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OFFICE OF THE CITY CLERK  
OAKLAND

2018 MAR 29 PM 4:58

# AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** Sara Bedford  
Director, Human Services

**SUBJECT:** FY 2018-2019 Oakland Path  
Rehousing Initiative (OPRI)

**DATE:** March 26, 2018

City Administrator Approval

Date:

3/29/18

## RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To:

- 1) Enter Into An Agreement With The Oakland Housing Authority (OHA) And Accept Funds In The Amount Of \$1,926,218 Fiscal Year 2018-2019 To Continue Implementing The Oakland Path Re-Housing Initiative (OPRI); And
- 2) Enter Into Grant Agreements With Abode Services In An Amount Not To Exceed \$1,645,168 And First Place For Youth In An Amount Not To Exceed \$281,050 For The Provision Of Permanent Housing And Support Services For Fiscal Year 2018-2019; And
- 3) Accept And Appropriate Additional Funds That Become Available From OHA Within the Grant Term For Fiscal Year 2018-2019 And Amend The Grant Agreements To Adjust The Grant Amounts Without Returning To Council.

## EXECUTIVE SUMMARY

Adoption of this resolution will authorize the City Administrator to enter into an agreement with the Oakland Housing Authority (OHA) in order to receive Oakland PATH Re-Housing Initiative (OPRI) funds in the amount of \$1,926,218 for Fiscal Year (FY) 2018-2019; and enter into grant agreements with two service providers for the provision of permanent housing and support services under the OPRI program for FY 2018-2019. The adoption of the proposed resolution would maintain service levels for the OPRI program, serving approximately 125 homeless and near homeless individuals, with services and housing.

## BACKGROUND / LEGISLATIVE HISTORY

The OPRI strategy which began in 2010, has successfully housed more than 222 formerly homeless Oakland residents with subsidies provided by the OHA, and services and program administration provided by service providers pursuant to grant agreements with the City of Oakland. OPRI assists individuals who are homeless living in encampments or on the streets, youth 18-24 who are exiting the foster care or juvenile justice systems, and young adults ages

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Life Enrichment Committee  
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18-35, who are at high risk of being perpetrators or victims of violence and who are homeless, imminently homeless or unstably housed.

This City uses the OPRI funds to enter into grant agreements with service providers for housing subsidies. The City selected the two providers through a Request for Proposal process in March 2017, which solicited proposals from agencies on the provision of housing and supportive services to homeless youth and adults. Both agencies are nonprofit organizations with experience in the provision of housing and supportive services in the community. First Place for Youth provides services to the youth and Abode Services assists adults and families.

During FY 2016-2017 the OPRI program began a new process called Step Down. This process allows those individuals who have been successful in the program to "step down" their level of intensive case management and receive an OHA Housing Choice Voucher (HCV) for rental subsidy instead of using OPRI subsidy funds. The program has had six individuals Step Down since the process began in 2016 and six additional people are currently in the Step Down pipeline. The Step Down process has opened more spots for new clients to become enrolled in the original OPRI program with intensive case management and rental subsidy.

#### **ANALYSIS AND POLICY ALTERNATIVES**

Many individuals being assisted by the OPRI Program are coming from encampments or living on the street. Per 2017 Alameda County, Every One Counts, Homeless Point-In-Time Count and Survey Data there are 1,902 unsheltered individuals in the City of Oakland and it is predicted that the encampment population will continue to grow as housing costs escalate. The OPRI Program has slots designated specifically for clients coming from encampments including those with a serious mental illness.

In FY 2018-2019, Oakland will continue to receive \$1,926,218 in OHA funds for housing services, leveraged with service dollars from OPRI Partners. The OHA funds provide the rental subsidies. City of Oakland and other leveraged dollars provide the support services. Leveraged service dollars include Measure Z case management dollars thereby providing critical housing support to individuals involved in gun violence. The OPRI program will continue to deliver housing, targeted services and subsidies for persons living in encampments or on the streets, youth 18-24 who are exiting the foster care or juvenile justice systems, and young adults ages 18-35, who are at high risk of being perpetrators or victims of violence. The program's goal remains to assist these populations in obtaining stable housing and to provide the resources necessary to maintain housing.

