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MEMORANDUM

To: Mayor Libby Schaaf
Council President Lynette Gibson McElhaney and Members of the City Council

From: Townsend Public Affairs, Inc.

Date: January 7, 2015

Subject: State and Federal Budgetary Actions Report

Townsend Public Affairs, Inc. (TPA) has prepared this report for the City of Oakland following the end of the 2015 State and Federal legislative session. This report provides a summary of our efforts to date for the advocacy objectives of the City. Attached to this report are two matrices of the specific legislation the City has taken a position, the current status of the legislation, and our efforts.

Additionally, TPA has participated in meetings with City leadership and, based on those meetings, have prepared a recommended 2016 State and Federal Legislative agenda for adoption. This recommendation includes the framework for legislative proposals for the upcoming legislative year, with both specific City-sponsored legislative proposals and legislative and funding priorities for monitoring, as well as recommended actions.

Summary of 2015 State Legislative Highlights

TPA worked with the elected City leadership and Administration to develop, advocate and secure several major City initiatives through various means including: legislation, grants, and working directly with Governor Brown's Administration. Please note the following state legislative efforts and highlights:

Affordable Housing

One of TPA's top priorities was to identify, support and push forward legislative proposals supporting and encouraging affordable or workforce housing. The Assembly submitted a package of bills to provide funding for the construction of affordable housing and, on behalf of the City of Oakland, we were actively involved in helping move these bills forward, specifically:

- Assembly Bill 35 (Chiu) Income Taxes: Credits: Low Income Housing. This bill would provide \$100 million in low income housing funding in the form of tax credits over the next five years. TPA was an active supporter of this bill on the City's behalf and provided support as part of a large coalition to get this signed into law. The Governor vetoed this bill, along with several other non-housing related tax credit measures. Efforts are already underway on next steps.
- Assembly Bill 90 (Chau) Affordable Housing Trust Fund. This bill designates the Department of Housing and Community Development as the agency responsible for

administering federal Housing Trust Funds and designates how the agency must allocate affordable housing monies. This bill was signed into law.

- Assembly Bill 744 (Chau). This bill would require a local government, upon the request of a developer who receives a density bonus, to reduce the minimum parking requirements for certain types of housing developments. TPA was an active supporter of this bill on the City's behalf and was instrumental in getting this bill out of the Senate. TPA worked with the Mayor, Council President, City Administration, and a large coalition on a specific advocacy strategy to help get this bill signed into law, which it was by the Governor.
- Assembly Bill 1335 (Atkins) Building Homes and Jobs Act was Speaker Atkin's bill to push for a permanent source for affordable housing funding. It proposed a \$75 fee on paper transactions for commercial real estate that would create \$400 million annually. Due to this proposal being a new revenue source, it needed a 2/3rds vote in both the Senate and Assembly, which it did not receive.

Medicinal Cannabis Statewide Regulations

A comprehensive, thorough approach to statewide medicinal cannabis guidelines has been a top priority for the City for several years. After years of attempts, the Legislature finally approved a package of bills to create a medicinal cannabis framework at the State level. The medical marijuana regulatory framework was approved through three bills: Senate Bill 643 (McGuire), Assembly Bill 266 (Bonta) and Assembly Bill 243 (Wood). TPA served as an instrumental member of a statewide coalition that supported the views of both local government and the industry. TPA actively drafted language and advocated with legislators and staff to ensure statewide regulations would be in the best interest of the City and its approved operators.

Greater Accountability for Law Enforcement/Black Lives Matter Movement

Another top legislative priority for the City was to help craft and support legislation addressing officer-related homicides involving unarmed men and women of color. This past session, the Legislature began exploring the best practices for use of police body-worn cameras in California and the City of Oakland was the quintessential example of a City that has effectively used this technology while balancing the needs of residents. TPA and the City were active supporters of this policy topic including:

- Assembly Bill 66 (Weber) Body Cameras. This bill proposed to establish mandatory requirements and recommended guidelines for the use of body-worn cameras by peace officers and the handling of the resulting video and audio data. Mayor Schaaf and Police Chief Whent were early supporters of this bill which reflected many of Oakland's existing policies. Our advocacy efforts included meetings with all of the offices of the Assembly Public Safety committee, amending the bill to mirror what the City does, securing the Chief as the expert committee witness and helping draft his testimony, drafting speaking points for the Chief, and other efforts. The bill successfully made it out of the Assembly Public Safety Committee and the Privacy and Consumer Protection committee, but is currently on hold in the Assembly Appropriations committee and is eligible to be considered next session.
- Assembly Bill 953 (Weber) Racial Profiling. This bill proposes to change the state's definition of "racial profiling" and requires local law enforcement agencies to collect demographic data on the people they stop. The bill was signed by the Governor and we worked with the Mayor, Council President, City Administration, and a large coalition to get this signed into law.

RDA Dissolution

When the Governor first released his January budget proposal, he indicated that he wanted to pursue a new redevelopment dissolution trailer bill; however, it was several months before actual bill language was released. Once the language was officially released, in what ultimately ended up being AB 113, TPA reviewed the language and we immediately sprang into action. The original language changed the definition of a loan that would have negated \$2.8 million from previous RDA work in West Oakland. After months of intense lobbying, when the May Revise Budget was presented, we were successful in securing changes to the dissolution proposal that specifically protect the City of Oakland.

