

CITY OF OAKLAND
AGENDA REPORT

2009 SEP 17 PM 6:32

TO: Office of the City Administrator
ATTN: Dan Lindheim
FROM: Oakland Fire Department
DATE: September 29, 2009

RE: Semi-annual report on Emergency Management and Disaster Preparedness Council (EMADPC) proceedings for the period of January to June 2009

SUMMARY

This report is a summary of the activities and accomplishments of the Fire Department's Office of Emergency Services as reported to the City of Oakland's Emergency Management and Disaster Preparedness Council for the period of January to June 2009.

FISCAL IMPACT

Fiscal information is provided below regarding costs for running the OES planning functions, EOC response functions, the CORE program, OES community emergency preparedness programs and Homeland Security funded all hazards projects for prevention, mitigation, preparedness, response, and recovery:

Activity/Program	Dollars/Value	Funding Source
OES Function	\$368,400 Staffing – 4 FTEs salary only	General Fund
OES Function	Management 600 estimated in kind hours @ \$125 per hour = \$75,000	In-kind
OES Function	Outside agencies 400 hours average at \$75 per hour = \$30,000.00	In-kind
CORE Program	Staffing – 1 General Fund FTE @ \$72,000 (salary only) plus 2 part time bilingual instructors @ \$48,000 (salary only)	CORE General Fund CERT Grant funding
CORE Volunteers	1000 hours per year average at \$25 per hour (based upon fair market value of part time workers does not include benefits costs)= \$25,000.00	In-kind
Homeland Security Unit	\$637,883 Staffing – 4 FTEs including benefits plus 1 part time staff	UASI Grant Funds FY 2007

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BACKGROUND

Since June 1995, the Public Safety Committee has requested and received semi-annual reports regarding the emergency preparedness, response, recovery and mitigation activities as reported to the City's Emergency Management Board's (EMB) by the Office of Emergency Services (OES), a division of the Oakland Fire Department. Status reports of OES activities have been reported quarterly to the EMB, which by ordinance is the City's Disaster Council, as well as its Citizens Corps Council.

The repeal on December 4, 2007 of Ordinances Nos. 11467 CMS and 11865 CMS, which originally established the EMB, was replaced by Ordinance No. 12841 CMS which established a specialized technical Emergency Management and Disaster Preparedness Council (EMADPC). The restructured City of Oakland EMB became EMADPC. The EMADPC allows the City to expand membership to include additional community members, representatives from business and industry, non-government organizations, civic organizations, military agencies, other jurisdictions, non-profits and the general public.

Since September 11, 2001 the nature of emergency management has changed significantly. As a result of September 11th, there is a need for greater flexibility to appoint participating members, as required, who are qualified to address specific and technical emergency preparedness, response, recovery and mitigation issues as they arise. The purposes and objectives of the EMADPC remain the same as they were for the EMB.

From the period of January to June 2009, OES management and staff conducted or participated as members in activities in the following areas or groups:

Federal

- Federal Emergency Management Agency (FEMA) National Advisory Committee and sub-committees on Special Needs, National Response Framework, Post Disaster Housing, Stafford Act, Target Capabilities List and Urban Search & Rescue
- International Association of Emergency Managers (IAEM)
- FEMA Region 9 Advisory Council
- FEMA Target Capabilities Implementation Project – Risk Management Technical Working Group
- Federal Executive Board – San Francisco Continuity of Operations (COOP) Working Group

State

- Statewide Emergency Preparedness Committee (SWEPC)
- California Emergency Services Association (CESA)
- Medical Reserve Corps Advisory Committee

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Regional

- California Emergency Management Agency (CalEMA), Coastal Region's Mutual Aid Regional Advisory Committee (MARAC)
- Regional Community Emergency Response Team (CERT) working group
- Urban Area Security Initiative Approval Authority (UASI), UASI Advisory Group and multiple SUASI Working Groups
- Association of Bay Area Governments (ABAG) Hazard Mitigation Advisory Committee
- VOAD (Volunteer Organizations Active in Disasters) for Northern California
- Bay Area Red Cross
- Northern California Area Maritime Security Committee (AMSC)
- Radio Amateur Civil Emergency Service (RACES)
- Bay Area Resiliency Network (BARN)
- Regional Catastrophic Preparedness Grant Program(RCPGP) member of Advisory Group and subcommittees for Debris Management, Transportation & Evacuation, Mass Care & Shelter, Mass Fatality and Volunteer Management
- Bay Area Urban Area Strategic Initiative (BAUASI) member of Approval Authority, Emergency Management Advisory Group and planning groups for Training and Exercise, CBRNE (Chemical, Biological, Radiological, Nuclear & Explosives), Information Sharing, Infrastructure Protection, Interoperability, Medical/Health Preparedness, Public Information/Crisis Communication and Community & Economic Resiliency
- Golden Guardian 2010 BAUASI Steering Committee
- Bay Area Terrorism Working Group (BATWG)
- Terrorism Liaison Officers Working Group (TLO)
- Northern CA Regional Terrorism and Threat Assessment Center (NC-RTTAC)
- Metropolitan Transit Committee
- San Francisco Bay & Delta Area Committee
- Region II Public Health Emergency Preparedness Coordinators
- BARC*first* (Bay Area Response Coalition – financial services)
- BENS (Business Executives for National Security)
- BRMA (Business Recovery Managers Association)

