FILED OFFICE OF THE CITY CLERN DAKLAND

## CITY OF OAKLAND Agenda Report

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# TIDE HAY 28 file of the City Administrator

ATTN: Dan Lindheim

FROM: Community and Economic Development Agency

DATE: June 9, 2009

RE: A Report And Resolution Granting Union 21 Partners LLC A Revocable And Conditional Permit For A Building At 1940 Union Street To Allow An Existing Foundation To Encroach Under The Sidewalk On 21st Street And Union Street

#### SUMMARY

A resolution has been prepared granting Union 21 Partners LLC, a California limited liability company (no. 200720410193) which is converting a sixty (60) year old warehouse at 1940 Union Street to commercial office spaces, a conditional and revocable permit (EMNJ 09054) that will allow an existing foundation to encroach under the sidewalk on 21st Street and Union Street.

#### FISCAL IMPACT

Staff costs for processing the proposed encroachment permit are covered by fees set by the Master Fee Schedule and have been paid by the developer and were deposited in the special revenue Development Service Fund (2415), Engineering Services organization (88432), Encroachment Permits account (42314), Engineering and Architectural Plan Approval (PS30). The standard conditions of the encroachment permit require the property owner to maintain liability and property damage insurance and to include the City as a named insured.

#### **KEY ISSUES AND IMPACTS**

Oakland Municipal Code Section 12.08.030 requires that proposed encroachments into the public right-of-way (basements, vaults, etc.) receive approval of the City Council. The encroachments have not interfered with the public's use of the right-of-way or maintenance of buried utilities. The City Council has previously approved similar existing encroachments throughout the City.

#### **PROJECT DESCRIPTION**

The one (1) story warehouse is located on a corner lot at the intersection of Union Street and 21st Street. The building was constructed in 1951 and is being converted to thirty-two (32) commercial office spaces (permit B 0705161). Ten (10) existing footings, which support steel columns and roof trusses, extend approximately three (3) feet under the existing sidewalk.

### SUSTAINABLE OPPORTUNITIES

#### Economic

Construction of the commercial office spaces will provide opportunities for professional services and construction related jobs for the Oakland community.

Item No. \_\_\_\_\_ Public Works Committee June 9, 2009

#### Environmental

Land use approvals and construction permits for real property and building improvements require that the permittee comply with City ordinances and regional Best Management Practices for reducing nuisance noise, fugitive dust, construction debris disposal, and pollutant runoff.

#### **Social Equity**

The project will provide business attraction and employment opportunities for Oakland residents.

#### DISABILITY AND SENIOR CITIZEN ACCESS

Construction permits for building remodeling will conform to State and City requirements for handicapped accessibility.

#### RECOMMENDATIONS

Staff recommends that the Committee accept this report and forward it to the City Council to adopt the proposed resolution approving the encroachment under the public sidewalk.

#### ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council accept this report and adopt the proposed resolution granting Union 21 Partners LLC a conditional and revocable encroachment permit to allow an existing concrete foundation to encroach under the sidewalk on 21st Street and Union Street.

Respectfully submitted,

Walter S. Cohen, Director Community and Economic Development Agency

Prepared by:

Raymond M. Derania City Engineer Building Services Division

APPROVED FØR FORWARDING TO THE PUBLIC WORKS COMMITTEE

Office Of The City Administrator

Introduced By

2009 MAY 28 PM 2: 14

FILED

OAKLAND

Councilmember

## OAKLAND CITY COUNCIL

#### **RESOLUTION No.**

C.M.S.

