

# CITY OF OAKLAND

## AGENDA REPORT

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

2009 OCT - 1 PM 2:57  
Office of the City Administrator

**Attn:** Dan Lindheim  
**From:** Police Department  
**Date:** October 13, 2009

**Re: A Report and Proposed Resolution Authorizing the City Administrator, on Behalf of the City of Oakland, to Accept and Appropriate Grant Funds in an Amount Not to Exceed Six Hundred Eighty-One Thousand Five Hundred and Eighty-Five Dollars (\$681,585) from the U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Assistance, Edward Byrne Memorial Justice Assistance Grant (JAG) Local Program to Supplement Frontline Policing Services, and Appropriate Said Funds to the Police Department**

### SUMMARY

A resolution has been prepared authorizing the City Administrator, on behalf of the City of Oakland, to accept and appropriate grant funds in an amount not to exceed \$681,585 from the U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Assistance, Edward Byrne Memorial Justice Assistance Grant (JAG) Local Program; [formerly the Local Law Enforcement Block Grant (LLEBG) program] to supplement frontline policing services. The proposed program period is July 1, 2009 through June 30, 2010.

### FISCAL IMPACT

Approval of the proposed resolution will authorize the application, acceptance, and appropriation of U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Assistance grant program funds for the Police Department's JAG local program for the program term of July 1, 2009 through June 30, 2010, in the estimated amount of \$681,585. Funding will be appropriated to the Federal Grant Fund (2112); Office of the Chief of Police Division Org. (106510); Fiscal Services Division Program (PS01), in a Project Account to be determined. The funding agency does not require a matching funds component. The program will be managed by the Deputy Director for the Office of the Chief of Police. Proposed expense allocations are as follows:

<b>Enhanced Law Enforcement Operations Description and Use of Funds</b>	<b>Amount</b>
Personnel (Overtime for Sworn Personnel)	\$100,000

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Central Services Overhead (Indirect Costs: 13.64% of Salaries and Wages)	\$13,640
GPS Equipment	\$30,000
Commercial Equipment/Services	\$56,360
Training/Travel	\$25,000
Enforcement Vehicles	\$56,485
Records Retention (Supplies and Services)	\$40,000
Information Technology – Technological Assessments (Study)	\$60,000
<b>Enhanced Law Enforcement Operations</b>	
<b>Subtotal:</b>	<b>\$381,485</b>

West Oakland Weed and Seed Initiative Description and Use of Funds	Amount
Personnel (Overtime rate for Neighborhood Services Coordinator, Police Services Technician, Accountant)	\$30,000
Central Services Overhead (Indirect Costs: 13.64% of Salaries and Wages Only)	\$4,092
Safe Haven (Contract) <sup>1</sup>	\$7,500

<sup>1</sup> The Executive Office for Weed and Seed defines a Safe Haven as a secure place that is free of crime and drug activity, where youth can go to access different types of educational, recreational and support services after school and on weekends. Hoover Elementary School is the Safe Haven for the West Oakland Weed and Seed Initiative. A Program Liaison shall serve in an intermediary capacity between the Department's Weed and Seed Coordinator and youth services/activities performed at Hoover Elementary School.

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Equipment	\$10,000
Travel	\$7,500
Supplies	\$6,008
Sub-Committees (4) Program Expenses	\$110,000
Youth Stipends	\$35,000
Drug Education for Youth (DEFY) Program <sup>2</sup>	\$15,000
<b>Subtotal:</b>	<b>\$225,100</b>
Oakland Midnight Basketball (OMB): Site Directors (Personnel Overtime for OPD and Oakland Parks and Recreation Staff)	\$50,000
OMB Program Supplies	\$5,820
Oakland Police Activities League (Contract for Service: Primary Administration of OMB Program)	\$12,000
City of Oakland Mandated Contract Assessment Fee	\$360
Central Services Overhead (Indirect Costs: 13.64% of Salaries and Wages Only)	\$6,820
<b>Subtotal:</b>	<b>\$75,000</b>
<b>West Oakland Weed and Seed Initiative</b>	
<b>GRAND TOTAL:</b>	<b>\$300,100</b>

<sup>2</sup> The Drug Education for Youth (DEFY) program is a 3-part, 10-month program aimed at educating youth (ages 9-12) and teens (ages 13-17) regarding the dangers of using drugs and gang participation.

