

## REDEVELOPMENT AGENCY OF THE CITY OF OAKLAND

2003-78
Resolution No. C.M.S.

## A RESOLUTION CERTIFYING AND MAKING FINDINGS AS TO THE FINAL ENVIRONMENTAL IMPACT REPORT ON THE WEST OAKLAND REDEVELOPMENT PROJECT



WHEREAS, an Environmental Impact Report (the "EIR") on the Redevelopment Plan (the "Redevelopment Plan") for the West Oakland Redevelopment Project (the "Project") was prepared by the City of Oakland (the "City") pursuant to the California Environmental Quality Act (Public Resources Code Section 21000 et seq., hereinafter "CEQA"), the Guidelines for Implementation of the California Environmental Quality Act ( 14 Cal . Code Regs. Section 15000 et seq., hereinafter the "State CEQA Guidelines"), and the City's Environmental Review Regulations adopted pursuant thereto; and

WHEREAS, copies of the Draft EIR were distributed to the State Clearinghouse and to those public agencies which have jurisdiction by law with respect to the Project and to other interested persons and agencies, and the comments of such persons and agencies were sought; and

WHEREAS, the Draft EIR was thereafter revised and supplemented to adopt changes suggested and to incorporate comments received and the City's response to said comments, and as so revised and supplemented, a Final EIR was prepared and submitted to the City Council of the City of Oakland (the "Council") for review and consideration in conjunction with consideration of approval and adoption of the Redevelopment Plan; and

WHEREAS, a joint public hearing was held by the Agency and the Council on November 4, 2003, on the Redevelopment Plan and the Final EIR relating thereto, following notice duly and regularly given as required by law, and all interested persons expressing a desire to comment thereon or object thereto having been heard, and said Final EIR and all comments and responses thereto having been considered; and

WHEREAS, the Final EIR consists of the Draft EIR, as revised and supplemented, made a part of the Agency's Report to Council on the Redevelopment Plan, incorporating all comments received and the response of the Agency and the City thereto as of the date hereof; now, therefore, be it

RESOLVED: That the Agency hereby certifies that the Final EIR for the West Oakland Redevelopment Plan has been completed in compliance with CEQA, the State CEQA Guidelines and the City's Environmental Review Regulations; and be it further

RESOLVED: That the Agency hereby finds that the Final EIR reflects the independent judgment of the Agency, as required by Public Resources Code Section 21082.1; and be it further

RESOLVED: That the Agency has independently reviewed and analyzed the Final EIR and considered the information contained therein and all comments, written and oral, received at the public hearing on the Final EIR prior to approving this resolution and acting on the proposed Project; and be it further

RESOLVED: That the Agency hereby adopts the CEQA Findings attached as Attachment A and the Statement of Overriding Considerations attached as Attachment B, which are incorporated herein by reference; and be it further

RESOLVED: That upon approval and adoption of the Redevelopment Plan by the City Council, the Agency Secretary is hereby directed to file a Notice of Determination with the County Clerk of Alameda County and the Office of Planning and Research pursuant to the provisions of Section 15094 of the State CEQA Guidelines.

IN AGENCY, OAKLAND, CALIFORNIA,
NOV 042003

## PASSED BY THE FOLLOWING VOTE:

AYES- - BROOKS, BRUNNER, CHANG, NADEL, QUAN, REID, WAN, and CHAIRPERSON DE LA FUENTE -8
NOES-
ABSENT-


ABSTENTION$\varnothing$


Agency resolution certifying West Oakland plan EIR (2)

## ATTACHMENT A

## WEST OAKLAND REDEVELOPMENT PLAN CEQA FINDINGS

The Redevelopment Agency of the City of Oakland finds and determines as follows:

- The West Oakland Redevelopment Project and its potential environmental effects have been the subject of an Environmental Impact Report ("EIR"). The Draft EIR was prepared by the City of Oakland which, as the Lead Agency, analyzed the environmental effects of the proposed project. The Draft EIR was appropriately circulated for public review and comment for a 45-day period from June 10, 2003 to July 25, 2003.
- The Final EIR was independently reviewed and analyzed by the City Council, and reflects the independent judgment of the City Council. Such judgment is based on substantial evidence in the record (even though there may be differences between and among different sources of information and opinions offered in the documents, testimony, public comments and such responses that make up the Final EIR and the administrative record as a whole). The Council recognizes that, while the Final EIR contains certain additions, modifications, clarifications or revisions to the Draft EIR as a result of public comments and agency response to those comments, such additions, modifications, clarifications or revisions do not represent significant new information requiring re-circulation of the document. Such information and data do not include any new significant environmental impacts that would result from the Plan or from a new mitigation measure and they do not reflect any substantial increase in the severity of environmental impact associated with the Plan; nor do they propose any additional feasible plan alternative or mitigation measures considerably different from other previously analyzed that would lessen the significant environmental impacts of the Plan.
- The City Council adopts the Final EIR and its findings and conclusions as its source of environmental information. The Final EIR is legally adequate and was completed in compliance with CEQA.
- The Final EIR identifies all potential significant adverse impacts and feasible mitigation measures that would reduce these impacts to a less-thansignificant level. The EIR recommended mitigation measures that, if implemented as conditions of Project approval, would reduce most identified significant effects to less-than-significant levels. Where appropriate, the EIR also recommended mitigation measures that would reduce less than significant
impacts. All of the EIR mitigations are included as part of the Project, as stated in the Oakland City Council ordinance and the Redevelopment Agency resolution approving and adopting the "Redevelopment Plan for the West Oakland Redevelopment Project." All of the mitigation measures identified in the Draft and Final EIR will be used as found to be appropriate as a baseline of information and analysis to apply as specific redevelopment projects are reviewed and considered.
- Five (5) adverse significant unavoidable impacts (Potential Impact 5.4.2 Cumulative Traffic; Potential Impact 5.4.7 Cumulative Truck Parking; Potential Impact 6.4.6 Compatibility of Population Growth and Air Quality; Potential Impact 6.4.8 Cumulative Emissions; Potential Impact 7.4.5 Cumulative Traffic Noise) were identified that could not be mitigated to a less than-significant level.
- A reasonable range of project alternatives was identified in the EIR. Each alternative was rejected as infeasible when compared to the proposed project. Specifically, the City Council rejects the following alternatives as infeasible:
- The No Project Alternative: The "No Project" Alternative was rejected as infeasible because it would not fulfill the objectives of the West Oakland Redevelopment Project. In particular, the funding mechanisms for the activities, programs and projects would not be available. Therefore, the elimination of blight, assistance with housing projects, assistance in revitalizing the local economy and commercial areas would not happen or not happen as quickly.
- Environmentally Superior LUTE Alternative: This alternative was rejected as infeasible because it would not likely provide sufficient financial or programmatic assistance to improve the commercial areas along the major commercial corridors within the Project Area, thus resulting in not being able to fulfill the project objectives of strengthening retail and other commercial areas of eliminating blight within commercial areas and of being able to stimulate new investment through physical improvements to infrastructure such as street improvements sidewalk improvements and landscaping.
- No West Oakland Transit Village: Excluding this area was rejected because it has been an integral component of land use planning efforts for West Oakland for many years, and is included in all previously prepared plans. These plans range from the CWOR Visions and Strategies Plan completed in 1995, to the West Oakland Transit Village Action Report in 2001. The area is a key development component of the City's General Plan.
- Alternative LUTE Land Use Designation: When the City of Oakland approved the Land Use and Transportation Element of the General Plan, it rejected this alternative because it did not respond to neighborhood goals and visions as articulated by Oakland residents during the preparation of the General Plan. It would also not have included the goal of revitalization of specific activity centers along major transportation corridors.