Legislative support for the reimbursement for higher city minimum wages

With the City's recently passed increase to the local minimum wage, support was needed for local service providers that sets rate and distribution policies especially for services such as Head Start, Group Homes, Board and Care, residential facilities, child care programs, respite, and supported living programs. TPA, in conjunction with the Mayor's Office, Senator Hancock's office, Assembly Member Bonta's office, and Assembly Member Thurmond's office worked together to help push this effort forward and secure some financial relief for some of the local service providers.

Climate Action

SB 350 (de León) passed in the final hours of the Legislative Session and was signed into law by the Governor. The measure enacts the Clean Energy and Pollution Reduction Act of 2015 which establishes targets to increase retail sales of renewable electricity to 50% by 2030 and double the energy efficiency savings in electricity and natural gas uses by 2030.

Drone activity

SB 168 (Gaines) was a last minute bill that moved quickly through the legislative process that would provide immunity for first responders who damage a civilian drone directly interfering with ambulance services, firefighting-related services, and search and rescue operations. This bill was vetoed by the Governor and we are already working on next steps.

Seismic safety funding

TPA worked on a major funding opportunity to help support one of the City's priorities which is seismic safety. Working with the Mayor and a handful of Bay Area cities, we were able to secure \$3 million in the State budget for cities to utilize as part of their local seismic safety program to better prepare structures for the next earthquake.

State Budget Funding

Other funding benefits were included in the final 2015-16 Budget, namely full repayment of the pre-2004 mandate debt owed to cities and the first payment in lieu of taxes (PILT) funds made in twenty years. A total of \$765 million in pre-2004 mandate debt was included in the budget for repayment to local agencies. In addition, \$9.6 million in Public Records Act mandate reimbursement was included in the budget for local agencies statewide. TPA notified the City of the payments, approximately \$3 million dollars, in May which provided additional support to the City's soon to be adopted budget.

Transportation Funding

The Legislature has postponed discussion of Cap and Trade expenditures until January 2016 after not being able to reach an agreement on how to spend available funding. The cap and trade funding is still available, the Legislature and Administration just have not yet reached agreement how the monies should be spent on transit projects, rail, and affordable housing. We have been working with the Mayor, her office, the Big 10 Mayors, trade groups and others to identify and ~~secure the needed votes to move forward on a comprehensive transportation funding package.~~

Assembly Bill 57 (Quirk) Telecommunications: Wireless Facilities-OPPOSE

The bill, while written with noble intentions, places too high a burden on local governments to meet deadlines that can be unfeasible and strips away the autonomy of local control when it comes to approving telecommunication/cell tower applications. TPA, working with the Mayor's Office, Council Member Annie Campbell Washington, and a handful of other cities, opposed this bill. Our efforts included the coordination of a phone meeting between Council Member Campbell Washington and Assembly Member Quirk's Legislative Director, direct conversations with the Assembly Member on our position, drafting an opposition letter from the Mayor and Council Member to the Governor requesting his veto, and other grass roots efforts. The Governor signed an amended version of this bill into law.

Assembly Bill 277 (Hernandez) California Voting Rights Act of 2001.

This bill provides that the California Voting Rights Act of 2001 (CVRA) applies to charter cities, charter counties, and charter cities and counties. By working with the author's office, doing research on past City Council actions, and other efforts, TPA clarified that the City of Oakland was not impacted by this legislation and the City's At-Large seat was not in jeopardy.

Assembly Bill 451 (Bonilla) Private Parking facilities.

This became a priority bill for the City of Oakland and TPA was the leader of this statewide coalition advocating that this bill was signed into law. AB 451 will enable cities and counties to adopt parking ordinances that best facilitate economic activity in their jurisdictions. Specifically, this bill clarifies cities' and counties' ability to authorize the regulation of private parking facilities by their owners and managers. The Governor signed this bill into law.

Senate Bill 411 (Lara) Right to record public safety officers.

Known as the "Right to Record Act," SB 411 clarifies individuals' First Amendment right to record police officers by stating that a civilian recording while an officer is in a public place, or the person recording is in a place he or she has the right to be, is not violating the law. Additionally, it makes clear that recording does not constitute reasonable suspicion to detain a person or probable cause to arrest. This bill also protects police by ensuring that these provisions do not allow a civilian to obstruct an officer. The City of Oakland was an early supporter of this bill and worked to secure the Governor's signature on this bill.

Senate Bill 533 (Pan) Cities and counties: sales and use tax agreements.

This bill, with good intentions, sought to revive existing law which prohibits a local agency from entering into an agreement that would result in the payment, transfer, diversion, or rebate of Bradley-Burns local tax proceeds to a retailer if the agreement results in a reduction of revenue that is received by another local agency. Unfortunately, the way the legislation was originally written it would have devalued the existing agreement between the cities of Oakland and Emeryville on the Ikea shopping site. After working with the City's business tax division, the City of Emeryville, and the Senator's office, TPA was able to draft, submit, and secure amendments to the bill that protected the existing multiple city agreement now and into the future. The Governor signed this bill into law.

Senate Bill 716 (Lara) Bullhook.

This bill is modeled after the local ordinances in Oakland and Los Angeles. This bill prohibits the use of a bullhook or related device to discipline, manage or train an elephant. SB 716 simply codifies industry standards for elephant management by prohibiting the use of bullhooks, bats, and pitchforks to discipline an elephant. TPA has been one of the co-leaders on this effort, working closely with the Oakland Zoo and Humane Society to get this bill through the Legislature and to the Governor's desk. Though the Governor vetoed the bill, we are already working on next steps.