The City has been a strong partner with Alameda County in the development of a Coordinated Entry System for homeless services. A Coordinated Entry System is a standardized method to connect people experiencing homelessness to the resources available in a community. Coordinated entry processes help communities prioritize housing assistance based on vulnerability and the severity of housing barriers to ensure that people who need assistance the most receive it in a timely manner. In the past year, the City and County have launched coordinated entry efforts. In OPRI, the population of people referred from encampments, who

also have behavioral health needs, have come through the coordinated entry process. This process ensures that those most in need are prioritized for OPRI support.

**FISCAL IMPACT**

Approval of the proposed resolution authorizes the acceptance of \$1,926,218 from OHA of which \$1,306,866 is included in the FY2018-2019 Adopted Budget and appropriated in the HUD-ESG/SHP/HOPWA Fund (2103), Community Housing Services Org (78411), OPRI OHA FY2018-2019 Project (1004130), and Fostering Safe and Healthy Communities Program (SC22). These funds will be used for housing subsidies. This resolution authorizes an amendment to the adopted budget to the full amount of OHA funds.

Funding will be allocated toward grant agreements up to the following amounts to the agencies listed below for OPRI. The proposed resolution also authorizes the City Administrator to amend the grant agreements by adjusting the amounts without returning to Council, with the condition that the combined total of the grant agreements does not exceed the City's OHA grant amount.

Source of Funding:

<b>Oakland Housing Authority Award Sources</b>			
<b>PROJECT</b>	<b>AMOUNT</b>		<b>GRANTEE</b>
OPRI	\$1,645,168		ABODE Services
OPRI	\$281,050		First Place for Youth
<b>TOTAL OPRI CONTRACTS</b>	<b>\$1,926,218</b>		

Furthermore, if additional grant funding becomes available from OHA for the same purpose within the existing grant term, staff is seeking authorization to accept and appropriate funds and amend the grant agreements with ABODE Services and First Place for Youth up to the OHA grant amount without returning to the City Council within the duration of the grant term (July 1, 2018 – June 30, 2019).

**PUBLIC OUTREACH / INTEREST**

This report did not require public outreach other than the standard posting on the City Council Agenda.

**COORDINATION**

Coordination in the preparation of this report and resolution has occurred between the Human Services Department (HSD), the Office of the City Attorney, Budget Bureau, and OHA.

**PAST PERFORMANCE, EVALUATION AND FOLLOW-UP**

Initiated in 2010, OPRI has successfully housed 222 formerly homeless Oakland residents with subsidies provided by OHA and services and program administration contracted by the City of Oakland.

OPRI Grant To Date: Clients Served	
Encampment Referred:	50
Behavioral Health Encampment Referred:	26
Reentry Referred:	54
Senior Shelter Referred:	13
Households with Children:	3
Homeless Youth:	76
Total as of June 30, 2017	222

The agencies recommended for OPRI funding under this report have exceeded expected outcomes and performance measures. Approval of this report and resolution will maintain level, if not greater success compared to the outcomes references below, for the OPRI Program.

Performance during the first 6 months of the current FY (July 1, 2017-December 31, 2018)

- 119 households received housing subsidies in FY 2017-2018.
- 100 percent of households placed have been housed for a year or more and 96.5 percent for three years or more.
- Of those placed at least 12 months before the contract end date who had no income on placement, 23 out of 50 (or 46%) gained income within 12 months.

**Participant Story:**

Mr. H has been a participant in OPRI for the past six years. Prior to entering the OPRI program he had been living on the streets, in an encampment, for over four years. During his time in the program he has set and achieved several life goals including rebuilding his relationships with family and enrolling in classes as he works towards his goal of becoming a certified Alcohol and Drug Counselor. He has consistently paid his rent on-time and is in good standing with the landlord and neighbors. Mr. H tells everyone that will listen that "it is important for him to give back and help others just as he has been helped." Mr. H was the very first OPRI client to successfully transition to the OPRI Step-Down Program. He is now receiving long term subsidized housing (Section 8) through OHA and continues to receive supportive services to help him maintain housing. Housing stability has provided a foundation for Mr. H to work towards his goals and contribute to his community.