Local

- Alameda County's Emergency Managers Association (ALCO EMA)
- Alameda County's Terrorism Early Warning Group (TEWG)
- Alameda County's Volunteer Management Working Group
- Alameda County's Mass Care & Shelter Working Group
- Alameda County Health & Medical Strategic Initiative Planning Group and subcommittee on Leadership
- Alameda County Medical Center's Disaster Council
- Alameda County Local Oil Spill Contingency Planning Group
- Communities of Oakland Respond to Emergencies (CORE) Advisory Task Force

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- Oakland Radio Communications Association (ORCA)
- Emergency Management and Disaster Preparedness Council (EMADPC) Officer and members of task forces for Transportation, Mass Care, Mass Transportation & Evacuations and Labor & other Groups
- Mayor's Commission on Aging
- Mayor's Commission on Persons with Disabilities
- City of Oakland Golden Guardian Planning Group
- City of Oakland Paratransit Roundtable Planning Group
- City of Oakland Hazard Mitigation Plan Strategies Group
- Oakland Aviation Security Committee
- Amtrak Station Action Planning Committee
- Berkeley-East Bay Humane Society
- Oakland Medical Reserve Corps
- Oakland Chamber of Commerce
- Port of Oakland Emergency Notification Working Group
- Port of Oakland Investment Justification Grant Planning Group
- Port of Oakland Marine Terminal Response Committee

REPORT OF ACTIVITIES (January to June 2009)

Quarterly meetings of Oakland's Emergency Management and Disaster Preparedness Council were held on March 19 and June 18, 2009. The following topics were discussed and reviewed:

CORE Highlights

- On January 17, 2009 and May 16, 2009, OES hosted CORE Refresher workshops. The morning's format was similar to that of previous CORE Refreshers, which included a written test and hands-on training. In the afternoon two additional hours were added to the event, focusing specifically on Communications and Disaster First Aid. The CORE Coordinator collaborated with Emergency Medical Services and CORE Advisory Task Force (ATF) to create these new workshops, including a new CORE Jeopardy game used for review in lieu of a standard quiz format. Feedback was very positive about the game as a learning tool.
- Ninety (90) Oakland community members were honored at the Spring CORE Graduation on Thursday, March 26, 2009.
- On Saturday, April 4, 2009 OES offered the advanced training workshop "Effectively Managing Your Neighborhood Incident Command Center", which met with very positive reviews. The focus was on tabletop exercises rather than hands-on skills training. Several members of OES staff and the CORE Advisory Task Force (ATF) assisted as monitors for this workshop. The CORE ATF recommended a commitment to offer this advanced workshop twice a year, with a second workshop scheduled for November 2009.

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- The CORE Citywide Exercise Planning Team successfully prepared for and executed the Citywide Exercise, from 9 am – 11:30 am on Saturday, April 25, 2009. Many volunteers filled the roles of Exercise Monitors, Spontaneous Volunteers and Volunteer Victims. Over 600 people from at least 28 different neighborhoods participated in the Citywide Exercise this year. Oakland fire engine companies visited the neighborhoods to show their support for the CORE groups. For the first time ever, many neighborhoods were visited by representatives of local media, and CORE was featured in a KRON 4 news story on the 11 o'clock news that evening. The Citywide Exercise After Action Report has been completed and distributed to the neighborhood group leaders and is available on the CORE website, <http://www.oaklandcore.org>.
- OES also offered three advanced training workshops in Cantonese, including two CORE Refreshers during this quarter, on Saturday, April 5 and Sunday, June 28.
- The Spanish language outreach has been effective and the classes for CORE I and CORE II continue to generate interest and registrations are increasing.

**CORE Training Statistics by City Council District
January 1 – June 30, 2009**

	CD 1	CD 2	CD 3	CD 4	CD 5	CD 6	CD 7	Other/ Unknown
<i>Outreach</i>								
Overview English (EN)	0	0	0	0	0	0	0	0
Overview Chinese (CH)	0	0	30	0	25	0	0	0
Overview Spanish (SP)	6	4	0	3	57	4	1	113
Total CORE Overview	6	4	30	3	82	4	1	113

