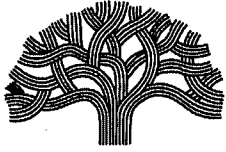


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CITY OF OAKLAND

## AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** Sara Bedford  
Director, Human Services

**SUBJECT:** PATH 2014-2017

**DATE:** January 14, 2016

City Administrator  
Approval

Date

1/14/16

### RECOMMENDATION

**Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To: 1) Amend The Permanent Access To Housing (PATH) Grant With Abode Services To Increase It By Up To \$47,948 For The Fiscal Year (FY) 2015-2016 Grant Year And, Contingent Upon Receipt Of FY 2016-2017 Grant Funds, To Increase It By Up To \$47,948 For The FY 2016-2017 Grant Year For Housing Retention Services For A Total Grant Amount Of \$637,809 Over The Three Year Term; And 2) Amend The PATH Grant With East Oakland Community Project (EOCP) To Increase It By Up To \$55,000 For The FY 2015-2016 Grant Year And, Contingent Upon Receipt Of FY 2016-2017 Grant Funds, To Increase It By Up To \$55,000 For The FY 2016-2017 Grant Year For Housing Retention Services Including Case Management To Shelter Plus Care Families For A Total Grant Amount Of \$635,675 Over The Three Year Term; And 3) Accept And Appropriate Additional Funding From Housing And Urban Development (HUD) And Alameda County For Housing Retention Services And Amend The Above Referenced Grant Agreements With Abode Services And EOCP To Increase The Grant Amounts For The Same Purpose Within The Duration Of The Remaining Grant Term, July 1, 2015 - June 30, 2017 Without Returning To Council.**

### EXECUTIVE SUMMARY

Homeless services agencies, Abode Services and East Oakland Community Project, were funded, with Federal Emergency Solutions Grant (ESG) and Community Development Block Grant (CDBG) funds for the Permanent Access To Housing (PATH) program for FY 2014-2017 pursuant to Resolution No. 85112 C.M.S. Both agencies have baseline funding in their grants below what was intended due to Federal sequestration cuts during the first year of their grant agreements, FY 2014-2015. These funding cuts were restored for FY 2014-2015 pursuant to Resolution No. 85440 C.M.S. The current proposed resolution would allow the City Administrator to restore the cuts for FY 2015-2016 and FY 2016-2017 by amending grant agreements with each agency to add funds. Approval of this report and resolution will ensure a

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continued of level funding and continued success for two key providers in Oakland's work to end homelessness amongst its residents.

### **BACKGROUND/LEGISLATIVE HISTORY**

On May 8, 2007, City Council accepted and approved the Oakland PATH Strategy, a companion to the Alameda Countywide Everyone Home Plan (EOH) to end homelessness in Oakland and Alameda County. An online copy of the PATH strategy is available at <http://www2.oaklandnet.com/oakca1/groups/dhs/documents/report/oak022659.pdf>

The first full year of Oakland's PATH Strategy was administered in 2008-2009, as approved by Oakland City Council Resolution No. 81494 C.M.S., passed on July 15, 2008. The PATH Strategy gradually shifted the City of Oakland's Plan to End Homelessness from a continuum of care homeless service delivery system to a "housing-first" model to end homelessness consistent with County, State and Federal policy. In the "housing first" model, emphasis is placed on obtaining more stable, permanent housing rather than on shelter beds. Every two to three years, a PATH Strategy grants Request for Proposals (RFP) is issued in the spring, based on anticipated revenues from Federal and local grants. The RFP is followed in June by an annual grants allocation recommendation report to City Council.

Baseline funding for PATH currently is through the US Department of Housing and Urban Development (HUD) Formula Grant, Emergency Solutions Grant (ESG), Community Development Block Grant (CDBG), Oakland General Purpose Fund, Alameda County Social Services, and private donors.

### **ANALYSIS**

Resolution No. 85112 C.M.S. authorized the City Administrator to execute a number of 2014-2017 PATH Strategy three-year grant agreements. At the time that the grant agreements were being executed, exact amounts of funding were uncertain due to federal sequestration. Therefore, several grant amounts were reduced pending funding availability. The reduced amount became the base grant agreement amount for these agencies. Once the federal appropriations were finalized, these grants were amended for the 2014-2015 grant year to add additional funds and restore the grant to the intended amounts in Resolution No. 85112 C.M.S.

The proposed resolution would continue to add funds to these grant agreements' base amounts to keep the agencies funded at the level intended for the FY 2015-2016 and FY 2016-2017 grant years.

