form and in the number provided by law.

<u>Section 145.</u> The City Clerk is hereby directed to file with the Board of Supervisors of the County of Alameda a certified copy of this Ordinance immediately upon its adoption.

Section 156. This Ordinance shall become effective immediately upon its final adoption by a two-thirds vote of all members of the City Council of the City of Oakland.

IN COUNCIL, OAKLAND, CALIFORNIA, JUL 2 5 2006 , 2006

PASSED BY THE FOLLOWING VOTE:

AYES- MICHARY, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND KRISTATION - 6

NOES-10

ABSENT-O- De La Fuente Excused-1 De La Fuente

ABSTENTIONS - | Brooks

LATONDA SIMMONS

City Clerk and Clerk of the Council

of the City of Oakland, California

Introduction Daie: JUL 18 2006

EXHIBIT A

THE NEIGHBORHOOD AND MAIN LIBRARY IMPROVEMENT, REPAIR, AND CONSTRUCTION MEASURE

\$148,000,000 \$39.60 per \$100K AV

Bondable Cost	Libraries	Development Strategies	Deviation from Master Plan
\$148,000,000**	18 Branches	Expansion: Asian, Dimond,	No expansion of
	Main Library at	Lakeview, Martin Luther King,	Brookfield, Eastmont,
	Kaiser	Jr., Piedmont Ave, West Oakland	Rockridge
\$39.60/		per the Master Plan	(
\$100 AV*		Service Upgrades: AAMLO,	Service Upgrades to
		Chavez, Brookfield, Eastmont,	all libraries
		Elmhurst, Golden Gate, Melrose,	·
		Montclair, Rockridge	
		(mechanical, electrical, HVAC),	No new libraries in
		Temescal per the Master Plan	Hoover, San Antonio
	, ,,	New Libraries: Laurel,	
		81st Avenue per the Master Plan	Main Library reduced
		New Main: Reduced expansion	from 160,000 sq ft to
•	1	of Main at Kaiser: 110,000 sq.	150,000 sq ft and
		ft./40,000 sq. ft. for future	finished at 110,000 sq
		expansion and finish (Option is to	ft (40,000 sq ft for
		leave 1-2 floors unfinished).	future finish)

^{*}Estimated based on conservative market assumptions. Actual cost per \$100,000 of assessed valuation will be dependent on prevailing market conditions at the time of bond issuance.

** Total Library Improvement Program:

\$163 Million

Grants/Private Fundraising:

\$ 15 Million

Total Bond Amount:

\$148 Million

\$148 M	lillion Full Scope 18 Branche	s + 110/150 ksf Main				
	Project	Development		ABLE COSTS action Budget	. Lond	Costs
	Project	Strategy	Consti	2006 Dollars		006 Dollars
	•					
AM	AMMLO	Service Upgrade/1		387,000		
AS	Asian	Expansion	_\$	2,118,000	• \$	1,575,000
BK	Brookfield	Service Upgrade/1		750,000		
СН	Chavez	Service Upgrade/1	\$	79,000		
DM	Dimond	Expansion	\$	10,236,000		
ES	Eastmont	Service Upgrade/1	\$	750,000		
EL	Elmhurst	Service Upgrade/1	\$	750,000		
_GG	Golden Gate	Service Upgrade/1	\$	375,000		
MLK	Martin Luther King, Jr.	Expansion	_\$	1,972,000		
LK	Lakeview	Expansion	\$	4,297,000		
ML	Melrose	Service Upgrade/1		645,000	·	·#
MC	Montclair	Service Upgrade/1	\$	292,000		
PD	Piedmont	Expansion	\$	3,518,000	\$	2,200,000
RR	Rockridge	Service Upgrade/1	\$	750,000		
TM	Temescal	Service Upgrade/1	\$	306,000	_ <u>_</u>	
WO	West Oakland	Expansion	_\$	11,164,000		
LA	Laurel	New	\$	6,558,000	\$	2,160,000
81	81st Avenue	New		3,000,000		
	Total All MFP Projects		\$	47,947,000	\$	5,935,000
	Escalation (Assumes 10)	(ear Buildout)	\$	11,259,000		· .
			\$	65,141,000		,
	New Main @ Kaiser 110ks	if /40ksf expansion	\$	98,000,000	escalated	
	Total Library Improvemen	_	\$	163,141,000		
		Grants Total Board	\$_	15,000,000		
		Total Bond		\$ 148,141,000		

^{/1} Service upgrades, depending on the branch, may include security, public restrooms, shelving, technology infrastructure, and HVAC, lighting and other building infrastructure.