<i>Basic Training</i>								
CORE I (EN)	161	30	41	119	9	18	61	21
CORE II (EN)	133	15	31	63	15	30	18	11
CORE III (EN)	43	4	14	28	4	16	15	0
TOTAL CORE (EN)	337	49	86	210	28	64	94	32
CORE I (CH)	0	91	1	18	0	0	1	0
CORE II (CH)	0	111	29	7	6	0	1	0
CORE III (CH)	0	0	0	0	0	0	0	0
TOTAL CORE (CH)	0	202	30	25	6	0	2	0
CORE I (SP)	0	0	0	0	120	2	52	10
CORE II (SP)	0	0	0	0	111	0	0	0
CORE III (SP)	0	0	0	0	0	0	0	0
TOTAL CORE (SP)	0	0	0	0	231	2	52	10

<i>Advanced Training</i>								
Refresher & Communications (EN)	8	2	1	12	1	4	0	0
Neighborhood Incident Command (EN)	11	5	3	11	1	0	0	1
Refresher & Disaster First Aid (EN)	11	6	1	8	1	1	0	0
TOTAL WORKSHOPS (EN)	30	13	5	31	3	5	0	1

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OAKLAND RADIO COMMUNICATIONS ASSOCIATION (ORCA) RADIO AMATEUR CIVIL EMERGENCY SERVICES (ARES/RACES)

- ORCA members meet monthly on the first Saturday. They hold meetings to discuss planned events to support with their volunteer radio communications capabilities. A section of the agenda is devoted to radio training. Longtime experienced members have shown they are willing to mentor newly licensed radio operators. The mentoring project has been embraced by many of the new members. Planned events to support volunteer radio communications capabilities include CORE Exercise, MS Walk-a-thon, Field Day (weekend of May 26-28) and 4th of July Fire Patrol.
- RACES officers meet quarterly. Volunteer participation was recruited for the Mass Prophecy Exercise held at the Coliseum on March 19th, the CORE annual Exercise on April 25th, the 4th of July Fire Patrol RACES activation, the Fall Simulated Exercise Test (SET). RACES officers completed reinstallation of amateur radios ECHO System into the Oakland Police Departments (OPD) 9-1-1 Dispatch Center. RACES officers are also working with OPD at the Eastmont Substation (site of the City's Alternate EOC) to complete the set-up of the RACES Radio Room. The ARES/RACES officers are currently looking at how to enhance and upgrade the ECHO system and how to better assist the CORE neighborhoods with their communications needs and coordination of messaging. If the City's day-to-day 800 MHz radio system is not functional or is overwhelmed because of a disaster, amateur radio is capable of relaying information for the Fire Department and Police Department, to the Fire Dispatch Center, Oakland Police Department's 9-1-1 center, to the Radio room in the City's primary EOC and eventually into the Alternate EOC.
- The ECHO radio equipment previously installed at Fire Station 18 has been removed prior to demolition of the Fire Station. The City is preparing for construction to replace and build to current standards a new fire station at that location.

EMERGENCY OPERATIONS CENTER ACTIVATIONS (EOC)

- There were 3 activations of the EOC during this period in response to the civil unrest due to the BART police officer incident. On January 7 and 8, 2009, there were partial activations with approximately 70 EOC participants from Oakland Fire Department, Office of Emergency Services, Oakland Fire Department, Operations, Oakland Police Department and Public Works Agency. On January 14, 2009, there was a partial activation with approximately 20 participants until 10:30 pm.
- OES staff presented a Power point on the activations for a report at the Alameda County Emergency Management meeting on February 5, 2009 as well as at the EMADPC meeting on March 19, 2009.

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- The City of Oakland's Department of Information Technology (DIT) GIS division continues to enhance the EOC GIS Map layers, including the Care and Shelter site list and are working with the City's ADA office for the Excel listings of the ADA approved shelter sites.
- DIT has also completed upgrades to the EOC computer software in the Situation Room and completed a full set up of all printers for total functionality, giving options for local printers at each workstation or Sharp copier for volume copies.
- The Alternate EOC Manual for the Oakland Police Department's Eastmont Substation facility was completed.

TOURS OF THE EMERGENCY OPERATIONS CENTER (EOC)

- On January 13, 2009, a delegation from China toured the City's EOC. OES provided an overview on the Incident Command System (ICS) SEMS (Standardized Emergency Management System) and NIMS (National Incident Management System) in the EOC. *They enjoyed learning about the City's Emergency Management organization and how we prepare, mitigate, respond, and recover from emergencies/disasters.*
- On February 11, 2009, another Chinese delegation visited the City's EOC. The delegation was comprised of dignitaries working in the field similar to US EPA. OES provided an overview of SEMS/NIMS in the EOC and Assistant Fire Marshal Leroy Griffin, Oakland Fire Prevention Bureau presented on local and state regulations of hazardous materials, response to incidents and the monitoring of businesses in the City of Oakland. The delegation expressed appreciation for the educational opportunity that OES and FPB provided.
- On May 6, 2009, a tour of the EOC was provided for Retired OPD Deputy Chief Lowe (currently the Chief with Federal Reserve in San Francisco) and Irma Grieve (formerly with OPD Dispatch and also working for the Federal Reserve). They are setting up an EOC at the Federal Reserve site in San Francisco.
- On May 19 & 20, 2009, the OPD Command Staff toured the entire facility and completed orientation of EOC/Media Room and Fire Dispatch Center.