**SUSTAINABLE OPPORTUNITIES**

***Economic:*** All funds identified in this report are for the purpose of providing housing and services to the homeless to eliminate and prevent homelessness. Such outcomes are achieved through rapid rehousing assistance, homeless encampment services, outreach and the like.

***Environmental:*** The provision of permanent housing and support services is intended to address the environmental degradation caused by homeless individuals precariously housed or living on the streets.

***Social Equity:*** The expenditure of these funds is targeted to the most vulnerable and at-risk populations in the City and is providing essential and basic human services, housing and support.

**ACTION REQUESTED OF THE CITY COUNCIL**

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To:

- 1) Enter Into An Agreement With The Oakland Housing Authority (OHA) And Accept Funds In The Amount Of \$1,926,218 Fiscal Year 2018-2019 To Continue Implementing The Oakland Path Re-Housing Initiative (OPRI); And
- 2) Enter Into Grant Agreements With Abode Services In An Amount Not To Exceed \$1,645,168 And First Place For Youth In An Amount Not To Exceed \$281,050 For The Provision Of Permanent Housing And Support Services For Fiscal Year 2018-2019; And
- 3) Accept And Appropriate Additional Funds That Become Available From OHA Within the Grant Term For Fiscal Year 2018-2019 And Amend The Grant Agreements To Adjust The Grant Amounts Without Returning To Council.

For questions regarding this report, please contact Lara Tannenbaum, Acting Community Housing Services Manager, at 238-6187.

Respectfully submitted,

  
SARA BEDFORD  
Director, Human Services Department

Reviewed by:  
Lara Tannenbaum, Acting Manager

Prepared by:  
Myisha Steward, Program Analyst II  
Community Housing Services

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Life Enrichment Committee  
April 10, 2018

FILED  
OFFICE OF THE CITY CLERK  
OAKLAND

# OAKLAND CITY COUNCIL

*Macaulay*  
City Attorney

2018 MAR 29 PM 4:58 RESOLUTION No. \_\_\_\_\_ C.M.S.

Introduced by Councilmember \_\_\_\_\_

## RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO

- 1) ENTER INTO AN AGREEMENT WITH THE OAKLAND HOUSING AUTHORITY (OHA) AND ACCEPT FUNDS IN THE AMOUNT OF \$1,926,218 FOR FISCAL YEAR 2018-2019 TO CONTINUE IMPLEMENTING THE OAKLAND PATH RE HOUSING INITIATIVE (OPRI); AND
- 2) ENTER INTO GRANT AGREEMENTS WITH ABODE SERVICES IN AN AMOUNT NOT TO EXCEED \$1,645,168 AND FIRST PLACE FOR YOUTH IN AN AMOUNT NOT TO EXCEED \$281,050 FOR THE PROVISION OF PERMANENT HOUSING AND SUPPORT SERVICES UNDER OPRI FOR FISCAL YEAR 2018-2019; AND
- 3) ACCEPT AND APPROPRIATE ADDITIONAL FUNDS THAT BECOME AVAILABLE FROM OHA WITHIN THE GRANT TERM; AND AMEND THE GRANT AGREEMENTS TO ADJUST THE GRANT AMOUNTS WITHOUT RETURNING TO COUNCIL

**WHEREAS**, Oakland City Council Resolution No. 79923 C.M.S., passed on May 30, 2006 authorizes the development and implementation of the City of Oakland's Permanent Access To Housing (PATH) Strategy to end homelessness; and

**WHEREAS**, pursuant to the PATH strategy, the Oakland Housing Authority (OHA) has partnered with the City since July 2010, to implement the Oakland PATH Re-Housing Initiative (OPRI) to fund rental housing subsidies for homeless individuals living in encampments or on the streets, youths exiting foster care or juvenile justice systems and young adults who are at high risk of being perpetrators or victims of violence; and

