

## OAKLAND CITY COUNCIL

RESOLUTION NO.	C.M.S.

## **RESOLUTION:**

- (1) AWARDING AND/OR AMENDING GRANT AGREEMENTS AND PROFESSIONAL SERVICES AGREEMENTS TO THE HOMELESS SERVICE PROVIDERS AND FOR THE TERMS AND AMOUNTS IDENTIFIED IN TABLE 2 AND TABLE 3, USING PREVIOUSLY APPROPRIATED STATE AND LOCAL FUNDING;
- (2) WAIVING THE LOCAL/SMALL LOCAL BUSINESS ENTERPRISE (L/SLBE) REQUIREMENT FOR THE PROVIDERS IDENTIFIED IN TABLE 4 FOR THE PROVISION OF HYGIENE SERVICES AT ENCAMPMENTS AND HOMELESS SYSTEMS SUPPORT;
- (3) AUTHORIZING THE CITY ADMINISTRATOR TO INCREASE THE AGREEMENTS AND MOVE FUNDING IDENTIFIED IN TABLE 2 AND TABLE 3 USING FUNDING THAT CITY COUNCIL HAS APPROPRIATED FOR THE PROGRAMS DURING THE TERM OF SUCH AGREEMENTS;
- (4) APPROPRIATING FUNDS FROM THE HOUSING FAST SUPPORT NETWORK (HFSN) LEASE REVENUES RECEIVED IN FISCAL YEAR 2025/26 AND AMENDING RESOLUTION 90420 C.M.S., WHICH AWARDED A GRANT AGREEMENT TO BAY AREA COMMUNITY SERVICES FOR THE HFSN PROGRAM, TO CHANGE THE FUNDING FROM COUNTY OF ALAMEDA SOCIAL SERVICES AGENCY TO STATE PERMANENT LOCAL HOUSING ALLOCATION;
- (5) AND MAKING CALIFORNIA ENVIRONMENTAL QUALITY ACT FINDINGS

**WHEREAS,** homelessness is a complex problem requiring many different programmatic interventions and financial resources to address the full scope of the issue; and

**WHEREAS,** on July 11, 2024, the City Council passed Resolution No. 90358 C.M.S., which, among other things, awarded grant agreements and professional services agreements to homeless service providers using State of California Homeless Housing, Assistance and

Prevention (HHAP) Round 5 funds, federal funding, and local Measure Q and general purpose funds; and

**WHEREAS,** on September 19, 2023, the City Council passed Ordinance No. 13759 C.M.S. (Shelter Crisis Ordinance), which appropriated up to \$65,000,000 of HHAP funding through fiscal year (FY) 2025/26; and

**WHEREAS,** pursuant to Resolution No. 90420, City Council has appropriated and accepted funds from U.S. Department of Housing and Urban Development (HUD) for the Continuum of Care (CoC) programs and funds from the County of Alameda for winter shelter purposes through Fiscal Year 2025/26; and

WHEREAS, funding for the HHAP programs in Table 2 and Table 3 are appropriated in the State of California Fund (2159), Community Housing Services Organization (78411), HHAP FY2021 thru FY2023 Project (1005248), HHAP Round 2 Project (1006126), HHAP Round 3 Project (1006326), HHAP Round 4 Project (1006961), HHAP Round 5 Project (1007402), Homeless Services & Support Program (NB41); and

**WHEREAS,** in March 2020 Oakland voters passed the Parks and Homeless Services Measure (Measure Q), approving a parcel tax to support parks and recreation, water quality, and homelessness services; and

**WHEREAS**, the City of Oakland Fiscal Year 2025-2027 Biennial Budget includes Measure Q and General Purpose Funding (GPF) for homeless services programs and services; and

WHEREAS, funding is also appropriated in the following funding sources:

**Table 1: Funding Sources** 

Fund	Organization	Project	Program
General Purpose Fund (1010)	Community Housing Administrative Project Services (78411) (1000017)		Homeless Services & Support (NB41)
Multi Service Center/Rent (1882)	Community Housing Services (78411)	Touraine Hotel Henry (1882)	Homeless Services & Support (NB41)
HUD-ESG/SHP/HOPWA (2103)	Community Housing Services (78411)	OPRI OHA (1007760), COC NCHYRRH (1007758), COC NCFRRHC (1007754), COC HFSN (1007752), COC OHYHC (1007756), HOPWA (1007750), HESG (1007748) and other prior year projects	Homeless Services & Support (NB41)
HUD-CDBG (2108)	Community Housing Services (78411)	CDBG (1007738/40/42/44) and other prior year projects	Homeless Services & Support (NB41)
State of California Other (2159)	Community Housing Services (78411)	HHAP (1005248/6126/6326/696 1/7402) and other prior year projects	Homeless Services & Support (NB41)