EMERGENCY PREPAREDNESS FOR PERSONS WITH FUNCTIONAL NEEDS

- Contractor June Kailes, SME (Subject Matter Expert) has finalized her work on the Functional Needs Annex to the City's Care and Shelter Plan – Annex G. OES staff and the City Administrator's ADA staff worked with June Kailes on Plan modifications. OES developed an electronic crosswalk to assist with the integration of the plan elements.

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- June Kailes is developing a training module for City Employees and others who may be working with the Special Needs community in the City of Oakland. Once the training module is completed, June will conduct a Train-the-Trainer session for City staff and others in the non-profit and community based organizations by the Spring of 2010.
- On March 16th and May 28, 2009 City of Oakland OES hosted Paratransit Roundtable Discussion meetings.
 - Representatives from City of Oakland Paratransit for the Elderly & Disabled OPED, Center for Elders Independence, East Bay Paratransit, BART-Paratransit, Metropolitan Transportation Commission (MTC), Bay Area community Services (BACS), Wheel Chair Express Service, Cerebral Palsy Center for the Bay Area (CPC), City of Oakland's ADA office, Center for Independent Living (Berkeley CIL) held a lively discussion related to many of the issues facing all levels of paratransit providers. Suggestions were made to expand the discussion group to include the OUSD School District, Satellite Senior Homes, Alameda County's and Oakland's Commissions on Aging.
 - Next steps will be to discuss outstanding issues, pre-disaster agreements and review additional information gathered and pertinent for all paratransit providers.
- March 25, 2009, OES staff attended CADRE – “Together We Can Do Better” at the NASA facility in the South Bay. This training includes information and training on reaching vulnerable populations.
- April 22-23, 2009 – National Advisory Committee (NAC) Special Needs/Functional Needs Field Guide was reviewed by the National Advisory Council's Special Needs Subcommittee; Subcommittee members submitted comments and participated in a conference call with NAC to rewrite portions of the Field Guide to include new terminology and a functional needs approach.

ALERT & WARNING

- On March 10, 2009, systemwide maintenance began on the 28 sirens. Factory technicians have prioritized repairs based on assessments completed earlier this year. Anticipated repairs will be completed soon. Fire and Police Dispatch Centers were notified of potential siren soundings as site equipment is repaired and tested. Repairs have not affected the monthly siren test schedule.
- Arrangements are being made for Police Dispatch supervisors to receive administrative siren software training. Fire Dispatch and OES have been invited to participate in additional training.

DISASTER PREPAREDNESS FOR BUSINESSES

The focus of the small business training is to encourage businesses:

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- to participate by testing a business emergency response plan and identify gaps.
- to provide company employees with a sense of security and comfort.
- to explore how businesses working together with the local OFD, OES can help ensure the continuity of a business, the community and work.
- OES completed the 2008 training contract with the Metropolitan Transportation Commission (MTC). The agencies: Association of Bay Area Government (ABAG), Bay Area Rapid Transit (BART) and MTC had a total of 7 trainings in the areas of emergency preparedness with over 150 participants.
- A second mailing of the business preparedness brochure was conducted in February 2009. The mailing targeted agencies servicing the disabled population.

ABAG MULTI-FAMILY 2 -7 STORY BUILDING SURVEY

- The survey pilot project in Oakland was conducted over 2 weekends in September and October 2008. The ABAG staff analysis and report were finalized in January 2009. OES management continues to follow up on this project, closely watching for potential legislation and funding sources. Oakland, San Jose and San Francisco are appealing a FEMA 2008 Pre-Disaster Mitigation Grant (PDMG) denial for seismic retrofit funding. A revised PDMG seismic retrofit grant proposal is planned for 2009.
- May 8, 2009, Association of Bay Area Governments (ABAG) Regional Planning: OES staff worked on editing regional strategies for Counties/Cities to update the Regional Hazard Mitigation Plan.
- May 27, 2009, ABAG Earthquake & Hazards meeting: OES staff participated in the Hazard Mitigation soft story strategy/retrofit solutions meeting and reviewed each strategy listed. Participants offered changes and edits to the proposal that will be going to the City of Oakland City Council for approval.

TRAINING & EXERCISES; SEMS/NIMS PLAN REVIEWS

Training & Exercises

- On February 2, 2009, an Alameda Countywide Emergency Volunteer Management Tabletop Exercise (TTX) was conducted at a Union City Community Center. The TTX "Can You Hear Me Now?" focus was to establish policy, protocol and procedures for utilizing communications capabilities within Alameda County. OES staff, Office of Parks & Recreation (OPR) staff and Office of Personnel staff participated.
- On March 26, 2009, Oakland Parks & Recreation Dept (OPR) members who comprise the newly organized Emergency Response Team for OPR attended EOC orientation training including exercise planning, Disaster Services Worker (DSW) and Functional Emergency Volunteer Center (EVC) issues to be exercised in the fall 2009.

