



AGENDA REPORT

TO: Edward D. Reiskin
City Administrator

FROM: Ryan Russo
Director, OakDOT

SUBJECT: Contract Award for Highway Safety Improvement Program (HSIP) Cycle 8, Fruitvale Avenue Improvements

DATE: December 21, 2020

City Administrator Approval 

Date: Jan 21, 2021

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Awarding A Construction Contract To Gruendl Inc. dba Ray's Electric, For Highway Safety Improvement Program (HSIP) Cycle 8, Fruitvale Avenue Improvement Project, Project No. 1004014, The Lowest, Responsible, Responsive Bidder In Accordance With Project Plans, Specifications, State Requirements, And With Contractor's Bid In The Amount Of Five Hundred Seventeen Thousand Four Hundred Forty Dollars (\$517,440).

EXECUTIVE SUMMARY

Approval of this resolution will award a construction contract of \$517,440 to Gruendl Inc., dba Ray's Electric, the lowest, responsible, responsive bidder, for Highway Safety Improvement Program (HSIP) Cycle 8, Fruitvale Ave Improvement Project, Project No. 1004014 to implement pedestrian, bicycle and traffic safety improvements on Fruitvale Avenue between E 12th Street and E 22nd Street. Safety measures include rectangular rapid flashing beacons, signal mast arms, crosswalk enhancements including advanced stop lines, and implementation of a road diet to include a Class II bicycle lane.

BACKGROUND / LEGISLATIVE HISTORY

In August 2016, the City submitted a grant proposal to Caltrans on Fruitvale Avenue Improvements based on collision history extending back five years. The project area is within Oakland's High Injury network and has a deficit of controlled intersections, with high pedestrian volumes and transit. In November 2016, Caltrans awarded a grant to the City in a competitive process base on an evaluation of the overall effectiveness of proposed measures that can reduce the number and severity of collisions for pedestrians, bicyclists and vehicles.

In June 2017, the City Council passed Resolution No. 86818 C.M.S., accepting and appropriating funds as shown in **Attachment A**, which authorized the City Administrator to accept and appropriate the HSIP Cycle 8 grant for the Fruitvale Avenue Improvement Project.

A summary of project features includes the following on Fruitvale Avenue:

- Installation of a new signal mast arm poles and pedestrian countdown heads at Foothill Boulevard.
- Installation of a variety of crossing improvements including: three (3) rectangular rapid flashing beacons, high visibility striping and advanced limit lines.
- Installation of a road diet and Class II bike lanes between E 12th Street and E 22nd Street.

The project is located in Council District 5. For a map and additional detail on project features please refer to **Attachment B**.

Based on the grant schedule the City was required to complete design, and to obtain authorization for construction by December 31, 2019. Currently staff are seeking Council approval on a Resolution to award this contract to the lowest responsive and responsible bidder, Gruendl Inc., dba Ray's Electric.

ANALYSIS AND POLICY ALTERNATIVES

On August 14, 2020, the City placed an advertisement in East Bay Times, Oakland Post, El Mundo, World Journal, The Korean Times, and Daily Pacific Builder/McGraw-Hill inviting construction bids. On September 10, 2020, the Office of City Clerk received four bids in the amounts of \$517,440, \$535,579, \$620,000 and \$648,575 from Gruendl Inc., dba Ray's Electric, Columbia Electric, Bay Area Lightworks, and Tennyson Electric respectively as shown in **Attachment C**.

The Contract Compliance Division determined that Gruendl Inc., dba Ray's Electric bid is Equal Benefits Ordinance (EBO) compliant, meets the Federal Disadvantaged Business Enterprise (DBE) 12.7% goal, and is therefore the lowest, responsible, responsive bidder. Ray's Electric's bid of \$517,440.00 is forty-one percent (41%) below the Engineer's Estimate of \$881,800. The Contract Compliance Memorandum is shown in **Attachment D**. Staff determined that Gruendl Inc., dba Ray's Electric's bid is reasonable with available sufficient funds. Hence Gruendl Inc., dba Ray's Electric. is recommended to be awarded the contract.

FISCAL IMPACT

Approval of these Resolutions will authorize the City Administrator to execute a construction contract with Gruendl Inc., dba Ray's Electric.as follows:

AMOUNT OF RECOMMENDATION/COST OF PROJECT:

Construction Contract: \$517,440

SOURCES OF FUNDING:

The project is funded by the HSIP Cycle 8 grant and Measure KK. Caltrans authorized the use of HSIP Cycle 8 grant for construction contract of the Fruitvale Avenue Improvement Project. A local match is required as a condition of the grant.

