

**CITY OF OAKLAND**  
**AGENDA REPORT**

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND  
2007 AUG 29 AM 11: 22

TO: Office of the City Administrator  
ATTN: Deborah Edgerly  
FROM: Community and Economic Development Agency  
DATE: September 11, 2007

RE: **Resolutions Authorizing The City Administrator, Or Her Designee, To Apply For, Accept And Appropriate Grant Funds From The 1) San Francisco Bay Trail Regional Development Program For Up To Six Hundred Thousand Dollars (\$600,000.00) Of Which Three Hundred Thousand Dollars (\$300,000.00) Is For The Derby Avenue To Lancaster Street Gap Closure And Three Hundred Thousand Dollars (\$300,000.00) Is For The Cryer Site (Dennison Street To Union Point Park) Gap Closure Segments Of The Oakland Waterfront Bay Trail And 2) California Department of Parks And Recreation Recreational Trails Program For The Cryer Site For Up to Six Hundred Thousand Dollars (\$600,000.00)**

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**SUMMARY**

A resolution has been prepared authorizing the City Administrator, or her designee, to apply for, accept and appropriate grant funds for up to \$600,000.00 from the San Francisco Bay Trail Regional Development Program, and grant funds for up to \$600,000.00 from the California Department of Parks and Recreation Recreational Trails Program for two critical gap closure projects on the Oakland Waterfront Bay Trail. Both projects construct Class I (off-street) multi-use bicycle and pedestrian trails along the inner harbor, as specified in the Regional Bay Trail Plan. The Derby Avenue to Lancaster Street project closes a 560-foot trail gap behind the Oakland Museum Women's Board warehouse. The Cryer site project closes a 450-foot gap between Dennison Street and Union Point Park and creates a one-and-a-half acre open space area with a rest stop and parking. (See Attachment: Project Area Map). These projects are located in Council District 5.

**FISCAL IMPACTS**

Both projects are part of the voter-approved Bond Measure DD Waterfront projects and leverage these funds as well as with other grant funds to complete the construction. The estimated cost for completing the Derby to Lancaster Gap closure is \$1,500,000.00. The estimated cost for completing the Cryer Site Gap Closure is \$2,500,000.00. Approval of this resolution will allow the City to accept and appropriate up to \$600,000.00 in grant funding from the San Francisco Bay Trail Regional Development Program, from Proposition 84, and up to \$600,000.00 in grant funding from the California Parks and Recreation Recreational Trails Program to complete both projects. These funds will be deposited into the Bay Trail Fund (2159) and Recreational Trails Program Fund (2134); Project Delivery Organization (92270); and under new project numbers to be established.

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Public Works Committee  
September 11, 2007

The City will maintain the new facilities, including paved paths, open space and landscaped areas, retaining walls and site furnishings. At this time and during the next two years, there are no additional funds available for the operations and maintenance of these projects and park maintenance staff resources must be reassigned from other areas to perform the maintenance. Service levels will potentially decrease over all of the affected parks. Long term funding mechanisms for this trail and other new parks and open space is an established priority for the Council.

## **BACKGROUND**

Both granting agencies weigh Bay Trail projects heavily because it is identified as a priority on the City, County and Regional Bike Plans. The two projects that are being proposed are both located on the Bay Trail spine along the inner harbor waterfront, and are thus highly eligible for funding. Both projects were identified as priority gap closure projects on the 2005 Bay Trail Gap Closure Analysis. No other current Bay Trail projects were identified that would meet the Bay Trail program's funding criteria.

The San Francisco Bay Trail Plan proposes development of a 400-mile ring around the Bay and a regional hiking and bicycling trail around the perimeter of San Francisco and San Pablo Bays. The Plan was prepared by the Association of Bay Area Governments (ABAG) pursuant to Senate Bill 100 which mandated a funding mechanism and specific design guidelines for the Bay Trail. The Bay Trail's funding priority is the development of the recreational spine corridor, which will eventually encircle the Bay and link the shoreline of all nine Bay Area counties.