Sacramento Advocacy Trips

TPA strategically planned and facilitated two Sacramento Advocacy trips for the Mayor in January and August and for the Council President in April. TPA constructed an itinerary that included meetings with Governor Brown, Senator Hancock, Assembly Member Bonta, Assembly Member Thurmond, and many Senators and Assembly Members in the Legislative Black Caucus and others on various topics ranging from public safety, affordable housing, and transportation funding. TPA also drafted a thank you letter with follow-up action items from the meetings to help drive next steps.

Summary of 2015 Federal Highlights

TPA worked with elected City leadership and the Administration to develop, advocate and secure several major City initiatives through various means including: legislation, grants, and working the City's federal representation in Congress and Congressional leadership. Please note the following federal legislative efforts and highlights:

Public Safety

Public safety has been a top priority for the Mayor and the City, seeking to reduce gun and gang violence, increase police officers on the street, and implement community policing initiatives. TPA worked heavily with City's congressional delegation and the U.S. Department of Justice (DOJ) in order to put the City's needs and efforts on a national scale.

- **COPS Office:** TPA worked closely with Community Oriented Policing Services (COPS) staff on behalf of the City, specifically regarding the COPS Hiring program and the COPS Microgrant Initiative for Law Enforcement program. As a result, the City was awarded COPS Hiring funds in the amount of \$1,875,000 for 15 officers, in which the Oakland Police Department (OPD) will use the grant award to focus on Building Trust through Community Engagement.
- **FY16 Commerce, Justice, Science (CJS) Appropriations bill:** TPA has closely monitored the CJS bill in the House and Senate. TPA drafted letters of support for COPS funds to be continued and worked with Congresswoman Lee's office in order to advocate for the COPS Hiring program. The letters were delivered to key leaders in the House and Senate and the Oakland delegation.
- **Police Body Cameras:** TPA worked closely with the Bureau of Justice Assistance (BJA) to gather information on the FY2015 Body-Worn Camera (BWC) Pilot Implementation Program (PIP), which will support the implementation of body-worn camera programs in law enforcement agencies across the country. TPA worked with DOJ staff from the initial announcement of the funds, to provide Oakland with the timeliest developments on the opportunity. TPA liaised between BJA and the City in order to position the Oakland Police Department for a successful application.
- **Violence Reduction Network:** TPA coordinated a meeting with the strategic liaison (DOJ official) who manages efforts between Oakland local law enforcement and the Department of Justice (DOJ) for the Oakland/Richmond Violence Reduction Network (VRN). As a newly designated VRN city, Oakland has preference for federal public safety training and technical assistance.
- **Task Force on 21st Century Policing:** TPA is heavily engaged and attended a Task Force forum to represent the City – the forum was focused on building trust in the City. This initiative has been incorporated into COPS programs and additional DOJ opportunities. The 21st Century Policing Initiative is a top agenda item for the Obama Administration.

Medicinal Cannabis

TPA advocated on behalf of the City to protect existing approved dispensaries in Oakland. TPA worked with the Congressman Dana Rohrabacher's (R-CA) office to push for language in the FY16 Commerce-Justice-Science-and Related Agencies (CJS) Appropriations bill. Additionally, Congresswoman Lee co-sponsored the amendment with Congressman Rohrabacher and spoke in support of this on the House floor - TPA provided Oakland with a clip of the Congresswoman's speech.

Human Trafficking

TPA worked with Congressional offices and staff to advocate for the City's efforts to combat human trafficking both legislatively and within federal agencies. As a result, S. 178 "Justice for Victims of Trafficking Act of 2015," (Cornyn R-TX) was signed into public law (PL114-022) in June of 2015.

The City took a position of support for Senator Feinstein's original bill, which was absorbed into the Justice for Victims of Trafficking Act. Additionally, TPA identified funding opportunities on behalf of the City in which Oakland pursued. The Covenant House California (CHC), with the City of Oakland, applied to the Domestic Victims of Human Trafficking demonstration grant program within the Department of Health and Human Services (HHS). TPA worked with Oakland to secure support letters from state and federal legislators as a part of the application.

Head Start

In collaboration with the City, TPA has been advocating for the continuation of federal funding for Oakland's Head Start program. TPA drafted a letter to the new Head Start Director, Dr. Blanca Enriquez, on behalf of the entire Oakland Congressional Delegation to advocate Oakland's program. TPA has worked closely and engaged the City with Senator Feinstein, Senator Boxer, and Congresswoman Lee to collaborate efforts in support of Oakland's Head Start application. TPA has also worked closely with agency staff to ensure the City meets U.S. Department of Health and Human Services (HHS) standards and therefore secure funds instrumental to City's Head Start program. TPA has engaged Congresswoman Lee's office and Senator Feinstein's office, and Senator Boxer's office and is in continuous conversations with congressional staff to put this issue at the forefront of the agenda.

Additionally, Oakland has worked to prepare the application early and TPA is working to support these efforts and has secured numerous support letters from state and federal representatives.

Promise Zones

TPA has worked closely and continuously with leadership in the U.S. Department of Housing and Urban Development (HUD), specifically the Deputy Assistant Secretary for Economic Development who oversees the Promise Zones program, to debrief on Oakland's Promise Zone applications, share Oakland's need, and ensure the application is successful in the final round.

