CITY OF OAKLAND

AGENDA REPORT

Project 100 200 11 11

To:

Office of the City Administrator

Attn:

Deborah Edgerly

From:

Budget Office

Date:

June 19, 2007

Re:

Resolution Ordering Improvement To The City Of Oakland Landscaping And Lighting Assessment District, Approval Of The Engineer's Report, Confirming The Levying Of The Assessments, And Directing The FY 2007-08 Assessments To Be Turned Over To The County Auditor-Controller For Billing And

Collection

SUMMARY

In compliance with California Streets and Highways Code, Sections 22620-22631, a resolution has been prepared accomplishing the following:

- Accepting the Engineer's Report for the City of Oakland Landscaping and Lighting Assessment District for FY 2007-08, which is attached to this report;
- Confirming the levying of assessments for the Landscaping and Lighting Assessment District (LLAD) in FY 2007-08;
- Directing the City Administrator to ensure that the itemized assessment roll is submitted to the Alameda County Auditor-Controller for inclusion in the FY 2007-08 property tax roll.

Staff recommends that the City Council adopt the resolution following the public hearing on the continuation of the LLAD, scheduled for June 19, 2007 at 7:00 p.m.

FISCAL IMPACT

There is no direct fiscal impact from City Council action on this report. However, City Council action on the attached resolution continues the process for assessing and collecting revenues from the LLAD for FY 2007-08, begun at the April 3, 2007 City Council meeting with the adoption of the LLAD resolution of initiation and at the May 15, 2007 City Council meeting with adoption of the resolution of intention and accepting the Preliminary Engineer's Report. For FY 2007-08, the Engineer's Report projects revenues of \$17.9 million from the LLAD. LLAD revenues are used to support City services directly related to the installation, maintenance and servicing of public landscaping and lighting. The LLAD expenditures for FY 2007-08 are projected at \$22.1 million, resulting in a projected funding gap (after utilization of a projected \$.7 million FY 2006-07 year-end LLAD fund balance) of \$3.5 million. A proposal for balancing this \$3.5 million shortfall is included in the FY2007-09 Proposed Policy Budget.

BACKGROUND

The California Landscaping and Lighting Act of 1972 (California Streets and Highways Code Sections 22500-22509) allows local government agencies to form assessment districts for the purpose of financing the costs and expenses of landscaping and lighting public areas. The City of Oakland formed a Landscaping and Lighting Assessment District on June 23, 1989. In 1993, Oakland voters reconfirmed its existence. The LLAD, utilizing a direct benefit assessment, provides a funding source for the operation and maintenance of public landscaping, fountains, general lighting, recreational, playground, and park facilities, and street lighting in defined benefit zones that encompass the City of Oakland.

In addition, the California Streets and Highways Code, Sections 22620-22631, applies to all assessments that are to be levied and collected for a fiscal year. The code describes the requirements for levying assessments, which are as follows:

- Adopt a resolution describing any proposed new improvements or any substantial changes in existing improvements and ordering the engineer to prepare and file a report.
 (The resolution of initiation was discussed at the Finance and Management Committee of March 27, 2007 and adopted by City Council, Resolution No. 80504 C.M.S. on April 3, 2007.)
- 2. Approve Engineer's Report and adopt a resolution of intention. The resolution of intention declares the City Council's intention to levy and collect assessments within the LLAD for the fiscal year. It also states whether the assessment is proposed to change from the previous year and sets a date, hour, and place for a public hearing. (The resolution of intention was discussed at the Finance and Management Committee of May 8, 2007 and adopted by City Council, Resolution No. 80570 C.M.S. on May 15, 2007.)
- 3. Conduct the Public Hearing. The Public Hearing affords all interested parties the opportunity to hear and be heard. (The public hearing has been scheduled for June 19, 2007 at 7:00 p.m., or as soon thereafter as the item may be heard.)
- 4. Adopt a resolution confirming the Engineer's Report and the levy of the assessment within the LLAD for the 2007-08 fiscal year. (This final step is the subject of this report and resolution.)

Upon fulfillment of these requirements, the City of Oakland must submit the assessment roll to the Alameda County Auditor-Controller by August 10, 2007 for inclusion in the FY 2007-08 property tax roll. The City of Oakland collects the LLAD assessments through the County of Alameda's property tax billing process.

