

**CITY OF OAKLAND**  
**Agenda Report**

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OFFICE OF THE CITY CLERK  
OAKLAND  
2003 NOV 25 AM 9:12

TO: Office of the City Manager  
ATTN: Deborah Edgerly  
FROM: Department of Human Services  
DATE: December 9, 2003

**Re: A RESOLUTION AUTHORIZING THE REPROGRAMMING OF \$64,286 OF AVAILABLE BALANCES FROM FISCAL YEAR 2002/03 EMERGENCY HOUSING, COMMUNITY PROMOTIONS PROGRAM FOR SERVICE ORGANIZATIONS, AND WINTER RELIEF PROGRAM FUNDS TO 1) THE ALAMEDA COUNTY-WIDE CONTINUUM OF CARE COUNCIL (\$18,000); 2) THE CITY OF OAKLAND CONTINUUM OF CARE (\$27,286); AND 3) OPERATION DIGNITY (\$19,000) FOR THE 2003/04 OAKLAND ARMY BASE TEMPORARY WINTER SHELTER**

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**SUMMARY**

Staff requests that the City Council approve a resolution authorizing the City Manager to reprogram fund balances in the amount of \$64,286 from the 2002/2003 Emergency Housing and Winter Relief programs and the Community Promotions Program for Service Organizations Agreements to fund the City's commitment to the Alameda County-wide Continuum of Care Council, to continue the implementation of the City of Oakland's Continuum of Care Plan, and to extend the operation of the City's 2003/2004 Oakland Army Base Temporary Winter Shelter.

**FISCAL IMPACT**

Funds recommended for reprogramming will have no fiscal impact on the General Purpose Fund during the 2003/2004 fiscal year. The three program balances will fund Alameda County-wide Continuum of Care Council (ACCOCC) planning and activity, further implement Oakland's Continuum of Care Plan (COCP), and extend the operation of the City's Oakland Army Base Temporary Winter Shelter (OABTWS) starting November 1, 2003 through no later than April 30, 2004 or when funds are depleted.

**BACKGROUND**

As authorized by Oakland City Council Resolution No. 77313 C.M.S. passed on July 23, 2002 the City entered into Agreements with fourteen (14) agencies to administer homeless shelter and services under the 2002/03 Emergency Shelter Grant (ESG), Emergency

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Housing Program (EHP), Winter Relief Program (WRP) funded under the Community Development Block Grant (CDBG), and the Community Promotions Program for Service Organizations (CPPSO).

At the close out of the 2002/03 program year for the programs referenced above, there are program fund balances available for reprogramming in the following amounts:

| <b>PROGRAM</b> | <b>FUND PROJECT</b> | <b>AVAILABLE BALANCE</b> |
|----------------|---------------------|--------------------------|
| EHP            | 1010.G168410        | \$1,872                  |
| CPPSO          | 1010.G168910        | \$43,414                 |
| WRP (CDBG)     | 2108.G168610        | \$19,087                 |

Funds are needed to support [1] the Alameda County-wide Continuum of Care Council (ACCOCC), [2] the further implementation of the City's Continuum of Care Plan (COCP), and [3] the Oakland Army Base Temporary Winter Shelter (OABTWS).

**KEY ISSUES AND IMPACTS**

This past year, the ACCOCC raised funds and coordinated volunteers for the county-wide Homeless Count and Survey, promoted standards of care work, wrote and updated significant portions of the Continuum of Care Narrative used to support the successful \$19.6 million McKinney-Vento SuperNOFA application, and provided training for homeless service providers within the City of Oakland and Alameda County. The ACCOCC plays a key role in training Oakland-based service providers, and also in obtaining funds to support the City's Supportive Housing Programs which include the Transitional Housing Program/Families In Transition (THP/FIT), the Matilda Cleveland Transitional Housing Program (MCTHP) and the Homeless Families Support Network (HFSN).

Staff recommends reprogramming of funds (\$18,000) to further support this important work of the ACCOCC. Funds will be used to create and maintain a base of volunteers, staff the standards of service process, and contribute to essential data collection activities.

The Oakland COCP functions as a policy framework to guide City decisions affecting homeless and near-homeless people. The challenge for Oakland is to meet the true scale of homeless need by adding programs that work at building relationships among agencies in order to create coordinated, comprehensive systems and strategies for ending homelessness. Continued funding allows for the further implementation of the work of the COCP.

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Recommended reprogramming of funds (\$27,286) for the Oakland COCP will be used to maintain and further develop the City's current *Five-Year Strategy to prevent, reduce and end homelessness*. These funds will be used to further implement these objectives which constitute the work of the COCP and the network of homeless non-profits that deliver the services. The Oakland COCP has many components, culminating in a plan for action on homelessness. However, we live in a constantly changing community and world. Since the inception of the Oakland COCP, the shortage of affordable housing for those with little or no income has worsened, jobs and benefits have become increasingly difficult for homeless people to qualify for, and funding for needed services has become even more tenuous. As the housing market tightens and welfare reform forces more people into dire economic circumstances, it has become necessary for the City to further examine how better services and housing can be provided to meet the needs of some of its most vulnerable citizens. The COCP provides the framework for this effort.