Library Improvement Program Project Phasing

Projects improved through this bond measure include branch library improvement projects it is the goal and expectation that all projects can be phased to be completed in a 10 year period. The costs were based on current 2006 costs and escalation was calculated based on a successful Nov. 2006 ballot measure with bond program implementation beginning in 2007 and completing all projects by 2017.

Branch library and main library improvement projects can be divided into two main phases.

- The first phase is to begin right away in 2007 and be completed in the earlier years of the 10 year build-out and
- The second phase to begin mid program and be completed before the end of the 10 year period. The placement of each project into these groups was based on the following strategies:
 - Land acquisition can take some time and therefore all land acquisition funds should be in the first phase.
 - Projects that have had recent improvements and are able to provide service are more suited to second phases.
 - Simpler service upgrades that can be implemented more quickly and be implemented in multiple branch design and construction groupings are well suited to be included in the first phase
 - Where a new branch is near an existing branch, the improvement to the existing may wait until the new is completed to minimize service disruption in the area.
 - The Main library project should begin right away

Sequencing of projects within phase groups will be determined based on land availability

148M - 10 Year Master Plan

Phase 1- IN ALPHABETICAL ORDER
Funding for all land acquisitions
ASIAN
BROOKFIELD
EASTMONT
ELMHURST
81ST
LAKEVIEW
LAUREL
MAIN
MLK
PIEDMONT
ROCKRIDGE
WEST OAKLAND

Phase 2 - IN ALPHABETICAL ORDER AAMLO CHAVEZ DIMOND GOLDEN GATE MONTCLAIR MELROSE TEMESCAL Requires Two-Thirds Vote (six or more affirmative votes) of the Legislative Body

Approved as to Form and Legality

INTRODUCED BY COUNCILMEMBER 2. 2:

City Attorney

OAKLAND CITY COUNCIL

ORDINANCE NO	C.M.S.
	

AN ORDINANCE OF THE CITY OF OAKLAND ORDERING THE SUBMISSION OF A BALLOT MEASURE TO INCUR BONDED INDEBTEDNESS NOT TO EXCEED \$148,000,000 FOR THE PURPOSES OF LIBRARY FACILITY IMPROVEMENTS, EXPANSION, REPAIRS AND NEW CONSTRUCTION TO THE QUALIFIED VOTERS OF THE CITY OF OAKLAND AT AN ELECTION TO BE HELD NOVEMBER 7, 2006

WHEREAS, the Oakland Public Library embarked on the development of a Master Facilities Plan in 2002 in response to the community's need for improved services, with the intent to plan for facilities to support these needs; and

WHEREAS, the Master Facilities Plan responds to recent fiscal crises that resulted in the community's support for its libraries through the passage of Measure Q (voter-approved parcel tax passed in March 2004 which increased funding for Oakland libraries); and

WHEREAS, the City of Oakland adopted the 2006 Draft Master Facilities Plan that articulates a vision that is based on a highly participatory process and includes overall service recommendations and improvements for a revitalized system; and

WHEREAS, the 2006 *Draft Master Facilities Plan* identifies specific improvement to facilities, including capital costs, and implementation strategies for the overall plan, such as funding options and phasing of improvements; and

WHEREAS, the 2006 Draft Master Facilities Plan states:

"The needs of the Oakland Public Library do not represent a minor deficiency...additional library space is needed citywide in order to provide adequate library services to the diverse and unique population of Oakland. These services include the need for more tailored traditional services, such as collections and reading programs, as well as new services, such as technology access and training and literacy programs, many of which cannot happen in current facilities...."; and

