

AGENDA REPORT

TO:	Edward D. Reiskin City Administrator	FROM:	Adam Benson Director of Finance
SUBJECT:	Fiscal Year 2020-21 Tax Levy For Voter Approved Indebtedness	DATE:	July 27, 2020
City Administr	ator Approval	Date:	August 10, 2020

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Fixing The Rate Of Property Tax And Levying A Tax On Real And Personal Property In The City Of Oakland For Fiscal Year 2020-21 For Voter-Approved Indebtedness.

EXECUTIVE SUMMARY

Adoption of this resolution will permit the City of Oakland (the "City") to collect the Fiscal Year 2020-21 ("FY20-21") property tax revenues for the payment of the City's voter approved outstanding general obligation bonds debt service and Police and Fire Retirement System obligations. The City must annually set property tax levy rates, based on the assessed valuation subject to taxation, and must inform the County of Alameda (the "County") of these rates by August 31st for inclusion on the stated year's property tax bill. If the estimated general obligation bond rates need to be adjusted to reflect the actual figures for the assessed valuation, the City Administrator or his designee will be authorized to make the necessary adjustments.

This resolution is submitted during the Summer Recess in order to calculate the property tax levy rates using FY20-21's assessed valuation figures and meet the County's deadline for submitting these rates for inclusion on this year's property tax bill.

BACKGROUND / LEGISLATIVE HISTORY

The proposed resolution has been prepared pursuant to California Government Code and Article VIII, Section 802, of the Oakland City Charter, setting the FY20-21 property tax rate for voter-approved indebtedness. Article XIIIA of the California Constitution (Proposition 13) precludes the adoption of a City-wide property tax rate. A County-wide one percent (1%) property tax rate is assessed by Alameda County and apportioned to cities and special districts in accordance with State law.

ANALYSIS AND POLICY ALTERNATIVES

For the City's outstanding general obligation bonds, the required property tax levy rates are calculated annually based on the year's debt service obligations and assessed valuation figures. For the City's FY20-21 voter-approved indebtedness, the rates in **Table 1** are estimated to satisfy the debt service obligations of the indicated general obligation bond series.

Table 1: Property Tax Rates

	Bond Issue	Property Tax Rates
\$128,895,000	General Obligation Refunding Bonds, Series 2015A	0.0175%
\$26,500,000	General Obligation Bonds, Series 2017C (Measure DD)	0.0019%
\$62,735,000	General Obligation Bonds, Series 2017A-1 (Measure KK)	0.0030%
\$55,120,000	General Obligation Bonds, Series 2017A-2 (Measure KK)	0.0054%
\$140,010,000	General Obligation Bonds, Series 2020B-1 (Measure KK)	_ 1
\$44,880,000	General Obligation Bonds, Series 2020B-2 (Measure KK)	0.0091%
\$64,260,000	General Refunding Obligation Bonds, Series 2020	0.0068%

¹ There is no levy required in FY20-21 for Series 2020B-1 debt service. Series 2020B-1 FY20-21 debt service will be paid using net bond premium generated at issuance of the bonds.

For the City's Police and Fire Retirement System pension liability, the property tax levy rate to fund the City's FY20-21 voter-approved continuing obligations to fund the City's indebtedness to the Police and Fire Retirement System is 0.1575%.

In the event of any changes to the County's assessed valuation data, the proposed resolution allows the City Administrator or his designee to approve any necessary adjustments in the property tax levy rates for the indicated general obligation bonds prior to the County's preparation of the tax bills. The City Council will be notified of any significant changes to the rates estimated in this report.

FISCAL IMPACT

Adoption of this resolution will allow the City to levy and collect the FY20-21 property tax revenues of approximately \$29.9 million which are included in the FY20-21 Adopted Midcycle Budget for the payment of debt service on the City's outstanding general obligation bonds and Police and Fire Retirement System obligations. The property tax rates calculations can be found in Appendix A.

PUBLIC OUTREACH / INTEREST

This item did not require additional public outreach other than the required posting on the City's website.

COORDINATION

This report was prepared by the Finance Department and the legislation has been reviewed by the City Attorney's Office.

SUSTAINABLE OPPORTUNITIES

Economic: Essential City services that serve the public greatly rely upon revenues generated from the voter-approved special tax measures.

Environmental: There are no direct environmental impacts associated with the City Council action requested in this report.

