

2015 OCT -1 PM 2:50



AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Sara Bedford
Director, Human Services

SUBJECT: 2015-2017 Continuum of Care (CoC)
Alignment

DATE: October 1, 2015

City Administrator Approval

Date:

9/30/15

RECOMMENDATION

Staff Recommends that the City Council Adopt A Resolution Amending Resolution No. 85581 C.M.S., Which Authorized The City Administrator To Apply For Accept And Appropriate Funds From The U.S. Department Of Housing And Urban Development (HUD) In The Estimated Amount Of \$3,766,755 Each Year For Fiscal Years (FY) 2015-2016, 2016-2017, And Enter Into Grant Agreements For The Provision Of Transitional And Permanent Housing, to:

- (1) Authorize A Contribution From The General Purpose Fund For The Central Services Overhead Charges of in an estimated amount of \$14,918 Each Year For FY 2015-2016 And 2016-2017;
- (2) Increase The Grant Amount Of One Of The Service Providers by \$74,724;
- (3) Clarify The Grant Terms; And
- (4) Authorize The City Administrator To Accept And Appropriate Additional Funds From HUD To Fund HUD Continuum Of Care (CoC) Supportive Housing Programs And Amend The Grant Agreements For Additional Transitional And Permanent Housing And Support Services For FY 2015-2016 And 2016-2017 Without Returning To Council.

Item: 5

Life Enrichment Committee
October 13, 2015

EXECUTIVE SUMMARY

In May 2015, Council adopted Resolution No. 85581 C.M.S. that authorized the City Administrator to accept, allocate, and enter into grant agreements with various service providers to implement the Housing and Urban Development (HUD) Continuum of Care (CoC) annual renewal grants, through Fiscal Year (FY) 2016-2017 since HUD's fiscal years are not aligned with the City's fiscal years. The amended resolution spells out the specific grant years for the five HUD CoC grants and provides authorization to enter into grant agreements outside of the City's fiscal years.

The amended resolution increases funding for the service provider East Oakland Community Project (EOCP) from \$55,475 to \$130,199 each year for FY 2015-2016 and 2016-2017 and reduces the grant amount for the service provider Building Futures for Women and Children (BFWC), from \$185,450 to \$130,924, each year for FY 2015-2016 and 2016-2017. The resolution also authorizes a contribution from the General Purpose Fund for Central Services Overhead charges and authorizes the City Administrator to accept and appropriate additional funds from HUD within the duration of the grant terms for the same purposes.

BACKGROUND / LEGISLATIVE HISTORY

The City of Oakland has annually (since 1994) received renewal grant awards under the Federal HUD CoC competitive Super Notice of Funding Availability (NOFA) process to fund:

- Families in Transition (FIT) scattered-site program – transitional housing
- Matilda Cleveland Transitional Housing Program (MCTHP)- transitional housing
- Housing Fast Support Network (HFSN)- transitional housing
- Oakland Homeless Youth Housing Collaboration (OHYHC) - transitional housing
- North County Family Rapid Rehousing Collaborative (NCFRRC)- rapid rehousing

These four transitional housing programs provide housing and supportive services to homeless singles and families for up to 24 months to assist them in reaching self-sufficiency, and ultimately stable housing. The newly funded rapid rehousing program is expected to serve 38 families with children to rapidly rehouse them from shelters and the streets to permanent housing.

ANALYSIS AND POLICY ALTERNATIVES

In Resolution No. 85581 C.M.S., the grant terms listed followed the City's FY (July 1 to June 30); however, the HUD CoC operations program years vary from the City's July 1 – June 30 fiscal year. Amending Resolution No. 85581 C.M.S. will provide authorization to enter into grant agreements outside of the City's fiscal year.

The newest HUD project is the NCFRRHC, slated to begin services to homeless families on November 1, 2015. This grant is a collaboration between the City and two service providers - BFWC and EOCP. Since the initial planning took place in the spring of 2015, the collaborators have made some changes to their collaboration and decided to have EOCP serve an additional 10 families and to have BFWC serve 10 fewer families. Therefore, the grant amount to EOCP is increasing to reflect the additional families and the grant amount to BFWC is decreasing. In addition the amounts for both agencies have been adjusted to include administrative costs which were not included in the original resolution.

