

**CITY OF OAKLAND**  
**AGENDA REPORT**

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

**To:** Office of the City Administrator  
**Attn:** Deborah Edgerly  
**From:** Police Department  
**Date:** June 28, 2005

2005 JUN 16 PM 9:17

**Re: A Report and Proposed Resolution Authorizing the City Administrator to Accept and Appropriate Grant Funds in an Amount Not to Exceed Four Hundred Thousand Dollars (\$400,000) from the U.S. Department of Justice, Community Capacity Development Office, in Collaboration with the Institute for Law and Justice, for Implementation of the Public Housing Safety Initiative in the Police Department and authorizing Professional Services Agreements with the Oakland Housing Authority (OHA) in the Amount of Eighty Thousand Dollars (\$80,000) for Law Enforcement and Other Community-Based Services and the East Bay Community Recovery Project in an Amount Not to Exceed One Hundred Thousand Dollars (\$100,000) for Counseling and Other Community-Based Services Associated with the Initiative**

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**SUMMARY**

A resolution has been prepared authorizing the City Administrator to accept and appropriate grant funds in an amount not to exceed \$400,000 from the U.S. Department of Justice, Community Capacity Development Office (CCDO), in collaboration with the Institute for Law and Justice (ILJ), for implementation of the Public Housing Safety Initiative in the Police Department. The report also requests authorization to enter into a Professional Services Agreements in the amount of \$80,000 with the Oakland Housing Authority (OHA) for law enforcement and other community-based services associated with the program, and the East Bay Community Recovery Project in an amount not to exceed \$100,000 for counseling and other community-based services on behalf of the initiative. The proposed program period is April 1, 2005 through September 30, 2006. (Due to internal programmatic delays with the funding agency, the program start date has been delayed. It is anticipated that grant funds will be formally issued as of July 2005, resulting in an administrative adjustment to the program term.)

**FISCAL IMPACT**

It is anticipated that the U.S. Department of Justice, CCDO, in collaboration with the ILJ, will approve the Police Department's Public Housing Safety Initiative application and award the City of Oakland \$400,000 in federal grant funds. Revenues and appropriations will be allocated in the Federal Grant Fund: 2112; Police Neighborhood Services (Crime Reduction) Org.: 105320; Program: PS11; in a Project Account to be determined. The program will be managed by the Police Services Area (PSA) Commander for Policing Beats 6X and 7X. The program liquidation period is 90 days following the program end date. Expense allocations are as follows:

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Use of Funds	Cost
Personnel (Overtime rate for 1 Lieutenant, 2 Sergeants, 12 Police Officers, 1 Neighborhood Services Coordinator and 1 Accountant)	163,244
Travel	3,602
Equipment	28,993
Supplies	1,414
Contractor: Oakland Housing Authority	80,000
Contractor: East Bay Community Recovery Project <sup>1</sup>	77,627
Contract Assessment Fee (3%)	4,728
Confidential Informant Funds	20,392
Housing Vouchers (Victim/Witness)	20,000
<b>TOTAL GRANT FUNDS</b>	<b>\$400,000</b>

Central Services Overhead (CSO) fees associated with this initiative total \$29,008; based on a calculation rate of 17.77% for total salaries of \$163,244. The funding agency does not allow expenses for indirect costs. Accordingly, the Department requests a waiver for said indirect costs.

## BACKGROUND

The U.S. Department of Justice, Community Capacity Development Office, in collaboration with the Office of Housing and Urban Development, selected ten "Super Site" cities throughout the nation to receive assistance in the investigation, prosecution, and prevention of violent crimes and drug offenses in public and federally assisted housing. The site locations are:

- Oakland, CA
- Kansas City, MO
- Detroit, MI
- District of South Dakota (Pine Ridge and Rosebud)
- New Orleans, LA
- Washington, DC
- San Juan, PR
- Atlanta, GA
- Eastern District of New York
- Houston, TX

<sup>1</sup> An additional \$23,045 (including a 3% contract assessment fee) will be expensed as part of the Department's West Oakland Seed and Seed Initiative. The total anticipated contractual provision for the East Bay Community Recovery Project shall not exceed \$100,000.

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Each of these locations, which are also Weed and Seed program sites, will receive a minimum of \$400,000 to further implement crime prevention initiatives and expand existing strategic plans to address homicides, drugs, guns, and gang crimes, and prosecution efforts aligned with federal housing sites located in Weed and Seed communities.