Approval of this resolution will authorize the City Administrator to amend the FY 2014-2017 PATH grant with Abode Services to add up to \$47,948 for the FY 2015-2016 grant year and, contingent upon receipt of FY 2016-2017 grant funds, to add up to \$47,948 for the FY 2016-2017 grant year, for housing retention services. The grant increase will be funded in FY 2015-2016 by the CDBG Fund (2108), Community Housing Services Organization (78411), FY 2015-

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2016 Homeless Emergency Solutions Grant (HESG) 2014 PATH Set Aside Project (G487120), Fostering Safe and Healthy Communities Program (SC22) and contingent upon receipt of FY 2016-2017 grant funds, the grant increase will be funded in FY 2016-2017 by the Community Development Block Grant Fund (2108), Community Housing Services Organization (78411), FY 2016-2017 HESG 2016 PATH Set Aside Project (G487825), Fostering Safe and Healthy Communities Program (SC22).

In addition, the resolution will authorize the City Administrator to amend the FY 2014-2017 PATH grant with East Oakland Community Project (EOCP) to add up to \$55,000 for the FY 2015-2016 grant year and, contingent upon receipt of FY 2016-2017 grant funds, to add up to \$55,000 for the FY 2016-2017 grant year, for housing retention services. The grant increase will be funded in FY 2015-2016 from \$30,000 in the Alameda County Multi Service Center Grant Fund (2160), Community Housing Services Organization (78411), Multi Service Center Alameda County Grant Project (H80610), Fostering Safe and Healthy Communities Program (SC22) and \$25,000 in the Multi Service Center/Rent Fund (1882), Community Housing Services Organization (78411), Touraine Hotel/Henry Robinson Multi Service Center Project (P132610), Fostering Safe and Healthy Communities Program (SC22). In FY16-17 the \$55,000 grant increase will be funded from \$25,000 in the Multi Service Center/Rent Fund (1882), Community Housing Services Organization (78411), Touraine Hotel/Henry Robinson Multi Service Center Project (P132610), Fostering Safe and Healthy Communities Program (SC22), and contingent upon receipt of FY16/17 grant funds, \$30,000 in the Alameda County Multi Service Center Grant Fund (2160) Community Housing Services Organization (78411), Multi Service Center Alameda County Grant Project (H80610), Fostering Safe and Healthy Communities Program (SC22).

The addition of this funding continues the coordinated countywide approach to serve homeless individuals in a way that provides them more stability and services. This additional funding will allow the agencies to maintain funding and services at a consistent level for all three years of their grant agreements.

#### **PUBLIC OUTREACH/INTEREST**

This report did not require public outreach other than the posting of this report on the website.

#### **COORDINATION**

Coordination has occurred between the Human Services Department (HSD), the Office of the City Attorney, and Controller's Bureau in the preparation of this report and resolution.

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**FISCAL IMPACT**

The recommendation of this report is to allocate funds up to the amounts listed below for the City's PATH Strategy, for continued provision of supportive services at Abode Services for housing support and at EOCP to provide case management to the Shelter Plus Care families formally housed at the Henry Robinson Multi Service Center. The proposed amendment amounts reflect the respective agencies costs to serve the full number of homeless clients in their grant agreements.

Cost of amended grant agreements for FY 2015-2016 and FY 2016-2017:

| Agency | Initial Funds<br>2015-2016 | Additional Funds<br>2015-2016 | Total<br>2015-2016 | Estimated Total<br>2016-2017 | Total Grant<br>Amount<br>2014-2017 |
|--------|----------------------------|-------------------------------|--------------------|------------------------------|------------------------------------|
| EOCP   | \$126,504                  | \$55,000                      | <b>\$181,504</b>   | <b>\$181,504</b>             | \$635,675*                         |
| Abode  | \$164,655                  | \$47,948                      | <b>\$212,603</b>   | <b>\$212,603</b>             | \$637,809                          |

\*this total amount includes one-time funds of \$91,163 in FY 2014-2015 for EOCP Mortgage

**PAST PERFORMANCE, EVALUATION AND FOLLOW-UP**

For the review period of July 1, 2014 through June 30, 2015, the agencies recommended for PATH funding under this report have met, and in some cases exceeded, expected outcomes and performance measures.

- In FY 2014-2015 Abode successfully provided housing retention services to 76 formerly homeless individuals. Ninety-five percent of clients successfully maintained their housing.
- In FY 2014-2015 East Oakland Community Project successfully provided case management and support services to 26 formerly homeless families. Ninety-six percent of families maintained permanent housing.

**SUSTAINABLE OPPORTUNITIES**

**Economic:** As noted in the report, all funds identified in this report are for the purpose of providing housing and services to the homeless to eliminate and prevent homelessness. Such outcomes are achieved through rapid rehousing assistance

**Environmental:** The provision of housing for at-risk and homeless persons is intended to address the environmental degradation caused by homeless families and individuals precariously housed or living on the streets.