### **RESOLUTION GRANTING UNION 21 PARTNERS LLC A REVOCABLE** AND CONDITIONAL PERMIT FOR A BUILDING AT 1940 UNION STREET TO ALLOW AN EXISTING FOUNDATION TO ENCROACH UNDER THE PUBLIC SIDEWALK ALONG 21st STREET AND UNION STREET

WHEREAS, Union 21 Partners LLC (Permittee), a California limited liability company (no. 200720410193) and owner of the property described in a grant deed, recorded September 12, 2007, Series No. 2007328858, by the Alameda County Clerk-Recorder, and identified by the Alameda County Assessor as APN 005-0405-009-00, and identified by the City of Oakland as 1940 Union Street and more particularly described in Exhibit A attached hereto, has made an application to the City Engineer of the City of Oakland for a conditional and revocable permit (ENMJ 09054) to allow ten (10) existing concrete footings to extend approximately three (3) feet under the public sidewalk along 21st Street and Union Street; and

WHEREAS, the Building Official of the City of Oakland has issued a permit (B 0705161) to said owner for converting the existing warehouse to thirty-two (32) commercial office spaces; and

WHEREAS, the building was constructed in 1951, and the existing foundation supports steel columns and roof trusses for the building and cannot be reduced in size or otherwise modified to diminish or eliminate the existing encroachment; and

WHEREAS, the existing sidewalks are fourteen (14) feet wide along Union Street and ten (10) feet wide along 21st Street; and

WHEREAS, the limits of the encroachment is delineated in Exhibit B attached hereto; and

WHEREAS, the encroachment and its location has not interfered with the use by the public of the roadway or sidewalk or buried utilities for the previous fifty-eight (58) years; and

WHEREAS, the requirements of the California Environmental Quality Act (CEQA), the Guidelines as prescribed by the Secretary of Resources, and the provisions of the Statement of Objectives, Criteria and Procedures for Implementation of the California Environmental Quality Act: City of Oakland, have been satisfied, and that in accordance with CEQA Guideline Sections 15301 (Existing Facilities) and 15332 (Class 32: Infill Projects) this project is categorically exempt from the provisions of the California Environmental Quality Act; now, therefore, be it

**RESOLVED**: That the encroachment permit, as conditioned herein, does comply with the California Environmental Quality Act; and be it

OFFICE OF THE CITY CLERN Approved For Form And Legality

City Attorney

**FURTHER RESOLVED**: That the encroachment, as conditioned herein and delineated in *Exhibit B*, is hereby granted for a revocable permit to allow ten (10) existing concrete footings to encroach under the public sidewalk along 21st Street and Union Street; and be it

**FURTHER RESOLVED:** That the encroachment is hereby conditioned by the following special requirements:

- 1. the Permittee (Union 21 Partners LLC) is responsible for the relocation of all existing public utilities including but not limited to fire alarm cable, master signal cable, street lighting and intersection signal cable, as required; and
- 2. after notice to the Permittee, this permit shall be revocable at the sole discretion of the Council of the City of Oakland, expressed by resolution of said Council; and
- 3. the Permittee, by the acceptance of this conditional and revocable permit, hereby disclaims any right, title, or interest in or to any portion of the public right-of-way area, underlying the encroachments or the air space above and agrees that said temporary use of the area does not constitute an abandonment on the part of the City of Oakland of any of its rights for street purposes and otherwise; and
- 4. the Permittee shall maintain in force and effect at all times that the encroachments occupy the public right-of-way, valid and sufficient Commercial General Liability insurance in an amount not less than \$2,000,000.00 for each occurrence with a property damage sub-limit in the amount not less than \$1,000,000.00 for each occurrence, including contractual liability and naming as additional insured the City of Oakland, its directors, officers, agents, representatives, employees, and volunteers against any and all claims arising out of the existence of said encroachments in said right-of-way area, and that a certificate of such insurance and subsequent notices of the renewal thereof, shall be filed with the City Engineer of the City of Oakland and that such certificate shall state that said insurance coverage shall not be canceled, materially changed, or be permitted to lapse without thirty (30) days' written notice to the City Engineer. The Permittee also agrees that the City of Oakland may review the type and amount of insurance required at any time and may require the Permittee to increase the amount of and/or change the type of insurance coverage required. In addition, the insurance amounts stated above shall be automatically adjusted upwards cumulatively consistent with the Consumer Price Index (CPI) in the Bay Area every five (5) years; and
- 5. the Permittee, by the acceptance of this conditional permit agrees and promises to defend, hold harmless, and indemnify the City of Oakland and its officials, officers, employees, agents, representatives, and volunteers from any and all claim, demand, lawsuit and judgment for damages of any kind and nature whatsoever arising out of or caused by the existence, installation or maintenance of the encroachments into the public right-of-way and regardless of responsibility for negligence. This indemnification shall survive termination of this Permit; and
- 6. the Permittee shall make no changes to the encroachments hereby allowed either structurally, with regard to dimension, or with respect to use, without the prior written consent of the City Engineer and understands that the City of Oakland may impose reasonable fees and

