

# CITY OF OAKLAND

## *SUPPLEMENTAL AGENDA REPORT*

TO: Office of the City Administrator  
ATTN: Dan Lindheim  
FROM: Department of Human Services  
DATE: February 22, 2011

RE: A Revised Resolution Authorizing The City Administrator To Accept And Appropriate A California Gang Reduction, Intervention And Prevention (CalGRIP) Grant From The California Emergency Management Agency And The Governor's Office Of Gang And Youth Violence Policy, For \$369,309 From January 1, 2011 Through December 31, 2012 And Authorizing A Grant Agreement With OUSD Alternative Education For \$308,131 To Provide Gang Prevention And Intervention Services From January 1, 2011 Through December 31, 2012

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### SUMMARY

This Supplemental Report corrects the grant amount, which previously included the required match contribution. The City of Oakland, Department of Human Services (DHS) applied for and received a total of \$369,309 (\$184,654.50 per year for two years, January 2011 to December 31, 2012) under the 2010/11 California Gang Reduction, Intervention and Prevention (CalGRIP) Program of the California Emergency Management Agency (Cal EMA) and the Governor's Office of Gang and Youth Violence Policy (OGYVP). The CalGRIP grant provides funding to build on existing collaborations and implement a new evidence based program, Aggression Replacement Training (ART), with gang-involved youth at Oakland Unified School District Alternative Education Programs. Funding will support certified ART trainers, gang awareness training for parents, professional development for Oakland Unified School District staff, and grant management staff.

### FISCAL IMPACT

Approval of this resolution will authorize the City Administrator to accept, and appropriate \$369,309 in California Emergency Management Agency (Cal EMA) and the Governor's Office of Gang and Youth Violence Policy (OGYVP) funds. The funds will be appropriated in the Department of Human Services Fund (2128), DHS Administration Organization (78111), and a project to be determined.

DHS will utilize current staff; no new staffing is required to manage resources. An overhead waiver is necessary for this grant due to administrative cost caps and the level of funding required to adequately run the program. The waiver of Central Services Overhead charges

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would be \$4,633 and does impact the General Purpose Fund (GPF), in that it reduces amounts intended to recover general administrative costs for providing direct services.

## BACKGROUND

The City of Oakland, through the Mayor's Office, received a CalGRIP/CalEMA grant in April 2010 in the amount of \$382,639. This project was funded to serve students who were enrolled at two of the Oakland Unified School District (OUSD)'s comprehensive high schools – thereby forming the Fremont/Castlemont Gang Prevention Collaborative.

This new 2010-2012 grant will serve a different population of students in the OUSD Alternative Education (AltEd) programs – Dewey, Bunche, and Ruidsdale Continuation High Schools and the Community Day School which serves expelled students. The students who will be served are the most high risk population of students in the school district. Many of these youth have been expelled or referred by the comprehensive high schools because of their disruptive impact on their campuses and student safety. Students typically come to AltEd schools with a history of academic failure and disciplinary problems in mainstream schools. Over 80% of students at these schools are not meeting academic proficiency standards on the California Standards Tests in English Language Arts (ELA) and/or Mathematics, and close to half do not pass the California High School Exit Exam (CAHSEE). This puts them at high-risk of "aging out" of the public school system without graduating, thereby adding to the 54,000+ adults over age 25 in Oakland with less than a high school diploma (American Community Survey, 2006-08). OUSD's AltEd students are among those at the highest risk of dropping out, in a district with a current 28.1% overall 4-year drop out rate, and 32.7% among African American youth, who comprise the majority of AltEd's student population. 19% of students at these schools reported belonging to local street gangs, twice the prevalence of gang involvement among high school students district wide.

Different sectors of stakeholders, county and citywide, have come together to create a Comprehensive Gang Prevention, Intervention, Enforcement, and Suppression (PIES) model (replicating the national OJJDP Comprehensive Gang Model). The PIES model is an integral component of the Oakland Violence and Public Safety Plan (Measure Y) that includes an innovative community policing program; cross-sector collaboration and coordination; targeted and strategic enforcement; and a broad array of evidence-based prevention/intervention strategies.

The Interagency Gang Prevention Collaborative (IGPC) is the operational cross-sector coordinating body focused on implementation of the Oakland's PIES model. IGPC is instrumental in pooling resources, sharing data across departments, and aligning and integrating strategies. It is led by OUSD AltEd and is comprised of a broad cross-section of 18 highly experienced stakeholders and service providers. In addition to this on-the-ground team, the Oakland Department of Human Services convenes the Oakland Gang Prevention Task Force, a high-level policy working group charged with advancing gang prevention initiatives. The Gang Task Force includes representatives from the Mayor's Office, Alameda County Health Care

Services Agency (HCSA), Alameda County Probation, OUSD, Juvenile Justice Center (JJC), and Oakland Police Department (OPD).