## **KEY ISSUES AND IMPACTS**

The primary goal of this project is to extend the Waterfront Bay Trail eastward along the inner Harbor, with the ultimate goal of connecting the Martin Luther King, Jr. Shoreline Park with Jack London Square. Acceptance of these funds responds to the public's interest in completing the waterfront trail, using the voter approved Measure DD funds and various grant funding sources. The inner harbor trail poses various physical challenges to trail development, including extensive remediation. Acceptance of these grant funds provides needed supplemental funding to overcome the challenges so that the trail development can continue to progress.

The Derby Avenue to Lancaster Street segment is under final design and is anticipated to begin construction in Summer 2008 and be completed in Spring 2009. The Cryer Site is under preliminary design and is anticipated to begin construction in Fall 2008 and be completed in Summer 2009.

## **PROJECT DESCRIPTION**

The two projects construct complex structural trail segments that close gaps to provide a continuous facility from Dennison Street to the Fruitvale Bridge along the Inner Harbor. Each project is described below:

### **Derby Avenue to Lancaster Street Gap Closure**

This project will construct a 560-foot, Class I (off-street) trail gap closure. Design elements include an on-grade multi-use trail and shoreline protection at the end of Derby Avenue, a concrete, cantilevered, multi-use trail with associated landscaping for the Oakland Museum Women's Board Warehouse segment, and an on-grade, multi-use trail with landscaped terraced shoreline protection at the end of Lancaster Street. Signage and a historic interpretive marker are also included in the project.

### **Cryer Site Gap Closure**

This project will construct a 450-foot long, Class I multi-use trail, connecting Union Point Park to Embarcadero and Dennison Streets, which leads to the Jack London Village section of trail. An adjacent one-and-a-half acre area will be developed, to include an open area for picnicking and a parking area. Signage and a historic interpretive marker are also included in the project.

## **SUSTAINABLE OPPORTUNITIES**

***Economic:*** Project implementation provides the opportunity to use local contractors that offer employment to Oakland residents, thereby strengthening the local economy. Development of the Bay Trail is also expected to benefit Oakland economically, by attracting visitors to our City and providing an attractive local recreational facility for existing and prospective residents.

***Environmental:*** The projects will encourage walking and bicycling, thereby reducing vehicle emissions, noise pollution, and fuel consumption. The City's construction contract guidelines encourage the use of recyclable materials and waste reduction. The Cryer Site project creates a bioswale to remove pollution and provide on-site drainage to improve storm water management.

***Social Equity:*** This project will provide greater accessibility and safety to persons who depend on walking, bicycling and public transit to access jobs and services, such as low-income and senior citizens, persons with disabilities, and children.

## **DISABILITY AND SENIOR CITIZEN ACCESS**

The Project will comply with the Americans with Disabilities Act, will be reviewed by appropriate regulatory bodies, and will conform to all community requirements related to disability and senior citizen access.


**RECOMMENDATIONS AND RATIONALE**

Staff recommends approval of the resolutions to authorize the City Administrator, or her designee, to apply for, accept and appropriate grant funds from the San Francisco Bay Trail Regional Development Program, from Proposition 84, for up to \$600,000.00, and from the California Department of Parks and Recreation Recreational Trails Program for up to \$600,000.00.

**ACTION REQUESTED OF THE CITY COUNCIL**

Staff requests that Council approve the resolution.

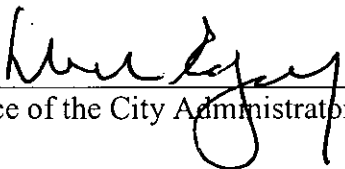
Respectfully submitted,

  
\_\_\_\_\_  
**CLAUDIA CAPPIO**  
Development Director, Community and  
Economic Development Agency

Reviewed by:  
Michael J. Neary, P.E.  
Deputy Director, Community & Economic  
Development Agency