KEY ISSUES AND IMPACTS

The purpose of the proposed resolution is to confirm the information presented in the Annual Report and levy assessments within the LLAD for FY 2007-08. The resolution also authorizes the City Administrator to direct the District Engineer to submit an itemized report of the FY 2007-08 assessments to the Auditor-Controller of the County of Alameda to be placed on the FY 2007-08 property tax roll. The District Engineer has evaluated all parcels within the WPAD benefit zones and determined the appropriate assessment amounts. The resolution states that the

Item # _____ City Council June 19, 2007 City of Oakland does not intend to increase assessments for the LLAD for FY 2007-08. The assessment rate structure has been in place since FY 1993-94. The following assessment information, taken directly from the Engineer's Report, summarizes the assessment rates for one equivalent dwelling unit benefit by zone and general land use. Zones, zone maps and rate calculations are included in the attached Engineer's Report. (Attachment A)

Summary of Assessments for One Equivalent Dwelling Unit Benefit by Zone and General Land Use

| Benefit Zones | Residential | Non-Residential |
|----------------------------|-------------|-----------------|
| Zone 1 - Lighting | \$11.87 | \$24.44 |
| Zone 1 – Landscaping/Parks | \$90.77 | \$88.36 |
| Total Zone 1 | \$102.64 | \$112.80 |
| Zone 2 - Lighting | \$11.99 | \$24.76 |
| Zone 2 – Landscaping/Parks | \$99.55 | \$97.24 |
| Total Zone 2 | \$111.54 | \$122.00 |
| Zone 3 - Lighting | N/A | \$40.71 |
| Zone 3 – Landscaping/Parks | N/A | \$189.79 |
| Total Zone 3 | N/A | \$230.50 |

The City Council, on April 3, 2007, adopted Resolution No. 80510 C.M.S. which included a provision for a five-year phased out elimination, beginning in FY 2007-08, of the current subsidies for private schools, churches, hospitals and agricultural parcels, with the current low-income exemption remaining in place. The Engineers Report projects revenue of \$140,000 for FY 2007-08 from this first year subsidy phase-out.

There is one attachment to the Engineer's Report that is not included with this report because of its large size. Appendix A of the Engineer's Report is the FY 2007-08 Assessment Roll, a document that lists all properties within the assessment district by Assessor's Parcel Number, each property's use code, and indicates the property's assessment amount. The FY 2007-08 Assessment Roll is on file with the City Clerk.

Pursuant to the California Streets and Highways Code, the City Council must conduct a public hearing to provide an opportunity for any interested party to be heard. The public hearing has been scheduled for Tuesday, June 19, 2007 at 7:00 p.m., or as soon thereafter as the item may be heard, in the City Council Chambers.

SUSTAINABLE OPPORTUNITIES

There are no direct economic, environmental, or social equity opportunities or impacts associated with the City Council action requested in this report.

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DISABILITY AND SENIOR ACCESS

LLAD revenues support the installation, maintenance, and servicing of public park and recreational facilities, and landscaping improvements, which are made accessible to persons with disabilities and seniors in accordance with the Americans with Disabilities Act

RECOMMENDATION

Staff recommends that the City Council approve the proposed resolution to approve the Engineer's Report and set the LLAD assessments for Fiscal Year 2007-08.

Respectfully submitted,

Jim Smith, Jr,

Budget Director

Prepared by:

Bill Zenoni

Budget Office

APPROVED AND FORWARDED TO THE CITY COUNCIL

Office of the City Administrator

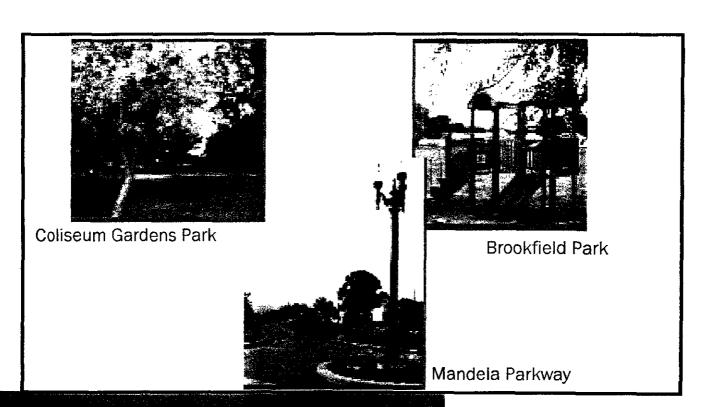
Attachment A – Fiscal Year 2007-08 Engineer's Report

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CITY OF OAKLAND



CITY OF OAKLAND LANDSCAPING & LIGHTING ASSESSMENT DISTRICT



Fiscal Year 2007-08 Final Engineer's Report

Prepared by:

Francisco & Associates, Inc.