### KEY ISSUES AND IMPACTS

In February 2002, the City of Oakland received Official Recognition status for a new Weed and Seed site in West Oakland; the West Oakland Weed and Seed Initiative (WOWSI). The target area is comprised of portions of Community Policing Beats 6 and 7, primarily in census tracts 4014, 4015, and 4016 (a small triangular shaped 18-block area, bounded by Peralta Street, Mandela Parkway and Interstate 580.) The WOWSI site is governed by a Steering Committee which is Co-Chaired by a representative of the U.S. Attorney's Office, and the chairpersons of the Beat 6 and Beat 7 Neighborhood Crime Prevention Councils (NCPC). The WOWSI Steering Committee is made up of NCPC representatives, community residents, and representatives of community organizations and public agencies serving the target area. The Steering Committee has oversight for the implementation of the Weed and Seed strategy, with sub-committees focusing on each component of the approved strategy.

The WOWSI target area has 16 public/federal housing "scattered sites" in the Weed & Seed targeted area:

2933 Martin Luther King Jr. Way, 15 units	675- 30 <sup>th</sup> Street, 5 units
3025 Martin Luther King Jr. Way, 7 units	873-32 <sup>nd</sup> Street, 12 units
2922 West Street, 3 units	714-34 <sup>th</sup> Street, 4 units
3017 West Street, 8 units	725-29 34 <sup>th</sup> Street, 4 units
3217 West Street, 6 units	944 -34 <sup>th</sup> Street, 4 units
541 - 29 <sup>th</sup> Street, 5 units	727- 37 <sup>th</sup> Street, 8 units
561-564- 29 <sup>th</sup> Street, 7 units	866-37 <sup>th</sup> Street, 5 units

### NEEDS ASSESSMENT

The West Oakland Community was selected as a Public Housing Safety Initiative site for the following reasons:

- It is currently an officially recognized Weed and Seed site, with 16 public housing development sites in the designated area.
- Violence and quality of life crimes are concentrated in blocks having high levels of drug crimes.

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- Crime hotspots are generally concentrated within one block of the San Pablo Avenue corridor, which runs through the center of the target area, and at the confluence of the I-980 and I-580 freeways.
- Crack cocaine and marijuana continue to be major drug problems in the target area. These drugs account for 87% of the area's total drug arrests for 2003.
- Homicide rates in West Oakland are problematic.
- With Project Safe Neighborhood funding, the U.S. Attorney's Office for the Northern District of California (USAO) asked the RAND Corporation to analyze the violence in East and West Oakland. The Study was finalized in February 2004. RAND found that 91% of homicides were intra-racial (black on black homicides).
- Approximately 1,400 probationers and parolees reside in the designated area (police beats 6X and 7X).
- A 1993 RAND Study showed the mean age of homicide victims and offenders in West Oakland was older than local law enforcement expected [30 years of age (victim) and 25 years of age (offender)].
- Project Safe Neighborhoods (PSN) and the Public Housing Safety Initiative funding will focus on gun and gang violence, as well as drug crimes. Current Weed and Seed law enforcement strategies are focused on drug crimes, domestic violence and prostitution.
- Youth in this area have relatively few adults in the stable middle years to serve as mentor and role models. Less than one-third of the children in the target area live with two parents, compared to nearly three-quarters of the children in Alameda County.
- Citywide, each youth aged 0-14 have an average of 1.09 adults ages 35-49 in their community. In this West Oakland community the ratio is only .66 adults per youth.
- Fiscal limitations have reduced the number of hot spot law enforcement operations that can be conducted to address and suppress drug and violent crime activities (shootings, homicides and gang violence).

**Gun Violence**

Firearms are the leading cause of injury-related death in the City of Oakland, with guns readily available on most street corners and in many neighborhoods. The Oakland Police Department (OPD) has made significant progress in reducing gun violence by enacting several crime suppression and community-based crime prevention programs, yet gun offenses remain prevalent. For the period ended April 2005, (shown in the following charts) 52% of all homicides in Oakland were drug/gang related, with 65% of all homicides committed with a firearm:

**HOMICIDE 5-YEAR COMPARISON  
(as of April 2005)**

	2001	2002	2003	2004	2005
% Drug/Gang Related (Year End/ to Date This Year)	21%	61%	37%	50%	52%
Homicide Totals (Year End)	87	114	114	88	--
UCR Homicide Totals (Year End)	84	109	108	82	--
Homicides (Year to Date)	23	30	37	28	23
Non-UCR Homicide Totals (Year to Date)	1	1	2	2	0
UCR Reported Homicides. Totals (Year to Date)	22	29	35	26	23
Homicides Solved for the Reported Year	42	52	60	47	15
Previous Years Homicides Solved this Year	--	--	19	10	6
End of Year Clearance Rate	48%	46%	53%	53%	65%