The change reflects the discussions and consensus between City staff and the two service providers.

FISCAL IMPACT

Recommendations in this report seek to amend Resolution No. 85581 C.M.S., to authorize a contribution from the General Purpose Fund to cover Central Service Overhead charges in the estimated amount of \$14,918 each year for Fiscal Years 2015-2016 and 2016-2017 and to increase the grant amount for EOCP from \$55,475 to \$130,199 for the HUD CoC for FY 2015-2016 and FY2016-2017. Funding for the increase in this grant is available from HUD's North County Family Rapid Rehousing Collaborative grant in HUD – Emergency Solutions Grant/Supportive Housing Program/Housing Opportunities for Persons With AIDS Fund (2103), Community Housing Services Organization (78411), and FY 2015-2016 Continuum Of Care/North County Family Rapid Re-Housing Collaborative 2014 Project (G487020).

Further, the staff recommendation authorizes the City Administrator to accept and appropriate additional funds from HUD within the FY 2015-2016 and 2016-2017 grant operating years stated in the table below to fund the HUD CoC programs and amend the grant agreements for additional transitional and permanent housing and support services for FY 2015-2016 and 2016-2017 without returning to the City Council.

Funding to support the programs and activities presented in this report will come from the following sources contained in the table below.

Housing and Urban Development (HUD) Continuum of Care (CoC) Grant Operational Years						
HUD CoC – Supportive Housing Program (SHP)						
CoC PROJECT	GRANTEE	AMOUNT	FY 2015-2016		FY 2016-2017	
			FUNDING Fund: 2103 Org: 78411 Project: (below) Program: SC22	HUD OPERATING YEAR	FUNDING Fund: 2103 Org: 78411 Project: (below) Program: SC22	HUD OPERATING YEAR
Families in Transition	East Oakland Community Project	\$241,644	G487040	4/1/15 – 3/31/16	G487745	4/1/16 – 3/31/17
Housing Fast Support Network	Bay Area Community Services	\$1,803,582	G487010	3/1/15 – 2/28/16	G487715	3/1/16 – 2/28/17
Matilda Cleveland THP	East Oakland Community Project (EOCP)	\$256,114	G486910	10/1/15 – 9/30/16	G487615	10/1/16 – 9/30/17
Oakland Homeless Youth Housing Collaborative	EOCP First Place for Youth	\$164,113	G487030	8/1/15 – 7/31/16	G487735	8/1/16 – 7/31/17
	Covenant House of California	\$321,710				
North County Family Rapid Rehousing Collaborative	Building Futures for Women & Children	\$130,924	G487020	8/27/15 – 8/26/16	G487725	9/1/2016-8/31/2017
	EOCP Oakland Housing Authority	\$394,776				

This resolution also requests a contribution from the General Purpose Fund for the Central Service Overhead in an amount estimated at \$14,918 each year for FY15-16 and FY 16-17 due to the restrictions on the grant for administrative costs.

PUBLIC OUTREACH / INTEREST

This report did not require public outreach other than the posting of this report on the website.

COORDINATION

Coordination has occurred between the Human Services Department (HSD), the Office of the City Attorney, and Controller's Bureau in the preparation of this report and resolution.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

CoC Program performance during the 2014-2015 program:

- 491 homeless single and family households received transitional housing and support services, assisting them into stable living situations.
- 209 of the 256 (81.6 percent) homeless singles/families served were able to move from the Supportive Housing Program (SHP) into permanent housing.
- In FY 2014-2015 over 80 percent of families exiting EOCP's three transitional housing programs went to permanent housing. This exceeds the HUD and EveryOne Home benchmarks for moving to permanent housing.

SUSTAINABLE OPPORTUNITIES

Economic: As noted in the report, all funds identified in this report are for the purpose of providing housing and services to the homeless to eliminate and prevent homelessness. Such outcomes are achieved through rapid rehousing assistance, homelessness prevention, transitional housing, shelter services, homeless encampment services, and street outreach.

Environmental: The provision of housing for at-risk and homeless persons is intended to address the environmental degradation caused by homeless families and individuals precariously housed or living on the streets.

Social Equity: The expenditure of these funds is targeted to the most vulnerable and at-risk populations in this City and is providing essential and basic human services, housing, and support.