The Oakland Army Base Temporary Winter Shelter (OABTWS) is jointly sponsored by the City of Oakland, in cooperation with the City of Berkeley and the County of Alameda during the rainy, cold winter season. This temporary shelter, located at the Oakland Army Base Building 740, provides 100 beds of shelter nightly, case management, food, games and television for homeless men and women unable to access the existing inventory of shelter beds in the city of Oakland. The City has approximately 375 shelter beds and 66 additional beds during the winter months. The cold weather and rain of the winter months causes extreme hardship for those homeless persons who are not able to find shelter, and existing shelters must turn homeless persons away every day during the winter months. The recommended additional funding of \$19,000 will support an additional 100 beds for 5 months to allow the most fragile of the homeless population to come in off the streets. The shelter will open in November and operate until the funds have been fully expended or by April 30, 2004, whichever occurs first. It will also allow the working poor and those in transition from institutions to have a temporary base from which to pursue self sufficiency while providing a safe and dry place to sleep at night.

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## SUSTAINABLE OPPORTUNITIES

### Economic:

Programs and services for the homeless and low-income persons, including the working homeless, provide a stable environment that permits them to more readily access employment opportunities.

### Environmental:

Programs and services for the homeless facilitate cleanup of homeless encampments and the accompanying environmental degradation caused by the proliferation of litter, debris, human wastes and other negative environmental impacts caused by those living on the streets or in other places not intended for habitation, by providing to homeless people an alternative place to sleep.

### Social Equity:

The expenditure of City funds upon and/or to benefit the neediest in the community provides for the most basic of human needs and assists the homeless to become reintegrated into society.

## DISABILITY AND SENIOR CITIZEN ACCESS

Programs providing services to the homeless population are available and accessible to seniors and persons with disabilities. Some of these programs are for the general homeless or near homeless population. Seniors are welcome at the OABTWS and are benefited by the ACCOCC and the Oakland COCP.

## RECOMMENDATIONS AND RATIONALE

That the City Council authorizes the reprogramming of program balances from 1010.78111.54912.G168910 (2002/2003 Community Promotions Program for Service Organizations) in the amount of \$18,000 to fund the Alameda County-wide Continuum of Care Council for the 2003/2004 fiscal year.

That the City Council authorizes the reprogramming of program balances from 1010.78111.54912.G168910 (2002/2003 Community Promotions Program for Service Organizations) in the amount of \$25,414 and program balances from 1010.78111.54912.G168410 (2002/2003 Emergency Housing Program) in the amount of \$1,872 to fund the Oakland Continuum of Care Plan.

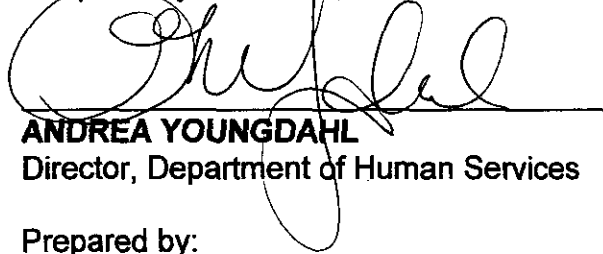
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That the City Council authorizes the reprogramming of \$19,000 from the 2002/2003 Winter Relief Program (2108.78111.54912.G168610) balance to support the City's 2003/2004 Oakland Army Base Temporary Winter Shelter.

**ACTION REQUESTED OF THE CITY COUNCIL**

That City Council approves a resolution authorizing the reprogramming of \$67,286 of available balances from fiscal year 2002/03 Emergency Housing, Community Promotions Program for Service Organizations, and Winter Relief Program funds to 1) Alameda County-wide Continuum of Care Council (\$18,000); 2) The City of Oakland Continuum of Care (\$27,286); and 3) Operation Dignity (\$19,000) for the 2003/04 Oakland Army Base Temporary Winter Shelter.

Respectfully submitted,



**ANDREA YOUNGDAHL**  
Director, Department of Human Services

Prepared by:  
Gregory Garrett  
Housing Development Coordinator

Reviewed by:  
Rae Mary, Manager  
Community Housing Services Division

**APPROVED FOR FORWARDING TO  
THE LIFE ENRICHMENT COMMITTEE:**

  
**OFFICE OF THE CITY MANAGER**

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# OAKLAND CITY COUNCIL

*A. Noecker*

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

RESOLUTION NO. \_\_\_\_\_ C. M. S.