**WHEREAS**, to implement OPRI the City of Oakland enters into grant agreements with Abode Services and First Place for Youth which provide housing and support services to homeless adults, and transition aged youth under the OPRI program; and

**WHEREAS**, the City desires to execute a grant agreement with Abode Services in the amount not to exceed \$1,645,168 for housing search and placement, annual housing inspections, rental subsidies and landlord/tenant mediations to homeless adults for Fiscal Year 2018-2019; and

**WHEREAS**, the City desires to execute a grant agreement with First Place for Youth in the amount not to exceed \$281,050 for housing search and placement, annual housing inspections, rental subsidies, and landlord/tenant mediations to transition aged-youth for Fiscal Year 2018-2019; and

**WHEREAS**, the FY2018-2019 adopted budget includes an appropriation of \$1,306,866 for these OPRI funds the in the HUD-ESG/SHP/HOPWA Fund (2103), Community Housing Services Org (78411), OPRI OHA FY1819 Project (1004130), Fostering Safe and Healthy Communities Program (SC22); now, therefore, be it

**RESOLVED**, That the City Administrator is hereby authorized to enter into an agreement with OHA for the implementation of OPRI for Fiscal Year 2018-2019; and be it

**FURTHER RESOLVED**, That the City Administrator is hereby authorized to accept OHA Sponsor Based Housing Assistance Program funds in the amount of \$1,926,218 for Fiscal Year 2018-2019 and amend the Adopted FY2018-2019 Budget to \$1,926,218 in the HUD-ESG/SHP/HOPWA Fund (2103), Community Housing Services Org (78411), OPRI OHA FY1819 Project (1004130), and Fostering Safe and Healthy Communities Program (SC22); and be it

**FURTHER RESOLVED**, That the City Administrator is hereby authorized to adjust the budget and increase or decrease these appropriations, within the duration of the grant term (July 1, 2018 – June 30, 2019), depending on the exact OHA award without returning to Council; and be it

**FURTHER RESOLVED**, That the City Administrator is hereby authorized to enter into a grant agreement with Abode Services in an amount not to exceed \$1,645,168 for housing search and placement, housing subsidies, annual housing inspections, and landlord/tenant mediations for Fiscal Year 2018-2019 and to adjust the grant amount depending on the exact OHA award; and be it

**FURTHER RESOLVED**, That the City Administrator is hereby authorized to enter into a grant agreement with First Place for Youth in an amount not to exceed \$281,050 for housing search and placement, annual housing inspections, and landlord/tenant mediations for fiscal year 2018-2019, and to adjust the grant amount depending on the exact OHA award; and be it

**FURTHER RESOLVED**, That the City Administrator is hereby authorized to amend the grant agreements with Abode Services and First Place for Youth to adjust the grant amounts, while keeping the combined total of the grant agreements limited to the total OHA grant, without returning to Council; and be it

**FURTHER RESOLVED**, That the City Administrator is hereby authorized to accept and appropriate additional funds that become available from OHA for the OPRI program during the grant term of FY 2018-2019 and amend the aforementioned grant agreements to increase the grant amounts up to the OHA grant amount; and be it

**FURTHER RESOLVED**, That the City Administrator is hereby authorized to negotiate, submit and execute all documents, including, but not limited to, applications, contracts, grant agreements, amendments, payment requests, reports, and related actions for the completion of these programs for Fiscal Years 2018-2019 without returning to Council; and be it,

**FURTHER RESOLVED**, That the above agreements shall be reviewed and approved by the Office of the City Attorney for form and legality and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_

**PASSED BY THE FOLLOWING VOTE:**

AYES – BROOKS, CAMPBELL WASHINGTON, GALLO, GIBSON MCELHANEY, GUILLEN, KALB, KAPLAN and PRESIDENT REID

NOES -

ABSENT -

ABSTENTION -

ATTEST: \_\_\_\_\_

LaTonda Simmons  
City Clerk and Clerk of the Council  
of the City of Oakland, California