ACTION REQUESTED OF THE CITY COUNCIL

Adoption of this resolution allows the City to amend the Resolution No. 85581 C. M. S. to increase the grant amount for the service provider East Oakland Community Project from \$55,475 to \$130,199, and reduce the grant amount for the service provider Building Futures for Women and Children from \$185,450 to \$130,924, each year for FY 2015-2016 and 2016-2017; to allow the City to enter into grant agreements for transitional and permanent housing under CoC program for FY 2015-2017, consistent with the HUD grant operational years, as specified in the grant award letters, and authorize a contribution from the General Purpose Fund for the Central Service Overhead Charges in an estimated amount of \$14,918 each year for FY 2015-16 and 2016-17.

For questions regarding this report, please contact Susan Shelton, Community Housing Services Manager, at 238-6186.

Respectfully submitted,



SARA BEDFORD
Director, Human Services Department

Community Housing Services Division
Reviewed by: Susan Shelton, Manager
Prepared by: Stevan Alvarado, Program Analyst II

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OAKLAND CITY COUNCIL

Macan Day
City Attorney

RESOLUTION No. _____ C.M.S.

Introduced by Councilmember _____

A RESOLUTION AMENDING RESOLUTION NO. 85581 C.M.S., WHICH AUTHORIZED THE CITY ADMINISTRATOR TO APPLY FOR ACCEPT AND APPROPRIATE FUNDS FROM THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) IN THE ESTIMATED AMOUNT OF \$3,766,755 EACH YEAR FOR FISCAL YEARS (FY) 2015-2016, 2016-2017 AND ENTER INTO GRANT AGREEMENTS FOR THE PROVISION OF TRANSITIONAL AND PERMANENT HOUSING, TO:

- (1) AUTHORIZE A CONTRIBUTION FROM THE GENERAL PURPOSE FUND FOR THE CENTRAL SERVICES OVERHEAD CHARGES IN AN ESTIMATED AMOUNT OF \$14,918 EACH YEAR FOR FY 2015-2016 AND 2016-2017;**
- (2) INCREASE THE GRANT AMOUNT OF ONE OF THE SERVICE PROVIDERS BY \$74,724;**
- (3) CLARIFY THE GRANT TERMS; AND**
- (4) AUTHORIZE THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE ADDITIONAL FUNDS FROM HUD TO FUND HUD CONTINUUM OF CARE (COC) SUPPORTIVE HOUSING PROGRAMS AND AMEND THE GRANT AGREEMENTS FOR ADDITIONAL TRANSITIONAL AND PERMANENT HOUSING AND SUPPORT SERVICES FOR FY 2015-2016 AND 2016-2017 WITHOUT RETURNING TO COUNCIL**

WHEREAS; the City of Oakland's Transitional Housing Programs (THP) consists of five projects: Families in Transition Scattered Sites, Housing Fast Support Network, Matilda Cleveland, Oakland Homeless Youth Housing Collaborative, and North County Family Rapid Rehousing Collaborative, which provide transitional housing, support services and rapid rehousing to homeless single adults, families, and transition aged youth under the U.S. Department of Housing and Urban Development (HUD) Continuum of Care (CoC) program; and

WHEREAS, the City of Oakland has applied for and received renewal funding under the HUD CoC Supportive Housing Program (SHP) for the provision of transitional and permanent housing and support services to the homeless since 1994; and

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WHEREAS, the City Council passed Resolution No 85581 C.M.S. on May 19, 2015 which authorized the City Administrator to apply for, accept, and appropriate funds from HUD in the estimated amount of \$3,766,755 each year for Fiscal Years (FY) 2015-2016, and 2016-2017 and enter into grant agreements for the provision of transitional and permanent housing for FY's 2014-2015, 2015-2016, and 2016-2017; and

WHEREAS, staff seeks an amendment to Resolution No. 85581 C.M.S. to seek a contribution from the general purpose fund to cover Central Services Overhead charges in the estimated amount of \$14,918 each year for FY's 2015-2016, and 2016-2017; and

WHEREAS, staff seeks an amendment to Resolution No. 85581 C.M.S. to increase the grant amount for service provider East Oakland Community Project from \$55,475 to \$130,199 and reduce the grant amount for service provider Building Futures for Women and Children from \$185,450 to \$130,924 each year for FY's 2015-2016 and 2016-2017, (see table below); and