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<b>Summary Budget Oakland Police Department FY 2009 JAG Local Program</b>	<b>Computation</b>	<b>Amount</b>
Enhanced Law Enforcement Operations		\$381,485
West Oakland Weed and Seed Initiative (Including the Oakland Midnight Basketball Program)		\$300,100
<b>TOTAL</b>		<b>\$681,585</b>

Interest earned on the federal portion of the grant must be appropriated to the JAG local program and expended in accordance with the approved spending plan. The proposed resolution includes a request for the City Council to appropriate the interest earned to the JAG Project Account.

## **BACKGROUND**

For the 14<sup>th</sup> year, the City of Oakland has been awarded funding from the U.S. Department of Justice, Bureau of Justice Assistance, Justice Assistance Grant (JAG) local program. The JAG local program combines the previous Edward Byrne and Local Law Enforcement Block Grant (LLEBG) programs to afford applicant agencies with the flexibility to prioritize and place justice funds where they are needed most.

## **KEY ISSUES AND IMPACTS**

### **Enhanced Law Enforcement Operations**

A portion of the funding acquired by the City of Oakland – Oakland Police Department from the FY 2009 Edward Byrne Memorial Justice Assistance Grant (JAG) local allocation will be used to strengthen and enhance long-term law enforcement efforts throughout the City of Oakland (generally) and throughout the greater County of Alameda (specifically). Resources will be utilized to strengthen and expand existing enforcement operations; targeting violent crime throughout the jurisdiction, with emphasis placed on anti-gang violence, narcotics trafficking, gun violence abatement, as well as other violent crimes. The funding will also provide law enforcement with training and travel needed to address gang activities and gun violence in Oakland; enabling law enforcement to focus more fully on crime hot spots and linkages to organized criminal activity.

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Some specific goals:

- Through enhanced long-term enforcement efforts, reduce the level of violent crime, gang activity and drug-related crimes throughout Oakland
- Through community policing efforts, reduce the number of locations considered “hot spot” for gang violence, drug sales and use and in turn reduce violence associated with turf battles.
- Through a joint federal/local law enforcement group/task force, develop a cohesive strategy to suppress gang activity and violence in our communities
- Through a joint federal/local law enforcement task force, decrease gun possession, gun crime and violent crime throughout Oakland and Alameda County

### **West Oakland Weed and Seed Initiative**

Operation Weed and Seed was established in 1991 by the U.S. Department of Justice as a community-based, multi-agency partnership approach to law enforcement, crime prevention, and neighborhood restoration. The goals of Weed and Seed are to control violent crime, drug trafficking, and drug-related crime in targeted high-crime neighborhoods, thereby providing a safe environment for residents that is free of crime and drugs.

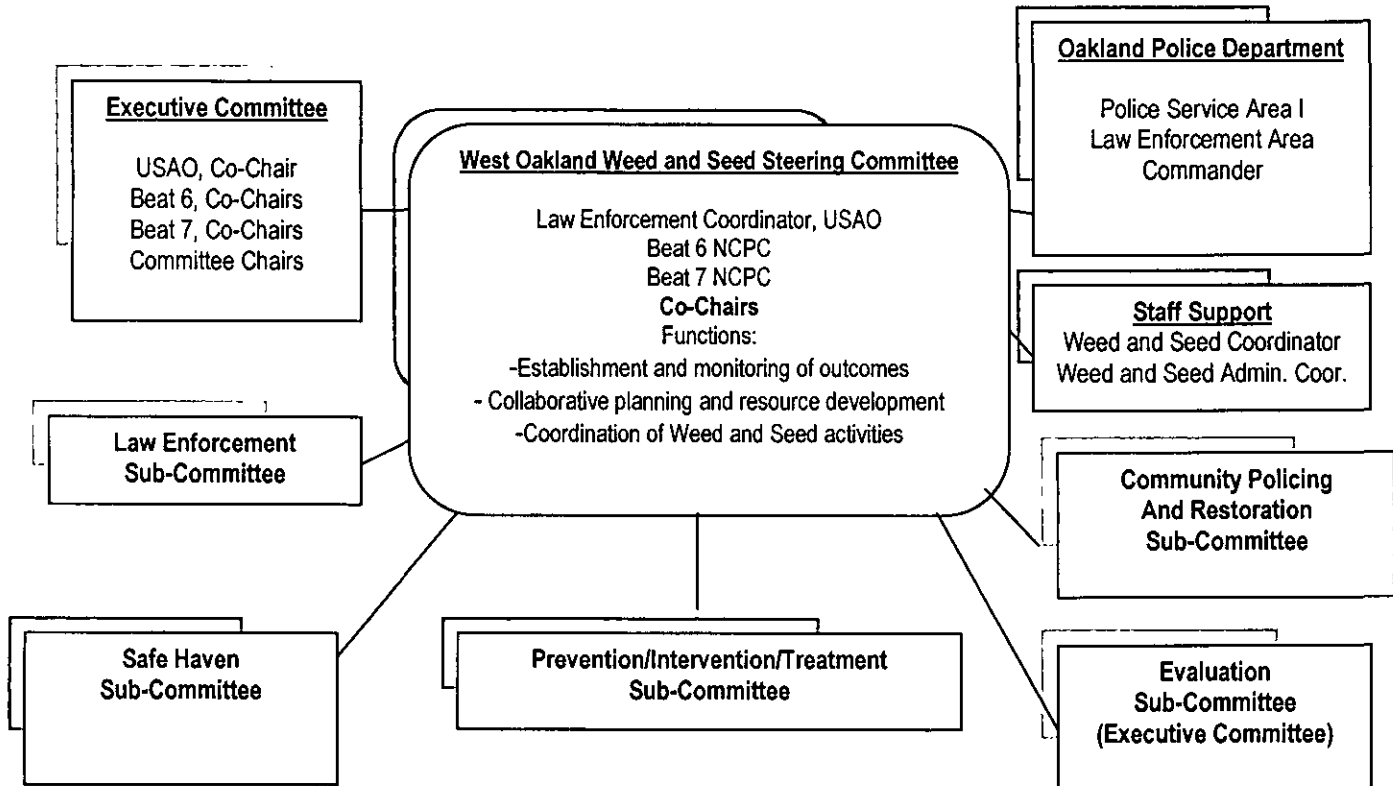
In February 2002, the City received Official Recognition status for a new Weed and Seed site in West Oakland. The target area is comprised of portions of Community Policing Beats 6 and 7, primarily in census tracts 4014, 4015 and 4016 (a small triangular shaped 18-block area, bounded by Peralta Street, Mandela Parkway and Interstate 580.) Official Recognition status made the site eligible to submit a competitive application for initial funding in May 2002.