County of Alameda: Grants (2160)	Community Housing Services (78411)	County Winter Shelter (1007764), County SSA to HFSN (1007762) and other prior year projects	Homeless Services & Support (NB41)
Measure Q (2244)	Community Housing Services (78411)	Administrative Project (1000017) and Measure Q Homeless (1005349)	Homeless Services & Support (NB41)
Vacant Property Tax Act Fund (2270)	Community Housing Services (78411)	Administrative Project (1000017)	Homeless Services & Support (NB41)

and;

**WHEREAS,** HHAP funds are integral to the City of Oakland's homeless intervention system to maintain existing emergency homeless interventions; and

**WHEREAS,** City staff expects that the City of Oakland will receive additional HHAP funding in FY 2025/26; and

**WHEREAS,** eighteen of the 37 programs managed by Community Homelessness Services Division have expired or are set to expire in 2025, and City staff desire to extend and amend such programs using previously appropriated state and local funding available now to continue to provide services and interim housing solutions through the terms identified in Table 2 and Table 3; and

**WHEREAS,** the programs in Table 2, below, are proposed for funding for another fiscal year for the "Proposed Contract Amount", and funding up to the "Contract Not to Exceed Amount" would be added only if City Council appropriates additional funding for these programs during the term of such agreements; and

**WHEREAS,** due to a reduction in local funding for these activities, seven of the programs with contract end dates in 2025 are proposed for six months of funding, rather than a full year, as shown in Table 3, below, and funding up to the "Contract Not to Exceed Amount" would be added only if City Council appropriates additional funding for these programs during the term of such agreements and based on a review of performance of the programs; and

**WHEREAS,** the City Administrator has determined that the agreements are professional, scientific or technical and temporary in nature, and the performance of the agreements shall not result in the loss of employment or salary by any person having permanent status in the competitive service; and

**WHEREAS,** the City Administrator may need to shift funds between the agreements, between funding sources, or between fiscal years to ensure that all funds are timely expended and align with regulatory requirements, but such amendments shall be substantially consistent with the original scope of the programs; and

**WHEREAS,** to continue homeless programming at the current service level including the provision of hygiene services, waivers to the local/small local business enterprise (L/SLBE) requirement are needed for operators providing critical health services including shower and porta potty hygiene services; and

**WHEREAS,** the City desires to fund HFSN costs incurred by Bay Area Community Services (BACS) in 24/25 in the amount of \$400,000 using available State Permanent Local Housing Allocation (PLHA) funds, because the anticipated source (Alameda County Social Services) was not made available to the City; and

**WHEREAS,** the leases between the City and BACS for the Henry Robinson Center and the Holland as part of the HFSN stipulate lease payments to the City in the amounts of \$107,508 for the Henry and \$99,996 for the Holland, and the City Council has previously appropriated such revenue for the purpose of repair and maintenance at each building; now, therefore, be it

**RESOLVED:** That the City Council awards and authorizes amendments to the grant and/or professional services agreements with the service providers identified in Table 2 and Table 3, below, to provide critical homeless services, including emergency shelter, transitional housing, and rapid rehousing programs, for a total Contract Not to Exceed Amount and for the terms as specified therein, provided that the "Contract Amount Based on Available Funding" is the amount initially available to support such programs until City Council appropriates additional funding; and be it

Table 2 Programs Proposed for a Full Year of Funding

Provider	Program	Contract "Not to Exceed" Amount	Contract Amount Based on Available Funding	Contract Term	Funding Source
East Oakland Community Project	Crossroads Emergency Shelter	\$899,474	\$100,3751	7.1.25- 9.30.27	Measure Q (1005349) Alameda County SSA (1007764)
Housing Consortium of the East Bay	Soul Sanctuary (Interim Housing)	\$10,226,000	\$5,113,000	1.1.26- 12.31.27	GPF (1000017) Measure Q (1005349) HHAP Round 2-6
Lifelong Medical Care	Services in Permanent Supportive Housing (PSH) <sup>2</sup>	\$496,913 <sup>3</sup>	\$220,850	7.1.25- 9.30.27	HHAP Round 2-6 GPF (1000017)

<sup>&</sup>lt;sup>1</sup> An additional \$299,391 per year in ESG and CDBG funds has already been allocated to this program.