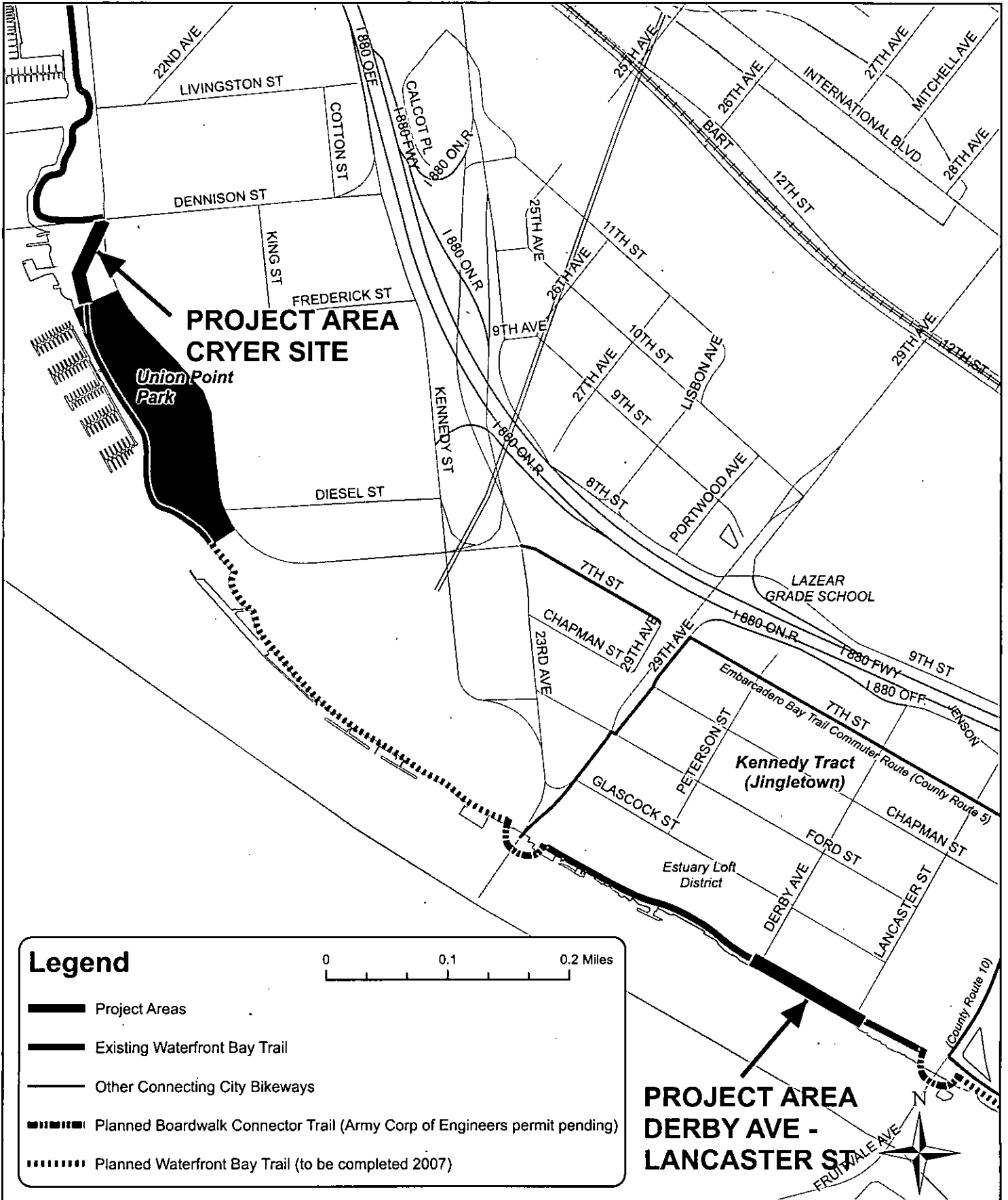
Prepared by:  
Diane Tannenwald, CIP Coordinator  
Project Delivery Division

APPROVED AND FORWARDED TO  
THE PUBLIC WORKS COMMITTEE:

  
\_\_\_\_\_  
Office of the City Administrator

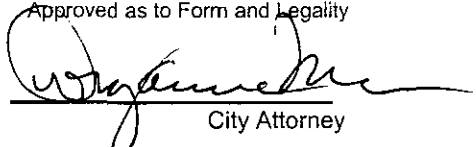
Project Area Map

Derby Ave to Lancaster St and Cryer Site Gap Closure Projects



# OAKLAND CITY COUNCIL

Approved as to Form and Legality

  
City Attorney

2007 AUG 29 AM 11:22 RESOLUTION NO. \_\_\_\_\_ C.M.S.

Introduced by Councilmember \_\_\_\_\_

**RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, OR HER DESIGNEE, TO APPLY FOR, ACCEPT AND APPROPRIATE GRANT FUNDS FROM THE SAN FRANCISCO BAY TRAIL REGIONAL DEVELOPMENT PROGRAM, FROM PROPOSITION 84, FOR UP TO SIX HUNDRED THOUSAND DOLLARS (\$600,000.00) OF WHICH THREE HUNDRED THOUSAND DOLLARS (\$300,000.00) IS FOR THE DERBY AVENUE TO LANCASTER STREET GAP CLOSURE AND THREE HUNDRED THOUSAND DOLLARS (\$300,000.00) IS FOR THE CRYER SITE (DENNISON STREET TO UNION POINT PARK) GAP CLOSURE SEGMENTS OF THE OAKLAND WATERFRONT BAY TRAIL**

**WHEREAS**, the San Francisco Bay Trail Project, administered by the Association of Bay Area Governments, provides San Francisco Bay Trail Regional Development Program funds to local jurisdictions on a competitive basis for development of waterfront trail projects throughout the nine-county Bay region; and

**WHEREAS**, the City of Oakland is an eligible applicant and desires to apply for, accept and appropriate up to \$600,000.00 in FY 2007-08 San Francisco Bay Trail Regional Development Program funds, from Proposition 84, for the purpose of appropriating said funding to the Bay Trail Fund (2159), Project Delivery Organization (92270) for the Derby Avenue to Lancaster Street Gap Closure (\$300,000.00) and the Cryer Site (Dennison Street to Union Point Park) Gap Closure (\$300,000.00) segments of the Oakland Waterfront Bay Trail; and

**WHEREAS**, said funding will further the City's and Regional Bay Trail's objective of providing a continuous multi-use trail along the Oakland waterfront in the inner harbor; and

**WHEREAS**, appropriation of this funding will supplement Measure DD Bond funds and other funding for these projects and allow for both projects to proceed to construction as planned; now, therefore be it

**RESOLVED:** That the City Council hereby authorizes the City Administrator, or her designee, to apply for, accept and appropriate up to \$600,000.00 in FY 2007-08 San Francisco Bay Trail Regional Development Program funds, from Proposition 84, for the Derby Avenue to Lancaster Street Gap Closure (\$300,000.00) and the Cryer Site (Dennison Street to Union Point Park) Gap Closure (\$300,000.00) segments of the Oakland Waterfront Bay Trail; and be it

**FURTHER RESOLVED:** That said funding will be appropriated to the Bay Trail Fund (2159), Project Delivery Organization (92270) under project numbers to be established and that the City of Oakland has additional funds from the following source: Bond Measure DD (Fund 5320) and can finance 100 percent of the Project; and be it

**FURTHER RESOLVED:** That the City of Oakland certifies that the Project is compatible with the land use plans of those jurisdictions immediately surrounding the Project; and be it

**FURTHER RESOLVED:** That the City Administrator, or her designee, is authorized, on behalf of the City of Oakland, to negotiate, apply for, accept, submit and execute all documents, including, but not limited to, applications, contracts, amendments, payment requests, and related actions for the completion of these projects; and be it

**FURTHER RESOLVED:** That should additional funds be received for these projects, the City Administrator, or her designee, is hereby authorized to accept and appropriate the same for the purposes described above; and be it

**FURTHER RESOLVED:** That a copy of this Resolution will be transmitted to the Association of Bay Area Governments, San Francisco Bay Trail Regional Development Program, and placed on file with the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 2007