Race & Equity: The funding provided from the tax levies can be used to support Oakland's equity goals and objectives, including programs and services to Oakland's vulnerable population and communities of color. Some voter approved measures provide a mechanism for the exemptions from parcel tax to qualifying low-income households, senior household, affordable housing projects and certain religious organizations and schools.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Fixing The Rate Of Property Tax And Levying A Tax On Real And Personal Property In The City Of Oakland For Fiscal Year 2020-21 For Voter-Approved Indebtedness.

For questions regarding this report, please contact David Jones, Treasury Administrator, at (510) 238-6508.

Respectfully submitted,

Adam Benson Director of Finance

Reviewed by: David Jones, Treasury Administrator

Prepared by: Jackie Lee, Principal Financial Analyst

Attachment A: General Obligation Bonds Levy Calculations for Fiscal Year 2020-21

ATTACHMENT A

City of Oakland General Obligation Bonds

Levy Calculations for Fiscal Year 2020-21⁽³⁾

Bond Description		Series 2015A (Refunding)	Series 2017C (Measure DD)	Series 2017A-1 (Measure KK)	Series 2017A-2 (Measure KK)	Series 2020B-2 (Measure KK)	Series 2020 (Refunding)	GOB TOTAL
Fund Number		6064	6322	6330	6331	6333	6334	
Cash available for debt service as of	6/30/2020							
Cash held by Treasury		3,257,480	594,814	1,303,330	1,041,961	-	2,038,817	8,236,401
Cash held by Trustee		1	39	-	139	54,187	-	54,366
Total cash as of	6/30/2020	3,257,480	594,853	1,303,330	1,042,099	54,187	2,038,817	8,290,767
Debt service payments through	12/31/2021							
DS payments for	FY 2020-21	13,661,175	1,446,431	2,239,056	4,133,405	5,633,402	5,804,601	32,918,071
DS payment for	7/15/2021	1,892,963	447,591	1,119,528	669,303	399,737	598,324	5,127,445
DS payment for	12/31/2021	-	-	-	-	-	-	-
Bank and Bond expenses for	FY 2020-21	11,500	7,500	7,500	7,500	7,500	10,500	52,000
Total debt service through	12/31/2021	15,565,638	1,901,522	3,366,084	4,810,208	6,040,640	6,413,424	38,097,515
Total DS Shortfall		12,308,157	1,306,668	2,062,755	3,768,108	5,986,452	4,374,607	29,806,748
Add: Reserve of DS at	6.00%	819,671	86,786	134,343	248,004	338,004	348,276	1,975,084
Add: Projected delinquencies, unsecured roll at	4.49%	38,539	4,037	6,001	11,627	-	17,215	77,419
Less: Unitary Tax collected as of	FY 2019-20	(988,037)	(104,265)	(153,915)	(297,901)	-	-	(1,544,118)
Balance to be levied on tax roll		12,178,330	1,293,226	2,049,184	3,729,839	6,324,457	4,740,097	30,315,133
Assessed Valuation ⁽¹⁾		69,396,591,413	69,396,591,413	69,396,591,413	69,396,591,413	69,396,591,413	69,396,591,413	69,396,591,413
Secured tax rate ⁽²⁾		0.0175%	0.0019%	0.0030%	0.0054%	0.0091%	0.0068%	0.0437%
Prior year's secured tax rate		0.0199%	0.0021%	0.0031%	0.0060%	0.0000%	0.0089%	0.0400%
Variance		-0.0024%	-0.0002%	-0.0002%	-0.0006%	0.0091%	-0.0021%	0.0036%

Note: Totals may not add up due to rounding.

⁽¹⁾ AV is net of 0.85% in secured roll delinquencies.

(2) Expected Unitary Tax Revenue for FY 2020-21 not factored into the secured tax rate given the uncertainty of the value of receipt; it will be taken into account for FY 2021-22 tax roll once the monies from County are received.

(3) Series 2020B-1 FY20-21 debt service paid using net bond premium generated at issuance.

Delinquency Calculation							
Unsecured roll (Net AV plus Homeowner's Exemptions)	4,305,835,698	4,305,835,698	4,305,835,698	4,305,835,698	4,305,835,698	4,305,835,698	4,305,835,698
Prior year's tax rate	0.0199%	0.0021%	0.0031%	0.0060%	0.0000%	0.0089%	0.0400%
	858,331	89,913	133,659	258,952	-	383,397	1,724,251
Prior year's delinquency rate, unsecured roll	4.49%	4.49%	4.49%	4.49%	4.49%	4.49%	4.49%
Projected delinquencies, unsecured roll	38,539	4,037	6,001	11,627	-	17,215	77,419
Projected Unitary Tax Calculation							
Unitary Tax for FY 2019	-20 988,037	104,265	153,915	297,901	-	-	1,544,118