Labor/Workforce

TPA identified funding opportunities for the City within the U.S. Department of Labor (DOL):

- YouthBuild and American Apprenticeship programs. TPA supported the Oakland Unity Council to submit the YouthBuild grant, a community-based alternative education program for youth between the ages of 16 and 24 who are high school dropouts, adjudicated youth, youth aging out of foster care, youth with disabilities, homeless youth, and other disadvantaged youth populations.
- TPA monitored the release of the TechHire Grant, and notified Oakland immediately upon release, providing information on the grant and application. The grant aims to support innovative approaches to moving lower skilled workers on the fastest paths to well-paying information technology and high-growth jobs.

Transportation of Crude Oil

With increasing volumes of crude oil moving by rail, safety measures are becoming increasingly important. Particularly as it relates to Oakland, efforts are being increased to ensure the safe transportation of Bakken crude oil by rail. In light of this, TPA is monitoring congressional and agency actions. H. R. 1679, Bakken Crude Stabilization Act of 2015, is sponsored by Congressman Garamendi (R-CA) and aims to ensure the safe transportation of Bakken crude oil by rail by increasing regulations on Reid vapor pressure. TPA identified a second and similar measure, S. 1462, the Eliminating Dangerous Oil Cars and Ensuring Community Safety Act, sponsored by Senator Charles Schumer (D-N.Y.).

My Brother's Keeper (MBK)

TPA has worked to support Oakland in the comprehensive MBK initiative, offering updates and potential opportunities stemming from the initiative. Since late September 2014, nearly 200 mayors, tribal leaders, and county executives across 43 states and the District of Columbia have accepted the MBK Community Challenge in partnership with more than 2,000 individual community-based allies. Oakland has accepted the challenge and is a part of these "MBK Communities" working with leading experts in youth and community development to design and implement cradle-to-college-and-career action plans. MBK communities commit to review local public policy, host action summits, and start implementing their locally tailored action plans to address opportunity gaps. MBK Communities are provided with technical assistance to develop, implement and track plans of action from both federal agencies and independent organizations with related expertise.

Housing and Urban Development

TPA worked closely with the Council President's office and Mayor's office regarding the Department of Housing and Urban Development (HUD) Rulemaking Process related to a rule impacting the City. The Department of Housing and Urban Development (HUD) released an Advanced Notice of Proposed Rulemaking regarding the use of Fair Market Rent (FMRs) in the Housing Choice Voucher Program. This HUD proposed rule will alter the formula that determines how much local Housing Authorities can pay for rents in their respective regions. The rule would decrease Fair Market Rent for Oakland and reduce the value of vouchers for Housing Choice Vouchers (Section 8) tenants.

- Secretary Castro and HUD officials held internal meetings to discuss Oakland's situation – they have drafted an outline of HUD's proposed plans and have made a decision – they are expected to release their proposal soon regarding the FY16 FMR Rule. The proposal will be shared with the PHAs immediately upon release.
- HUD has made an exception for the City of Oakland in this rule: To provide immediate relief, HUD has approved an Exception Payment Standard up to 125% of the area FMR for Public Housing Authorities in the Oakland FMR area (allowing for a higher payment standard).

Fire Safety

TPA worked with City staff to develop a strategy that would result in a successful application of Federal Emergency Management Agency (FEMA's) Staffing for Adequate Fire & Emergency Response (SAFER) Grants, which opened in February. TPA composed a "cheat sheet" for the City and provided resources and support to assist in the application process. As a result, the City was awarded a \$4.2 million grant from FEMA, U.S. Department of Homeland Security.

Oakland International Airport Landing Rights

TPA continues to work with Oakland and Port of Oakland staff in supporting efforts to maintain and expand international air service and overturn decisions made by Customs and Border Protection (CBP) to deny landing rights for service at Oakland International Airport. Recent Oakland efforts to reverse these decisions have allowed for CBP to overturn the denial of twice-a-week Norwegian

flights for October through March. On the other hand, CBP is sustaining the denial for a Volaris daytime expansion (varies between 3 and 6 flights a week depending on the month) because the flights are too far outside the CBP 8-hour window. TPA worked to engage Senator Boxer and Senator Feinstein in the conversation in order to advocate for the airport's landing rights. Congresswoman Lee has been full engaged throughout and has been continuously involved.

Sanctuary City

TPA is working with Oakland to advocate in opposition of recent proposals in Congress that would strip Sanctuary Cities of various federal funding opportunities. The House passed the "Enforce the Law for Sanctuary Cities Act" (H.R. 3009), a bill to strip Department of Justice funding from cities with sanctuary policies. However, TPA recommended the City take a position of support in preventing these harmful bills from moving forward. TPA worked with the City to advise the Mayor Schaaf to sign onto the "Big 10 Mayors Letter Opposing Proposed Federal Funding Cuts," that has been sent to the California delegation. TPA is continuing to work with Oakland's delegation to communicate Oakland's position.

D.C. Advocacy Trips

TPA strategically planned and facilitated three Washington D.C. Advocacy trips for Mayor Schaaf this year. TPA constructed an itinerary that included meetings with House Democratic Leader Nancy Pelosi, Senator Dianne Feinstein, Senator Barbara Boxer, Congresswoman Barbara Lee, DOJ COPS Director Ron Davis, DOJ ATF Director Todd Jones, Head Start Director Blanca Enriquez and, former Head Start Director Ann Linehan. Additionally, TPA worked with DOJ to confirm Mayor Schaaf's attendance and speaking role in the National Forum on Youth Violence Prevention Summit in the D.C. in May. TPA also drafted thank you letters with follow-up action items from every meeting to keep the momentum alive and help drive next steps.