**Weapons or Means  
(as of April 2005)**

Weapon/Mean	No.	%	Weapon/Mean	No.	%
Handgun	15	65%	Strangulation	0	0%
Rifle	0	0%	Suffocation/Fire	0	0%
Assault Rifle	2	9%	Vehicle	0	0%
Shotgun	1	4%	Stabbing/Cutting Weapon	4	17%
Drug/Poison	0	0%	Bludgeoning	0	0%
Blunt Trauma	1	4%	Unknown	0	0%

## **Gang Violence**

Numerous gangs operate in Oakland. These gangs are comprised of males ranging in age from 12-45 years old. Although the majority of the gang members are male, females also play an active role, with male gangs often aligned with female gangs. The City of Oakland has approximately 25 Hispanic, 15 Asian, 20 African American and 5 motorcycle gangs. These gangs operate on three levels:

- Organized Crime (Chinese Triads, Drug Cartels, Motorcycle Clubs)
- Prison Gangs (Black Guerilla Family, Four One Five, Mexican Mafia, Aryan Brotherhood, Nuestra Familia, Northern Structure)
- Street Turf Gangs (Fruitvale Gangsters, Border Brothers, Oaktown Crips, Ghost Town, Dog Town, 11-5 Till I Die, Sobrante Park, Twamps)

In the criminal life, these gangs interact with each other at all levels within their organizations, as their existence depends on using each other to accomplish their criminal needs.

Several joint federal investigations over the years have resulted in the dismantling of some of the most violent gangs and the conviction of several high-level drug dealers and their close associates. The high rate of drug-related murders that once occurred in the late 1980's and early 1990's has slowed, due largely to enforcement efforts by local, state and federal law enforcement agencies. Tougher sentencing guidelines for suspects and education in schools also contributed to the reduction in homicides.

## **Program Goals**

The Department, through enactment of the Public Housing Safety Initiative, will strengthen law enforcement and community-based services in the target area relative to crime abatement associated with gun and gang violence. Specific program goals include:

- Reduce the level of violent crime, gang activity, and drug-related crimes in the target area
- Reduce the level of prostitution crimes in the area
- Reduce the number of locations considered "hot spots" for drug sales and use, and in turn reduce violence associated with turf battles
- In a joint federal/local law enforcement group established through Project Safe Neighborhoods (PSN), develop a cohesive strategy to suppress gang activity and violence in the community

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- Through PSN prosecutions conducted by the USAO, decrease gun possession, gun crime, and violent crime in the target area
- Provide increased health, social, and family services to improve the quality of life of residents in the target area
- Provide housing assistance to witnesses and victims associated with federal prosecutions arising from the program's law enforcement activities

## **SUSTAINABLE OPPORTUNITIES**

### **Economic**

Violence prevention activities enhance the Police Department's efforts to reduce crime and provide a climate in which economic development can flourish.

### **Environmental**

No environmental opportunities are anticipated.

### **Equity**

The Public Housing Safety Initiative will enhance violence prevention and facilitate future economic growth in Oakland.

## **DISABILITY AND SENIOR CITIZEN ACCESS**

There are no ADA or senior citizen access issues contained in this report.

## **RECOMMENDATION**


The Oakland Police Department recommends that the City Council authorize the City Administrator to accept grant funds in an amount not to exceed \$400,000 from the U.S. Department of Justice, Community Capacity Development Office, in collaboration with the Institute for Law and Justice, for implementation of the Public Housing Safety Initiative in the Police Department, and authorizing Professional Services Agreement with the Oakland Housing Authority in the amount of \$80,000 for law enforcement and other community-based services and the East Bay Community Recovery Project in an amount not to exceed \$100,000 for counseling and other community-based services associated with the proposed initiative.

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**ACTION REQUESTED BY THE CITY COUNCIL**

Staff recommends that the City Council approve the resolution.

