



CITY OF OAKLAND

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OAKLAND

2016 JUN 30 PM 5: 04

AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Sara Bedford
Director, Human Services

SUBJECT: 2016-2017 Housing Case
Management Grant

DATE: June 24, 2016

City Administrator Approval

Date:

6/30/16

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To Enter Into A Grant Agreement With Abode Services In An Amount Not To Exceed \$116,000 For Housing Case Management Services From August 1, 2016 To June 30, 2017 With A One Year Option To Renew.

EXECUTIVE SUMMARY

Human Services Department (HSD) Oakland Unite (OU) is seeking authority to enter into a grant agreement with Abode Services to provide housing case management services to Oakland Permanent Access To Housing (PATH) Rehousing Initiative Reentry participants initially provided by Volunteers of America Northern California and Northern Nevada (VOA-NCNN). Abode Services (Abode) will provide services for the remaining grant period, from August 1, 2016 to June 30, 2017, with a one-year option for renewal based upon performance. This action is necessary to avoid a break in vital services to OU participants currently housed through the OPRI program and due to the termination of the grant agreement with VOA-NCNN.

BACKGROUND / LEGISLATIVE HISTORY

The violence intervention and prevention programs administered by OU within the HSD and funded under the 2014 Oakland Public Safety and Services Violence Prevention Act (hereinafter "Safety and Services Act") provide an array of intensive services to youth and young adults at highest risk of violence.

The Safety and Services Act (also known as Measure Z) establishes a Public Safety and Services Violence Prevention Oversight Commission (SSOC), whose members received and approved a priority spending plan for violence prevention and intervention funds received through the Safety and Services Act on May 27, 2015. The City Council approved \$6,525,000 annually to be awarded through a Request for Proposal (RFP) process to qualified organizations in the approved strategy areas on July 21, 2015 (Resolution No. 85720 C.M.S.).

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On November 16, 2015, SSOC approved recommendations to execute grant agreements with non-profit and public agencies selected through the 2015 RFP process to provide violence prevention and intervention services. City Council approved the funding recommendations on December 8, 2015. A total amount of \$6,370,000 annually was approved for grant agreements to run from January 1, 2016 through June 30, 2017, with an option to renew for one additional year, pending Council approval (Resolution No. 85926 C.M.S.). As part of this funding recommendation, City Council approved a grant to VOA-NCNN in the amount of \$174,000 to provide housing case management from January 1, 2016 to June 30, 2017.

A grant agreement was executed with VOA-NCNN to provide housing case management to existing Oakland PATH Rehousing Initiative (OPRI) Reentry participants from January 1, 2016 to June 30, 2017. The provision of housing case management to OPRI participants is central to OPRI's success. Since 2010, the OPRI strategy has successfully housed more than 190 formerly homeless Oakland residents (including close to 50 Reentry participants) with subsidies provided by the Oakland Housing Authority (OHA), and services and program administration provided by service providers under contracts with the City of Oakland. OPRI helps clients living in homeless encampments, exiting the criminal justice system, living in shelters, and emancipating from foster care to move into permanent housing with targeted services and subsidies. Acceptance of funds from OHA to administer OPRI programming in Fiscal Year (FY) 2015-2016 and FY 2016-2017 was authorized by City Council on May 19, 2015 (Resolution No. 85583 C.M.S.). This legislation will replace the VOA-NCNN contract.

ANALYSIS AND POLICY ALTERNATIVES

The current grant agreement with VOA-NCNN is terminated effective July 31, 2016. In order to avoid a break in services for current OPRI participants, OU has arranged for Abode to provide services for the remaining grant term- August 1, 2016 to June 30, 2017 with a one-year option to renew.

OPRI is a 'Housing First' model that seeks to place high-needs individuals in permanent housing along with targeted housing case management. Housing case management for OPRI requires particular training and skills to engage participants and few agencies provide the specific housing case management needed for OPRI clients. Abode has been the housing services provider for OPRI since the program began in 2010 and took part in the initial design. Abode Housing Specialist and Management staff have existing relationships with OPRI clients that will provide additional continuity in services.

Abode Services was selected due to the agencies current engagement as the Housing Services provider for OPRI and for their expertise in managing relationships with OHA and other key program partners. Abode Services is uniquely positioned to provide high quality, housing case management services that align with OPRI goals and objectives and without a break in services to clients who are currently housed. Abode Services has also developed competency providing housing case management to high-risk individuals through a contract with Alameda County Probation. To provide continuity, Abode Services intends to maintain the current VOA-NCNN housing case manager who has provided support to the OPRI Reentry clients and established trusting relationships over past several years.

This replacement grant agreement will allow for continuity of services for OU clients.

FISCAL IMPACT

The grant agreement will continue to be funded by restricted funds collected for violence prevention programs as authorized by the Safety and Services Act.

As previously noted, the SSOC and City Council approved funding in the amount of \$116,000 for Fiscal Year 2016-2017 for the provision of housing case management services to OU's OPRI participants.

The funds for the grant agreement, in the amount not to exceed \$116,000 will be allocated from the Measure Z – Violence Prevention and Public Safety Act of 2014 Fund (2252), Policy & Planning Organization (78311), Services: Contract Account (54911), FY 2016-2017 Measure Z – Project Choice Project (G484865), and Measure Z Program (PS37).

Staff recommends that any unexpended balances shall be placed into the Measure Z – Violence Prevention and Public Safety Act of 2014 Fund (2252), Policy & Planning Organization (78311), HSD Measure Z Reserve Fund Project (G484871), and Measure Z Program (PS37).

PUBLIC OUTREACH / INTEREST

In addition to consulting with the Manager of HSD's Community Housing Services unit and her staff, several of the case management providers currently contracted under OPRI including Abode Services, Lifelong Medical, and East Oakland Community Partnership were all consulted.