130 Market Place, Suite 160 San Ramon, CA 94583 (925) 867-3400



June 19, 2007

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APPENDIX

Appendix A - Assessment Roll (under separate cover)

CITY OF OAKLAND CITY COUNCIL MEMBERS AND CITY STAFF

FISCAL YEAR 2007-08

MAYOR

Ron Dellums

CITY COUNCIL MEMBERS

Jane Brunner, District 1 Council Member Patricia Kernighan, District 2 Council Member

Nancy Nadel, District 3 Council Member Jean Quan, District 4 Council Member

Ignacio De La Fuente, District 5 President of the Council Desley Brooks, District 6 Council Member

Larry Reid, District 7 Council Member Henry Chang, At Large Council Member

CITY STAFF MEMBERS

Deborah Edgerly City Administrator

John Russo City Attorney La Tonda Simmons City Clerk

Jim Smith Budget Director, Budget Office

Francisco & Associates, Inc. Assessment Engineer

CITY OF OAKLAND

LANDSCAPING AND LIGHTING ASSESSMENT DISTRICT

FISCAL YEAR 2007-08

| The undersigned respectfully submits the enclosed Oakland. | d Engineer's Report as directed by the City of |
|--|---|
| Dated: <u>5/21/2007</u> | Jennifer A. White, P.E. RCE No. 63464 |
| I HEREBY CERTIFY that the enclosed Engineer's and the Assessment Diagram thereto attached, was 2007. | s Report, together with the Assessment Rolls filed with me on the day of, |
| | La Tonda Simmons, City Clerk City of Oakland Alameda County, California |
| | Ву |
| I HEREBY CERTIFY that the enclosed Engineer's and the Assessment Diagram thereto attached was of the City of Oakland, Alameda County, California | approved and confirmed by the City Council |
| | La Tonda Simmons, City Clerk City of Oakland Alameda County, California |
| | Ву |
| I HEREBY CERTIFY that the enclosed Engineer's and the Assessment Diagram thereto attached was of Alameda, on the day of 2007 | filed with the County Auditor of the County |
| | Jennifer A. White, P.E. Francisco & Associates, Inc. |
| | By |
| | |

SECTION I

INTRODUCTION ENGINEER'S REPORT

CITY OF OAKLAND LANDSCAPING AND LIGHTING ASSESSMENT DISTRICT FISCAL YEAR 2007-08

Background Information

The Landscape and Lighting Assessment District was originally formed on June 23, 1989 and subsequently approved by the registered voters of the City of Oakland. This District, utilizes direct benefit assessments as a funding source for the operation and maintenance of landscaping, park and recreation facilities, and street lighting within the City of Oakland.

An Engineering analysis was performed in 1989 to ensure the costs for funding the operation, maintenance, and servicing of improvements were apportioned to each parcel within the City based upon the special benefits they received from the improvements. Payment of the assessment for each parcel is made in the same manner and at the same time as payments are made for property taxes. All funds collected through the assessment are placed in a special fund and are only used for the purposes stated within this Engineer's Report.

In Fiscal Year 2006-07, the Oakland City Council proposed to increase the annual assessments. On May 5, 2006 Notices & Ballots were mailed to each affected property owner. On June 20, 2006 the Oakland City Council conducted a Public Hearing and provided any interested person the opportunity to be heard. Based upon the results of the balloting process, it was determined that a majority of the property owners did not support the assessment increase, therefore the Fiscal Year 2006-07 levied assessments continued at the same rate as Fiscal Year 2005-06 and no increase was imposed.

As required by the Landscaping and Lighting Act of 1972, this Engineer's Report describes the improvements to be constructed, operated, maintained, and serviced by the District for Fiscal Year 2007-08, provides an estimated budget for the District, and lists the proposed assessments to be levied upon each assessable lot or parcel within the District.

The Oakland City Council will hold a Public Hearing on June 19, 2007 to provide an opportunity for any interested person to be heard. At the conclusion of the Public Hearing, the City Council may adopt a resolution confirming the levy of assessments as originally proposed or as modified. Following the adoption of this resolution, the final Assessor's roll will be prepared and filed with the County Auditor's Office to be included on the Fiscal Year 2007-08 tax roll.