- Federal HSIP Grant \$388,080, State of California, Department of Transportation; Project 1004014, Organization 92270, Expense 57411, Task 8.0, Award 23345, Fund 2116, Program NB33.
- Local Match \$129,360, Measure KK, 2nd Tranche, Project 1003348, Organization 92246, Expense 57411, Task 8.0, Award 23686, Fund 5332, Program NB33

PUBLIC OUTREACH / INTEREST

The project was presented to Bicyclist and Pedestrian Advisory Commission (BPAC) during the grant application phase and received a letter of support thereafter. City staff also reached out to AC Transit and obtained their support for the project.

COORDINATION

The Office of the City Attorney and the Controller's Bureau have reviewed this report and resolution. Staff coordinated with the following City Departments and stakeholders as listed below:

- State of California, Department of Transportation (Caltrans)
- OPW Project Delivery Division
- OPW Infrastructure Maintenance Division
- Bicyclist and Pedestrian Advisory Commission (BPAC)
- AC Transit

SUSTAINABLE OPPORTUNITIES

Economic: This project will improve transportation conditions and make Fruitvale Avenue safer, more accessible, and more attractive. In addition, the construction contract will create job opportunities for Oakland residents through the City's contracting requirements.

Environmental: The project will provide a safer route for pedestrians, and thereby providing a more attractive alternative mode of transportation to single occupancy vehicles and helping to reduce Oakland's carbon footprint. Furthermore, during construction the project will implement the Best Management Practices for the protection of storm water runoff to prevent pollutants from entering the storm drain system.

Race and Equity: The project will result in greater mobility, accessibility and safety for pedestrians, bicycles, transit, and vehicular traffic. It will benefit many schools in the project area and access to the Fruitvale BART Station. Persons with disabilities will be particularly benefited by the curb ramps installed, and audible signals built into the traffic signal and beacons. The project is in an area of the City with equity index scores that range from 0.59 to 0.74. Typically, equity index score of 0.50 or higher are considered to be disadvantaged communities. The equity index is based on a number of socio-economic factors including income, education, housing and ethnicity. Overall equity index scores range between 0 and 1.

CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

The project is exempt from the California Environmental Quality Act (CEQA) pursuant to Public Resources Code (PRC) Section 21080.25. Due to recent additions intended to expand and enact CEQA exemptions to streamline the time and cost of delivering transportation projects in California through Senate Bill (SB) 288, this project is identified as exempt under PRC Section 21080.25. (b)(1) (Pedestrian and bicycle facilities, including new facilities).

In addition, the project is also exempt from CEQA pursuant to Public Resources Code Section 21080.20.5 (restriping of streets for bicycle lanes), and on a separate and independent basis, the project is also exempt from CEQA pursuant to CEQA Guidelines Sections 15183 (Projects Consistent with a Community Plan, General Plan or Zoning), 15301(c) (Existing Facilities, Highways and Streets), 15304(h) (minor alterations to land), and/or 15061(b)(3) (No Significant Effect on the Environment).

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Awarding A Construction Contract To Gruendl Inc. dba Ray's Electric, For Highway Safety Improvement Program (HSIP) Cycle 8, Fruitvale Avenue Improvement Project, Project No. 1004014, The Lowest, Responsible, Responsive Bidder In Accordance With Project Plans, Specifications, State Requirements, And With Contractor's Bid In The Amount Of Five Hundred Seventeen Thousand Four Hundred Forty Dollars (\$517,440).

For questions regarding this report, please contact Ade Oluwasogo, Supervising Transportation Engineer, at 510-238-6103.

Respectfully submitted,



for
Ryan Russo
Director, Department of Transportation

Reviewed by:
Wladimir Wlassowsky, P.E.,
Assistant Director
Department of Transportation

Reviewed by:
Mohamed Alaoui, P.E., T.E.
Manager
Department of Transportation

Reviewed by:
Beaver Boonsook, P.E.
Acting Supervising Transportation Engineer
Department of Transportation

Prepared by:
Teresa Peterson, P.E.
Assistant Engineer
Department of Transportation

Attachments (5):

- A: Resolution to Accept and Appropriate HSIP Grant
- B: Location Map
- C: List of Bidders
- D: Contract Compliance Report
- E: Contractor Performance Evaluation