



AGENDA REPORT

TO: Edward D. Reiskin
City Administrator

FROM: Ryan Russo
Director, Oakland
Department of
Transportation

SUBJECT: Construction Contract Award for
Active Transportation Program Grant
Project – “Crossing to Safety” on Park
Blvd

DATE: Aug 18, 2021

City Administrator Approval 

Date: Aug 31, 2021

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution (1) Awarding A Construction Contract To Ray’s Electric As The Lowest, Responsible, And Responsive Bidder For The “Crossing To Safety” Project (No. 1004387) Funded By The Active Transportation Program /Cycle 3/Augmentation Round In Accord With The Project Plans, Specifications, And State Requirements, And The Contractor’s Bid In The Amount Of Two Million Nine Hundred Seventy-One Thousand Dollars (\$2,971,000) And (2) Adopting Appropriate California Environmental Quality Act (CEQA) Findings

EXECUTIVE SUMMARY

Approval of the proposed resolution will award a construction contract of \$2,971,000 to Ray’s Electric, the lowest, responsible, and responsive bidder, to construct pedestrian, bicyclist, and motorist safety improvements on Park Blvd at the two intersections of East 38th St and Excelsior Ave, both of which are within walking distance to Edna Brewer Middle School, as the “Crossing to Safety” project. The intersection improvements will include the consolidation of excess in and outbound movements to reduce conflict points, the tightening of turning radii to slow down cars, the prioritization of pedestrians and bicyclists in signal timing to minimize their exposure to auto traffic, and the installation of a new and the upgrade of an existing traffic signal to maximize operational efficiency.

BACKGROUND / LEGISLATIVE HISTORY

Passed in April 2017, Senate Bill 1 provided an additional \$200 million per year to augment the Active Transportation Program (ATP) administered by the California Transportation Commission (CTC). The CTC decided to consider additional funding for projects that were previously submitted but not awarded in Cycle 3. In Fall 2017, “Crossing to Safety” received an augmentation-round award of \$1,895,000.

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The main objective of “Crossing to Safety” is to improve safety for students who walk or bike to Edna Brewer Middle School. The design concepts were developed with input from stakeholders including Edna Brewer Middle School, neighborhood associations, and bicycle and pedestrian advocates. Along with the construction of the Lower Park Blvd Complete Streets Project which is currently underway, “Crossing to Safety” will implement safety improvements that contribute to the overall effort to improve safety for the most vulnerable users of the Park Blvd Corridor.

ANALYSIS AND POLICY ALTERNATIVES

On November 28, 2017, the City Council passed Resolution No. 86974 C.M.S., accepting and appropriating funds as shown in **Attachment A**, which authorized the City Administrator to accept and appropriate ATP grant funds for the “Crossing to Safety” Project. A summary of project features includes the following on Park Blvd.

For the intersection of Park/Excelsior/Grosvenor/Alma, the project will:

Expand the sidewalk on the southeast corner of the intersection (in front of the Canyon Design Build office) so that crossing Park Blvd on foot to and from this corner becomes shorter in distance and safer by becoming a one-stage crossing from a two-stage crossing. Bicyclists waiting to turn left onto southbound Park Blvd from Excelsior will trigger a green light which will activate an exclusive bike interval.

Install a Leading Pedestrian Interval (LPI) for the pedestrian crossing of the north leg of Park Blvd. Left turns coming from Grosvenor onto Park Blvd will be delayed by seconds to allow pedestrians to establish their presence in the crosswalk.

Add a left-turn pocket and a flashing yellow arrow for left turns from Grosvenor onto Park Blvd to emphasize the need to yield to pedestrians and bicyclists. The flashing yellow arrow will be activated when a pedestrian pushes a button or when a bicycle is picked up by video or loop detection.

Introduce an exclusive green interval for Alma place when a vehicle triggers the detector for a green light.

Add bicycle detector indication on the southeast corner so bicyclists will be able to tell if they have been picked up by either the video or the loop detector.

Install a new crosswalk crossing the south leg of Park Blvd.

Add green arrows for left turns coming from the west leg of Excelsior to head north onto Park Blvd or west onto Grosvenor.

For the intersection of Park/13th Ave/East 38th St, the project will:

Consolidate the multiple entry/exit points on both sides of Park Blvd to create a simplified, four-legged, right-angle intersection that improves visibility, reduces conflict movements, shortens pedestrian crossings, and lowers traffic speeds.

Add a new traffic signal that includes pedestrian count-down indication, video detection, a left-turn protected phase from Park Blvd onto 13th Ave, and marked crosswalks on all the legs.

Extend the existing median island on Park Blvd to close the opening in front of Greenwood to eliminate unprotected left turns.

Widen the existing median island on Park Blvd to make the pedestrian refuge zone safer.

Significantly increase sidewalk space to provide future opportunities for landscaping and placemaking.

Add high-visibility signage and pavement markings to enhance awareness of school and pedestrian presence.

The project is located in Council Districts 2 and 5. For a map and additional detail on project features, please refer to **Attachment B**.

