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OAKLAND

2016 MAR 31 PM 6:05

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Sean Whent
Chief of Police

SUBJECT: Acceptance of Project Safe
Neighborhood Grant Funds

DATE: March 28, 2016

City Administrator Approval

Date:

8
3/29/16

RECOMMENDATION

Staff Recommends That The City Council Approve A Resolution Authorizing The City Administrator, Or Designee, To Accept Grant Funds In An Amount Not To Exceed Two Hundred And Twenty-Two Thousand Seven Hundred And Twenty-Six Dollars (\$222,726) From The California Governor's Office Of Emergency Services (CalOES), Which Serves As The Grant Administrator On Behalf Of The U.S. Attorney's Office And The U.S. Department Of Justice, Office Of Justice Programs (USDOJ/OJP) Project Safe Neighborhoods (PSN), To Fund Equipment, Training, Supplies, And A Research Partner, To Support The Implementation Of The Ceasefire, Procedural Justice And Police Legitimacy Strategies Related To Shooting and Homicide Scenes.

EXECUTIVE SUMMARY

The Oakland Police Department (OPD) has been awarded a grant of \$222,726 from the U.S. Department Of Justice, Office Of Justice Programs (USDOJ/OJP) Project Safe Neighborhoods (PSN) Program – through the CalOES which acts as grant administrator. The grant will fund equipment, training, supplies, and a research partner necessary to implement the Ceasefire strategy. The grant period is from April 1, 2016 to June 30, 2017. Acceptance of this grant would allow OPD to further implement procedural justice and police legitimacy principles so that such principles. This implementation will provide better service to communities most impacted by violent crime and with strained relationships with law enforcement. OPD will prepare a Request for Qualifications/Request for Proposal (REQ/RFP) to identify a research partner to assist with the implementation process in a designated pilot area in East Oakland (Police Area 5) if the resolution to accept the grant is approved.

BACKGROUND / LEGISLATIVE HISTORY

The PSN grant is competitive grant program designed to create safer neighborhoods through a sustained reduction in crime associated with gang and gun violence. The program's effectiveness is based on the cooperation of local, state, and federal agencies engaged in a unified approach led by the U.S. Attorney in each funded U.S. District Court Jurisdiction. The

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U.S. Attorney is responsible for establishing a collaborative multi-agency PSN task force. The task force includes federal, state, and local law enforcement and community members who collaborate to implement gang and gun crime prevention, intervention, and enforcement initiatives within the jurisdiction area. Through the PSN task force, the U.S. Attorney will lead implementation of the five PSN design features:

1. Partnership;
2. Strategic planning;
3. Training;
4. Outreach; and
5. Accountability

In late 2015, Oakland and Salinas were chosen as PSN grant-award cities within the jurisdiction of the United States Northern District of California. Oakland and Salinas will have separate sub-awards. Oakland was chosen as a PSN grant awardee for the second time in three years for the implementation of the Ceasefire strategy. The previous grant award was accepted per Resolution No. 84916 C.M.S. The Ceasefire strategy is a data-driven and partnership-based strategy that focuses on three goals also in alignment with the PSN grant:

1. Reduce gang and group related shooting and homicides;
2. Reduce the recidivism rates amongst participants; and
3. Improve community and police relationships in neighborhoods most impacted by violence.

ANALYSIS AND POLICY ALTERNATIVES

OPD will use PSN grant funds for a pilot program in OPD Patrol Area 5 (East Oakland) to support the implementation of the Ceasefire strategy. This includes the expansion of Procedural Justice and Police Legitimacy training to homicide and shooting scenes. As such, this grant will focus on all three Ceasefire strategy goals. Implementation of this program in Area 5 should help strengthen community trust and relationships between OPD while reducing violent crime in neighborhoods disproportionately affected by such crime.

The Ceasefire strategy was restarted in Oakland in October 2012. There are three goals of this strategy. These goals were co-developed with community members responsible for bringing the strategy to Oakland. The three goals are:

- Reduce gang/group-related homicides and shootings.
- Decrease recidivism among participants.
- Improve relationships between the community and the police among those most impacted by violence.