SECTION II

ENGINEER'S REPORT PREPARED PURSUANT TO THE PROVISIONS OF THE LANDSCAPING AND LIGHTING ACT OF 1972 SECTION 22500 THROUGH 22679 OF THE CALIFORNIA STREETS AND HIGHWAY CODE

Pursuant to the Landscaping and Lighting Act of 1972 (Part 2 of Division 15 of the Streets and Highways Code of the State of California), the Act, and in accordance with the Resolution of Intention, being Resolution No. 80570, accepting the Preliminary Engineer's Report, adopted by the City Council of the City of Oakland, on May 15, 2007, and in connection with the proceedings for:

CITY OF OAKLAND LANDSCAPING & LIGHTING ASSESSMENT DISTRICT

Herein after referred to as the "Assessment District" or "District", I, Jennifer White, the authorized representative of Francisco & Associates, Inc., and the duly appointed ENGINEER OF WORK, submit herewith the "Report" consisting of five (5) parts as follows:

PART A: PLANS AND SPECIFICATIONS

This part describes the improvements to be operated, maintained and serviced within the District. For a more detailed description of the improvements, refer to the listing of improvements on file in the Public Works Agency, which are incorporated herein by reference.

PART B: ESTIMATE OF COST

This part contains an estimate of the cost of the proposed improvements that are supported by assessment revenues for Fiscal Year 2007-08, including incidental costs and expenses. For a more detailed cost estimate of the improvements, refer to the cost estimate on file in the Public Works Agency, which are incorporated herein by reference.

PART C: ASSESSMENT DISTRICT DIAGRAM

This part incorporates a Diagram of the Assessment District showing the exterior boundaries of the District, the boundaries of any zones within the District, and the lines and dimensions of each lot or parcel of land within the District, are incorporated herein and are on file in the Office of the Oakland City Clerk. The lines and dimensions of each lot or parcel within the Assessment District are those lines and dimensions shown on the maps of the Assessor of the County of Alameda for the fiscal year when this Report was prepared.

PART D: METHOD OF APPORTIONMENT OF ASSESSMENT

This part describes the method of apportionment of assessments which was developed when the assessment district was formed. The method of apportionment is based upon parcel classification of land, and location within the District, in proportion to the estimated benefit to be received.

PART F: PROPERTY OWNER LIST & ASSESSMENT ROLL

This part contains a list of the Alameda County Assessor's Parcel numbers, and the proposed amount to be assessed upon the benefited lands within the District for Fiscal Year 2007-08. The Assessment Roll is filed in the Office of the Oakland City Clerk and is incorporated in this Report by reference. The list is keyed to the records of the Alameda County Assessor, which are incorporated herein by reference.

PART A

PLANS AND SPECIFICATIONS

The facilities and improvements that have been constructed and those that may be subsequently constructed within the District, which will be maintained and serviced consist of: street lighting; landscaping; public park and recreation facilities; and appurtenant facilities including, but not limited to, personnel, electrical energy, utilities such as water, materials, contractual services, and other items necessary for the facilities.

Street Lighting:

The street lighting system includes all street lights within the public right-of-way, easements, and other exterior lighting which is not part of a building system. Street lights and appurtenant facilities include, but are not limited to, poles, fixtures, bulbs, conduits, equipment including guys, anchors, posts, pedestals, and metering devices as required to provide safe lighting within the boundaries of the District. The locations of street lighting improvements are shown on a Street Light Base Map kept on file at the City's Electrical Engineering Section. There are more than 36,000 streetlights on residential, arterial, and collector streets, plus several hundred other public lights along pathways and outside buildings. Undergrounding projects, in accordance with PG&E programs, when warranted, are also included in the District improvements.

As lights are installed and upgraded, the District's operating and maintenance costs are impacted. Cost estimates prepared by the Public Works Agency, take into account the projected additional energy and maintenance costs for improvements to be installed during Fiscal Year 2007-08.

Public Park and Recreational Facilities:

The public park and recreational facilities, and landscape improvements, which are located within the incorporated limits of the City of Oakland, will be operated, maintained, and serviced by the District. Public park and recreational facilities include, but are not limited to: landscaping; irrigation systems; hardscapes; plazas; street trees; sidewalks; trails; fixtures; and appurtenant facilities including but not limited to lights, playground equipment, including tot lots, play courts, public restrooms, sports fields, sports courts, parkways; and designated easements; and buildings or structures used for the support of park and recreational programs such as, but not limited to, recreation centers, swimming pools, picnic facilities, water-based recreation facilities, and nature oriented facilities.