City of Oakland Legislative Priorities for 2016

The City of Oakland's legislative agenda for 2016 will reflect the adopted priorities of the Mayor and the City Council. The strategic agenda includes advocating for legislation, regulations, and funding that is consistent with the City's adopted goals. TPA has included input from the Office of the Mayor, City Council, and City Staff. This report is compiled into three sections:

1. City Sponsored State Legislative Proposals;
2. Federal and State Legislative Priorities for Monitoring and Recommended Action;
3. Funding Opportunities and Requests.

1. City Sponsored Legislative Proposals

Below is a list of Oakland specific legislative proposals. If the Council is supportive of these proposals listed below, TPA will continue to research what can be accomplished through legislation, regulations, or direct advocacy with State/Federal agencies and other organizations to help address Oakland's needs.

- **An ongoing, sustainable source of funding to support affordable housing.** With the dissolution of redevelopment agencies, funding is needed to support and encourage the creation and construction of affordable housing. The specific goal of this legislation would be to authorize the City of Oakland to issue affordable housing bonds without the need for voter approval against the "net available revenue" which is referred to as "boomerang funds" distributed by the county auditor-controller to the City from the Redevelopment Property Tax Trust Fund (RPTTF).
- **Efforts to reduce the sexual exploitation of youths and illegal dumping enforcement by impounding vehicles.** The City has long been a leader in efforts to reduce sexual exploitation of minors. The focus of legislation this year is to give the City additional enforcement tools to continue its efforts to stop the sexual exploitation of children by allowing for the impoundment of vehicles on the first offense in known hotspot areas. Additionally, as Oakland and other cities work towards their zero waste goals; some communities are burdened and negatively impacted by illegal dumping. The dumping harms the quality of life in these neighborhoods while attracting more problems and we will seek the same legislative remedy of impounding the perpetrators vehicles.
- **Efforts to provide additional tools to reduce "sideshow related activities".** As Oakland and other east bay cities are negatively impacted by "sideshows", additional tools are needed to support public safety efforts of reducing these illegal and extremely dangerous gatherings. The goal of this legislation would be to provide more tools for law enforcement to better use technology and video evidence to impound the vehicles of the perpetrators.
- **Remove illegally purchased guns and large capacity magazines in Oakland.** Similar to past year's efforts of requiring additional registration of firearms, the City seeks to continue these efforts to remove illegally purchased firearms off the streets of Oakland.
- **Support seismic safety legislation.** With recent earthquakes in California and across the world, we are reminded that an earthquake can occur at any given moment and it is imperative that we ensure our structures are suitable to withstand a catastrophic earthquake. Support for a seismic safety measure will improve California's resilience against earthquakes, saving the public money that would otherwise have been required for disaster relief.

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- **Continued efforts regarding the Department of Housing and Urban Development (HUD) Rulemaking Process related to use of Fair Market Rent (FMRs) in the Housing**

Choice Voucher Program. The Department of Housing and Urban Development (HUD) released an Advanced Notice of Proposed Rulemaking regarding the use of Fair Market Rent (FMRs) in the Housing Choice Voucher Program. This HUD proposed rule will alter the formula that determines how much local Housing Authorities can pay for rents in their respective regions. TPA has been working with the Council President and our federal leaders to bring relief to this issue.

- **Continued Head Start Efforts.** In close collaboration with the Mayor and the City Administration, TPA has been aggressively advocating for the continuation of federal funding for Oakland's Head Start program and increasing the commitment to quality service. This continuing effort included arranging meetings in DC for the Mayor, drafting letters to the new Head Start Director, Dr. Blanca Enriquez, on behalf of the entire Oakland Congressional Delegation to advocate Oakland's program, closely engaging with Senator Feinstein, Senator Boxer, and Congresswoman Lee to collaborate efforts in support of Oakland's Head Start application, and securing support from our State and regional leaders including Governor Brown.

2. Federal and State Legislative Priorities for Monitoring and Recommended Action

The following legislative themes have been identified by the Mayor, Councilmembers, and City staff as priorities. If legislation is introduced that impacts any of the priorities, staff will be asked to analyze and evaluate the need for City Council action. The Mayor and City Council may choose to take a position on a measure, continue to monitor without a position, or determine if any further response or reaction is needed. TPA maintains a constantly updated matrix of state bills for the City of Oakland, providing additional analysis and information to inform the development of a position by the city. TPA will monitor legislative activity in the following areas:

- **Public Safety**
 - Measures relating to additional support for mental health services, provide for street outreach to help with the homeless, additional support for victims of sex trafficking, more transitional housing opportunities, gun and ammunition access, efforts to provide local law enforcement with additional support including employee assistance, measures related to updating POST standards for police hiring practices, ensure realignment funding is also targeted to support cities, and incentives to support re-entry programs.
- **Economic Development**
 - Pilot programs in Oakland to help jump start the economy such as TechHire. Measures providing for new tax increment financing opportunities, efforts to encourage vocational training for local manufacturing, light industrial and bioscience opportunities, and build up the workforce. In addition, support for worker's cooperatives.
- **Infrastructure**
 - Measures affecting funding for roads and transit oriented developments and storm drains. In addition, support for last mile funding opportunities and freight funding opportunities.
- **Planning, Housing and Land Use**
 - Measures relating to fighting displacement of tenants and residents, support efforts to enhance the Elias Act, efforts to create more housing to help job growth and support the workforce. Continue our proactive efforts to ensure the Cap and Trade funding guidelines to meet the City's

needs and goals. Measures affecting local control over affordable housing and supporting tenant protections. In addition, seek funding to help support seismic retrofitting of single family homes and other residential units.

