

**CITY OF OAKLAND**  
**AGENDA REPORT**

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

2009 APR 30 PM 8:05

To: Office of the City Administrator  
Attn: Dan Lindheim  
From: Department of Human Services  
Date: May 12, 2009

Re: **Resolution Authorizing The City Administrator, On Behalf Of The City Of Oakland, To Apply For, Accept, And Appropriate The California State Preschool Expansion Grant From The California Department Of Education In An Estimated Amount Of \$1,138,896 For Program Year 2009-2010, And Authorizing A Grant Agreement With The Unity Council For The Estimated Amount Of \$119,884 To Fund Child Development And Family Literacy Services In Accord With Said Grant**

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**SUMMARY**

Staff requests approval of a Resolution authorizing the City Administrator to apply for, accept and appropriate the California State Preschool Expansion Grant from the California Department of Education in an estimated amount of \$1,138,896 for Program Year 2009-2010, and authorizing a grant agreement with the Unity Council for the estimated amount of \$119,884 to fund child development and family literacy services in accord with said grant.

If approved, the Department of Human Services will begin providing, either directly or through its grant agreement with the Unity Council, child development and family literacy services to a total of 304 children and their families in the Oakland Head Start Program during the program year that extends from July 1, 2009 through June 30, 2010.

DHS submitted a renewal application on December 5, 2008 for program year 2009-2010. Due to the state budget process, the City anticipates notification in early July that the contract has been awarded for 2009-2010, and of the awarded amount. Funds must be appropriated before September 1<sup>st</sup>, which is the first day the Head Start preschool is scheduled to begin.

**FISCAL IMPACT**

California State Preschool Expansion grant funding for program year 2009-2010, beginning July 2009, in the estimated amount of \$1,138,896 will be appropriated to the California Department of Education Fund (2138), Head Start Organization (78231), CPKP 2009-2010 Project (G362910):

The City's FY 2009-011 Adopted Budget includes \$950,320 in appropriations and revenues for FY 2008-09 for the State Preschool Program, which is the City's anticipated portion of the grant award. The remaining \$119,884 will be subcontracted to the Unity Council. There will be no impact on the City's General Fund.

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## **BACKGROUND**

In January of 2007, the California Department of Education (CDE) first announced the availability of \$45,000,000 throughout the state of California for part-day preschool services, through the Prekindergarten and Family Literacy Program (PKFLP). This funding was available for programs located in the attendance areas of elementary schools ranked in the base Academic Performance Index (API) deciles 1-3 in 2005. Additionally, preference was given to underserved areas as identified by each Local Child Care Planning Council (LPC).

The PKFLP funding is available for programs to serve four year olds for one year before kindergarten commences. Programs must provide age-appropriate and developmentally appropriate activities for children in participating classrooms that are designed to facilitate their transition to kindergarten, and opportunities for parents and legal guardians to work with their children on interactive literacy activities.

Currently, the City and Unity Council serve 1,574 children ages birth to 5 years old through Head Start and Early Head Start services. The City directly serves 1,061 children in 18 Centers and 7 Family Child Care homes, and the Unity Council serves an additional 513 Head Start and Early Head Start children and their families.

The City applied for and received this funding for FY 2007-08 in order to expand upon services provided to Head Start children and families. The City submitted reapplications for funding for FY 2008-09 and FY 2009-10, which were, and will be used to provide additional days of preschool as well as parenting education and family literacy services for 304 four-year olds who will be entering kindergarten in 2009, in areas of high need in Oakland that meet the funding criteria.

## **KEY ISSUES AND IMPACTS**

The proposed resolution would authorize the City to apply for, accept and appropriate the California State Preschool Expansion Grant from the California Department of Education in an estimated amount of \$1,138,896 for Program Year 2009-2010, to serve a total of 304 children. Of the total award, a grant agreement will be made with the Unity Council, for an estimated amount of \$119,884, to serve approximately 32 eligible children and their families.

The funding provided by this grant will supplement the Head Start funding currently received by the City of Oakland, to provide a comprehensive school readiness program. Eligible four-year old Head Start children will be enrolled in this program and will receive, along with their families, enhanced parenting and family literacy services in addition to comprehensive child development services.