<sup>&</sup>lt;sup>2</sup> Provides integrated housing services at the California Hotel and Harrison Hotel that ensure housing stability and improve health and quality of life. Services include case management, mental health, crisis intervention, and Medi-Cal referrals for substance use.

<sup>&</sup>lt;sup>3</sup> Total yearly budget to operate program is \$550,984.00, with \$330,134.00 fundraised by Lifelong

Operation Dignity	Homeless Mobile Outreach Program (HMOP)	\$1,900,000	\$950,000	10.1.25- 9.30.27	Measure Q (1005349)
St. Mary's Center	Rapid Rehousing (RRH) & County Winter Relief	\$354,859 <sup>4</sup>	\$100,000	7.1.25- 9.30.27	Alameda County SSA (1007764)
TBS	Porta Potties	\$1,000,000	\$500,000	10.1.25- 9.30.27	HHAP Round 2-5 (not eligible for HHAP 6)
WeHOPE	Mobile Showers and Laundry	\$1,264,000	\$632,500	1.1.26- 12.31.27	HHAP Round 2-5 (not eligible for HHAP 6)
Abode Services		\$2,025,973	\$54,641	7.1.24- 6.30.26	HHAP Round 2-6
Building Futures with Women and Children	Oakland PATH	\$1,380,735	\$252,135	7.1.24- 6.30.26	HHAP Round 2-6
First Place for Youth	Rehousing Initiative (OPRI)	\$453,763	\$20,606	7.1.24- 6.30.26	HHAP Round 2-6
Roots Community Health	(Ol KI)	\$1,378,600	\$250,000	7.1.24- 6.30.26	HHAP Round 2-6
Social Impact Wheel	Consulting (CoC support <sup>5</sup> )	\$100,000	\$50,000	3.1.24- 12.31.27	HHAP Round 2-6
Aspire Consulting	Consulting (FHC support <sup>6</sup> )	\$160,000	\$80,0007	7.1.24- 12.31.27	HHAP Round 2-6
<u>Total</u>		\$21,640,317	\$8,324,107		

<sup>&</sup>lt;sup>4</sup> An additional \$57,715 per year in ESG funds has already been allocated to this program.

<sup>&</sup>lt;sup>5</sup> Complete activities for City of Oakland's HUD Continuum of Care (CoC) grant funding, develop & release special RRH RQQ.

 $<sup>^6</sup>$  Consultation services & technical assistance for: Family Homelessness System & Family Homelessness Challenge (FHC) Grant.

 $<sup>^7</sup>$  Current contract terms 7.1.24-12.31.2026, request to add \$80,000 from HHAP to cover original contract amount \$120,000.

**Table 3 Programs Proposed for Six Months of Funding** 

Provider	Program	Not to Exceed	Contract	Contract	Funding Source
		Amount <sup>8</sup>	Amount Based on Available Funding	Term	
East Oakland Community Project	Family Matters Shelter	\$3,000,000	\$750,000	10.1.25- 9.30.27	Measure Q (1005349)
Housing Consortium of the East Bay	3 <sup>rd</sup> & Peralta Community Cabins Amendment	N/A	\$232,000	7.1.24- 9.30.25	HHAP Round 2-6
	3 <sup>rd</sup> & Peralta Community Cabins 25/27	\$2,287,480	\$684,370	10.1.25- 9.30.27	HHAP Round 2-6
	71st Ave RV Safe Parking Amendment	\$1,200,000	\$431,250	7.1.24- 12.31.27	HHAP Round 2-6
Operation Dignity	Community Cabins - Mandela North & South, Northgate Amendment	N/A	\$270,000	7.1.24- 9.30.25	HHAP Round 2-6
	Community Cabins – Mandela North & South	\$4,000,000	\$1,000,000	10.1.25- 9.30.27	City Measure W (1000017) HHAP Round 2-6
	Community Cabins - Northgate	\$2,000,000	\$500,000	10.1.25- 9.30.27	City Measure W (1000017) HHAP Round 2-6
St. Vincent de Paul	Emergency Shelter Amendment	N/A	\$361,238	7.1.24- 9.30.25	HHAP Round 2-6 GPF (1000017)
	Emergency Shelter - 25/27	\$2,889,904	\$722,476	10.1.25- 9.30.27	HHAP Round 2-6
Urban Alchemy	66th Ave. RV Safe Parking Amendment	N/A	\$400,000	1.1.23- 9.30.25	HHAP Round 2-6
	66th Ave. RV Safe Parking 25/27	\$5,648,290	\$1,212,073	10.1.25- 9.30.27	HHAP Round 2-6
<u>Total</u>		<u>\$21,025,674</u>	<u>\$6,563,407</u>		

; and be it

<sup>&</sup>lt;sup>8</sup> Subject to funding availability and meeting performance measures during six-month assessment period.