- WHEREAS, the residents of the City of Oakland, through opinion surveys, community meetings, focus groups and City Council public hearings, have strongly expressed support for library programs and services for children, pre-teens and teens, educational support for children, tutoring, homework assistance, strong collections, literacy skills, a sense of place, access to technology, employment support, job skills and career information, language and life skills programs and services, a variety of social, recreational, and enrichment programs and services that should be offered at the library; and
- WHEREAS, the Oakland Public Libraries are, in many instances, stretched beyond their capacities and have little room to grow and accommodate the many needs of patrons; and
- WHEREAS, the Master Plan pinpoints a few under-served areas of the city without good access to any facility, and identifies the need for new facilities to provide equity in services; and
- WHEREAS, it is desirable to implement public priorities pursuant to the 2006 Draft Master Facilities Plan, and develop public library facilities, and to ask voters to approve public investments for the implementation; and
- WHEREAS, the vision for the Oakland Public Library system is to improve all the libraries in the system, to supplement the system with new branches in the underserved areas and to revitalize and expand the Main Library; and
- WHEREAS, in order to provide for the issuance by the City of Oakland of general obligation bonds to finance improvements and acquisition described in Exhibit A, it is now necessary for the City Council to pass an ordinance ordering the submission of the proposition of incurring bonded indebtedness for such purposes to the qualified voters of the City of Oakland at an election held for that purpose; and
- **WHEREAS**, the City Council therefore desires to submit said ballot measure to the qualified voters of the City at a general municipal election to be held on November 7, 2006.
- **NOW, THEREFORE, BE IT RESOLVED** the Council of the City of Oakland does ordain as follows:
- Section 1. A municipal election is hereby called and ordered to be held in the City of Oakland on November 7, 2006, at which election there shall be submitted to the qualified voters the ballot measure set forth below in Section 2.
- <u>Section 2.</u> The following measure shall appear on the ballot for said municipal election in the following form:

MEASURE_____: To construct a new Main Library at the Henry J. Kaiser Convention Center and to acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall the City of Oakland issue \$148,000,000 in bonds?

The City Council does hereby submit to the qualified voters of the City of Oakland, at the said municipal election, this Ordinance and the measure set forth above.

- Section 3. The object and purpose of incurring the indebtedness is to acquire land and construct new library facilities for those areas of the city underserved and without good access to any library facility and to improve, renovate and expand library facilities as outlined in Exhibit A. The estimated cost of the improvements and acquisitions is One Hundred and Forty-Eight Million Dollars (\$148,000,000). This estimated cost includes legal and other fees, the cost of printing the bonds and expenses incidental to or connected with the issuance and sale of the bonds. The improvements, acquisition and construction to be funded by the net proceeds of the bonds shall be limited to those listed in Exhibit A attached to this Ordinance.
- Section 4. The amount of the principal of the indebtedness to be incurred is not to exceed One Hundred and Forty-Eight Million Dollars (\$148,000,000). The cost of repayment of the bonds is projected to average no more than \$39.60 per year per \$100,000 of assessed property valuation, provided however that such projection shall not be construed to limit the power and duty of the City Council to cause to be levied and collected a tax sufficient to pay debt service on the bonds in any fiscal year.
- Section 5. The maximum rate of interest to be paid on the indebtedness shall not exceed twelve percent (12%) per annum, or such higher rate as may be established for general obligation bonds of the City by the legislature of the State of California.
- Section 6. The net proceeds of the bonds shall be deposited into a special trust account with the Treasury of the City of Oakland and shall be allocated and expended at the direction of the City Council of the City of Oakland for purposes set forth in this Ordinance. The City Council shall order an independent audit of the expenditure of bond proceeds no later than three years from the date of issuance of the bonds for such proceeds to ensure proceeds are being expended for purposes set forth in this Ordinance.
- Section 7. An independent annual audit will be performed to assure accountability and the proper disbursement of the bond proceeds in accordance with the objectives stated herein. The City Council shall designate or appoint a body composed of Oakland citizens to make recommendations and review the expenditure of the funds.
- Section 78. The City Council does hereby submit to the qualified voters of the City, at said municipal election, the ordinance and ballot measure set forth in Section 1. The City proposes to rehabilitate, renovate, acquire or construct the improvements referenced herein and to issue and sell general obligation bonds of the City of Oakland

pursuant to Article 1, commencing with Section 43600, of Chapter 4 of Division 4 of Title IV of the Government Code of the State of California, in one or more series, in the maximum amount and for the objects and purposes set forth above if two-thirds of all qualified voters voting on the ballot measure vote in favor thereof. The bonds are to be general obligations of the City of Oakland payable from and secured by taxes levied and collected in the manner prescribed by laws of the State of California. All of said bonds are to be equally and ratably secured, without priority, by the taxing power of the City.