## KEY ISSUES AND IMPACTS

The program will build on existing collaborations (the Interagency Gang Prevention Collaborative and the Gang Task Force), and will implement a new evidence based program, Aggression Replacement Training (ART), to reduce violence and delinquency among gang-involved youth. ART will be augmented by case management services. ART is being chosen because it has been proven to be an effective intervention with delinquent and gang-involved youth. Currently, no service provider is implementing ART within the PIES continuum. The priority target population is gang-involved youth who are reentering OUSD schools after a period of incarceration and/or who are under Juvenile Probation supervision. There are approximately 930 Oakland youth returning from local custody each year, and 360 (39%) of them are estimated to be gang-involved. Youth who are already enrolled in OUSD schools may be recommended to enroll in the program by counselors and school administrators.

### Program Structure

The City of Oakland, Department of Human Services is the lead agency, and will contract with OUSD Alternative Education to enhance and sustain the IGPC collaboration and to subcontract with California Youth Outreach (CYO) to implement the ART program. OUSD AltEd will be responsible for the project's day to day coordination and will serve as a critical bridge to multiple stakeholders who will be involved in supporting effective implementation of the ART Program and incorporation into the larger Oakland PIES effort. CYO will be in charge of staffing and implementing the ART sessions and providing the follow-up and case management.

### Goals and Objectives

The primary goals of the project are:

Goal 1: Improve gang prevention coordination, planning, and development

Goal 2: Improve Oakland prevention/intervention strategies

Goal 3: Decrease delinquency and gang involvement among participants

### ART Intervention

The ART intervention is delivered by two trainers in a small group setting (approximately 10 youth), in 90 minute sessions, three times per week for 10 weeks. Each of the components (skill streaming, anger control, and moral reasoning) is taught once each week. The ART curriculum will be delivered with fidelity by ART certified trainers from California Youth Outreach (CYO), a key Community Based Organizations (CBO) partner for this project. ART will be delivered on-site at AltEd high schools and in the community at CYO's offices and other geographically appropriate locations, as needed. Youth will be selected from throughout the target area which encompasses several different gang territories. ART is a cognitive intervention program that incorporates education. Fifty of the 80 youth who complete the ART Program will receive case management services that follow the youth throughout their participation in ART groups and for

60 days after completion to assist youth with their new positive personal goals for advancing their lives. This case management will be provided by Youth Intervention Specialists  
Trainings

In order to broaden the work, CYO will provide gang awareness training for 200 parents/caregivers, primarily of AltEd students. Professional development trainings will be provided for 50 AltEd teachers and administrators. These workshops will last for approximately two hours and will include an orientation to the OUSD Gang Handbook.

#### Program Monitoring and Data Collection

City of Oakland Department of Human Services staff will monitor program performance. The Measure Y database, Cityspan, will be used to record and track data, both the ART training component and the follow-up on case management programming. The following data will also be collected: demographic variables on participants, prior history of delinquency, homelessness, child abuse and neglect, family disruption, domestic violence, behavioral health issues, and special education status. These data will be gathered from OUSD and the Probation Department for youth who are referred to the program.

#### **EVALUATION OF PAST PERFORMANCE**

This grant requires the implementation of evidence-based practices that have been evaluated. Aggression Replacement Training (ART) is the evidence-based practice that will be used to reduce violence and delinquency among gang-involved youth.

OUSD Alternative Education and California Youth Outreach (CYO) are long standing Measure Y grantees with a history of successful implementation and positive outcomes. Monitoring of these agencies has occurred through site visits, along with quarterly review of deliverables data, according to the Measure Y Policies and Procedures Manual. See [www.measurey.org](http://www.measurey.org) for evaluation reports.

#### **SUSTAINABLE OPPORTUNITIES**

**Economic:** Providing alternatives to at-risk youth and young adults in Oakland will decrease violence and, therefore, enable businesses to thrive and young people at risk of violence to become gainfully employed, contributing members of their community.

**Environmental:** There are no environmental impacts.

**Social Equity:** Providing opportunities for at-risk youth and young adults with positive alternatives to living with high levels of crime and violence works to achieve social equity.

**DISABILITY AND SENIOR CITIZEN ACCESS**

All activities sponsored by this grant will be fully accessible.

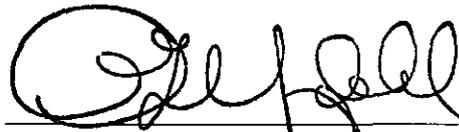
**RECOMMENDATION(S) AND RATIONALE**

Staff recommends that the City Council approve a resolution authorizing the City Administrator to accept and appropriate a California Gang Reduction, Intervention And Prevention (CalGRIP) Grant from The California Emergency Management Agency and The Governor's Office Of Gang And Youth Violence Policy, for \$369,309 from January 1, 2011 through December 31, 2012 and authorizing a grant agreement with OUSD Alternative Education for \$308,131 to provide Gang Prevention and Intervention Services from January 1, 2011 through December 31, 2012.

**ACTION REQUESTED OF THE CITY COUNCIL**

That City Council approve a resolution authorizing the City Administrator to accept and appropriate a California Gang Reduction, Intervention And Prevention (CalGRIP) Grant from The California Emergency Management Agency and The Governor's Office Of Gang And Youth Violence Policy, for \$369,309 from January 1, 2011 through December 31, 2012 and authorizing a grant agreement with OUSD Alternative Education for \$308,131 to provide Gang Prevention and Intervention Services from January 1, 2011 through December 31, 2012.