**FURTHER RESOLVED:** That the City Council finds that it is in the best interest of the City to waive the L/SLBE requirements and award professional services agreement providers identified in Table 4, below, for the reasons set forth in the accompanying staff report, and hereby waives this requirement;

**Table 4 L/SLBE Waivers** 

Provider	Program	Funding Source
Aspire Consulting Amendment	Consulting	HHAP Round 2-6
Social Impact Wheel	Consulting	HHAP Round 2-6
TBS	Porta Potties	HHAP Round 2-5
Urban Alchemy	66th Ave. RV Safe Parking	HHAP Round 2-6
WeHOPE	Mobile Showers and Laundry	HHAP Round 2-5

; and be it

**FURTHER RESOLVED:** That based on information provided by the City Administrator, the City Council finds that these professional services agreements are of a professional and temporary nature and shall not result in the loss of employment or salary by any person having permanent status in the competitive civil service; and be it

**FURTHER RESOLVED:** That the City Council authorizes the City Administrator to increase the grant agreements and professional services agreements identified in Table 2 and Table 3 up to the amount indicated in the "Contract Not To Exceed Amount" column of the Tables, using any additional funding that the City Council has appropriated for each program for the same purposes as the original agreement(s), during the term of each agreement; and be it

**FURTHER RESOLVED:** That the City Administrator is further authorized to make such amendments to the approved grants and/or professional services agreements identified in Tables 2 and 3 as may be necessary to achieve the purposes of this Resolution or to ensure timely spend down of time-limited funds, including increasing the contract amounts using approved carryforward funds or other City Council appropriated funds above the Contract Not To Exceed Amount, or moving funds and funding sources between the agreements or between fiscal years, subject to any applicable funding regulations and requirements and substantially within the original scope of the program(s); and be it

**FURTHER RESOLVED:** That the City Administrator is authorized to amend and renew contracts listed in Table 2 and Table 3 for up to twelve additional months without returning to City Council, contingent on City Administrator review of qualitative and quantitative programmatic data; and be it

**FURTHER RESOLVED:** There is no minimum commitment to any awarded contract, the City Administrator is not required to execute any contracts or increase amounts, funds will not be committed beforehand unless funding is identified, and the contractor will have the right to accept or reject any proposed contract extension; and be it

**FURTHER RESOLVED:** that the City Council appropriates all annual lease revenues in FY 2025-2026 received in the Multi Service Center/Rent Fund (1882), Community Housing Services Organization (78411), Touraine Hotel Henry Project (1000541), Homeless Services and Support (NB41) for the purpose of building repairs and maintenance at the Henry and the Holland buildings; and be it

**FURTHER RESOLVED:** That the City Council hereby amends Resolution No. 90420 C.M.S. to change the funding sources for the Grant Agreement to Bay Area Community Services for the HFSN program to change the funding source from County of Alameda Social Security Agency to State Permanent Local Housing Allocation funding granted through the Rapid Response Homeless Housing Program pursuant to Resolution No. 89977 C.M.S.; and be it

**FURTHER RESOLVED:** That the City Council finds and determines, after independent review and consideration, that this action complies with the California Environmental Quality Act (CEQA) because these agreements are categorically exempt from CEQA pursuant to Sections 15301 (existing facilities); and be it

**FURTHER RESOLVED:** That prior to execution, all agreements and amendments shall be reviewed and approved as to form and legality by the City Attorney and executed copies shall be filed with the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA,

PASSED BY THE FOLLOWING VOTE:

AYES - BROWN, FIFE, GALLO, HOUSTON, RAMACHANDRAN, UNGER, WANG, AND PRESIDENT JENKINS

NOES – ABSENT – ABSTENTION –

ATTEST:

ASHA REED

City Clerk and Clerk of the Council of the City of Oakland, California