



CITY OF OAKLAND 2016 DEC 29 AM 10:38

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# AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** David E. Downing  
Assistant Chief of Police

**SUBJECT:** East Bay Public Safety Program  
Appropriation

**DATE:** November 29, 2016

City Administrator Approval

Date: 12/29/16

## RECOMMENDATION

**Staff Recommends That The City Council Approve A Resolution Authorizing The City Administrator, Or Designee, To Accept And Appropriate East Bay Public Safety Program Funds In The Amount Of Six Hundred Six Thousand Dollars (\$606,000) For Operation Ceasefire And Three Hundred Twenty-Five Thousand Dollars (\$325,000) For The Grow Our Own/Police Pipeline Project For A Total Appropriation Of Nine Hundred Thirty-One Thousand Dollars (\$931,000) And To Authorize The Use Of The General Purpose Fund To Subsidize The Central Services Overhead Cost Of Up To One Hundred Thirty-Two Thousand Eight Hundred Eighty-Six Dollars (\$132,886).**

## EXECUTIVE SUMMARY

The Oakland Police Department (OPD) was granted a total of nine hundred thirty-one thousand dollars (\$931,000) from the East Bay Public Safety Program associated with the one-time Regional Crime Task Force Grants for Operation Ceasefire and the Grow Our Own/Police Pipeline Project Grant. Funds will be used to conduct investigations related to the Ceasefire gun violence reduction strategy and to support Oakland youth who are involved in the OPD Explorer and Cadet Programs. OPD is requesting that a contribution of up to \$132,886 be made from the General Purpose Fund, to cover the Central Services Overhead (CSO) cost associated with overtime (\$606,000) and salary (\$324,889) costs. OPD is seeking City Council approval to accept and appropriate funds provided for these purposes.

## BACKGROUND / LEGISLATIVE HISTORY

As part of the State Budget Act of 2016 (Senate Bill 826), the California State Legislature authorized funding to the Board of State and Community Corrections for the one-time Regional Crime Task Force Grants, which includes the East Bay Public Safety Program (EBPSP). EBPSP is one-time funding in support of local efforts to improve public safety. The City of Oakland and the City of Richmond were the two jurisdictions selected for funding under EBPSP.

The Oakland funding through EBPSP is intended for Operation Ceasefire (\$606,000) and the Grow Our Own/Police Pipeline Project (\$325,000). Operation Ceasefire is Oakland's data-driven

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gun violence-reduction strategy. The Grow Our Own/Police Pipeline Project is a comprehensive City of Oakland Strategy to develop a diverse pipeline of new OPD officers with strong Oakland connections. This is a one-time grant and there is no indication yet that these funds will be received again via EBSP in future years.

## **ANALYSIS AND POLICY ALTERNATIVES**

This year (2016) is the first year that Operation Ceasefire and the Grow Our Own/Police Pipeline Project received funds from EBSP. These existing programs' objectives, along with EBSP spending plans, are outlined below.

### *Operation Ceasefire - \$606,000*

The Ceasefire strategy has three goals. They include:

1. Reducing gang and group related shootings and homicides
2. Reducing the recidivism rate amongst participants
3. Build community-police relationships

These goals are accomplished in part by: a) call-ins<sup>1</sup>; b) custom notifications (individual intervention meeting); c) services and support; and d) focused enforcement operations.

OPD will use EBSP funding for overtime costs of personnel for focused enforcement operations conducted by Ceasefire. OPD Ceasefire includes two civilian employees, one captain, one lieutenant, and four teams; each team includes a sergeant of eight officers (32 officers total). These officers conduct enforcement operations related to gangs or groups (gang/group) that continue to engage in violence after call-ins have occurred.

OPD uses data from weekly shooting reviews (of all shootings and homicides) to assess patterns and behavior of the gangs/groups. OPD Ceasefire will use the data analysis to focus on individuals within the gangs/groups who are most directly perpetrating the violence. EBSP Funding will be used to conduct investigations into individuals that continue to engage in violence. The funds will be used to support overtime costs related to Ceasefire activities. Overtime funding is critical to Ceasefire's success because each Ceasefire enforcement team focuses on different gangs/groups. Officers in these different teams may be required to follow-up on specific cases and individuals beyond the hours of their regularly assigned shifts.

### *Grow Our Own/Police Pipeline Project - \$325,000*

The Grow Our Own/Police Pipeline Project is a comprehensive City of Oakland Strategy to develop a pipeline of new OPD officers with strong Oakland connections. The strategy includes

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<sup>1</sup> Call-ins are group meetings facilitated by OPD Ceasefire staff (and usually with faith partners) with invitees from a particular gang/group. OPD uses these meetings to deliver a two-part message: 1) gun violence must stop immediately or criminal justice agencies will intervene quickly and forcefully; and 2) OPD and faith partners are there to support each gang/group invitee with intensive services and employment.

the Police Explorer Program and the Police Cadet Program (as well as other strategies employed by the OPD Background and Recruiting and Personnel Sections).