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Mass Prophylaxis Exercise

- OES staff participated as a member of the Regional Mass Prophylaxis Exercise Planning Team. Two exercises occurred in March 2009. One is a virtual exercise (scenarios are sent to desktop computers) was conducted for local and county public information officers on March 17, 2009.
- The second exercise was an 11 county exercise hosted by Oakland OES and Alameda County Public Health at the Oakland Coliseum's Eastside Club on March 19, 2009. Using 700 plus volunteers, the drill tested Alameda and San Francisco Counties' Mass Medical Dispensing Plans for a bio-terrorism event. A media conference showing volunteers traversing the dispensing stations was conducted. Oakland OES, Police, Fire, EMS participated with public health agencies, law enforcement and public information officers from Alameda, Contra Costa, Marin, Napa, San Benito, San Francisco, San Mateo, Santa Clara, Santa Cruz, Solano, and Sonoma counties.
- Oakland was selected as one of four agencies to participate in a county wide mass medical dispensing exercise. The City of Fremont, Camp Parks and Cal State East Bay will be the other County participants. This fall, Oakland will test Alameda County Public Health's drive-through model for a bio-terrorism event.
- Mass Prophylaxis exercises are supported by Strategic National Stockpile and Homeland Security funds.

Golden Guardian 2010

- Planning meetings have begun for the Golden Guardian exercise scheduled for May 19, 2010. The scenario is a Port terrorism exercise. OES management attended a scenario development workshop in Long Beach on March 24, 2009.
 - The Bay Area UASI (BAUASI) Golden Guardian steering committee continues to meet to enlist the commitment of participating agencies, scope of play and availability of resources to assist local jurisdictions in exercise participation.
 - OES continues coordination with Port of Oakland, OFD and OPD.

SEMS/NIMS Plan Reviews

- In May 2009, the OES submitted to the City Council a report regarding H1N1 ("Swine Flu") Influenza and held a number of meetings with City Agencies to discuss further planning and preparation of citywide policies.
- The Local Oil Spill Contingency Plan (LOSCP) has been finalized. Through a grant from California Department of Fish and Game Office of Spill Prevention and Response (OSPR) Oakland will receive two (2) grant funded Oil Spill equipment trailers with an approximate value of \$25,000 each. The equipment response trailers will be strategically placed as determined by the OFD Operations Division. Upon receipt of the equipment, the Oakland Fire Department will receive training. Staff will also begin the development

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of sensitive site response strategies for local economic sites, with the assistance of technical experts from the OSPR.

- OES staff is working with Department of Information Technology (DIT) to complete a Departmental Operations Manual that will include disaster checklists and a Recovery Plan. The targeted date for completion is the end of September 2009.

**Disaster Resilience Standard and Continuity of Operations Workshop
For Community and Faith Based Organizations**

- OES staff attended a 2 day workshop sponsored by the Fritz Institute and California Volunteers as a local government representative. There were representatives from local, regional, state, federal and out of state governmental jurisdictions as well as non profit funding sources very interested in the standards concepts.
- There was review of a proposed "Strawman Disaster Resilience Standard" and the obstacles it presented. The CA Volunteers distributed a draft "Continuity of Operations Planning" guide and many organizations gave significant input on what was helpful and what presented significant challenges.
- There will be follow up meetings scheduled over the next year to build on these efforts to reach a consensus on standards and continuity of operations guidelines.

FEMA NATIONAL ADVISORY COUNCIL UPDATE

- Meeting in Washington DC February 12-14, 2009
 - Sub-committees were established (* Standing Committees by Congressional mandate)
 1. * National Incident Management System (NIMS)
 2. * National Response Framework (NRF)
 3. Housing
 - a. Wrap-around Services
 - b. Authoritative Power restored to FEMA
 4. Public/Private sector Relationships
 5. Stafford Act
 6. Special Needs
 - Presentations by FEMA Leadership began with National Response Framework (NRF), National Incident Management Systems (NIMS), Integrated Planning System, and Target Capabilities List (TCL).
- April 14-16 meeting overview
 - FEMA Acting Administrator provided a review on the status of FEMA and new administrator
 - FEMA Chief Counsel presentation regarding disclosure of information
 - National Commission on Children provided a briefing
 - Incident Management Systems Integration overview was presented
 - Update from Office of Policy and Programs
 - Regional Advisory Council Updates were presented

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- FY 2010 grants update was given by the Grants Division
- OES staff have been appointed to the Target Capabilities List (TCL) workgroup for review of the new TCL and assessment system. Formal recommendations to FEMA are due for the next full meeting of the NAC, July 29-30 in Grand Forks, North Dakota.
- The National Response Framework (NRF) Sub-committee is reviewing the draft for the NRF Review and Revision Policy for presentation at the upcoming council meeting.

