



CITY OF OAKLAND

AGENDA REPORT

TO: Steven Falk
Interim City Administrator

FROM: Sara Bedford
Director, Human Services

SUBJECT: California State Preschool Program
(CSPP) FY 2020-21

DATE: April 15, 2020

City Administrator Approval

Date: 4-28-2020

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing: 1) The City To Apply For, Accept, and Appropriate The California Pre-Kindergarten Supplemental Grant In An Amount of \$32,500, And The State Preschool Program Expansion Grant In An Amount Of \$1,225,109, And Any Such Additional Grant Funding, From The California Department Of Education To Fund Prekindergarten And Family Literacy Services From July 1, 2020 To June 30, 2021; And 2) A Contribution From The General Purpose Fund Equivalent To Central Services Overhead Costs Estimated At \$157,786.

EXECUTIVE SUMMARY

Adoption of this resolution will allow the City Administrator to apply for and accept the California Pre-Kindergarten Supplemental (CPKS) and California State Preschool Program (CSPP) Grant funding, which will supplement the Head Start federal funding currently received by the City of Oakland (City), to provide a comprehensive school readiness program. The program will enroll eligible three- and four-year old Head Start children, along with their families, and will provide enhanced family literacy and parenting education services in addition to comprehensive child development services.

BACKGROUND / LEGISLATIVE HISTORY

In January of 2007, the California Department of Education (CDE) first announced the availability of \$45,000,000 for part-day preschool services, through the Prekindergarten and Family Literacy Program, renamed CSPP. This funding was available for programs located in the attendance areas of elementary schools ranked in the base Academic Performance Index (API) deciles one through three in 2005. Additionally, preference was given to underserved areas as identified by each Local Child Care Planning Council (LPC). The CSPP funding is available for programs to serve children ages three and four years old, for one to two years before beginning kindergarten. Programs must provide age-appropriate and developmentally

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appropriate activities for children in participating classrooms that are designed to facilitate their transition to kindergarten, as well as provide ongoing opportunities for parents and legal guardians to work with their children on interactive literacy activities. The CPKS funding is available to supplement instructional resources for CSPP recipients.

The City applied for and received this funding for Fiscal Year (FY) 2008-2009 in order to expand the services provided to Head Start children and families. To date, the City has submitted applications for continued funding for fiscal years 2008-2009 through 2019-2020, which have all been awarded and used to provide additional days of preschool.

The funding was also used to provide parenting education and family literacy services for three and four-year-old children entering into their first and/or returning for their second year of preschool, and who would be transitioning into kindergarten the following fall, possibly to Oakland elementary schools located in high-need areas that also meet the funding criteria.

ANALYSIS AND POLICY ALTERNATIVES

Leveraging State preschool funding helps enable the City to meet the new Federal Head Start standards which encourage all sites to be open for:

- Part-day services, at a minimum 3.5 hours per day, 4 days per week, totaling 448 hours, for a minimum of 128 days; or
- Full-day services, at a minimum of 6.5 hours per day, 5 days per week, totaling 1,020 hours for the full school year (10 months).

Program Description

In the coming FY 2020-2021, the Head Start CSPP will be provided at ten (10) locations throughout Oakland. **Table 1** below includes the specific number of classrooms providing CSPP services to children at each location:

Table 1: Locations of CSPP Services		
City of Oakland CSPP Sites	Number of Classrooms	Number of Children
1. Franklin	2	32
2. Lion Creek Crossing	1	16
3. Brookfield HS @ OUSD CDC	2	32
4. 85th Avenue	3	48
5. Brookfield	2	24
6. Sungate	2	32
7. Tassafaronga	1	24
8. Fannie Wall	1	16
9. San Antonio CDC	1	24
10. Manzanita	1	16
TOTAL	16	264

The 2020-2021 school year for the Head Start CSPP will be August 17, 2020 through June 4, 2021. High quality, comprehensive, developmentally and culturally appropriate school readiness services will be offered each day in engaging early childhood education settings, where each child will have the opportunity to develop at their own individual pace. Each child's relationship with their parent or primary caregiver and Head Start teacher will be fostered and supported on an ongoing basis.

The City of Oakland's Human Services Department actively promotes partnerships with families to support early literacy development in children. The CSPP aims to build on the strengths, knowledge, and resources of parents and family members, who have the greatest influence on their children's development, learning, and academic achievement. Parenting education and family literacy services will be provided for enrolled families.

