

CITY OF OAKLAND

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OAKLAND

2017 MAR 30 PM 5:45

# AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** Anne E. Kirkpatrick  
Chief of Police

**SUBJECT:** Purchase of Additional Body Worn  
Cameras

**DATE:** March 1, 2017

City Administrator Approval

Date:

3/29/17

## RECOMMENDATION

**Staff Recommends That The City Council Approve A Resolution: 1) Authorizing The City Administrator, Or Designee, To Purchase: 1) 25 Body-Worn Cameras (BWC) For Twenty Five Thousand Dollars (\$25,000) From Adamson Police Products; And 2) Waiving The City's Advertising / Bidding And Request For Proposal Requirements For The Proposed Purchases.**

## EXECUTIVE SUMMARY

The Oakland Police Department (OPD) is recommending approval of a resolution authorizing the purchase of 25 VIEVU brand body worn camera's (BWCs) for \$25,000 from Adamson Police Products. OPD needs more BWCs for new officers who will graduate from the 176<sup>th</sup> Police Academy in May 2017. OPD's Police Information Technology Unit's (PITU) supply of unassigned BWCs continues to decline with each academy class graduation. PITU only had 12 extra BWCs available as of February 2017, with 53 units being serviced by VIEVU (the current BWC vendor for OPD). OPD and the City's Information Technology Department (ITD) successfully published a comprehensive Request for Proposal (RFP) for OPD BWC system replacement on July 29, 2016, and received four competitive proposals from the leading BWC technology vendors on September 30, 2016. OPD and ITD expect to award a new BWC contract later this year.

OPD currently uses a BWC solution provided by VIEVU, and only VIEVU brand BWCs integrate with the current OPD system due to the technology's proprietary design. Adamson Police Products is the west-coast distributor of VIEVU BWCs, and previously provided the BWC equipment to OPD. Therefore, OPD recommends that the City Council approve the resolution and purchase of 25 additional VIEVU BWCs in this interim period before OPD and ITD can complete the RFP evaluation and decision making process for a new BWC system.

Item: \_\_\_\_\_  
Public Safety Committee  
April 11, 2017

## **BACKGROUND / LEGISLATIVE HISTORY**

BWCs are used nationwide to increase public trust, transparency, and accountability for law enforcement. OPD has reduced citizen complaints by 50 percent and uses of force by 74 percent since implementing a BWC program in 2010. The City of Oakland has garnered international attention as a model program. BWC video is used as evidence in internal and criminal investigations. OPD continues to work with Stanford University in leading the country by using BWC video as a training tool, leading to groundbreaking research in human behavior.

OPD implemented a BWC (also referred to within OPD as Personal Digital Recording Devices (PDRD)) program with 350 VIEVU BWCs in 2010; the City Council approved Resolution No. 82990 C.M.S. which authorized this purchase. Since implementation, OPD has experienced significant reductions in citizen complaints and uses of force while promoting transparency and building public trust. OPD wants to ensure every sworn member is equipped with a BWC. Subsequently, OPD was able to purchase additional cameras in smaller amounts without returning to Council because these purchases did not surpass the City Administrator's spending authority.

On April 14, 2016, the City Council approved Resolution No. 86130 C.M.S., which authorized the purchase of 25 VIEVU brand BWCs for \$22,500 as well as \$10,000 in related equipment from Adamson Police Products (the licensed seller of VIEVU products), and \$100,000 in technical support from VIEVU.

The Resolution and accompanying report dated March 4, 2016, explained staff's recommendation to waive the City's advertising / bidding and request for proposal requirements for the proposed purchases. The reason stated was that Adamson Police Products is the exclusive west coast distributor of VIEVU BWCs. It further detailed how OPD and the Information Technology Department (ITD) would "begin the competitive bidding process and will be issuing an RFP/Q by July 1, 2016 to replace and modernize the entire fleet of BWCs and related software and equipment. This process should be concluded with a resulting BWC vendor in place no later than January 1, 2017."

## **ANALYSIS AND POLICY ALTERNATIVES**

OPD used the 25 BWCs for new police officers after the Council approval of Resolution No. 82990 C.M.S. OPD has also needed to use BWCs formerly assigned to other personnel so as to provide BWCs to new officers. In these cases, BWCs were taken from personnel not currently assigned to patrol-specific assignments,

OPD currently has approximately 652 cameras and 762 filled sworn positions, as of January 30, 2017. There are approximately 12 BWCs currently available for new police officer trainees (POT) and approximately 53 units being repaired by VIEVU; one officer was hired through the San Francisco Police Department (SFPD) basic training academy and 19 officers are expected to be hired in May 2017 through OPD's current 176<sup>th</sup> basic training academy. Each week, PITU sends five to 10 units to the vendor for service. The nature of police work leads to regular unit damage or even loss. VIEVU's turn-around time is approximately four to six weeks. OPD needs a sufficient supply of available units to maintain a usable supply for all field-assigned officers.