An initial significant step toward the third goal above was the development of the procedural justice (police legitimacy) course for sworn OPD personnel. This course was developed with the Ceasefire Partnership Committee and Oakland Unite. The course was implemented in 2013 and has been managed by the Ceasefire Division to ensure that all sworn OPD personnel are trained in procedural justice.

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This PSN grant will empower OPD to begin the critical and innovative exercise of implementing the procedural justice and police legitimacy ethos throughout the department. OPD was one of the first departments in the nation to teach this topic in its first eight-hour training, which was taught with community-based instructors. OPD was also the first jurisdiction in California to have such training certified by the California Police Officers Standards and Training (POST). The training is currently the model adopted by the California Department of Justice.

Now OPD must endeavor that all officers institutionalize these principles so that all residents experience procedurally just and legitimate police interactions when interacting with OPD. The next step in procedural justice training and implementation is to ensure that all sworn personnel have the training and skills necessary to implement the procedural justice principles in the field. In order to determine the focus of the training and skill-building, the following was taken into consideration:

- The Ceasefire strategy is effective in addressing shootings and homicides.
- Members of the Ceasefire Partnership Committee (including service providers) have concerns about the behavior of law enforcement at homicide and shooting crime scenes.
- Those individuals involved in homicides and shootings and their networks are most impacted by violence and are extremely distrustful of police.

These considerations led to a recommendation by the Ceasefire Partnership Committee that the second phase of procedural justice training would include the implementation of procedural justice principles at homicide and shooting crime scenes in East Oakland (OPD Patrol Area 5). A majority of the PSN grant funding will be used evaluate the effectiveness of these trainings.

The PSN grant requires a new research partner to analyze the grant-funded program. The grant requires a minimum of 20 percent of the grant budget be allocated for a research partner. OPD, along with a research and evaluation firm and community partners, will design and implement a pilot project that evaluates post-training officer conduct at shooting and homicide scenes. OPD will conduct an RFQ/RFP for a research partner.

While the RFQ/RFP for a research partner is in process, the Ceasefire Project Manager will begin working community partners, the Human Services Department, the Assistant Chief of Police, key staff from the Criminal Investigations Division, and Area 5 OPD staff. This working group will help with the design and implementation of the pilot project.

In addition to supporting the goals of Ceasefire, the implementation of this grant-funded project will complement both the 2014 Oakland Public Safety and Services Violence Prevention Act (Measure Z) and the OPD 2016 Strategic Plan. One of the objectives of Measure Z includes reductions in homicides and gun-related violence. Two of the objectives of the OPD 2016 Strategic Plan are to reduce homicide by 30 percent over 36 months and to reduce aggravated assault (including shootings) by 30 percent over 36 months.

This grant-funded project also aligns with the Measure Z focus on community policing and the second goal of the OPD 2016 Strategic Plan: Strengthen community trust and relationships. Community policing is a philosophy that informs the way the community and the police work together to solve problems. This philosophy has often only been applied to people who like law

enforcement or who are proactive in voluntarily working with law enforcement. The shooting and homicide pilot project funded by this PSN grant applies this philosophy to demographics in the City that are some of the most victimized, marginalized, and arguably most distrustful of police.

The evaluation of Ceasefire funded by Measure Z is specific to the first two goals of the Ceasefire strategy: Reduce gang/group-related homicides and shootings and decrease recidivism among participants. The Measure Z-funded evaluation will measure the individual and community impact of Ceasefire on shootings and homicides. The type of work described in the PSN-funded project is new to the Ceasefire strategy and to the field of procedural justice. There is nothing that precludes the Measure Z-funded evaluator of the Ceasefire strategy from applying for this RFQ/RFP. However, the type of research partner needed for this grant is more akin to an action research partner which is a different skillset that what is required in the Ceasefire evaluation.