CalEMA MUTUAL AID REGION ADVISORY COMMITTEE (MARAC)

- The Governor's Office of Emergency Services was formally merged with the Governor's Office of Homeland Security and became a new state agency: The California Emergency Management Agency or CalEMA.
- The Region II MARAC meetings were held on February 5, April 8 and June 10, 2009 at the Coastal REOC and agenda items included:
 - Announcement of Acting Agency Secretary
 - The Clay Street office is on a month-to-month arrangement as the search for a new location outside the Hayward Fault line continues
 - Golden Guardian 2010 Exercise information distributed
 - Drought activities in the Operational Areas and State Dept. of Water Resource website resources
 - H1N1 Public Health activities
 - CalEMA training and exercise branch resources
 - CalEMA Hazard Mitigation website resources
- The MARAC request that the SEMS Advisory Board specifically include each Regional Administrator as a voting member of the SEMS Advisory Board was forwarded to the Technical Group and then to the SEMS Advisory Board for their next meeting.
- Announcements included Coastal Region appointment of Acting Regional Administrator Cecile Rollinson and other Coastal region acting positions.

OAKLAND MEDICAL RESERVE CORPS

- The Medical Reserve Corps (MRC) was founded after President Bush's 2002 State of the Union Address. MRC is a specialized component of Citizen Corps, a national network of volunteers dedicated to ensuring hometown security. Citizen Corps, along with the Corporation for National and Community Service, and the Peace Corps are all part of the President's USA Freedom Corps, which promotes volunteerism and service throughout the nation.
- National Association of County and City Health Officers (NACCHO) Grant Award – Oakland MRC received a \$10,000 award for recruitment and retention.
- The Oakland Medical Reserve Corps now has over 100 members. OES has been participating in a variety of events including the Bay Area Regional Mass Prophylaxis Exercise, OPD Fallen Heroes fundraising, National Medical Reserve Corps training, and

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the State-Wide MRC conference and exercise. Teams meet the third Monday of every month at Oakland OES.

Animal Care and Shelter

- The Medical Reserve Corps Pet Rescue and Sheltering project is moving forward. The draft of the Oakland Animal Care Annex is in final review and there will be workshops and a tabletop exercise to test the annex, as well as establishing alternate disaster animal shelter and supply storage sites.
- Staff have developed a curriculum for the safe handling and evacuation of animals in disaster for first responders, and have sent team members to the Emergency Animal Sheltering Course held in Sacramento June 27-28, 2009.

EMERGENCY MANAGERS ADVISORY TO BAUASI and RCPGP GROUPS

- Management attended the February 26 and April 23, 2009 meetings held in Dublin. No vendor submitted a proposal for RCPGP regional donations management, so that project has been postponed to the 2009 funding cycle. There was extensive discussion of the five regional plans approved for this project in the areas of debris management, mass transportation and evacuation, mass fatality, mass care and regional volunteer management. There was an update on the Approval Authority activities as well as the SUASI 2008 allocation process.

REGIONAL CATASTROPHIC PREPAREDNESS GROUP PROJECTS

The grant funds are limited to regional catastrophic event planning activities. No equipment will be purchased. The approved plans are:

- Debris management
- Mass transportation and evacuation
- Mass fatality
- Mass care and shelter (including vulnerable populations)
- Volunteer management

A regional plan for each of the above topic areas will be developed with input from the 12 Bay Area counties and the UASI cities. In addition, a template will be developed for individual counties, cities and special districts to use for development of their community plan in each of the topic areas.

The process is currently in the third phase, with a firm grant deadline date of March 2010. The key to successful implementation will be utilizing local subject matter expert participation and input into the regional plans. When it comes to completing the templates for counties, UASI cities and special districts, local staff must be familiar with the regional plan to put local plans in synch with the regional plan to reduce duplication or inefficiencies.

Oakland Fire Department, OES and the Oakland Public Works Agency will dedicate grant funded staff resources to the regional and local plan development. However, it will be very

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important that city subject matter experts participate in the planning and review process. The plans are listed below, with the lead city department or agency indicated. Each agency has assigned lead subject matter experts.

- Debris management (Public Works)
- Mass transportation and evacuation (OPD for evacuation)
- Mass Fatality (OPD working with ALCO)
- Mass Care and Shelter (Office of Parks & Recreation and Department of Human Services)
- Volunteer Management (Dept of Human Services)

BAY AREA URBAN AREAS STRATEGIC INITIATIVE (BAUASI) GRANT ACTIVITIES

2005 BAUASI Grant:

Staff has completed appendices for the FY 04 and FY 05 UASI grant. The appendices provide details regarding equipment cost and specification for equipment purchased with Homeland Security funds for all Oakland's sub-recipients. Under the FY 04 and FY 05 grant more than \$6 million was expended on equipment.

2006 BAUASI Grant:

Staff has completed the FY 2006 grant files for close-out. OES is now in receipt of the Mobile Incident Communications and Command Unit (MICCU). The vehicle was part of the FY 2006 grant Regional Collaboration equipment purchases.