OPD is committed to reviewing the proposals for an entirely new BWC fleet and storage system as soon as OPD and ITD capacity stabilizes in the coming months (Table 1 below outlines the current timeline for reviewing the RFP bids and awarding a new contract). However, OPD now faces an immediate need for more BWCs for newly hired officers. Additionally, the current fleet of VIEVU BWCs is working properly and there is no immediate need to stop using this BWC system to achieve OPD transparency and accountability needs. An additional 25 BWCs will allow OPD to provide for new officers in this interim period before all new BWC bid proposals can be reviewed, leading to a new BWC contract. Even though additional academies will be graduating before December 2017, it is expected that attrition will actually outpace new hires until 2018.

*Table 1: Estimated Timeline for the Competitive Bidding Process to Enter Into a New BWC Purchase Contract*

<b>BWC RFP Process Components</b>	<b>Estimated Date of Completion</b>
Make final selection of Computer Assisted Dispatch (CAD) vendor in ongoing CAD replacement project <sup>1</sup>	April 2016
Internal analysis of BWC Program – state of current technology aspects	May 2016
Design the BWC Replacement RFP/Q Scope of Work	June 2016
Distribute the BWC Replacement RFP/Q	July 29, 2016
Due Date for Vendors to Submit RFP/Q bids	September 30, 2016
City evaluate bid proposals	May 2017
Interviews of vendor bidders	June 2017
Make vendor choice and begin contract negotiations	July 2017
Contract documentation distribution	September 2017
Begin new BWC platform implementation	October-December 2017

Oakland Municipal Code section 2.04.051.B allows the City Council to waive the RFP/Q requirements upon a finding by the City Council that it is in the best interest of the City to do so. OPD recommends that the City Council waive the City's RFP/Q process for this purchase of BWCs. OPD is aware that many competitors have entered the BWC market in the last five years and that the technology has related storage solutions have evolved. ITD and OPD have begun the RFP for a new generation of BWCs and storage solution; however, the current platform suits the needs of OPD for the current interim period. Additionally, purchasing BWCs from a different vendor in this interim period would require the OPD to switch its entire inventory of BWCs. The OPD BWC fleet only needs to be expanded to accommodate the 20 new sworn personnel (from the SFPD and OPD 176<sup>th</sup> academies) as well as to have five additional spare BWCs, by purchasing additional equipment from Adamson Industries.

<sup>1</sup> OPD's new CAD system will feature BWC as well as IPAS2 system integration. Therefore, OPD needs to ensure that a future BWC replacement technology is well suited to integrate with the new CAD system.

**FISCAL IMPACT**

No additional funds are requested. Funding for these purchases will come from the General Purpose Fund (1010), Police Information Technology Org (106410), Supplies Technical and Scientific Account (52913), Project to be determined, Agency-wide Administration (PS01).

<b>Fund Source</b>	<b>Organization</b>	<b>Account</b>	<b>Project</b>	<b>Program</b>	<b>Amount</b>
1010	106410	52913	TBD	PS01	\$25,000

**PUBLIC OUTREACH / INTEREST**

No additional public outreach was required beyond the initial RFP distribution process.

**COORDINATION**

OPD staff consulted with ITD in the preparation of this report. The Office of the City Attorney reviewed the accompanying resolution.

**SUSTAINABLE OPPORTUNITIES**

***Economic:*** There are no economic opportunities identified in this report.

***Environmental:*** No environmental opportunities have been identified.

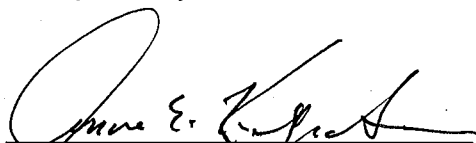
***Social Equity:*** All residents and visitors benefit from the use of BWCs which helps OPD and its sworn personnel to uphold high standards of accountability and transparency in policing.

**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends that the City Council Approve a Resolution: 1) Authorizing The City Administrator, Or Designee, To Purchase: (A) 25 Body-Worn Cameras (BWC) For Twenty Five Thousand Dollars (\$25,000) From Adamson Police Products; And 2) Waiving The City's Advertising / Bidding And Request For Proposal Requirements For The Proposed Purchase.

For information regarding this report, please contact Irabe Taylor, Acting Sergeant of Police, Police Information Technology Unit, at 510-238-2039.

Respectfully submitted,



Anne E. Kirkpatrick  
Chief of Police, Police Department

Reviewed by:  
Paul Figueroa, Captain  
OPD, Police Information Technology Unit

Ahsan Baig, Deputy Chief Information Officer  
Information Technology Department

Prepared by:  
Bruce Stoffmacher, Legislation Manager  
OPD, Office of the Chief – Research and Planning

*Annals Sotol*

City Attorney

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

2017 MAR 30 PM 5:45

# OAKLAND CITY COUNCIL

RESOLUTION No. \_\_\_\_\_ C.M.S.