INTRODUCED BY COUNCIL MEMBER \_\_\_\_\_

A RESOLUTION AUTHORIZING THE REPROGRAMMING OF \$64,286 OF AVAILABLE BALANCES FROM FISCAL YEAR 2002/03 EMERGENCY HOUSING, COMMUNITY PROMOTIONS PROGRAM FOR SERVICE ORGANIZATIONS, AND WINTER RELIEF PROGRAM FUNDS TO 1) THE ALAMEDA COUNTY-WIDE CONTINUUM OF CARE COUNCIL (\$18,000); 2) THE CITY OF OAKLAND CONTINUUM OF CARE (\$27,286) AND 3) OPERATION DIGNITY (\$19,000) FOR THE 2003/04 OAKLAND ARMY BASE TEMPORARY WINTER SHELTER

**WHEREAS**, the City of Oakland received and allocated funds awarded to the City by the U. S. Department of Housing and Urban Development (HUD) under its 2003 Community Development Block Grant (CDBG) program to administer the City's Winter Relief Program (WRP); and

**WHEREAS**, the City of Oakland allocated General Purpose Funds to support the annual allocations for the 2002/2003 Emergency Housing Program (EHP) and Community Promotions Program for Service Organizations (CPPSO); and

**WHEREAS**, funding was allocated as authorized per Oakland City Council Resolution No. 77313 C.M.S., passed on July 23, 2002 for the City's 2002/03 Winter Relief Program (WRP) funded under the CDBG program, EHP, and CPPSO programs; and

**WHEREAS**, the 2002/03 WRP, EHP and CPPSO program year has been closed out with the following balances available for reprogramming: \$19,087 - WRP (Fund: 2108.G168610), \$1,872 - EHP (Fund: 1010.G168410), and \$43,414 - CPPSO (Fund: 1010.G168910); and

**WHEREAS**, the City of Oakland annually supports the work of the Alameda County-wide Continuum of Care Council (ACCOCC) by contributing funds to pay for staffing, fundraising, research and the submission of Oakland's application for its Supportive Housing Programs; and

**WHEREAS**, the City of Oakland's Continuum of Care Plan (COCP) is in need of funds (\$27,286) to continue the implementation of the City's COCP and to support continuous data collection, research, infrastructure building, and human resource development to benefit the homeless and low-income citizens of Oakland; and

**WHEREAS**, the City of Oakland's 2003/04 Oakland Army Base Temporary Winter Shelter (OABTWS) project is in need of \$19,000 to extend the operation of the shelter; said funds will enable services and shelter to be provided from November 1, 2003 and ending not later than April 30, 2004; and

**WHEREAS**, the City desires to amend an Agreement with Operation Dignity for the operation of the 2003/04 OABTWS to add the additional \$19,000 recommended through this resolution to extend the operation of the shelter; and

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**WHEREAS**, the City desires to enter into a Memorandum of Understanding with the Alameda County Housing & Community Development for an amount up to \$18,000 to further the development of its capacity and to provide support and leadership to service agencies based in Oakland and county-wide; and

**WHEREAS**, the City desires to further develop and support the work of its Continuum of Care Plan that will include, but not to be limited to \$27,286 for the implementation of continuous data collection, research, infrastructure building, and human resource development to benefit the homeless and low-income citizens of Oakland, now, therefore, be it

**RESOLVED:** That the following 2002/03 balances shall be released and made available for reprogramming under the same funding sources for the activities referenced below:

| <b>Reprogram Activity</b> | <b>Program/Fund Source</b> | <b>Fund</b> | <b>Account</b> | <b>Organization</b> | <b>Project</b> | <b>Amount</b>   |
|---------------------------|----------------------------|-------------|----------------|---------------------|----------------|-----------------|
| ACCOCC                    | CPPSO                      | 1010        | 54912          | 78111               | G168910        | \$18,000        |
| Oakland COCP              | CPPSO                      | 1010        | 54912          | 78111               | G168910        | \$25,414        |
| Oakland COCP              | EHP                        | 1010        | 54912          | 78111               | G168410        | \$1,872         |
| OABTWS                    | WRP(CDBG)                  | 2108        | 54912          | 78111               | G168610        | \$19,000        |
| <b>Total</b>              |                            |             |                |                     |                | <b>\$64,286</b> |

**FURTHER RESOLVED:** That the City Council hereby appoints the City Manager or her designee as agent of the City to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests, and related actions that may be necessary in accordance with this Resolution and its basic purpose; and, be it

**FURTHER RESOLVED:** That said Agreements shall be reviewed as to form and legality by the Office of the City Attorney and copies will be filed in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 2003

**PASSED BY THE FOLLOWING VOTE:**

AYES- BROOKS, BRUNNER, CHANG, NADEL, QUAN, REID, WAN and  
PRESIDENT DE LA FUENTE

NOES-

ABSENT-

ABSTENTION-

ATTEST: \_\_\_\_\_  
CEDA FLOYD  
City Clerk and Clerk of the Council  
of the City of Oakland, California

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