### **Role of the West Oakland Weed and Seed Steering Committee**

The West Oakland Weed and Seed Initiative (WOWSI) is governed by a Steering Committee which is Co-Chaired by a representative of the U.S. Attorney’s Office for the Northern District of California, and the chairpersons of the Beat 6 and Beat 7 Neighborhood Crime Prevention Councils (NCPC). The WOWSI Steering Committee is made up of NCPC representatives, community residents, and representatives of community organizations and public agencies serving the target area. The steering committee has responsibility for overseeing the implementation of the Weed and Seed strategy. Sub-committees focus on each component of the approved strategy. The WOWSI Steering Committee meets bi-monthly to ensure effective coordination in meeting the goals and objectives established by the WOWSI strategic plan.

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### West Oakland Weed and Seed Initiative Organizational Chart



### PROGRAM DESCRIPTION

The four basic components of the Weed and Seed strategy are Law Enforcement, Community Policing, Prevention, Intervention and Treatment, and Community Restoration. The WOWSI program goals are aligned as follows:

- **Law Enforcement**
  - Reduce the level of domestic violence within the community
  - Reduce the level of drug-related crime within the community
  - Reduce the level of prostitution crimes within the community
  - Reduce the level of gang violence within the community

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- **Community Policing**
  - Reduce occurrences and increase safety for victims of domestic violence
  - Reduce the number of locations considered “hot spots” for drug sales and use
- **Prevention, Intervention, and Treatment**
  - Establish a community center where children, youth, and families feel safe
  - Support and recruit parents to take an active role in their child’s education, school governance, and support activities
  - Provide children with safe afterschool environments
- **Neighborhood Restoration**
  - Restore the community by encouraging home ownership and the rehabilitation of substandard properties

## **SUSTAINABLE OPPORTUNITIES**

### **Economic**

Whenever possible, supplies and equipment used for the project will be purchased locally.

### **Environmental**

There are no environmental issues associated with this report.

### **Equity**

The West Oakland Weed and Seed Initiative in its entirety is a “social equity” program. Grant funds and other resources contributed by partnering agencies, and the volunteer work of community residents and businesses, are directed toward achieving increased service levels and long-term benefits for the target area.

## **DISABILITY AND SENIOR CITIZEN ACCESS**

There are no ADA or senior citizen access issues contained in this report.

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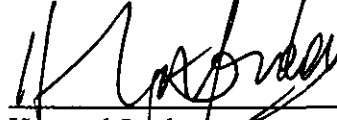
**RECOMMENDATION**

The Oakland Police Department recommends that the City Council adopt the resolution and authorize the City Administrator to accept grant funds in an amount not to exceed \$681,585 from the U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Assistance, Justice Assistance Grant Program in support of frontline policing services.