FISCAL IMPACT

Approval of the adopted resolution will authorize the City Administrator to apply for and accept CPKS grant funding in the estimated amount of \$32,500; and to apply for and accept CSPP grant funding in the estimated amount of \$1,225,109 for Program Year 2020-21, beginning July 1, 2020 through June 30, 2021. The FY 2020-21 Midcycle Proposed Budget includes an appropriation of \$32,500 and \$1,225,109 budgeted in the California Department of Education Fund (2138), HS Classroom and Seasonal Org (78231), Head Start CPKS FY20-21 Project (1004511) and Head Start CSPP FY20-21 Project (1004510), and Strengthening Children, Youth & Families Program (YS13).

1. AMOUNT OF RECOMMENDATION/COST OF PROJECT #1004511: \$32,500
 - \$32,500 for FY 2020-21
 - Total Agreement/Contract Amount: \$32,500

2. AMOUNT OF RECOMMENDATION/COST OF PROJECT #1004510: \$1,225,109
 - \$1,225,109 for FY 2020-21
 - Total Agreement/Contract Amount: \$1,225,109

3. SOURCE OF FUNDING:
California Department of Education Fund (2138); HS Classroom and Seasonal Org (78231); Head Start CPKS FY20-21 Project (1004511) and Head Start CSPP FY20-21 Project (1004510)

The City's 2020-21 Midcycle Proposed Budget includes \$32,500 and \$1,225,109 in FY 2020-21 appropriations and revenues for the California Pre-Kindergarten Supplemental and California State Preschool Program. These amounts reflect the programs' anticipated billing, based on the current average daily attendance rate and the number of children enrolled. However, the grant has the ability to serve more children and accommodate any rate increases. If additional funding becomes available from the grantor for the same purposes within the duration of the grant term, July 1, 2020 through June 30, 2021, the attached resolution authorizes the City

Administrator or his designee to accept and appropriate the funds without returning to City Council.

The approval of the resolution will also authorize a contribution from the General Purpose Fund in the amount equivalent to central services overhead costs estimated at \$157,786 due to administrative cost limitations.

PUBLIC OUTREACH / INTEREST

This item did not require any additional public outreach other than the required posting on the City's website.

COORDINATION

The Budget Bureau and Office of the City Attorney were consulted in preparation of this report and resolution.

SUSTAINABLE OPPORTUNITIES

Economic: There are economic benefits to the City from the operation of this Program. The grant, along with funding from the Head Start grant, directly creates and sustains 32 jobs, including people directly employed in centers, plus an unknown number of jobs through its economic multiplier effect. Most of these jobs are held by residents of Oakland. In addition, the program will purchase goods and services to support its operations, and most of these will be purchased from Oakland firms or individuals.

Environmental: There are no foreseeable direct environmental benefits or impacts from this program to the City of Oakland. The program will use recyclable paper products.

Race & Equity: The principal sustainable opportunity of this program is in the area of social equity. The program will deliver comprehensive, high-quality services to low-income children and families in Oakland. These services are designed to foster healthy development, and provide a range of individualized services in the areas of education and early childhood development, medical, dental, and mental health services, nutrition, parent involvement, and family literacy. The range of services is responsive and appropriate to each child and family's developmental, ethnic, cultural, and linguistic heritage and experience. Recent scientific research has verified what early childhood educators have known for years: that how children are nurtured and educated in their youngest years has a significant impact on their development, growth, ongoing academic performance and later life success.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Authorizing: 1) The City To Apply For, Accept, and Appropriate The California Pre-Kindergarten Supplemental Grant In An Amount of \$32,500, And The California State Preschool Program Expansion Grant In An Amount Of \$1,225,109, And Any Such Additional Grant Funding, From The California Department Of Education To Fund Prekindergarten And Family Literacy Services From July 1, 2020 To June 30, 2021; And 2) A Contribution From The General Purpose Fund Equivalent To Central Services Overhead Costs Estimated At \$157,786.

For questions regarding this report, please contact Diveena Cooppan, HSD Manager (Interim), Early Childhood and Family Services Division, at (510) 238-7186.

Respectfully submitted,



SARA BEDFORD

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