COORDINATION

This report was developed in consultation with the Office of the City Attorney and Controller's Bureau.

PAST PERFORMANCE, EVALUATION AND FOLLOW-UP

As required by the Safety and Services Act, annual independent program evaluations will be conducted throughout the implementation of the all Safety and Services Act funded programs including the housing case management provided under this agreement. Data collection for all contract deliverables will be captured in CitySpan for use by the independent evaluator to be selected through a Request for Proposal scheduled to be issued by the City Administrator's Office in July 2016. The evaluator will consider whether programs and strategies are achieving reductions in community violence and serving those at the highest risk. Short-term successes achieved by these strategies and long-term desired outcomes will be considered in the program evaluation.

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In the *Evaluation of Oakland Unite Violence Prevention Programs* report issued by Research Development Associates (RDA) in December 2015, RDA identified access to and availability of stable, affordable housing as a priority for the success of participants in several strategies. RDA's report notes "housing and relocation remains a significant need for families impacted by street violence".¹

SUSTAINABLE OPPORTUNITIES

Economic: Increasing access to stable housing will support young adults at high-risk of committing or becoming a victim of gun violence the opportunity to become contributing members of our community and contribute to decreased rates of recidivism.

Environmental: Providing housing and support services to young adults at high-risk of violence will reduce incidents of violent crime and increase engagement in safe and healthy neighborhood activities.

Social Equity: The OPRI program targets the most vulnerable and at-risk populations in this City and provides essential and basic human services, housing, and support.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To Enter Into A Grant Agreement With Abode Services In An Amount Not To Exceed \$116,000 For Housing Case Management Services From August 1, 2016 To June 30, 2017 With A One Year Option To Renew.

For questions regarding this report, please contact Peter Kim, Oakland Unite Manager at 510-238-2374.

Respectfully submitted,



SARA BEDFORD
Director, Human Services Department

OAKLAND UNITE DIVISION

Reviewed by: Peter Kim, Manager

Prepared by: Jessie Warner, Planner

¹ *Evaluation of Oakland Unite Violence Prevention Programs*, Research Development Associates, December 2015, p. 16. Available at: http://oaklandunite.org/wp-content/uploads/2011/05/OU_VPP-Evaluation-2015_20151230_STC.pdf

OAKLAND CITY COUNCIL


City Attorney

RESOLUTION No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ENTER INTO A GRANT AGREEMENT WITH ABODE SERVICES IN AN AMOUNT NOT TO EXCEED \$116,000 FOR HOUSING CASE MANAGEMENT SERVICES FROM AUGUST 1, 2016 TO JUNE 30, 2017 WITH A ONE YEAR OPTION TO RENEW

WHEREAS, the City of Oakland voters passed Measure Z, the 2014 Oakland Public Safety and Services Violence Prevention Act (“Safety and Services Act”), in November 2014, approving a series of taxes to support violence intervention objectives, including programs and services that provide support for at-risk youth and young adults to interrupt the cycle of violence and recidivism, and for youth and young adults at highest risk of violence as guided by data analysis; and

WHEREAS, the Safety and Services Act establishes a Public Safety and Services Violence Prevention Oversight Commission (SSOC), whose members received and approved award recommendations for violence prevention and intervention services funded through the ordinance during the January 2016 – June 2018 funding cycle on November 16, 2015; and

WHEREAS, the funding recommendations for violence prevention and intervention services were approved by City Council on December 8, 2015, including the recommendation to award \$174,000 to Volunteers of America Northern California and Northern Nevada (VOA-NCNN) to provide housing case management to reentry participants in the Oakland Permanent Access To Housing (PATH) Rehousing Initiative from January 1, 2016 to June 30, 2017 (Resolution No. 85926 C.M.S.); and

WHEREAS, the Human Services Department Oakland Unite (OU) Division entered into a grant agreement with VOA-NCNN for the period January 1, 2016 to June 30, 2017; however OU provided written notification to VOA-NCNN that the current grant agreement will be terminated effective July 31, 2016; and

WHEREAS, OU has located an appropriate agency, Abode Services, to provide services beginning on August 1, 2016 to avoid any break in vital case management services for current participants; now, therefore, be it

RESOLVED: That the City Administrator is hereby authorized to enter into a grant agreement with Abode Services in an amount not to exceed \$116,000, for the period of August 1, 2016 through June 30, 2017, with a one-year option to renew with City Council approval, to provide housing case management to Oakland PATH Rehousing Initiative (OPRI) reentry participants as further described in the accompanying report; and be it

FURTHER RESOLVED: That the funds for the grant agreement in an amount not to exceed \$116,000 will be allocated from the Measure Z – Violence Prevention and Public Safety Act of 2014 Fund (2252), Policy & Planning Organization (78311), Services: Contract Account (54911), Fiscal Year 2016-2017 Measure Z – Project Choice Project (G484865), and Measure Z Program (PS37); and be it

FURTHER RESOLVED: That any unexpended balances due to the grantee not meeting its deliverables shall be placed into the Measure Z – Violence Prevention and Public Safety Act of 2014 Fund (2252), Policy & Planning Organization (78311), HSD Measure Z Reserve Fund Project (G484871), and Measure Z Program (PS37); and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests and related actions which may be necessary in accordance with this resolution's basic purpose; and be it

FURTHER RESOLVED: That said grant agreements and contracts shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, AND
PRESIDENT GIBSON MCELHANEY

NOES-

ABSENT-

ABSTENTION-

ATTEST: _____
LATONDA SIMMONS
City Clerk and Clerk of the Council
of the City of Oakland, California