**PASSED BY THE FOLLOWING VOTE:**

AYES-           BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND  
                  PRESIDENT DE LA FUENTE,

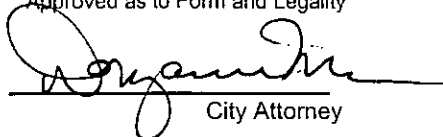
NOES-  
ABSENT-

ABSTENTION-

ATTEST: \_\_\_\_\_  
          LATONDA SIMMONS  
          City Clerk and Clerk of the Council  
          of the City of Oakland, California

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

# OAKLAND CITY COUNCIL

  
City Attorney

2007 AUG 29 AM 11:28 RESOLUTION No. \_\_\_\_\_ C.M.S.

Introduced by Councilmember \_\_\_\_\_

**RESOLUTION OF THE OAKLAND CITY COUNCIL  
AUTHORIZING THE CITY ADMINISTRATOR, OR HER  
DESIGNEE, TO APPLY FOR, ACCEPT AND APPROPRIATE  
GRANT FUNDS FROM THE CALIFORNIA DEPARTMENT OF  
PARKS AND RECREATION RECREATIONAL TRAILS PROGRAM  
FOR THE CRYER SITE GAP CLOSURE SEGMENT OF THE  
OAKLAND WATERFRONT TRAIL UP TO THE AMOUNT OF SIX  
HUNDRED THOUSAND DOLLARS (\$600,000.00)**

**WHEREAS**, the “Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users” provides funds to the State of California for Grants to federal, state, local and non-profit organizations to acquire, develop and/or maintain motorized and non-motorized trail Projects; and

**WHEREAS**, the State Department of Parks and Recreation has been delegated the responsibility for the administration of the program within the State, setting up necessary procedures governing Project Application under the program; and

**WHEREAS**, said procedures established by the State Department of Parks and Recreation require the Applicant to certify by resolution the approval of Application(s) before submission of said Application(s) to the State; and

**WHEREAS**, the Applicant will enter into a Contract with the State of California to complete the Project(s); now, therefore, be it

**RESOLVED:** that the Oakland City Council hereby:

1. Approves the filing of an Application for the Recreational Trails Program; and
2. Certifies that the Project is consistent with the Applicant’s general plan or the equivalent planning document; and
3. Certifies that said Applicant has or will have available prior to commencement of any work on the Project(s) included in this Application, sufficient funds to operate and maintain the Project(s); and
4. Certifies that the Applicant has reviewed, understands, and agrees to the General Provisions contained in the Contract shown in the Procedural Guide; and



- 5. Appoints the City Administrator, or her designee, as agent to conduct all negotiations, execute and submit all documents, including, but not limited to Applications, agreements, amendments, payment requests and so on, which may be necessary for the completion of the Project.
- 6. Agrees to comply with all applicable federal, state and local laws, ordinances, rules, regulations and guidelines.

**FURTHER RESOLVED:** That said funding will be appropriated to the Recreational Trails Fund (2134), Project Delivery Organization (92270) under project numbers to be established and that the City of Oakland has additional funds from the following source: Bond Measure DD (Fund 5320) and can finance 100 percent of the Project; and be it

**FURTHER RESOLVED:** That the City Administrator, or her designee, is authorized, on behalf of the City of Oakland, to negotiate, apply for, accept, submit and execute all documents, including, but not limited to, applications, contracts, amendments, payment requests, and related actions for the completion of these projects; and be it

**FURTHER RESOLVED:** That should additional funds be received for these projects, the City Administrator, or her designee, is hereby authorized to accept and appropriate the same for the purposes described above; and be it

**FURTHER RESOLVED:** That a copy of this Resolution will be transmitted to the California Department of Parks and Recreation Recreational Trails Program, and placed on file with the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 2007

**PASSED BY THE FOLLOWING VOTE:**

AYES- BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND  
PRESIDENT DE LA FUENTE,

NOES-  
ABSENT-

ABSTENTION-

ATTEST: \_\_\_\_\_  
LATONDA SIMMONS  
City Clerk and Clerk of the Council  
of the City of Oakland, California