FISCAL IMPACT

OPD plans to use the majority of the PSN grant funding (\$145,000) to pay for evaluation and research services, as explained above. The remainder of the funding will be used for training and travel, equipment and supplies, as explained in the table below, under the "PSN Grant" column. The table below also provides an estimate of OPD staff time (personnel) and related fringe benefits, which will be dedicated to implementing the Ceasefire and related procedural justice and police legitimacy training and evaluation. However, the PSN grant will not be used to fund any personnel or benefits costs.

Line Item	In-Kind	PSN Grant
Travel/Training		\$30,363
Equipment		\$29,000
Supplies		\$18,363
Contract (RFQ)		\$145,000
Personnel	\$158,677	
Benefits	\$114,009	
Total	\$272,686	\$222,726

Approval of this resolution will authorize OPD to accept and appropriate grant funds in an amount not to exceed \$222,726 from the USDOJ/OJP/PSN, to fund a supplies, equipment, training/travel, and local research partner to support the implementation to the Ceasefire strategy from April 1, 2016 to June 30, 2017.

Based on the grant requirements, the City will be responsible for the in-kind contributions of estimated personnel and fringe benefits costs of \$272,686 (see table above).

Funds will be deposited as listed in the table below.

Fund Source	Organization	Account	Project	Program	Amount
2159	108630	TBD	TBD	PS01	\$222,726

PUBLIC OUTREACH / INTEREST

No outreach was deemed necessary for the proposed policy action beyond the standard City Council agenda noticing procedures.

COORDINATION

This report and legislation have been reviewed by the Office of the City Attorney and the Controller's Bureau.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

Oakland received the PSN grant in 2013 and during the grant period realized an 11 percent reduction in murders and a 13 percent reduction in shootings utilizing the Ceasefire strategy.

SUSTAINABLE OPPORTUNITIES

Economic: There continues to be a nexus between economic development and public safety. As crime rates drop businesses will increase investment in the City which could potentially benefit all residents.

Environmental: There are no environmental benefits associated with this program

Social Equity: There is significant public interest in reducing shootings and homicides as well as in improving relationships. There are significant concerns about relationships between law enforcement and communities of color. This grant helps address those concerns. Since Oakland communities of color are disproportionately impacted by high rates of violent crime, this program will help bring about greater social equity by reducing crime in such communities. This program will help OPD achieve two of its three goals: reduce crime and strengthen community trust and relationships.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Approve A Resolution Authorizing The City Administrator, Or Designee, To Accept Grant Funds In An Amount Not To Exceed Two Hundred And Twenty-Two Thousand Seven Hundred And Twenty-Six Dollars (\$222,726) From The California Governor's Office of Emergency Services (CalOES), which serves as the grant administrator on behalf of the U.S. Attorney's Office and the U.S. Department Of Justice, Office Of Justice Programs (USDOJ/OJP) Project Safe Neighborhoods (PSN), To Fund Equipment, Training, Supplies, And A Research Partner, To Support The Implementation Of The Ceasefire, Procedural Justice And Police Legitimacy Strategies Related To Shooting & Homicide Scenes,

For questions regarding this report, please contact Reygan E. Harmon, Ceasefire Program Director, at 510-777-8675.

Respectfully submitted,



Sean Whent
Chief, Oakland Police Department

Prepared by:
Reygan E. Harmon, Ceasefire Program Director
Ceasefire Unit, OPD

FILED **OAKLAND CITY COUNCIL**
 OFFICE OF THE CITY CLERK
 OAKLAND

Deicia Jones
 City Attorney

RESOLUTION No. _____ C.M.S.