**Social Equity:** The expenditure of these funds is targeted to the most vulnerable and at-risk populations in this City and is providing essential and basic human services, housing and support.

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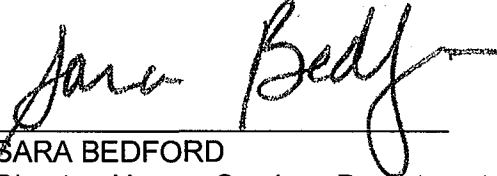
**ACTION REQUESTED OF THE CITY COUNCIL**

Staff recommends that the City Council adopt a resolution authorizing the City Administrator to:

- 1) Amend the Permanent Access To Housing (PATH) grant with Abode Services to increase it by up to \$47,948 for the Fiscal Year (FY) 2015-2016 grant year and, contingent upon receipt of FY 2016-2017 grant funds, to increase it by up to \$47,948 for the FY 2016-2017 grant year for housing retention services for a total grant amount of \$637,809 over the three year term; and
- 2) Amend the PATH grant with East Oakland Community Project (EOCP) to increase it by up to \$55,000 for the FY 2015-2016 grant year and, contingent upon receipt of FY 2016-2017 grant funds, to increase it by up to \$55,000 for the FY 2016-2017 grant year for housing retention services including case management to shelter plus care families for a total grant amount of \$635,675 over the three year term; and
- 3) Accept and appropriate additional funding from Housing and Urban Development (HUD) and Alameda county for housing retention services and amend the above referenced grant agreements with Abode Services and EOCP to increase the grant amounts for the same purpose within the duration of the remaining grant term, July 1, 2015 - June 30, 2017 without returning to Council.

For questions regarding this report, please contact Susan Shelton, Community Housing Services Manager, at 510-238-6186.

Respectfully submitted,



SARA BEDFORD  
Director, Human Services Department

Community Housing Services Division  
**Reviewed by:** Susan Shelton, Manager  
**Prepared by:** Lara Tannenbaum, Planner

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Approved as to Form and Legality

**OAKLAND CITY COUNCIL**

  
City Attorney

**RESOLUTION No. \_\_\_\_\_ C.M.S.**

Introduced by Councilmember \_\_\_\_\_

**RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO:**

- 1. AMEND THE PERMANENT ACCESS TO HOUSING (PATH) GRANT WITH ABODE SERVICES TO INCREASE IT BY UP TO \$47,948 FOR THE FISCAL YEAR (FY) 2015-2016 GRANT YEAR AND, CONTINGENT UPON RECEIPT OF FY 2016-2017 GRANT FUNDS, TO INCREASE IT BY UP TO \$47,948 FOR THE FY 2016-2017 GRANT YEAR FOR HOUSING RETENTION SERVICES FOR A TOTAL GRANT AMOUNT OF \$637,809 OVER THE THREE YEAR TERM; AND**
- 2. AMEND THE PATH GRANT WITH EAST OAKLAND COMMUNITY PROJECT (EOCP) TO INCREASE IT BY UP TO \$55,000 FOR THE FY 2015-2016 GRANT YEAR AND, CONTINGENT UPON RECEIPT OF FY 2016-2017 GRANT FUNDS, TO INCREASE IT BY UP TO \$55,000 FOR THE FY 2016-2017 GRANT YEAR FOR HOUSING RETENTION SERVICES INCLUDING CASE MANAGEMENT TO SHELTER PLUS CARE FAMILIES FOR A TOTAL GRANT AMOUNT OF \$635,675 OVER THE THREE YEAR TERM; AND**
- 3. ACCEPT AND APPROPRIATE ADDITIONAL FUNDING FROM HOUSING AND URBAN DEVELOPMENT (HUD) AND ALAMEDA COUNTY FOR HOUSING RETENTION SERVICES AND AMEND THE ABOVE REFERENCED GRANT AGREEMENTS WITH ABODE SERVICES AND EOCP TO INCREASE THE GRANT AMOUNTS FOR THE SAME PURPOSE WITHIN THE DURATION OF THE REMAINING GRANT TERM, JULY 1, 2015 - JUNE 30, 2017 WITHOUT RETURNING TO COUNCIL**

**WHEREAS**, pursuant to Resolution No. 85112 C.M.S., passed July 15, 2015, the City Council authorized the City Administrator to execute a number of 2014-2017 Permanent Access To Housing (PATH) Strategy three-year grant agreements, including grant agreements with Abode Services and East Oakland Community Project (EOCP); and

**WHEREAS**, at the time the resolution was approved, the Federal budget was not yet finalized, due to the effects of sequestration; and