## ATTACHMENT B

## WEST OAKLAND REDEVELOPMENT PLAN STATEMENT OF OVERRIDING CONSIDERATIONS

Pursuant to Section 21081 of CEQA, the Redevelopment Agency finds that specific overriding economic, legal, social, technological or other benefits of the Plan outweigh the five potential significant and unavoidable adverse effects (Potential Impact 5.4.2 Cumulative Traffic; Potential impact 5.4.7 Cumulative Truck Parking; Potential Impact 6.4.6 Compatibility of Population Growth and Air Quality; Potential Impact 6.4.8 Cumulative Emissions, Potential Impact 7.4.5 Cumulative Traffic Noise). The Redevelopment Agency hereby finds that these significant and unavoidable impacts are acceptable in light of the important benefits noted below. Each of the benefits set forth herein separately and independently outweigh the two identified significant unavoidable impacts.

1. Revitalization and Redevelopment of Underutilized Parcels. A primary goal of the West Oakland Redevelopment Plan is to stimulate in-fill development and land assembly opportunities on obsolete, underutilized and vacant properties in the Project Area. Furthermore, the Plan will give the Agency and City an important tool to improve existing underutilized properties into attractive and economically viable uses. Thus, the proposed Plan advances the goals, objectives and policies of the Oakland General Plan as indicated previously in this report and elsewhere in the administrative record.
2. Job Creation. Another primary goal of the West Oakland Redevelopment Plan is to attract new business and retain existing businesses in the Project Area that would provide job training and employment opportunities to residents. In addition, additional goals of the Plan are to revitalize commercial corridors throughout the Project Area and strengthen local retail centers thereby creating additional retail jobs in the area.
3. Additional Housing Units. Goals of the West Oakland Redevelopment Plan include stimulating homeownership opportunities in the Project Area, upgrading existing housing stock, and increasing the City's supply of low- and moderateincome housing. A result of the Plan will be a mix of housing types and ownership structures, which will offer homeownership and new rental opportunities to a variety of existing and potential Oakland residents. Furthermore, the Plan supports the City's General Plan policies to increase the number of housing opportunities in Oakland; the Plan will serve to stimulate affordable housing construction through the use of tax increment funds, thereby increasing the supply in the area.
4. Revenue Generation. The West Oakland Redevelopment Plan will generate revenues, in the form of increased property taxes, and utility taxes collected from development-related fee projects within the Project Area. In addition, the Plan will contribute to the revitalization of the surrounding community by contributing to an increase in the general population level and greater pedestrian activity, thereby creating the potential for secondary economic benefits (e.g. increased sales tax) to the surrounding businesses in and near the Project Area.
5. Retail Shopping. The West Oakland Redevelopment Plan will enhance existing and create new community retail shopping opportunities for consumer goods. In particular, the Plan will help strengthen commercial activities along major arterial streets in the Project Area that will equate to increased sales and revenues as well as the opportunity to provide improved services and infrastructure within the Project Area.
6. Further General Plan Goals. The West Oakland Redevelopment Plan will help fulfill General Plan policies and objectives by replacing vacant infill sites with appropriate uses, achieving aesthetic benefits for a revitalized community, providing new employment and retail shopping facilities, and encouraging housing opportunities associated with mass transit facilities. Implementation of the Plan will help further the Land Use and Transportation Element (LUTE) of the General Plan and facilitate the goals and purposes of the California Community Redevelopment Law in conformance with the General Plan.

Growth and change encouraged by the plan is consistent with the City's growth projections. The Redevelopment Plan will encourage and support the growth and revitalization of the West Oakland Community called for in the General Plan.

Eliminating conflicting land uses. The Redevelopment Plan will provide assistance so that historic land use conflicts can be eliminated between industrial and residential uses.