**ACTION REQUESTED BY THE CITY COUNCIL**

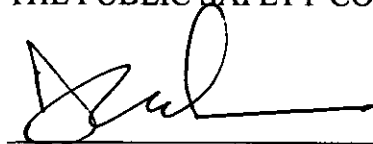
Staff recommends that the City Council approve the amended resolution.

Respectfully submitted,

  
Howard Jordan  
Acting Chief of Police

Prepared by: Candice Jessie  
Budget and Grants Administrator  
Office of the Chief of Police

APPROVED AND FORWARDED TO  
THE PUBLIC SAFETY COMMITTEE:



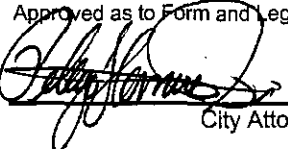
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# OAKLAND CITY COUNCIL

Approved as to Form and Legality  
  
City Attorney

2009 OCT -1 PM 2:57 RESOLUTION No. \_\_\_\_\_ C.M.S.

**RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO ACCEPT AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED SIX HUNDRED EIGHTY-ONE THOUSAND FIVE HUNDRED AND EIGHTY-FIVE DOLLARS (\$681,585) FROM THE U.S. DEPARTMENT OF JUSTICE, OFFICE OF JUSTICE PROGRAMS, BUREAU OF JUSTICE ASSISTANCE, EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT (JAG) LOCAL PROGRAM TO SUPPLEMENT FRONTLINE POLICING SERVICES, AND APPROPRIATE SAID FUNDS TO THE POLICE DEPARTMENT**

**WHEREAS**, it is anticipated that grant funds totaling up to \$681,585 will be received from the U.S. Department of Justice, Office of Justice Programs, Edward Byrne Memorial Justice Assistance Grant (JAG) Local Program, for frontline policing services in the Police Department; and

**WHEREAS**, the U.S. Department of Justice, Bureau of Justice Assistance, provides funding through the Edward Byrne Memorial Justice Assistance Grant program to units of local government for the purpose of reducing crime and improving public safety; and

**WHEREAS**, the proposed program period for the initiative is July 1, 2009 through June 30, 2010; and

**WHEREAS**, the Government Code requires that the Chief of Police request the local jurisdiction's legislative body to appropriate said funds solely for front line law enforcement services in accordance with the Chief's spending plan; and

**WHEREAS**, Government Code Section 30062(d) defines front-line law enforcement services to include community crime prevention programs; and

**WHEREAS**, the proposed spending plan will facilitate the City Council's goal of crime reduction through City-wide community policing and other strategies; and

**WHEREAS**, the sum of \$681,585 in FY 2009 Justice Assistance Grant funds received must be allocated in accordance with the JAG spending plan; and

**WHEREAS**, the City Council previously authorized acceptance of similar grant funds by Resolution No. 81581 C.M.S. dated October 7, 2008, Resolution No. 80873 C.M.S. dated October 2, 2007, Resolution No. 80128 C.M.S. dated September 19, 2006, Resolution No. 79764 C.M.S. dated March 7, 2006, and Resolution No. 79378 C.M.S. dated July 19, 2005; now, therefore be it

**RESOLVED:** That the City Council does hereby implement the provisions of the California Government Code by accepting and increasing estimated revenues and appropriations to the Police Department by \$681,585 in Justice Assistance Grant local funds, plus accrued interest earnings, in accordance with the spending plan; and be it

**FURTHER RESOLVED:** That the City Council hereby authorizes the City Administrator or his designee to accept and appropriate a grant in an amount not to exceed \$681,585 from the U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Assistance, Edward Byrne Memorial Justice Assistant Grant (JAG) Local Program, to be allocated to the Federal Grant Fund (2112): Office of the Chief of Police Division Org. (106510); Fiscal Services Division Program (PS01), in a Project Account to be determined; and be it

**FURTHER RESOLVED:** That grant funds received for the Justice Assistance Grant program shall not be used to supplant expenditures controlled by the City of Oakland; and be it

**FURTHER RESOLVED:** That the Fiscal Services Division shall provide all required reports regarding the JAG funds, as specified in the California Government Code; and be it

**FURTHER RESOLVED:** That the City Council hereby appoints the City Administrator as agent of the City to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES- BROOKS, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT BRUNNER

NOES-

ABSENT-

ABSTENTION-

ATTEST: \_\_\_\_\_  
LaTonda Simmons  
City Clerk and Clerk of the  
Council of the City of Oakland, California