All landscaping, park, and recreational improvements in Oakland, maintained by the City on public lands, are included in the District. The District includes approximately 2,300 acres of street, park, and plaza landscaping including scenic Joaquin Miller Park, Lake Merritt, Mandela Parkway and Union Point Park; 75,000 street trees; more than 130 City park and public grounds; and 25 recreation, community and interpretive centers.

Tables 1, 2, and 3 on the following pages, present a partial list of the District's landscaping, and park and recreational facilities by each Benefit Zone. This list is not exclusive and many small facilities (e.g., street channels and islands) are not included. The benefit zones are those depicted on the Assessment Diagram for Residential and Nonresidential Zones.

| Table 1: BENEFIT ZONE 1 | | | | | |
|--|---------------------------------------|--|-----------------------------------|--|--|
| Name of Park/Facility | Address | Name of Park/Facility | Address | | |
| 25th Street Mini-Park | 2425 Martin L.King Jr. Way | Hellman Estates | 3400 Malcolm Avenue | | |
| 88th Avenue Mini-Park | 1722 88th Avenue | Holly Mini-Park | 9830 Holly Street | | |
| Allendale Park / Recreation Center | 3711 Suter Street | Ira Jinkins Recreation Center | 9175 Edes Avenue | | |
| Arroyo Viejo Park / Recreation Center | 7701 Krause Avenue | Jack London Aquatic Center | 115 Embarcadero West | | |
| Arroyo Viejo Tennis Courts | 7921 Olive Street | John Marshall | 3400 Malcolm Avenue | | |
| Athol Plaza Plaza and Tennis Courts | Foothill Boulevard / Lakeshore Ave | Josie de la Cruz / Sanborn Park | 1637 Fruitvale Avenue | | |
| Beaumont Park | Beaumont Avenue / East 28th Street | King Estates Playground | 8251 Fontaine Street | | |
| Bella Vista Park | 1025 East 28th Street | Knowland Park/Zoo | 9777 Golf Links Road | | |
| Bertha Port Tot Lot | 1756 Goss Street | Lazear Playground | B24 - 29th Avenue | | |
| Brookdale Park / Recreation Center | 2535 High Street | Lions Pool | 3860 Hanly Road | | |
| Brookdale Tennis Courts | 2535 High Street | Live Oak Pool | 1055 MacArthur Boulevard | | |
| Brookfield Playground / Tennis Courts | 525 Jones Avenue | Lowell Park / Playground | 1180 - 14th Street | | |
| Brooklyn Plaza | 14th Avenue / Foothill Boulevard | Mandelay Parkway | 8th St. to 32nd St. | | |
| Burckhalter Park | 4062 Edwards Avenue | Manzanita Park / Recreation Center | 2701 - 22nd Avenue | | |
| Burckhalter Playground / Tennis Courts | 4062 Edwards Avenue | Marston Campbell Park | 17th Street / West Street | | |
| Carmen Flores Recreation Center | 1637 Fruitvale Avenue | Maxwell House Park and Playground | 4618 Allendale Avenue | | |
| Cesar Chavez Park | 3705 Foothill Boulevard | McClymonds Mini-Park | 2528 Linden Street | | |
| Central Reservoir Park/Playground | 2506 East 29th Street | Morcom Rose Garden / Buildings | Jean Street / Olive Street | | |
| Chester Tot Lot | 319 Chester | Morgan Plaza | 2601 Highland Drive | | |
| Cleveland Cascade | 395 Merritt Avenue | Nicol Park | Nicol Avenue / Coolidge Avenue | | |
| Clinton Square Park | 1230 6th Street | Oak Glen Park | 3390 Richmond Boulevard | | |
| Coliseum Gardens Park | 966 - 66th Avenue | Oak Park | 3239 Kempton Avenue | | |
| Coliseum Playground | 5885 Oak Port Street | Oakport Field | 3200 Boston Avenue | | |
| Columbian Gardens Playground | Heskett Road / Empire Road | Officer Willie Wilkins Park | 1990 - 98th Avenue | | |
| Concordia Park / Tennis Courts | 2901 64th Avenue | Otis Spunkmeyer Field | Harbor Bay Pkwy. & Doolittle Dr. | | |
| Curt Flood Field | School Street / Coolidge Avenue | Peralta Hacienda House and Park | 2500 - 34th Avenue | | |