- Environment, Energy and Sustainability
 - Measures pertaining to clean energy efforts, graffiti abatement, reducing waste, and other environmental impacts of local agencies.
- Youth
 - Measures providing support for the unaccompanied minors/immigration concerns, education or employment opportunities for youth and resolving issues pertaining to the final audit for Oakland Unified, absenteeism and drop outs, support for after school funding, support the Kindergarten to College initiative, support for the Oakland Promise, support for quality universal Pre K and Preschool, help enhance Head Start programs, and safe houses for sexually exploited youth.
- Constitutional Modifications
 - Measures which would impact local governments, such as lowering the voter threshold to 55% for various bond issuances and local taxes.
- Stake Holder Priorities
 - Measures that are of importance to our regional partners and lend opportunities to partner and work together. Regional partners include, but are not limited to, the Oakland Unified School District, Port of Oakland, Alameda County, Oakland's large employers and key sectors.
- Miscellaneous
 - Any other measure or budget action which could potential impact the operations of, or services provided by, the City, and support to make local government whole from past budget actions. In addition, track legislation that seeks to limit abuses involved with handicapped parking placards, efforts to reduce criminal treatment of animals such as the bull hook.

3. Funding Opportunities and Requests

TPA will continue our proactive efforts to immediately notify the City once various funding opportunities are announced. In addition to the specific funding opportunities listed below, we will keep the City informed of any potential funding opportunities throughout the year. City staff will work with the Mayor and City Council to prioritize projects submitted to the state for funding and TPA will advocate for those approved projects as appropriate. As new funding opportunities arise, TPA will make sure to inform the city and consult in the development of the optimal strategy to maximize funding for the City.

Public safety related funding for projects such as:

- Expansion of the crime lab and other needed public safety facilities;
- Additional police officers;
- Opportunities to enhance substance abuse programs for treatment;
- Re-Entry and anti-recidivism programs
- Radios and 911 dispatch support; and,
- Social services such as homelessness, AIDS/HIV support, and Hepatitis C prevention.

Economic Development related funding for projects such as:

- Oakland Army Base;
- City parks;
- Lake Merritt;
- Howard Terminal;
- Coliseum City;
- Vocational training in fields such as warehousing and light industrial;
- Transit oriented projects for both residential and commercial areas; and,
- Job training funding.

Transportation and infrastructure projects such as:

- The Broadway Shuttle;
- Safe Routes to School funding for locations throughout the City; traffic pedestrian safety.
- Bus Rapid Transit;
- More support to help maintain roads;
- More support for Complete Streets
- Seismic upgrades for residential soft stories; and,
- LAAMPS project.
- Storm drain upgrades.

Planning, Housing and Land Use projects such as:

- Support for affordable housing; including transit- oriented affordable housing (TOAH).
- Support for anti-displacement measures.

Environment, Energy and Sustainability for projects such as:

- Clean energy funding;
- Addressing illegal dumping/graffiti abatement; and,
- EDA brownfields cleanup for sites.

Youth such as:

- The cradle to career strategy of the Oakland Promise, which will include many programs such as Brilliant Baby, Kindergarten to College, Increasing College and Career Access and Success, Future Centers and College Scholarships;
- Children of incarcerated parents;
- Oakland Promise;
- College Completion;
- Free Community College;
- Literacy support; and,
- State funding for urban schools.

Process for Reporting

In addition to the weekly progress reports we send the City, TPA proposes to report out to the Rules Committee and then City Council when the State Legislature is on break. For example, we would report out in April while they are on Spring Recess and during July while they are on Summer Recess.

City of Oakland

State Legislative Positions

2015 Year End Summary

<u>Bill Number</u>	<u>Author</u>	<u>Topic</u>	<u>Status</u>	<u>Support From</u>	<u>Next Steps</u>
AB 34/AB 266	Asm. Rob Bonta	Statewide regulations for medicinal cannabis	Signed into law.	Mayor	TPA has drafted, secured, and delivered letters to the Governor requesting his signature. Continue to support ongoing coalition efforts to get this bill signed into law.
AB 35	Asm. David Chiu	Affordable housing: Tax credit/allocation increase.	The Governor vetoed this bill.	Mayor/City Council	TPA has drafted, secured, and delivered letters to the Governor requesting his signature. Continue working with the Mayor's office, Council President's office, City Administration, author's office, affordable housing service providers, and others to push for signature.
AB 43	Asm. Mark Stone	Personal income taxes: credit/earned income.	This bill is on hold in the Senate Appropriations committee.	City Council	Connect with author's office on plan of attack for next session.
AB 47	Asm. Kevin McCarty	State preschool program	The Governor vetoed this bill.	Mayor/City Council	TPA has drafted, secured, and delivered letters to the Governor requesting his signature. Check in with author's office on additional efforts.
AB 57	Asm. Bill Quirk	Telecommunications: wireless telecommunication facilities.	Governor signed this bill.	Mayor/City Council	City's opposition has already been conveyed to the Governor's office. Continue to support efforts of the coalition opposing the bill.
AB 65	Asm. Luis Alejo	Local law enforcement: body-worn cameras: grant program.	This bill is on hold in the Assembly Appropriations committee.	City Council	Connect with author's office on plan of attack for next session.
AB 66	Asm. Shirley Weber	Peace officers: body-worn cameras.	This bill is on hold in the Assembly	Mayor/City Council	Continue ongoing dialogue with author's office on plan for next session as City was a major stakeholder/supporter of this bill.