FY 2007 BAUASI Grant and Projects

Project #	Budget	Description
O*	\$1,104,125	<p>Regional Collaboration: funding is provided for the salaries of OES staff, 6 FTEs at \$637,883 through August 30, 2009;</p> <p>*\$160,000 funding was provided to OPD for purchase of radios to increase regional response capacity through enhanced radio interoperability;</p> <p>*\$32,371 funding was provided to OPD to assist the department in its role as one of the primary agencies responsible for emergency response for all-hazards in Oakland. The purchase of recon scout robot and robotic materials to support various mission areas such as material operations, tactical law enforcement operations, search & rescue and surveillance/detection);</p> <p>\$150,395 funding was provided to OFD for the purchase of a back-up generator for fire station #28;</p> <p>*\$2,701 funding was provided to OFD for the purchase of cameras and video training equipment;</p> <p>\$10,000 was provided to OES for the purchase of GIS</p>

Project #	Budget	Description
		equipment for the EOC to assist in the tracking and location of incidents during an emergency/disaster; \$23,205 was provided for miscellaneous supplies and equipment in the primary EOC including miscellaneous travel and training, duplicating and postage; \$47,096 funding was provided for the installation of Satellite Phone Antennas in the primary EOC to increase the capacity of communication due to the antenna link to guarantee indoor and remote use of satellite phones; \$40,474 was provided for the training and travel expenditures for all City staff.
C*	\$962,850.00	Interoperable Communications project to develop regional interoperable communications equipment and projects. This will ensure that all responders will be able to communicate with one another, regardless of what frequency they use.
H*	\$137,000	Information Sharing and Information Project Project provided funding for an OFD staff assigned to the Northern California Regional Intelligence Center (NCRIC).
N*	\$129,443	Regional Management and Administration project provided funding for the staff to the UASI regional management team
A*	\$331,911	Training and Exercise project provided funding for the training, workshops and exercises for City of Oakland staff and regional partners in the following major areas: Joint Information Center and Public Information Officer (JIC/PIO) training with regional partners in the SEMS/NIMS function.

*California Emergency Management Agency (CAL/EMA) financial workbook identifies projects by letters and the Project identifiers listed above are generated by CAL/EMA.

2008 BAUASI Grant:

- OES has developed and submitted to the 2008 UASI CBRNE (Chemical, Biological, Radiological, Nuclear and Explosives) Working Group a grant funding request for a Maritime All-Risk Mitigation and Rescue System. The main component of the maritime all-risk mitigation and rescue system is a rescue boat to aid in the prevention, protection, response to and recovery from acts of terrorism and other catastrophic events in the Bay Area Region. It would fill a CBRNE identified gap in the East Bay.
- The Homeland Security Unit (HSU) is in the process of implementing the following Homeland Security Grants which have been awarded:
 - A) Public Safety Interoperable Communications grant (PSIC)

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B) Regional Catastrophic Preparedness Grant Program (RCPGP)

- In addition to the awards highlighted above, staff has prepared the following grant proposals for City of Oakland first responders:
 - A) Port Security Grant Program (PSGP)
 - B) Port Security American Recovery and Reinvestment Act (ARRA) grant

Hazmat Working Group

- The Hazmat Working Group has met twice and began to look at Hazmat Capabilities for the City of Oakland as well as Alameda County. The group is assessing current capabilities, gaps, and what capabilities are needed to mitigate a manmade or natural disaster. The working group is also assessing how many Type 1 teams are in Alameda County and how many Type 1 teams are needed to mitigate a major Weapons of Mass Destruction (WMD) event. One of the functions under discussion is decontaminated bodies at a major scene. The group is also exploring funding through the FY09 Homeland Security Grant Program for equipment and training.

Oakland Fire Dept. Homeland Security Training Plan

- OES staff has created a first draft plan for the consideration of the OFD Fire Chief.
- The goal is to have a training plan for sworn and non-sworn personnel to ensure they are prepared for a human caused emergency or disaster.

Critical Infrastructure

- OES staff has conducted a first review of the Homeland Security identified critical infrastructure sites in Oakland.
- The plan is to establish response playbooks and document points of weakness.
- Once this phase is completed, as funds became available, the appropriate infrastructure can be hardened.

Terrorism Liaison Officer Program (TLO)

- The program administrators have met twice and developed a strategy for re-implementation of the program. Contacts have been identified within the Police Department and the Public Works Agency for program implementation. There may be other departments within the City that need to be included in this program. Part of the plan is to include the TLOs in participating in assessments of designated Department of Homeland Security venues within the City of Oakland.
- The information is shared with a regional clearing house to watch for trends that may be associated with terrorism. The purpose of the program is to prevent a possible terrorist attack with early intervention.