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**PROGRAM DESCRIPTION**

The State Preschool Family Literacy Program will be provided at eight (8) locations throughout Oakland. These sites were chosen according to the state guidelines for eligibility, because of their proximity to a low performing Oakland Unified School District elementary school (with a 2005 API score of 1-3), located in a priority zip code as identified by the Local Child Care Planning Council, as well as site capacity and need for services. The planned site locations for the City of Oakland are: Brookfield, Eastmont, Lion Creek Crossing, San Antonio CDC, San Antonio Park, 92<sup>nd</sup> Avenue, and Sungate. The Unity Council will provide services at their DeColores site. The City of Oakland will directly serve 272 children in 17 classrooms, while the Unity Council will serve 32 children in 2 classrooms. The following table includes the specific number of classrooms provided and children served at each location:

	<b>Number of Classrooms</b>	<b>Number of Children</b>
<b>City of Oakland Sites</b>		
Brookfield	2	32
Eastmont	4	64
Lion Creek Crossing	2	32
San Antonio CDC	2	32
San Antonio Park	2	32
Sungate	2	48
92 <sup>nd</sup> Avenue	3	32
<i>Subtotal City of Oakland</i>	<i>17</i>	<i>272</i>
<b>Unity Council Sites</b>		
DeColores	2	32
<i>Subtotal Unity Council</i>	<i>2</i>	<i>32</i>
<b>TOTAL</b>	<b>19</b>	<b>304</b>

These classrooms will be operative 177 days, providing an additional 38 days of service to the Head Start program year. These additional days will be provided by offering services Monday through Friday (currently, Head Start services are provided Tuesday through Friday for part-day classrooms), and extending the year by approximately 10 days. The school year for both Head Start and the State Prekindergarten Programs will begin on September 1, 2009.

The City of Oakland’s Pre-kindergarten Family Literacy Program will offer a quality, developmentally and culturally appropriate early childhood environment in which each child has the opportunity to develop at their own pace. Each child’s relationship with their parent and primary caregiver and teacher will be fostered. Part-day services will be offered in three and a half hour sessions.

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The City of Oakland's Department of Human Services and the Unity Council will actively promote partnerships with families to support early literacy development in children. The Prekindergarten Family Literacy Program aims to build on the strengths and resources of parents and family members, who have the greatest influence on their children's achievement. Parenting education and family literacy services will be provided for enrolled families.

The specific goals of the program are as follows:

- Provide high-quality, integrated and responsive parent education and interactive family literacy activities, to help parents become full partners in educating their children.
- Provide high-quality, developmentally, culturally and linguistically appropriate learning activities and environments, to assist children in gaining the skills necessary to succeed in school.
- Recruit and retain highly qualified staff to implement a quality child development and family literacy program for children and families.
- Develop and implement a comprehensive training plan for all program staff, to build upon skills and knowledge in early childhood and family literacy.
- Ensure that the program's centers are safe and appropriate for early childhood education services, and the program is fiscally accountable to regulations and funders.

## **SUSTAINABLE OPPORTUNITIES**

***Economic:*** The grant, along with funding from the Head Start grant, directly creates and sustains 32 jobs, including people directly employed in centers, plus an unknown number of jobs through its economic multiplier effect. Most of these jobs are held by residents of Oakland. In addition, the program will buy goods and services to support its program, and most of these will be purchased from Oakland firms or individuals.

***Environmental:*** There are no foreseeable direct environmental benefits or impacts from this program to the City of Oakland. The program will use recyclable paper products.

***Social Equity:*** The program will deliver comprehensive, high-quality services to children and families in the City of Oakland. These services are designed to foster healthy development in low-income children. The program will provide a range of individualized services in the areas of education and early childhood development, medical, dental, and mental health services, nutrition, parent involvement, and family literacy. The range of services is responsive and appropriate to each child and family's developmental, ethnic, cultural, and linguistic heritage and experience. Recent scientific research has verified what early childhood educators have known for years: How children are nurtured and educated in their youngest years has a significant impact on development, growth, ongoing academic performance and later life success.

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**DISABILITY AND SENIOR CITIZEN ACCESS**

All centers are in compliance with the Americans with Disabilities Act, (ADA), the Older Americans Act, and other applicable laws.

**RECOMMENDATION(S) AND RATIONALE**

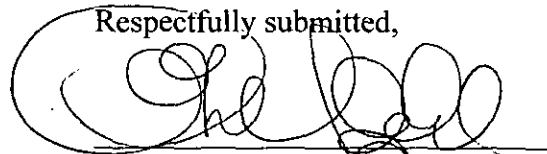
Staff recommends the approval of a Resolution authorizing the City Administrator to apply for, accept and appropriate the California State Preschool Expansion Grant from the California Department of Education in an estimated amount of \$1,138,896 for Program Year 2009-2010, and authorizing a grant agreement with the Unity Council for the estimated amount of \$119,884 to fund child development and family literacy services in accord with said grants.

If approved, the Department of Human Services will begin providing, either directly or through its grant agreement with the Unity Council, child development and family literacy services to a total of 304 and their families in Oakland during the program year that extends from July 1, 2009 through June 30, 2010.

**ACTION REQUESTED OF THE CITY COUNCIL**

That the City Council approve a resolution authorizing the City Administrator to apply for, accept and appropriate California State Preschool Expansion Grant from the California Department of Education in an estimated amount of \$1,138,896 for Program Year 2009-2010, and authorizing a grant agreement with the Unity Council for the estimated amount of \$119,884 to fund child development and family literacy services in accord with said grants.