considerations for processing permits required for such proposed changes. The Permittee also understands that the City of Oakland is not obligated to grant any changes requested by the Permittee; and

- 7. the Permittee, by the acceptance of this conditional permit shall be solely and fully responsible for the repair or replacement of any portion or all of the improvements in the event that the improvements shall have failed or have been damaged to the extent of creating a menace or of becoming a hazard to the safety of the general public; and that the Permittee shall be solely liable for the expenses connected therewith; and
- 8. upon the termination of the permission herein granted, the Permittee shall immediately remove the encroachments from within the public right-of-way, restore the premises to its original condition, and shall repair any resulting damage to the satisfaction of the City Engineer; and
- 9. the Permittee shall file with the City of Oakland for recordation, a disclaimer and agreement that Permittee accepts and shall comply with and shall be bound by each and all of the terms, conditions and provisions of this resolution; and that the disclaimer and agreement shall be subject to the approval of the City Attorney and the City Engineer; and
- 10. the plans and exact location of the encroachments hereby granted are subject to the review and approval of the City Engineer and that the Permittee shall obtain all necessary permits prior to commencing said work; and that the encroachment shall be located as set forth in Exhibit B; and
- 11. the Permittee acknowledges that the City of Oakland makes no representations or warranties as to the conditions beneath the encroachments; and that by accepting this conditional revocable permit, the Permittee agrees that it will use the encroachment area at its own risk, is responsible for the proper coordination of its activities with all other permittees, underground utilities, contractors, or workmen operating within the encroachment area and for the its own safety and any of its personnel in connection with its entry under this conditional revocable permit; and
- 12. the Permittee acknowledges that the City of Oakland is unaware of the existence of any hazardous substances beneath the encroachment areas, and hereby waives and fully releases and forever discharges the City of Oakland and its officers, directors, employees, agents, and volunteers from any and all claims, demands, liabilities, damages, actions, causes of action, penalties, fines, liens, judgments, costs, or expenses whatsoever (including, without limitation, attorneys' fees and costs), whether direct or indirect, known or unknown, foreseen or unforeseen, that may arise out of or in any way connected with the physical condition, or required remediation of the excavation area or any law or regulation applicable thereto, including, without limitation, the Comprehensive Environmental Response, Compensation and Liability Act of 1980, as amended (42 U.S.C. Sections 9601 et seq.), the Resource Conservation and Recovery Act of 1976 (42 U.S.C. Section 6901 et seq.), the Clean Water Act (33 U.S.C. Section 466 et seq.), the Safe Drinking Water Act (14 U.S.C. Sections 1401-1450), the Hazardous Materials Transportation Act (49 U.S.C. Section 1801 et seq.), the Toxic Substance Control Act (15 U.S.C. Sections 2601-2629), the California Hazardous Waste Control Law (California Health and Safety Code Sections 25100 et seq.), the Porter-Cologne Water Quality Control Act (California Health and Safety Code Section 13000 et seq.), the Hazardous Substance Account Act (California Health and Safety Code Section 25300 et seq.), and the Safe

Drinking Water and Toxic Enforcement Act (California Health and Safety Code Section 25249.5 et seq.); and