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			Appropriations committee.		
AB 88	Asm. Jimmy Gomez	Sales and use taxes: exemption for energy or water efficient home appliances.	The Governor vetoed this bill.	Mayor	Already expressed City's support to Governor's office requesting signature. Check in with author's office on additional efforts.
AB 90	Asm. Ed Chau	Federal Housing Trust Fund	This bill was signed by the Governor.	Mayor/City Council	Worked closely with the author's office on this bill and AB 744 to help push it to the goal line. Met with Governor's office to express support.
AB 96	Speaker Toni Atkins	Ban the sale of ivory	This bill was signed into law!	Mayor/City Council	Already expressed City's support to Governor's office requesting signature. Working closely with the Oakland Zoo and Humane Society to secure signature.
AB 106		Human services budget bill	This bill rolled into the adopted state budget	City Council	
AB 184	Asm. Eduardo Garcia	Small Business Technical Assistance Act of 2015	This bill is on hold in the Assembly Appropriations committee.	City Council	Connect with author's office on plan of attack for next session.
AB 189	Asm. Richard Bloom	Arts Council: cultural districts	This bill was signed into law!	City Council	TPA has drafted, secured, and delivered letters to the Governor requesting his signature.
AB 359	Asm. Lorena Gonzalez	Grocery workers	This bill was signed into law!	Mayor	
AB 451	Asm. Susan Bonilla	Private parking facilities	This bill was signed into law!	Mayor/City Council	TPA has drafted, secured, and delivered letters to the Governor requesting his signature.
AB 428	Asm. Adrin Nazarian	Income taxes: credit: seismic retrofits	The Governor vetoed this bill.	Mayor	TPA has drafted, secured, and delivered letters to the Governor requesting his signature.
AB 474	Asm. Cheryl Brown	Public social services: SSI/SSP.	This is a two year bill.	City Council	
AB 625	Asm. Rob	School finance:	This bill was	Mayor	TPA has drafted, secured, and delivered letters to

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	Bonta	emergency apportionments: compliance audits	signed into law!		the Governor requesting his signature.
AB 700	Asm. Jimmy Gomez	Political Reform Act of 1974: advertisement disclosures	This bill is on hold in the Assembly Appropriations Committee.	City Council	
AB 744	Asm. Ed Chau	Planning and zoning: density bonuses. This bill Places a cap on the parking ratios that local governments may impose on some affordable housing developments.	Signed into law	Mayor	Already Expressed City's support to Governor's office requesting signature. Check in with author's office and stake holders on additional efforts.
AB 775	Asm. David Chiu	Reproductive FACT Act.	This bill was signed into law.	Mayor	TPA has drafted, secured, and delivered letters to the Governor requesting his signature.
AB 768	Asm. Tony Thurmond	Smokeless tobacco: baseball stadiums	This bill was signed into law	Mayor/Council	Helped bring on additional supporters for the bill, expressed support to the Governor's office.
AB 865	Asm. Luis Alejo	State Energy Resources Conservation and Development Commission: contracts, grants, and loans	This bill was signed into law.	City Council	TPA has drafted, secured, and delivered letters to the Governor requesting his signature.
AB 953	Asm. Shirley Weber	Law enforcement: racial profiling	This bill was signed into law.	Mayor/City Council	Worked closely with author's office to help build a coalition of supporters.
AB 1062	Asm. Rob Bonta	Environmental Justice Small Grant	This will be a two year bill.	Mayor	Meet with the Assembly Member to discuss this bill and others and begin to strategize for the next

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2015 Year End Summary

		Program.			legislative session.
AB 1118	Asm. Rob Bonta	Police officer standards and training: procedural justice.	This bill is on hold in the Assembly Appropriations Committee.	Mayor/City Council	Meet with the Assembly Member to discuss this bill and others and begin to strategize for the next legislative session.
AB 1240	Asm. Rob Bonta	Pupil nutrition: free or reduced-price meals: breakfast.	This bill is on hold in the Assembly Appropriations Committee.	Mayor/City Council	Meet with the Assembly Member to discuss this bill and others and begin to strategize for the next legislative session.
AB 1335	Speaker Toni Atkins	Building Homes and Jobs Act (Permanent Affordable Housing funding)	This bill is on hold on the Assembly floor.	Mayor/City Council	Continue dialogue with Assembly leadership on next steps.
SB 3	Senator Mark Leno	Increase minimum wage	This bill is on hold in the Assembly Appropriations Committee	Mayor	Will meet with the Senator's legislative team and coalition members on next steps for 2016 session.
SB 23	Senator Holly Mitchell	CalWORKs: eligibility.	This bill is on hold on the Assembly floor.	City Council	Will meet with the Senator's legislative team on next steps for 2016 session.
SB 124	Senator Mark Leno	Juveniles: solitary confinement.	This bill is on hold in the Assembly Appropriations Committee.	Mayor	Will meet with the Senator's legislative team on next steps for 2016 session.
SB 140	Senator Mark Leno	Electronic cigarettes	This bill is on hold in the Assembly Appropriations	Mayor	Will meet with the Senator's legislative team and coalition members on next steps for 2016 session.