Amtrak Station Action Plan

- The Amtrak Station at Jack London Square has been designated as one of 21 high risk stations in the United States. Amtrak and OES personnel have been developing a Station

Action Plan in collaboration with Science Application International Corporation. The plan is an all hazards approach to a natural or manmade disaster.

Buffer Zone Protection

- A Buffer Zone Protection Site was selected by the Department of Homeland Security within the City of Oakland. The survey is a process of bringing persons with knowledge of critical infrastructure, Hazmat, explosives, EMS, and first responder techniques together to make recommendations to upgrade the site. The process was completed and a grant for approximately \$185,000 was awarded to Fire and Police to purchase security equipment to better respond to and protect the site.

SUSTAINABLE OPPORTUNITIES

Economic:

The economic conditions for the City of Oakland are enhanced by Oakland Fire Department, OES staff's success in applying for and receiving Federal grant dollars. In the current economic slowdown with City revenues reduced, first responder readiness has been supported by purchasing equipment for OFD, OPD, Port and Airport security enhancements, pharmaceutical cache supplies in the event of pandemic flu, upgrading HazMat equipment and securing satellite telephone equipment. UASI grant funds (\$3 million over a federal fiscal year grant cycle) have assisted Oakland to move toward communication interoperability P25 compliance, due by 2012. One of three City P25 sites has been upgraded for complete P25 compliance.

The Blue Flu Exercise in 2008 provided free flu vaccinations to 502 first responders in OPD, OFD, EMS and OES. This successful vaccination program is likely to reduce flu absenteeism, lowering back fill and overtime costs. In that way, the exercise provides direct economic support to the City with cost reduction/savings to the general fund. This exercise is being planned to be repeated in the fall of 2009.

The combination of the program and equipment purchases improves first responder readiness and capability to respond quickly and effectively to protect life and property, thus limiting damages within the city. Interoperability improvements assist in communication within Oakland and within the Mutual Aid region for larger incidents.

In addition to the response efforts, increased readiness contributes to the long term recovery efforts for personal and business return to a more normalized community as soon as possible after a major disaster.

Environmental:

The environmental quality of life for the Oakland community is protected and mitigated by Oakland Fire Department, OES planning activities. By planning for coordinated response, the

City is able to identify situations for immediate mitigation efforts. Environmental damages can be minimized and clean up efforts maximized by effective plans and coordinated response.

Long term toxic environmental damage to City property, such as Lake Merritt and Port of Oakland facilities from the Cosco Busan 2007 incident, was minimized by implementation of the existing Local Contingency Plan (LCP) and Area Contingency Plan (ACP), including coordinated emergency response with the state and the Coast Guard. By revising and updating the plan in 2008, the lessons learned are incorporated to benefit the community in Oakland by protecting the environment and limiting exposure to environmental hazards.

The CORE community education program includes sections on mitigation practices that individuals and neighborhoods can utilize to reduce property loss and preserve the local environment and economy to the greatest extent practicable during a disaster.

Social Equity:

The CORE program continues its outreach to include a focused recruitment of persons with functional needs, Cantonese speaking, and Spanish speaking residents.

FUNCTIONAL NEEDS AND SENIOR CITIZEN ACCESS

OES remains committed to its responsibility to address the needs of persons with functional needs and senior citizens in its emergency management programs. Specifically:

Brochures and meeting minutes for OES programs continue to be published in Braille, on audiotape, and in large print format. Sign language interpreters are utilized, as needed.

- The CORE program training contains sections on preparedness for people with special needs.
- OES staff continues to attend meetings and present progress reports to the Mayor's Commission on Aging and Mayor's Commission on Persons with Disabilities.
- OES staff continues to participate with the Alameda County Planning Group for People with Functional Needs and the Elderly. The Planning Group meets monthly to review and to work on Alameda County's Mass Care Annex for those with Functional Needs and the Elderly.
- The City of Oakland is finalizing the Persons with Functional Needs and Elderly Annex for Mass Care and Sheltering to ensure planning and preparedness efforts are all inclusive.

- Staff attended the Bay Area Para Transit Emergency Planning Workshop. The focus was on collaboration between government and private service agencies for better coordination of transit services during times of disaster for those with functional needs.

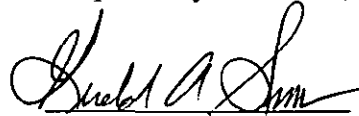
RECOMMENDATION(S) AND RATIONALE

Staff recommends that the Oakland City Council continue to support the emergency preparedness efforts of the City of Oakland. Staff also recommends that the City Council approve and accept this informational report.

ACTION REQUESTED OF THE CITY COUNCIL

Staff requests that the Oakland City Council accept and approve this informational report.

Respectfully submitted,



Gerald A. Simon
Fire Chief, Fire Department

Prepared by: Kathleen Crawford
Assistant Emergency Services Manager

Reviewed by: Renee A. Domingo
Director of Emergency Services
and Homeland Security

APPROVED FOR FORWARDING
TO THE PUBLIC SAFETY COMMITTEE:



Office of the City Administrator

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