2016 MAR 31 PM 6:05

Introduced by Councilmember _____

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE TO: 1) ACCEPT AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED TWO HUNDRED TWENTY-TWO THOUSAND SEVEN HUNDRED AND TWENTY-SIX DOLLARS (\$222,726) FROM THE CALIFORNIA GOVERNOR'S OFFICE OF EMERGENCY SERVICES (CALOES), WHICH SERVES AS THE GRANT ADMINISTRATOR ON BEHALF OF THE U.S. ATTORNEY'S OFFICE, ON BEHALF OF THE U.S. DEPARTMENT OF JUSTICE, OFFICE OF JUSTICE PROGRAMS (USDOJ/OJP) PROJECT SAFE NEIGHBORHOODS (PSN), TO FUND EQUIPMENT, TRAINING, SUPPLIES, AND A RESEARCH PARTNER, TO SUPPORT THE IMPLEMENTATION OF THE CEASEFIRE, PROCEDURAL JUSTICE AND POLICE LEGITIMACY STRATEGIES RELATED TO SHOOTING & HOMICIDE SCENES

WHEREAS, the Oakland Police Department (OPD) has adopted the Ceasefire strategy as its primary strategy to reduce shootings and homicides; and

WHEREAS, through an in depth analysis in 2013, OPD found that between 59% and 84% of homicides in Oakland were gang or group-member involved; and

WHEREAS, the USDOJ/OJP/PSN grant is a competitive based grant program designed to create safer neighborhoods through a sustained reduction in crime associated with gang and gun violence; and

WHEREAS, the Ceasefire strategy is focused on reducing gang and group-related gun violence through the utilization of data, intelligence, and partnerships with outside law enforcement agencies and community partners; and

WHEREAS, the PSN is administered by the U.S. Department of Justice (USDOJ) Bureau of Justice Assistance (BJA) through the United States Attorneys' Office in each of the 94 federal judicial districts across the United States; and

WHEREAS, the U.S. Attorney's Offices in California, including the Northern District submit their proposals through CalOES, which serves as the fiscal agent for the PSN Program; and

WHEREAS, the City of Oakland was awarded a PSN grant in the amount of two hundred twenty two thousand seven hundred and twenty-six dollars (\$222,726) to support the implementation of the Ceasefire strategy, including the implementation of

procedural justice and police legitimacy principles to homicide and shooting scenes in East Oakland; and

WHEREAS, PSN has approved this funding to support the supplies, equipment, travel, training, and local research partner for the Ceasefire strategy; and

WHEREAS, the OPD Ceasefire Project Manager will issue a Request for Quote / Request for Proposal (RFQ/RFP) to identify a local research partner to co-develop the procedural justice and police legitimacy work related to shootings and homicides in an East Oakland pilot project; and

WHEREAS, the project and program implementation funded by this grant will begin April 1, 2016 and will end June 30, 2017 or shortly thereafter during the three month liquidation period; now, therefore be it

RESOLVED: that the City Administrator or designee is authorized accept and appropriate grant fund in an amount not to exceed two hundred twenty two thousand seven hundred and twenty-six dollars (\$222,726) from CalOES, which serves as the grant administrator on behalf of the U.S. Attorney's Office, on behalf of USDOJ/OJP/PSN; and be it

FURTHER RESOLVED: that the funds from the USDOJ/OJP/PSN grant will be deposited in OPD's Fund No.# 2159 under Organization Code No.# 108630; and be it

FURTHER RESOLVED: that the City Administrator or designee is authorized to enter into a grant cooperative agreement with CalOES for the period April 1, 2016 to June 30, 2017 to support the implementation of the Ceasefire strategy; and be it

FURTHER RESOLVED: that the City Administrator, or designee, is authorized to conduct all negotiations, applications, agreements, and related actions which may be necessary to administer the aforementioned program; and be it

FURTHER RESOLVED: that the City Administrator or designee is authorized to expend the PSN grant funds in accordance with the grant provisions and the preliminary spending plan without further Council approval, including funding for training, equipment, supplies, travel and the RFQ/RFP for a local research partner; and be it

FURTHER RESOLVED: that all contracts issued hereunder shall be reviewed and approved by the office of the City Attorney for form and legality and copies shall be placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID and PRESIDENT GIBSON MCELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California