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			Committee.		
SB 168	Senator Ted Gaines	Unmanned aircraft systems	This bill was vetoed by the Governor.	City Council	TPA has drafted, secured, and delivered letters to the Governor requesting his signature.
SB 292	Senator Dr. Pan	Public employee retirement: contributions	This bill was vetoed by the Governor	Mayor	This bill could have cost the city millions. TPA met with the Governor's office, Assembly PERS committee, Senate PERS committee, the sponsors and others to convey concern and opposition.
SB 350	Senate Pro Tem De Leon	Clean Energy and Pollution Reduction Act of 2015.	This bill was signed.	City Council	TPA has drafted, secured, and delivered letters to the Governor requesting his signature.
SB 379	Senator Beth Jackson	Land use: general plan: safety element	This bill was signed.	City Council	TPA has drafted, secured, and delivered letters to the Governor requesting his signature. Keep working with author's office on additional efforts.
SB 411	Senator Ricardo Lara	Crimes	This bill was signed into law!	City Council	
SB 420	Senator Bob Huff	Prostitution.	This bill is on hold in the Assembly Public Safety committee.	City Council	
SB 519	Senator Loni Hancock	Youth offender parole hearings.	This bill was signed into law!	City Council	TPA has drafted, secured, and delivered letters to the Governor requesting his signature.
SB 533	Senator Richard Pan, MD	Cities and counties: sales and use tax agreements.	This bill was signed.	Mayor	TPA has drafted, secured, and delivered letters to the Governor requesting his signature.
SB 548	Senate Pro Tem De Leon	Child care: family child care providers: bargaining representative.	The Governor vetoed this bill.	Both	TPA has drafted, secured, and delivered letters to the Governor requesting his signature.
SB 707	Senator Lois Wolk	Firearms: gun-free school zone	This bill was signed by the	Mayor	TPA has drafted, secured, and delivered letters to the Governor requesting his signature.

City of Oakland State Legislative Positions 2015 Year End Summary

			Governor.		
SB 716	Senator Ricardo Lara	Animal cruelty: elephants (banning the bull hook)	This bill was vetoed by the Governor.	Both	TPA has drafted, secured, and delivered letters to the Governor requesting his signature. Check in with author's office on additional efforts. Continue working closely with the Oakland Zoo and Humane Society to secure signature.
SCA 5 Senate Constitutional Amendment	Senator Loni Hancock and Senator Holly Mitchell	Local government finance	The bill is on hold in the Senate.	Both	
N/A	Letter to Governor	On behalf of the Oakland City Council, place a moratorium on hydraulic fracturing "fracking" and on the disposal of fracking wastewater by injection wells.	Letter delivered.	City Council	

City of Oakland

Federal Legislative Positions

2015 Year End Summary

<u>Bill number</u>	<u>Author</u>	<u>Topic</u>	<u>Status</u>	<u>Support from</u>	<u>Next steps</u>
HR 1933 (Conyers)	Representative Conyers	End Racial Profiling Act of 2015- Support	Re-Introduced in the 114 th Congress	City Council	TPA has connected with Rep. Conyers to discuss TPA/OAK collaboration
Justice for Victims of Trafficking Act of 2015 (S.178)	Senator Cornyn	Supports and creates a fund for victims of sex trafficking - support	Signed into Public Law	Mayor and City Council	TPA has notified the City of regulations or opportunities derived from the law.
Combat Human Trafficking Act	Senator Feinstein	Supports victims of sex trafficking	Absorbed into S. 178	City Council	N/A
Survivors of Human Trafficking Empowerment Act (HR 500)	Representative Honda	To review Federal Government policy on human trafficking	Introduced in the 114 th Congress	City Council	TPA has advocated on the City's behalf.
House Joint Resolution (HJR) 25	Representative Pocan	Constitutional right to vote	Introduced	City Council	TPA will continue to monitor
Bakken Crude Stabilization Act of 2015 (HR 1679)	Representative Garamendi	Crude Oil Safety	Introduced	City Council	TPA is working with Garamendi's office to discuss opportunities/garner support – TPA has identified a similar bill with additional leverage (S 1462).
Eliminating Dangerous Oil Cars and Ensuring Community Safety Act (S 1462)	Senator Schumer	Crude Oil Safety	Introduced	City Council	TPA has connected with Senator Schumer's staff to gauge bill potential and discuss opportunities.
Government By The People Act of 2015 (HR 20)	Representative Sarbanes	Finance Reform of Congressional Elections (by	Introduced	City Council	TPA will continue to monitor

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		broadening participation by small dollar donors)			
Enforce the Law for Sanctuary Cities Act (H.R. 3009)	Representative Hunter	State and local governments would be made ineligible for assistance under the State Criminal Alien Assistance Program and would lose Justice Department grant funds in certain cases.	Passed in the House, referred to Committee	Opposition from Mayor, City Council	TPA will continue to monitor and is prepared to engage further if the bill gains momentum – the President has vowed to veto.
Stop Sanctuary Cities Act (S. 1814)	Senator Vitter	Withholds certain Federal funding from sanctuary cities	Introduced	Opposition from Mayor, City Council	In October, The Senate voted to block the legislation for a vote and both Boxer and Feinstein voted in opposition to the bill's full consideration. Senator Feinstein spoke on the floor on the negative impacts of the bill. TPA will continue to monitor and is prepared to engage further if the bill gains momentum – the President has vowed to veto