WHEREAS, staff seeks and amendment to Resolution No. 85581 C.M.S. to clarify the grant terms of the service provider grant agreements which follow the HUD operational year (see table below)

Housing and Urban Development (HUD) Continuum of Care (CoC) Grant Operational Years						
HUD CoC – Supportive Housing Program (SHP)						
CoC PROJECT	GRANTEE	AMOUNT	FY 2015-2016		FY 2016-2017	
			FUNDING Fund: 2103 Org: 78411 Project: (below) Program: SC22	HUD OPERATING YEAR	FUNDING Fund: 2103 Org: 78411 Project: (below) Program: SC22	HUD OPERATING YEAR
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Matilda Cleveland THP	East Oakland Community Project (EOCP)	\$256,114	G486910	10/1/15 – 9/30/16	G487615	10/1/16 – 9/30/17
Oakland Homeless Youth Housing Collaborative	EOCP	\$164,113	G487030	8/1/15 – 7/31/16	G487735	8/1/16 – 7/31/17
	First Place for Youth Covenant House of California	\$178,784 \$321,710				
North County Family Rapid Rehousing Collaborative	Building Futures for Women & Children	\$130,924	G487020	8/27/15 – 8/26/16	G487725	9/1/2016- 8/31/2017
	EOCP Oakland Housing Authority	\$130,199 \$394,776				

; now, therefore, be it

RESOLVED: That Resolution No. 85581 C.M.S. is hereby amended to authorize the Community Housing Services, Central Services Overhead charges to be offset by a contribution from the General Purpose fund in an estimated amount of \$14,918 each year for FY's 2015-2016, and 2016-2017; and be it

FURTHER RESOLVED: That Resolution No. 85581 C.M.S. is hereby amended to increase the grant amount for East Oakland Community Project from \$55,475 to \$130,199 and reduce the grant amount for Building Futures for Women and Children from \$185,450 to \$130,924 for the HUD CoC SHP for FY 2015-2016, and 2016-2017, and clarify the service provider grant terms as specified in the Table below

Housing and Urban Development (HUD) Continuum of Care (CoC) Grant Operational Years						
HUD CoC – Supportive Housing Program (SHP)						
CoC PROJECT	GRANTEE	AMOUNT	FY 2015-2016		FY 2016-2017	
			FUNDING Fund: 2103 Org: 78411 Project: (below) Program: SC22	HUD OPERATING YEAR	FUNDING Fund: 2103 Org: 78411 Project: (below) Program: SC22	HUD OPERATING YEAR
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Oakland Homeless Youth Housing Collaborative	EOCP	\$164,113				
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North County Family Rapid Rehousing Collaborative	Building Futures for Women & Children	\$130,924				
	EOCP Oakland Housing Authority	\$130,199 \$394,776	G487020	8/27/15 – 8/26/16	G487725	9/1/2016-8/31/2017

; now, therefore, be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to amend the above-referenced grant agreements as needed for FY's 2015-2016 and 2016-2017 without returning to Council, including, but not limited to, adjusting the grant amounts so long as the total does not exceed the total amount appropriated for the HUD CoC SHP; and be it,

FURTHER RESOLVED: That funding for the increase in East Oakland Community Project's grant is available in HUD – Emergency Solutions Grant/Supportive Housing Program/Housing Opportunities for Persons With AIDS Fund (2103), Community Housing Services Organization (78411), FY 2015-2016 Continuum Of Care/North County Family Rapid Re-Housing Collaborative 2014 Project (G487020); and be it

FURTHER RESOLVED: That the City Administrator or her designee is hereby authorized to accept and appropriate additional funds from HUD within the FY's 2015-2016 and 2016-2017 grant operating years stated in the table above to fund HUD CoC Supportive Housing programs and amend the grant agreements for additional transitional and permanent housing and support services for FY's 2015-2016 and 2016 -2017 without returning to council; and be it

FURTHER RESOLVED: That the grant agreements shall be reviewed and approved by the Office of the City Attorney for form and legality and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, AND
PRESIDENT GIBSON MCELHANEY

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____

LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California

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