Respectfully submitted,

  
Wayne G. Tucker  
Chief of Police

Prepared by: Candice Jessie  
Fiscal Services Division  
Bureau of Administration

APPROVED AND FORWARDED TO  
THE PUBLIC SAFETY COMMITTEE:

  
Office of the City Administrator

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**OAKLAND CITY COUNCIL**  
OFFICE OF THE CITY CLERK  
OAKLAND

*Rodriguez*  
City Attorney

RESOLUTION No. \_\_\_\_\_ **C.M.S.**  
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**RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED FOUR HUNDRED THOUSAND DOLLARS (\$400,000) FROM THE U.S. DEPARTMENT OF JUSTICE, COMMUNITY CAPACITY DEVELOPMENT OFFICE, IN COLLABORATION WITH THE INSTITUTE FOR LAW AND JUSTICE, FOR IMPLEMENTATION OF THE PUBLIC HOUSING SAFETY INITIATIVE IN THE POLICE DEPARTMENT AND AUTHORIZING PROFESSIONAL SERVICES AGREEMENTS WITH THE OAKLAND HOUSING AUTHORITY (OHA) IN THE AMOUNT OF EIGHTY THOUSAND DOLLARS (\$80,000) FOR LAW ENFORCEMENT AND OTHER COMMUNITY-BASED SERVICES AND THE EAST BAY COMMUNITY RECOVERY PROJECT IN AN AMOUNT NOT TO EXCEED ONE HUNDRED THOUSAND DOLLARS (\$100,000) FOR COUNSELING AND OTHER COMMUNITY-BASED SERVICES ASSOCIATED WITH THE INITIATIVE**

**WHEREAS**, it is anticipated that the Police Department will receive grant funds totaling up to \$400,000 from the U.S. Department of Justice, Community Capacity Development Office, in collaboration with the Institute for Law and Justice, for implementation of the Public Housing Safety Initiative program; and

**WHEREAS**, the Department desires to enter into Professional Services Agreements with the Oakland Housing Authority (OHA) for an amount not to exceed eighty thousand dollars (\$80,000) for implementation of law enforcement and other community-based services and the East Bay Community Recovery Project in an amount not to exceed one hundred thousand dollars (\$100,000) for counseling and other community-based services associated with the Public Housing Safety Initiative, to be funded by the grant; and

**WHEREAS**, the services provided pursuant to the agreements with the Oakland Housing Authority and the East Bay Community Recovery Project authorized hereunder are of a professional, scientific or technical nature and are temporary in nature; and

**WHEREAS**, the proposed grant will not reimburse the City for indirect costs (Central Services Overhead) charges in the amount of \$29,008, and the Department requests a waiver of said charges; and

**WHEREAS**, the City Council finds that the agreements with the Oakland Housing Authority (OHA) and the East Bay Community Recovery Project shall not result in a loss of employment or salary by any person having permanent status in the competitive service; now, therefore be it

**RESOLVED:** That the City Council hereby authorizes the City Administrator or her designee to accept and appropriate a grant in an amount not to exceed \$400,000 from the U.S. Department of Justice, Community Capacity Development Office, in collaboration with the Institute for Law and Justice, to be allocated to the Federal Grant Fund: 2112, Police Neighborhood Services (Crime Reduction) Org.: 105320, Program: PS11, in a Project Account to be determined, and be it

**FURTHER RESOLVED:** That the City Administrator or her designee is hereby authorized to enter into Professional Services Agreements with the Oakland Housing Authority in an amount not to exceed \$80,000 for the implementation of law enforcement and other community-based services and the East Bay Community Recovery Project in an amount not to exceed \$100,000 for counseling and other community-based services associated with the Public Housing Safety Initiative program, to be funded by the grant, and be it

**FURTHER RESOLVED:** That grant funds received for the Public Housing Safety Initiative shall not be used to supplant expenditures controlled by the City of Oakland; and be it

**FURTHER RESOLVED:** That Central Services Overhead charges in the amount of \$29,008 are hereby waived; and be it

**FURTHER RESOLVED:** That the City Council hereby appoints the City Administrator as agent of the City to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant and professional services agreements; and be it

**FURTHER RESOLVED:** that the City Administrator is authorized to modify, extend, or amend said agreements, provided that no additional funds will be allocated without prior City Council approval; and be it

**FURTHER RESOLVED:** That the City Attorney shall review and approve said agreements with the Oakland Housing Authority and the East Bay Community Recovery Project as to form and legality and a copy of the fully executed agreements shall be placed on file with the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES- BROOKS, BRUNNER, CHANG, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: \_\_\_\_\_

LaTonda Simmons  
City Clerk and Clerk of the  
Council of the City of Oakland, California