Based on the grant schedule, the City is required to obtain authorization for construction by January 31st, 2022. Staff has met all the schedule requirements to date, having successfully filed and received a one-year extension on the construction authorization date. Approval of this resolution to award a construction contract to Ray’s Electric will ensure compliance with the January 2022 deadline and advance the project into the construction phase.

On March 26, 2021, the City placed an advertisement in East Bay Times, Oakland Post, El Mundo, World Journal, The Korean Times, and Daily Pacific Builder inviting construction bids. On April 29, 2021, the Office of City Clerk received three bids in the amounts of \$2,971,000, \$4,543,525, and \$3,356,755 from Ray’s Electric, McGuire & Hester, and Redgewick Construction, respectively. A summary of the three bids is shown in **Attachment C**.

The Contract Compliance Division determined that Ray’s Electric’s bid of \$2,971,000 complies with the Equal Benefits Ordinance (EBO), meets the L/SLBE 50% minimum goal, and is the lowest, responsible, and responsive bidder. The bid is two percent (2%) over the Engineer’s Estimate of \$2,903,390 and is within reason and available funding. The Contract Compliance Memorandum is attached as **Attachment D**. Staff recommends Ray’s Electric for award of the contract.

FISCAL IMPACT

Approval of the proposed resolution will authorize the City Administrator to execute a construction contract with Ray’s Electric as follows:

AMOUNT OF RECOMMENDATION/COST OF PROJECT:

Construction Contract: \$2,971,000

SOURCES OF FUNDING:

The project is funded by 1) the ATP/Cycle 3/Augmentation Round grant, 2) the Measure BB Alameda County Transportation Sales Tax, and 3) the Measure KK Oakland Infrastructure Bond.

- ATP/Cycle 3: \$1,559,000, Project 1004387, Organization 92270, Expense 57411, Task 8.0, Award 23576, Fund 2140
- Measure BB: \$691,300 Project 1003349, Organization 92246, Expense 57411, Task 8.0, Award 23234, Fund 2211
- Measure KK: \$33,951 Project 1004387, Organization 92246, Expense 57411, Task 8.0, Award 23248, Fund 5330
- Measure KK: \$686,749, Project 1003349, Organization 92246, Expense 57411, Task 8.0, Award 23686, Fund 5332

PUBLIC OUTREACH / INTEREST

The project was developed with input from stakeholders including Edna Brewer Middle School, the Glenview and the Trestle Glenn Neighborhood associations, nearby residents and businesses, and bicycle and pedestrian advocates. The design was presented to the Bicyclist and Pedestrian Advisory Commission (BPAC) Infrastructure Committee on October 1, 2020.

COORDINATION

The City Attorney’s Office and the Department of Finance have reviewed this report and resolution. Staff coordinated with the following departments and agencies:

- Oakland Public Works;
- Oakland Parks, Recreation, and Youth Development;
- Oakland Unified School District;
- Council Districts 2 and 5; and
- Bicyclist and Pedestrian Advisory Commission (BPAC).

SUSTAINABLE OPPORTUNITIES

Economic: The construction contract will create job opportunities for Oakland residents through the City’s contracting requirements.

Environmental: The project will significantly improve bicyclist and pedestrian safety and access, thereby reducing single-occupancy auto use and associated pollutions and consumptions.

Race & Equity: The project will benefit vulnerable road user groups including middle school children, seniors, pedestrians, and bicyclists by implementing traffic calming and pedestrian/bicyclist protection measures at the intersections.

CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

The project is exempt from CEQA pursuant to Public Resources Code Section 21080.25(b)(1) (Pedestrian and Bicycle Facilities, Including New Facilities) and Public Resources Code Section 21080.20.5(a) (Restriping of Streets for Bicycle Lanes). The project is also exempt from CEQA pursuant to CEQA Guidelines Sections 15183 (Projects Consistent with a Community Plan, General Plan or Zoning), 15301(c) (Existing Facilities, Highways and Streets), 15302 (Replacement or Reconstruction), 15303 (Small Structures), 15304(h) (Minor Alterations to Land), and/or 15061(b)(3) (No Significant Effect on the Environment). Each of the above exemptions provides a separate and independent basis for CEQA compliance. The City Administrator or designee shall file a Notice of Determination/Notice of Exemption with the clerk of the County of Alameda.

ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council Adopt a resolution (1) awarding a construction contract to Ray’s Electric as the lowest, responsible, and responsive bidder for the “Crossing To Safety” project (No. 1004387) funded by the Active Transportation Program/Cycle 3/Augmentation Round in accord with the project plans, specifications, and State requirements, and the contractor’s bid in the amount of two million nine hundred seventy-one thousand dollars (\$2,971,000) and (2) adopting appropriate California Environmental Quality Act (CEQA) findings.

Edward D. Reiskin, City Administrator

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For questions regarding this report, please contact Joe Wang, Supervising Transportation Engineer, at 510-238-6107.

Respectfully submitted,



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Director, Department of Transportation

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Attachments (4):

- A: Resolution to Accept and Appropriate ATP Grant
- B: Location Map
- C: List of Bidders
- D: Contract Compliance Report

City Council
September 21, 2021