<u>Section 89.</u> That each ballot used at said election must have printed thereon, in addition to any other matter required by law, the following:

MEASURE: THE NEIGHBORHOOD AND MAIN LIBRARY IMPROVEMENT, EXPANSION, REPAIR, AND CONSTRUCTION MEASURE			
To construct a new Main Library at the Henry J. Kaiser Convention Center and to acquire land and construct new branch library facilities and to renovate and expand branch library facilities, shall the City of Oakland issue \$148,000,000 in bonds?	YES	NO	

Section 910. All persons qualified to vote at the general municipal election in the City of Oakland upon the date of the election shall be qualified to vote upon the ballot measure submitted at said general election.

Section 101. This Ordinance shall be published once a day for at least seven days in a newspaper printed, published and circulated at least six days a week in the City, or once a week for two weeks in a newspaper printed, published and circulated less than six days a week in the City. The first of said publications shall be made, in either event, within fifteen (15) days after the final adoption of this Ordinance. The City Clerk is hereby authorized and directed to make said publications.

Section 142. The City Clerk of the City of Oakland is hereby directed to submit to the City Attorney a certified copy of the ballot measure set forth in this Ordinance. The City Attorney is hereby authorized and directed to prepare an impartial analysis of the ballot measure showing the effect of the ballot measure on the existing law and the operation of the measure, which shall be mailed to the voters with the sample ballot for the special election. Said impartial analysis shall be submitted by the City Attorney to the County Clerk of the County of Alameda for printing before the arguments supporting and opposing the measure are due. The City Attorney's impartial analysis shall not exceed 500 words in length and shall otherwise comply in all respects with the applicable provisions of the Election Code of the State of California.

<u>Section 123.</u> The Director of Finance is hereby directed to prepare or cause to be prepared a statement, which shall be mailed to the voters with the sample ballot for the special election. This statement shall include:

- (1) The best estimate from official sources of the tax rate, which would be required to be levied to fund the bond issue during the first fiscal year after the first sale of the bonds based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.
- The best estimate from official sources of the tax rate which would be required to be levied to fund the bond issue during the first fiscal year after the last sale of the bonds if the bonds are proposed to be sold in series and an estimate of the year in which the rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.
- (3) The best estimate from official sources of the highest tax rate which would be required to be levied to fund the bond issue and an estimate of the year in which that rate will apply, based on assessed valuations available at the time of the special election or a projection based on experience within the same jurisdiction or other demonstrable factors.

Section 134. The special municipal election called for by this Ordinance shall be, and is hereby ordered consolidated with the statewide general election to be held within the City of Oakland on November 7, 2006. The elections hereby consolidated shall be held in all respects as if there were only one election and only one form of ballot shall be used. All persons qualified to vote at the general statewide election in the City of Oakland upon the date of the election herein provided for shall be qualified to vote on the ballot measure submitted at said special election. Ballots for the election shall be provided in the form and in the number provided by law.

<u>Section 145.</u> The City Clerk is hereby directed to file with the Board of Supervisors of the County of Alameda a certified copy of this Ordinance immediately upon its adoption.

		ome effective immediately upon its final abers of the City Council of the City of
IN COUNCIL, OAKLANI	D, CALIFORNIA,	, 2006
PASSED BY THE FOLL	OWING VOTE:	
AYES- BROOKS, BRUN PRESIDENT DE		AN, NADEL, QUAN, REID, AND
NOES-		
ABSENT-		
ABSTENTIONS -	•	
C	ATONDA SIMMONS City Clerk and Clerk of the	

EXHIBIT A

THE NEIGHBORHOOD AND MAIN LIBRARY IMPROVEMENT, REPAIR, AND CONSTRUCTION MEASURE

\$148,000,000 \$39.60 per \$100K AV

Bondable Cost	Libraries	Development Strategies	Deviation from Master Plan
\$148,000,000**	18 Branches	Expansion: Asian, Dimond,	No expansion of
	Main Library at	Lakeview, Martin Luther King,	Brookfield, Eastmont,
	Kaiser	Jr., Piedmont Ave, West Oakland	Rockridge
\$39.60/		per the Master Plan	
\$100 AV*		Service Upgrades: AAMLO,	Service Upgrades to
		Chavez, Brookfield, Eastmont,	all libraries
•		Elmhurst, Golden Gate, Melrose,	
		Montclair, Rockridge	
		(mechanical, electrical, HVAC),	No new libraries in
	J	Temescal per the Master Plan	Hoover, San Antonio
	, :	New Libraries: Laurel,	
	,	81st Avenue per the Master Plan	Main Library reduced
	;	New Main: Reduced expansion	from 160,000 sq ft to
		of Main at Kaiser: 110,000 sq.	150,000 sq ft and
		ft./40,000 sq. ft. for future	finished at 110,000 sq
		expansion and finish (Option is to	ft (40,000 sq ft for
		leave 1-2 floors unfinished).	future finish)

^{*}Estimated based on conservative market assumptions. Actual cost per \$100,000 of assessed valuation will be dependent on prevailing market conditions at the time of bond issuance.