**WHEREAS**, as a result of delays in the Federal budget, several grants were reduced in funding, pending Federal funds availability; and

**WHEREAS**, Federal appropriations have been finalized and received by the City; and

**WHEREAS**, allocation of these additional funds to Abode and EOCP will reconcile prior budget shortfalls from the original grants legislation; and

**WHEREAS**, pursuant to Resolution No. 85440 C.M.S., passed March 3, 2015, the City Council authorized the City Administrator to amend the grant agreement with Abode Services to add \$47,948 for Fiscal Year (FY) 2014-2015 and to amend the grant agreement with East Oakland Community Project to add \$55,000 for FY 2014-2015; and

**WHEREAS**, staff now wants to amend the grant agreement with Abode Services to add funding in an amount not to exceed \$47,948 each year for FY 2015-2016 and FY 2016-2017, for a total grant amount of \$637,809 for housing retention services over the three year period; and

**WHEREAS**, staff wants to amend the grant agreement with EOCP to add funding in an amount not to exceed \$55,000 each year for FY 2015-2016 and FY 2016-2017, for a total grant amount of \$635,675 for housing retention and case management services over the three year period; now therefore be it

**RESOLVED:** That the City Administrator or her designee is hereby authorized to amend the 2014-2017 PATH grant with Abode Services to increase it by up to \$47,948 for FY 2015-2016 and, contingent upon receipt of FY16/17 grant funds, to increase it by up to \$47,948 for FY 2016-2017; and be it

**FURTHER RESOLVED:** That the \$47,948 increase in the grant agreement with Abode Services will be funded in FY 2015-2016 by the Community Development Block Grant Fund (2108), Community Housing Services Organization (78411), FY 2015-2016 Homeless Emergency Solutions Grant (HESG) 2014 PATH Set Aside Project (G487120), Fostering Safe and Healthy Communities Program (SC22) and contingent upon receipt of FY 2016-2017 grant funds, the \$47,948 increase will be funded in FY 2016-2017 by the Community Development Block Grant Fund (2108), Community Housing Services Organization (78411), FY 2016-2017 HESG 2016 PATH Set Aside Project (G487825), Fostering Safe and Healthy Communities Program (SC22); and be it

**FURTHER RESOLVED:** That the City Administrator or her designee is hereby authorized to amend the 2014-2017 PATH grant with East Oakland Community Project (EOCP) to increase it by up to \$55,000 for FY 2015-2016 and, contingent upon receipt of FY 2016-2017 grant funds, to increase it by up to \$55,000 for FY 2016-2017; and be it

**FURTHER RESOLVED:** That the \$55,000 increase in the grant agreement with EOCP will be funded in FY 15-16 from \$30,000 in the Alameda County Multi Service Center Grant Fund (2160), Community Housing Services Organization (78411), Multi Service Center Alameda County Grant Project (H80610), Fostering Safe and Healthy Communities Program (SC22) and \$25,000 from the Multi Service Center/Rent Fund (1882), Community Housing Services Organization (78411), Touraine Hotel/Henry Robinson Multi Service Center Project (P132610), Fostering Safe and Healthy Communities Program (SC22); and be it

**FURTHER RESOLVED:** That contingent upon receipt of FY 2016-2017 grant funds in FY 2016-2017 the \$55,000 increase will be funded from \$25,000 in the Multi Service Center/Rent Fund (1882), Community Housing Services Organization (78411), Touraine Hotel/Henry Robinson Multi Service Center Project (P132610), Fostering Safe and Healthy Communities Program (SC22), and \$30,000 in the Alameda County Multi Service Center Grant Fund (2160) Community Housing Services Organization (78411), Multi Service Center Alameda County Grant Project (H80610), Fostering Safe and Healthy Communities Program (SC22); and be it

**FURTHER RESOLVED:** That the City Council authorizes the City Administrator to accept and appropriate additional funding from Housing and Urban Development (HUD) and the Alameda County for housing retention services, and amend the above-referenced grant agreements with Abode Services and EOCP to increase the grant amounts for the same purpose within the duration of the remaining grant term, July 1, 2015 – June 30, 2017 without returning to Council; and be it

**FURTHER RESOLVED:** That the City Council hereby appoints the City Administrator or her designee, to conduct all negotiations, execute and submit all documents, including but not limited to application, agreements, amendments, modifications, payment requests and related actions which may be necessary for the completion of the aforementioned grant without returning to Council; and be it

**FURTHER RESOLVED:** That said grant agreements shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES- BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, AND  
PRESIDENT GIBSON MCELHANEY

NOES-

ABSENT-

ABSTENTION-

ATTEST: \_\_\_\_\_  
**LATONDA SIMMONS**  
City Clerk and Clerk of the Council  
of the City of Oakland, California