Respectfully submitted,

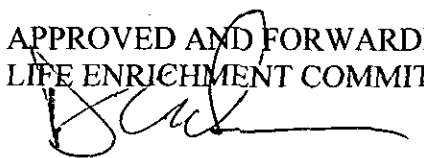


**ANDREA YOUNGDAHL**  
Director, Department of Human Services

Reviewed by: Usana Pulliam  
Early Childhood and Family Services Manager  
Head Start Program

Prepared by: Tracey Black  
Interim Planner, Head Start Program

APPROVED AND FORWARDED TO THE  
LIFE ENRICHMENT COMMITTEE:

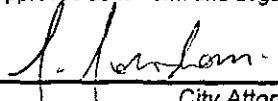


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Approved as to Form and Legality

  
City Attorney

## OAKLAND CITY COUNCIL

RESOLUTION No. \_\_\_\_\_ C.M.S.

**RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, ON BEHALF OF THE CITY OF OAKLAND, TO APPLY FOR, ACCEPT, AND APPROPRIATE THE CALIFORNIA STATE PRESCHOOL EXPANSION GRANT FROM THE CALIFORNIA DEPARTMENT OF EDUCATION IN AN ESTIMATED AMOUNT OF \$1,138,896 FOR PROGRAM YEAR 2009-2010, AND AUTHORIZING A GRANT AGREEMENT WITH THE UNITY COUNCIL FOR THE ESTIMATED AMOUNT OF \$119,884 TO FUND CHILD DEVELOPMENT AND FAMILY LITERACY SERVICES IN ACCORD WITH SAID GRANT**

**WHEREAS**, the City of Oakland desires to apply for, accept and appropriate a grant in an estimated amount of one million one hundred thirty-eight thousand eight hundred and ninety-six dollars (\$1,138,896.00) from the California Department of Education to fund child development and family literacy services from July 1, 2009 to June 30, 2010; and

**WHEREAS**, this grant funding will be used to provide a PreKindergarten and Family Literacy Program (PKFLP) at eight (8) sites located in the attendance areas of Oakland Unified School District elementary schools with 2005 Academic Performance Index (API) deciles 1-3; and

**WHEREAS**, the program will provide child development, parenting education and family literacy services to a total of three hundred and four (304) eligible four-year old children and their families; and

**WHEREAS**, the Unity Council, a Head Start delegate designated for Oakland, was selected and approved in 1988 by the Head Start Policy Council, the Oakland City Council, and the Head Start California Regional Office to provide Head Start comprehensive child development services in Oakland; and

**WHEREAS**, the City wishes to enter into a grant agreement with the Unity Council in an estimated total of one hundred nineteen thousand, four hundred eighty-four dollars (\$119,884.00) to provide child development and family literacy services to 32 eligible children and their families; and

**WHEREAS**, the City Council finds that the performance of the grant services is professional, scientific or technical in nature and that this grant agreement will not result in the loss of salary or employment by anyone having permanent status in the competitive service; now, therefore, be it

**RESOLVED:** That the City Administrator is hereby authorized to apply for, accept and appropriate the aforesaid grant in the estimated amount of one million one hundred thirty-eight thousand eight hundred and ninety-six dollars (\$1,138,896.00), execute the required grant agreements and other documents, and appropriate said estimated amount for funding of PKFLP from July 1, 2009 through June 30, 2010; and, be it

**FURTHER RESOLVED:** That the City Administrator is hereby authorized and directed to accept and appropriate any additional funding related to this grant that may become available; and, be it

**FURTHER RESOLVED:** That the Council hereby appoints the City Administrator or his designee as agent for the City to conduct all negotiations, execute and submit all documents including but not limited to applications, agreements, amendments, modifications, payment requests, and related actions which may be necessary for the aforementioned grants in accordance with the grants' basic purposes; and, be it

**FURTHER RESOLVED:** That the estimated sum of nine hundred seventy-seven thousand three hundred and twenty-two dollars (\$977,322.00), the City of Oakland's portion of the grant award, together with offsetting revenue, shall be appropriated to the California Department of Education Fund (2138), Head Start Organization (78231), and CPKP 2009-2010 Project (G362910) upon execution of said grant agreement, and that should additional grant funds be received, the City Administrator or his designee is hereby authorized to appropriate same for the purposes described above; and, be it

**FURTHER RESOLVED:** That the City Administrator or his designee is hereby authorized and directed to execute a grant agreement with the Unity Council, pursuant to the terms of the grant award, in an estimated amount of one hundred nineteen thousand, four hundred eighty-four dollars (\$119,484.00) of the aforesaid PKFLP Grant for child development and family literacy services for four year old children and their families.

N COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 20\_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES - BROOKS, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, QUAN, REID, AND  
PRESIDENT BRUNNER

NOES-

ABSENT-

ABSTENTION-

ATTEST: \_\_\_\_\_

**LATONDA SIMMONS**  
City Clerk and Clerk of the Council  
of the City of Oakland, California