- 13. the Permittee further acknowledges that it understands and agrees that it hereby expressly waives all rights and benefits which it now has or in the future may have, under and by virtue of the terms of California Civil Code Section 1542, which reads as follows: "A GENERAL RELEASE DOES NOT EXTEND TO CLAIMS WHICH THE CREDITOR DOES NOT KNOW OR SUSPECT TO EXIST IN HIS FAVOR AT THE TIME OF EXECUTING THE RELEASE, WHICH IF KNOWN BY HIM MUST HAVE MATERIALLY AFFECTED HIS SETTLEMENT WITH THE DEBTOR"; and
- 14. the Permittee recognizes that by waiving the provisions of Civil Code Section 1542, it will not be able to make any claims for damages that may exist, and to which, if known, would materially affect its decision to execute this encroachment agreement, regardless of whether Permittee's lack of knowledge is the result of ignorance, oversight, error, negligence, or any other cause; and
- 15. the hereinabove conditions shall be binding upon the Permittee and the successive owners and assigns thereof; and be it

**FURTHER RESOLVED:** That the Council of the City of Oakland, at it sole discretion and at future date not yet determined, may impose additional and continuing fees as prescribed in the Master Fee Schedule, for use and occupancy of the public right-of-way; and be it

**FURTHER RESOLVED:** That this resolution shall take effect when all the conditions hereinabove set forth shall have been complied with the City Engineer and shall become null and void upon the failure of the Permittee to comply with the conditions hereinabove set forth after notice and failure to cure such conditions in a reasonable manner; and be it

**FURTHER RESOLVED:** That the City Clerk of the City of Oakland is hereby directed to file a certified copy of this resolution for recordation by the Alameda County Clerk-Recorder.

#### IN COUNCIL, OAKLAND, CALIFORNIA, \_\_\_\_\_, 2009

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, QUAN, REID, AND PRESIDENT BRUNNER

NOES -

· ABSENT -

ABSTENTION -

ATTEST:

LATONDA SIMMONS City Clerk and Clerk of the Council of the City of Oakland, California

### EXHIBIT A

#### Legal Description of Real Property

Address 1940 Union Street

Deed no. 2007328858

Parcel no. 005 -0405-009-00

Recorded September 12, 2007

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THE LAND REFERRED TO HEREIN BELOW IS SITUATED IN THE CITY OF OAKLAND, COUNTY OF ALAMEDA, STATE OF CALIFORNIA, AND IS DESCRIBED AS FOLLOWS:

BEGINNING AT THE INTERSECTION OF THE EASTERLY LINE OF UNION STREET WITH THE SOUTHERLY LINE OF 21ST STREET; THENCE SOUTHEASTERLY ALONG SAID SOUTHERLY LINE, 233 FEET; THENCE SOUTHWESTERLY, AT RIGHT ANGLES, 144.10 FEET; THENCE NORTHWESTERLY, AT RIGHT ANGLES, 54.53 FEET; THENCE NORTHWESTERLY ALONG THE ARC OF A CURVE TO THE LEFT, TANGENT TO LAST COURSE AND HAVING A RADIUS OF 350.01 FEET, AN ARC DISTANCE OF 71.22 FEET; THENCE TANGENT TO SAID CURVE, 57.80 FEET; THENCE NORTHWESTERLY ALONG THE ARC OF A CURVE TO THE RIGHT, TANGENET TO LAST COURSE AND HAVING A RADIUS OF 288.31 FEET, AN ARC OF A CURVE TO THE RIGHT, TANGENET TO LAST COURSE AND HAVING A RADIUS OF 288.31 FEET, AN ARC DISTANCE OF 51.54 FEET, MORE OR LESS, TO A POINT IN THE EASTERLY LINE OF UNION STREET, DISTANT SOUTHWESTERLY ALONG SAID EASTERLY LINE, 168.86 FEET FROM THE POINT OF BEGINNING; THENCE NORTHEASTERLY ALONG SAID EASTERLY LINE, 168.86 FEET TO THE POINT OF BEGINNING.

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## EXHIBIT B

### Limits of Encroachment