The Explorer Program<sup>2</sup> is a worksite-based program for young men and women. The program offers experiential learning in the field of law enforcement with fun-filled, hands-on activities that promote the growth and development of youth. People can apply for three different levels: Junior (11-13 year olds); Explorer (14-21 year olds); and Senior (21-24 year olds). Explorers must reside in Oakland or attend school in Oakland. Activities include sports and recreation as well as community service events and leadership training. In the last two years, six Explorers have become OPD Cadets and five Explorers have directly entered OPD police academies as Police Officer Trainees (POT).

OPD will use EBSP for operational costs of the Explorer Program. Operational costs include personnel overtime (for OPD staff that oversee the program) as well as costs related to hosting various events for the Explorers.

The Police Cadet Program is a paid internship program designed for hardworking, ambitious young men and women who want to explore careers in the field of law enforcement while completing college degrees. One of the measures of success of the cadet program is the number of cadets who move on to become Oakland Police Officers, further serving the community and applying their experience from the Cadet Program. The goals of the "Grow Our Own" Police Cadet Program include:

- Hire Cadets who are from Oakland or who have attended Oakland schools so they will have a better understanding of the community they serve.
- Assist Cadets to complete college degrees while providing them with insight into the law enforcement profession.
- Prepare Cadets for law enforcement service as a Police Officer or other position(s) within the Department.

In the last two years, OPD has hired 29 cadets; five of these cadets entered police academies as police officer trainees. OPD will use EBSP funding to hire additional cadets and strengthen and thus continue to "grow our own" police officers with Oakland connections.

### **FISCAL IMPACT**

The Oakland Police Department seeks to use its \$931,000 allocation for the Ceasefire strategy and the Grow Our Own/Police Pipeline Project. There is no match requirement for this grant. The appropriation is solely an addition to City funds and cannot be used to supplant City funding from any other fund. Table 1 below provides a cost breakdown for EBSP.

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<sup>2</sup> More information about the OPD Explorers Program is available online at:  
<http://www.oaklandpal.org/explorers>

Table 1 – East Bay Public Safety Program (EBPSP) Spending Plan

Item	Cost
Operations Ceasefire	\$606,000
Police Pipeline Program	\$325,000
<b>TOTAL</b>	<b>\$931,000</b>

The City's Central Services Overhead (CSO) rate is 15.36 percent. OPD is requesting that a contribution of up to \$132,886 be made from the General Purpose Fund, to cover the CSO cost associated with Ceasefire personnel overtime (\$606,000) and Cadet and Explorer salary (\$324,889) costs for this grant.

Funding in the amount of \$606,000 will be allocated in the California Board of Corrections Fund (2152); Ceasefire Org (108630); Ceasefire Project (1003224); Criminal Investigations Program (PS03). Funding in the amount of \$325,000 will be allocated in the California Board of Corrections Fund (2152); Training Org (103430); Police Pipeline Project (G506310); Training Program (PS09).

Fund Source	Organization	Account	Project	Program	Amount
2152	108630	TBD	1003224	PS01	\$606,000
2152	103430	TBD	1003249	PS09	\$325,000

### **PUBLIC OUTREACH / INTEREST**

The public will benefit from increased and enhanced crime prevention services and crime suppression activities enabled by these grant funds. In addition, grant funds will be used to expand the Grow Our Own/Police Pipeline Project and provide a pathway for Oakland residents to law enforcement careers within OPD. Such a program is of great interest to all "Oaklanders" as it helps OPD to better reflect the community it serves.

### **COORDINATION**

The Controller's Office, the Budget Office and the City Attorney's Office were consulted in preparation of this report.

### **SUSTAINABLE OPPORTUNITIES**

**Economic:** There are no economic activities associated with this report.

**Environmental:** There are no environmental issues associated with this report.

**Social Equity:** The services provided through this initiative will assist the community through: 1) improved police services focused on gun violence; and 2) building a pipeline of staff that reflect the Oakland community. Gun violence impacts the quality of life of all Oaklanders. Likewise, all

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Oaklanders benefit from a sworn workforce that is well prepared to serve the diverse Oakland community.

**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends That The City Council Approve A Resolution Authorizing The City Administrator, Or Designee, To Accept And Appropriate East Bay Public Safety Program Funds In The Amount Of Six Hundred Six Thousand Dollars (\$606,000) For Operation Ceasefire And Three Hundred Twenty-Five Thousand Dollars (\$325,000) For The Grow Our Own/Police Pipeline Project For A Total Appropriation Of Nine Hundred Thirty-One Thousand Dollars (\$931,000) And To Authorize The Use Of The General Purpose Fund To Subsidize The Central Services Overhead Charges Of Up To One Hundred Thirty-Two Thousand Eight Hundred Eighty-Six Dollars (\$132,886).