Respectfully submitted,

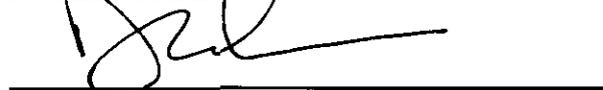


ANDREA YOUNGDAHL, Director  
Department of Human Services

Reviewed by: Sara Bedford, Manager  
DHS Policy and Planning Division

Prepared by: Priya Jagannathan, DHS Planner

APPROVED AND FORWARDED TO THE  
PUBLIC SAFETY COMMITTEE:



Office of the City Administrator

Item: \_\_\_\_\_  
Public Safety Committee  
February 22, 2011

~~DRAFT~~  
Oakland City Attorney's Office

## OAKLAND CITY COUNCIL

**REVISED**  
2-17-11

Resolution No. \_\_\_\_\_ C.M.S.

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**A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE A CALIFORNIA GANG REDUCTION, INTERVENTION AND PREVENTION (CALGRIP) GRANT FROM THE CALIFORNIA EMERGENCY MANAGEMENT AGENCY AND THE GOVERNOR'S OFFICE OF GANG AND YOUTH VIOLENCE POLICY, FOR \$369,309 FROM JANUARY 1, 2011 THROUGH DECEMBER 31, 2012 AND AUTHORIZING A GRANT AGREEMENT WITH OUSD ALTERNATIVE EDUCATION FOR \$308,131 TO PROVIDE GANG PREVENTION AND INTERVENTION SERVICES FROM JANUARY 1, 2011 THROUGH DECEMBER 31, 2012**

**WHEREAS**, City of Oakland voters passed Measure Y, the Violence Prevention and Public Safety Act of 2004, in November 2004, approving a series of taxes to support violence prevention objectives, programs and services to reduce violence among children, youth and young adults in Oakland; and

**WHEREAS**, OUSD Alternative Education (AltEd) programs – Dewey, Bunche, and Rudsdale Continuation High Schools and the Community Day School serve the most high risk population of students in the school district, with a history of academic failure and disciplinary problems in mainstream schools; and

**WHEREAS**, Over 80% of students at these schools are not meeting academic proficiency standards on the California Standards Tests in English Language Arts (ELA) and/or Mathematics, and 19% of students at these schools reported belonging to local street gangs, twice the prevalence of gang involvement among high school students district wide; and

**WHEREAS**, the City of Oakland, Department of Human Services applied to the California Emergency Management Agency and the Governor's Office of Gang and Youth Violence Policy, to implement a California Gang Reduction, Intervention and Prevention (CalGRIP) grant; and

**WHEREAS**, the City of Oakland, Department of Human Services was awarded funding in the amount of \$369,309 over two years to implement a California Gang Reduction, Intervention, and Prevention (CalGRIP) grant; and

**WHEREAS**, the City of Oakland, Department of Human Services will enter into a grant agreement with Oakland Unified School District in the amount of \$308,131 to provide gang prevention and intervention services along with their subgrantee California Youth Outreach (CYO) from January 1, 2011 through December 31, 2012;

**WHEREAS**, the Central Service Overhead (CSO) charges of \$4,633 will be waived for the CalGRIP grant and the General Purpose Fund will offset the appropriations for said grants in FY 2010-2011 and FY 2011-2012; now, therefore, be it

**RESOLVED**: That the City Administrator is hereby authorized to accept and appropriate the aforesaid grant in the amount of \$369,309 and appropriate it to the City of Oakland, Department of Human Services to implement the CalGRIP grant; and be it

**FURTHER RESOLVED**: That the City Administrator is hereby authorized and directed to accept and appropriate any additional funding related to this grant that may become available without returning to council; and be it

**FURTHER RESOLVED**: That the City Administrator is hereby authorized to accept and appropriate the aforesaid grant in the amount of \$369,309 into Department of Human Services Fund (2128), DHS Administration Organization (78111), and a project to be determined; and be it

**FURTHER RESOLVED**: That the City Administrator is hereby authorized to accept, and appropriate a grant for \$369,309 from the California Emergency Management Agency and the Governor's Office of Gang and Youth Violence Policy, to implement a California Gang Reduction, Intervention and Prevention (CalGRIP) grant in Oakland for January 1, 2011 through December 31, 2012 and enter into a grant agreement with Oakland Unified School District for an amount not to exceed \$308,131 from January 1, 2011 through December 31, 2012; and be it

**FURTHER RESOLVED**: That the City Administrator is hereby authorized to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests and related actions which may be necessary in accordance with its basic purpose; and be it

**FURTHER RESOLVED**: That said agreement shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 2011

**PASSED BY THE FOLLOWING VOTE:**

**AYES** - BROOKS, BRUNNER, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, SCHAAF and  
PRESIDENT REID

**NOES** -

**ABSENT** -

**ABSTENTION** -

**ATTEST:** \_\_\_\_\_  
LaTonda Simmons  
City Clerk and Clerk of the Council  
of the City of Oakland, California