Introduced by Councilmember \_\_\_\_\_

**RESOLUTION: (1) AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE, TO PURCHASE TWENTY FIVE (25) BODY-WORN CAMERAS FOR TWENTY FIVE THOUSAND DOLLARS (\$25,000) FROM ADAMSON POLICE PRODUCTS; AND (2) WAIVING THE CITY'S COMPETITIVE PROCESS AND ADVERTISING/BIDDING REQUIREMENTS FOR THE PROPOSED PURCHASE**

**WHEREAS**, the City Council and residents of Oakland expect the Oakland Police Department (OPD) to maintain its ability to protect and preserve evidence associated with the commission of crimes; and

**WHEREAS**, the use of Body Warn Cameras (BWCs) (also known as Personal Digital Recording Devices (PDRD)) allows OPD officers to document interactions with the public as officers conduct all manner of policing operations; and

**WHEREAS**, BWCs create evidence that is useful in examining police conduct and policing protocols; and

**WHEREAS**, OPD has been a national leader in the evolution of BWC-use among police agencies; and

**WHEREAS**, OPD has approximately 750 BWCs and 762 filled sworn positions (794 authorized positions) as of January 30, 2017; and

**WHEREAS**, OPD will have approximately 20 additional Police Officer Trainees (POTs) starting with the department in May 2017 with the graduation of the 176th POT Academy; and

**WHEREAS**, OPD leadership wants to ensure that all sworn personnel are issued PDRDs at the earliest possible date after graduating from the academy and beginning field training; and

**WHEREAS**, officer use of BWCs has reduced citizen complaints by 50% and uses of force by 74% since their inception in OPD's daily operations; and

**WHEREAS**, the OPD has used VIEVU BWCs since 2010; and

**WHEREAS**, on April 14, 2016, the City Council approved Resolution No. 86130 C.M.S., which authorized the purchase of 25 VIEVU brand BWCs for \$22,500 as well as \$10,000 in

related equipment from Adamson Police Products (the licensed seller of VIEVU products), as well as \$100,000 in technical support from VIEVU; and

**WHEREAS**, VIEVU manufactures body-worn cameras that are considered among the best in law enforcement and contain proprietary software that does not allow other body-worn camera brand to interface with its system; and

**WHEREAS**, BWCs from different vendors would not function with VIEVU proprietary technology; and

**WHEREAS**, Oakland Municipal Code (O.M.C.) section 2.04.050 requires the City Administrator to conduct advertising and bidding procedures for the purchase of products or goods, and O.M.C. section 2.04.050.1.5 permits the City Council to waive advertising and bidding requirements upon a finding and determination by the City Council that it is in the best interests of the City to do so; and

**WHEREAS**, O.M.C. section 2.04.042 subdivisions B. and C. require the City Administrator to conduct a competitive process for the purchase of computerized or information technology systems and O.M.C. section 2.04.042.D. permits the Council to waive such requirements upon a finding and determination by the City Council that it is in the best interests of the City to do so; and

**WHEREAS**, City staff recommends waiving the advertising, bidding, and competitive process for purchasing computerized/information technology systems for the proposed purchase of VIEVU BWCs because OPD already exclusively uses VIEVU BWCs and to switch to another vendor would require the OPD to switch its entire inventory of BWCs; now therefore be it

**RESOLVED:** That the City Council, hereby authorizes the City Administrator, or designee, to purchase twenty five (25) VIEVU body worn cameras (BWC) for twenty five thousand dollars (\$25,000) from Adamson Police Products; and be it

**FURTHER RESOLVED:** That pursuant to O.M.C. sections 2.04.042.D. and 2.04.050.1.5 and the for the reasons stated above and in the City Administrator's report accompanying this item, the City Council finds that it is in the best interests of the City to waive the competitive process and advertising and bidding requirements for the purchase of BWCs from Adamson Police Products and so waives such requirements; and be it

**FURTHER RESOLVED:** That the purchase from Adamson Police Products shall be paid from the General Purpose Fund (1010), Police Information Technology Org (106410), Technical and Scientific Account (52913), Agency-wide Program (PS01) and a project TBD; and be it

**FURTHER RESOLVED:** That the City Administrator or designee is authorized to complete all negotiations, certifications, assurances and documentation required to accept, modify, extend, and/or amend the proposed agreement except for any increases in the total agreement costs set forth herein, without returning to City Council; and be it

**FURTHER RESOLVED:** That the City Attorney shall approve the proposed agreement and contract terms as to form and legality; and be it

**FURTHER RESOLVED:** That the City Administrator or her designee shall place a copy of the fully executed agreement on file with the Offices of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, CAMPBELL-WASHINGTON, GALLO, GIBSON MCELHANEY, GUILLÉN, KALB, KAPLAN AND PRESIDENT REID

NOES -

ABSENT -

ABSTENTION -

ATTEST: \_\_\_\_\_  
LaTonda Simmons  
City Clerk and Clerk of the Council  
of the City of Oakland, California