For questions regarding this report, please contact Donneshia Nell Taylor, OPD, Fiscal Services Manager at (510)238-3288.

Respectfully submitted,



David E. Downing  
Assistant Chief of Police  
Oakland Police Department

Prepared by:  
Donneshia Nell Taylor, Fiscal Manager  
OPD, OCOP, Fiscal Services Division

Bruce Stoffmacher, Legislation Manager,  
OPD, OCOP, Research and Planning

2016 DEC 29 AM 10:30 RESOLUTION No. \_\_\_\_\_ C.M.S.

Introduced by Councilmember \_\_\_\_\_

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE, TO ACCEPT AND APPROPRIATE EAST BAY PUBLIC SAFETY PROGRAM (EBPSP) FUNDS IN THE AMOUNT OF SIX HUNDRED SIX THOUSAND DOLLARS (\$606,000) FOR OPERATION CEASEFIRE AND THREE HUNDRED TWENTY-FIVE THOUSAND DOLLARS (\$325,000) FOR THE GROW OUR OWN/POLICE PIPELINE PROJECT FOR A TOTAL AMOUNT OF NINE HUNDRED THIRTY-ONE THOUSAND DOLLARS (\$931,000) AND TO AUTHORIZE THE USE OF THE GENERAL PURPOSE FUND TO SUBSIDIZE THE CENTRAL SERVICES OVERHEAD CHARGES OF UP TO ONE HUNDRED THIRTY-TWO THOUSAND EIGHT HUNDRED EIGHTY-SIX DOLLARS (\$132,886)

**WHEREAS**, the California State Legislature authorized funding to the Board of State and Community Corrections for the one-time Regional Crime Task Force Grants, which includes the EBPSP; and

**WHEREAS**, the City of Oakland and City of Richmond were the two jurisdictions selected for funding under the EBPSP; and

**WHEREAS**, the Oakland Police Department (OPD) was allocated six hundred six thousand dollars (\$606,000) for Operation Ceasefire and three hundred twenty-five thousand dollars (\$325,000) for the Grow Our Own/Police Pipeline Project for a total amount of nine hundred thirty-one thousand dollars (\$931,000); and

**WHEREAS**, funding will be used for Ceasefire investigations and to enroll and hire Explorers and Cadets who reside in Oakland or attend school in Oakland; and

**WHEREAS**, the appropriation is solely an addition to City funds and cannot be used to supplant City funding from any other fund; and

**WHEREAS**, funding in the amount of \$606,000 will be appropriated in the California Board of Corrections Fund (2152); Ceasefire Org (108630); Ceasefire Project (G506210); Criminal Investigations Program (PS03) and funding in the amount of \$325,000 will be appropriated in the California Board of Corrections Fund (2152); Training Org (103430); Police Pipeline Project (G506310); Training Program (PS09); and

**WHEREAS**, to maximize the use of grant funds, OPD is requesting the General Purpose Fund subsidize the central services overhead charges of up to one hundred thirty-two thousand eight hundred eighty-six dollars (\$132,886); now, therefore be it

**RESOLVED:** That the City Council authorizes the City Administrator, or designee, to accept and appropriate the East Bay Public Safety Program funds in the amount of six hundred six thousand dollars (\$606,000) for Operation Ceasefire and three hundred twenty-five thousand

dollars (\$325,000) for the Grow Our Own/Police Pipeline Project for a total amount of nine hundred thirty-one thousand dollars (\$931,000); and be it

**FUTHER RESOLVED:** That the General Purpose Fund will subsidize the Central Services Overhead charges of up to one hundred thirty-two thousand eight hundred eighty-six dollars (\$132,886); and be it

**FURTHER RESOLVED:** That revenues in the amount of \$606,000 will be allocated in the California Board of Corrections Fund (2152); Ceasefire Org (108630); Ceasefire Project (1003224); Criminal Investigations Program (PS03) and revenue in the amount of \$325,000 will be allocated in the California Board of Corrections Fund (2152); Training Org (103430); Police Pipeline Project (1003249); Training Program (PS09); and be it

**FURTHER RESOLVED:** That the City Administrator, or designee, is authorized to conduct all negotiations, applications, agreements, and related actions which may be necessary for the completion of the aforementioned grant.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID and PRESIDENT GIBSON MCELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST: \_\_\_\_\_

LaTonda Simmons  
City Clerk and Clerk of the Council  
of the City of Oakland, California