** Total Library Improvement Program: \$163 Million

Grants/Private Fundraising:

\$ 15 Million

Total Bond Amount:

\$148 Million

			BONDABLE COSTS			·
	Project	Development Strategy	Constr	Construction Budget		Costs
		Ontilegy		2006 Dollars	2	2006 Dollars
AM	AMMLO	Service Upgrade/1	\$	387,000		
AS	Asian	Expansion	\$	2,118,000	\$	1,575,000
вк	Brookfield	Service Upgrade/1	\$	750,000		
СН	Chavez	Service Upgrade/1	\$	79,000		
DM	Dimond	Expansion	\$	10,236,000		
ES	Eastmont	Service Upgrade/1	\$	750,000	•	
EL	- Elmhurst	Service Upgrade/1	\$	750,000		
GG	Golden Gate	Service Upgrade/1	\$	375,000		
MLK	Martin Luther King, Jr.	:Expansion	\$	1,972,000		b.
LK	Lakeview	Expansion	\$	4,297,000		
ML	Melrose	Service Upgrade/1	\$	645,000		
MC	Montclair '	Service Upgrade/1	\$	292,000		
PD	Piedmont	Expansion	\$	3,518,000	\$	2,200,000
RR	Rockridge	Service Upgrade/1	\$	750,000	•	
TM	Temescal	Service Upgrade/1	_\$	306,000		;
wo	West Oakland	Expansion	\$	11,164,000		
LÄ .	Laurel	New	\$	6,558,000	\$	2,160,000
81	81st Avenue	New	\$	3,000,000		
	Total All MFP Projects	g .	\$	47,947,000	\$	5,935,000
	Escalation (Assumes 10	Year Buildout)	\$	11,259,000		
	,	ps «*	\$	65,141,000		
	New Main @ Kaiser 110k	ci. sf /40ksf expansion	\$.	98,000,000	escalated	
	Total Library Improveme	nt Program	\$	163,141,000		
		Grants See	\$	15,000,000		

^{/1} Service upgrades, depending on the branch, may include security, public restrooms, shelving, technology infrastructure, and HVAC, lighting and other building infrastructure.

Library Improvement Program Project Phasing

Projects improved through this bond measure include branch library improvement projects it is the goal and expectation that all projects can be phased to be completed in a 10 year period. The costs were based on current 2006 costs and escalation was calculated based on a successful Nov. 2006 ballot measure with bond program implementation beginning in 2007 and completing all projects by 2017.

Branch library and main library improvement projects can be divided into two main phases.

- The first phase is to begin right away in 2007 and be completed in the earlier years of the 10 year build-out and
- The second phase to begin mid program and be completed before the end of the 10 year period. The placement of each project into these groups was based on the following strategies:
 - Land acquisition can take some time and therefore all land acquisition funds should be in the first phase.
 - Projects that have had recent improvements and are able to provide service are more suited to second phases.
 - Simpler service upgrades that can be implemented more quickly and be implemented in multiple branch design and construction groupings are well suited to be included in the first phase
 - Where a new branch is near an existing branch, the improvement to the existing may wait until the new is completed to minimize service disruption in the area.
 - The Main library project should begin right away

Sequencing of projects within phase groups will be determined based on land availability

148M - 10 Year Master Plan

Phase 1- IN ALPHABETICAL ORDER Funding for all land acquisitions ASIAN BROOKFIELD EASTMONT ELMHURST 81ST LAKEVIEW LAUREL MAIN MLK PIEDMONT ROCKRIDGE WEST OAKLAND

Phase 2 - IN ALPHABETICAL ORDER
AAMLO
CHAVEZ
DIMOND
GOLDEN GATE
MONTCLAIR
MELROSE
TEMESCAL