| Cypress Freeway Memorial Park | Mandela Parkway bet. 13th & 14th Sts. | Peralta Oaks Park | Peralta Oaks Court / 106th Avenue | | |
| Davies Tennis Stadium | 198 Oak Road | Pine Knoll Park | Lakeshore Avenue / Hanover Avenue | | |
| Defremery Park / Recreation Center | 1651 Adeline Street | Poplar Park / Recreation Center | 3131 Union Street | | |
| Defremery Playground / Tennis Courts | 16th Street / Poplar Street | Poplar Playground | 3131 Union Street | | |
| Defremery Pool | 1269 - 18th Street | Raimondi (Ernie) Park | 1800 Wood Street | | |
| Dimond Park / Recreation Center | 3860 Hanly Road | Raimondi Field | 18th Street / Wood Street | | |
| Dimond Tennis Courts | Fruitvale Avenue / Lyman Avenue | Rainbow Park / Recreation Center | 5800 International Boulevard | | |
| Dunsmuir Estate Park | 61 Covington Street | Rainbow Tennis Courts | 5800 International Boulevard | | |
| Dunsmuir Ridge | East of Lake Chabot Muni Golf Course | Rancho Peralta Park | 34 East 10th Street | | |
| Durant Mini-Park | 725 Grand Avenue | Saint Andrews Plaza | 32nd Street / San Pablo Avenue | | |
| Eastshore Park | 550 El Embarcadero / Lakeshore Ave | San Antonio Park / Recreation Center | 1701 East 19th Street | | |
| Elmhurst Playground / Tennis Courts | 1900 - 98th Avenue | San Antonio Playgound / Tennis Courts | 1701 East 19th Street | | |
| Estuary Channel Park | 5 Embarcadero | Sheffield Village Park / Recreation Center | 251 Marlowe Drive | | |
| Eula Brinson Mini-Park | 1712 - 85th Avenue | Sobrante Park / Playground | 470 El Pasco Drive | | |
| F.M. Smith Park | 1969 Park Boulevard | South Prescott Park | 3rd Street/Chester St. | | |
| F.M. Smith Recreation Center | 1969 Park Boulevard | Stonehurst Park / Playground | 10315 E Street | | |
| Franklin Park / Recreation Center | 1010 East 15th Street | Studio One | 365 - 45th Street | | |
| Franklin Playground | 1010 East 15th Street | Tassafaronga Park / Recreation Center | 975 - 85th Avenue | | |
| Fremont Pool | 4550 Foothill Boulevard | Tassafaronga Playground | 975 - 85th Avenue | | |
| | | | Embarcadero East bet. Dennison & | | |
| Fruitvale Bridge Park | 3205 Alameda Avenue | Union Point Park | Kennedy St. | | |
| Fruitvale Plaza | 1412 - 35th Avenue | Vantage Point Park | 1198 - 13th Avenue | | |
| Garfield Playground | Foothill Boulevard / 23th Avenue | Verdese Carter Park / Recreation Center | 9600 Sunnyside Street | | |
| Glen Daniels / King Estates Park | 8251 Fontaine Street | Wade Johnson Park | 1250 Kirkham Street | | |
| Glen Echo Creek Park | Panama Court / Monte Vista Avenue | Willow Mini-Park | 14th Street / Willow | | |
| Greenman Field | 1390 - 66th Avenue | Wood Park | 2920 McKillop Road | | |
| Grove Shafter Park I, II, III | Martin L. King Jr Way / 36th Street | | | | |

| Table 2: BENEFIT ZONE 2 | | | | | | |
|--|----------------------------------|--|---|--|--|--|
| Name of Park/Facility | Address | Name of Park/Facility | Address | | | |
| Avenue Terrace Park | 4369 Bennett Place | Linden Park | 998 42 St. | | | |
| Beaconsfield Canyon | Becansfield place | Marj Saunders Park | 5750 Ascot Dr. | | | |
| Bushrod Park / Recreation Center | 560 - 59th Street | McCrea Trout Pond | 4460 Shepherd Street | | | |
| Bushrod Playground / Tennis Courts | 560 - 59th Street | Montclair Park / Recreation Center | 6300 Moraga Avenue | | | |
| Caldecott Field | 6900 Broadway | Montclair Playgound/ Tennis Courts | 6300 Moraga Avenue | | | |
| Chabot Park | 6850 Chabot Road | Mosswood Park / Recreation Center | 3612 Webster Street | | | |
| Chabot Playground / Tennis Courts | 6850 Chabot Road | Mosswood Playground Tennis Courts | 3612 Webster Street | | | |
| Colby Park | 61st / Colby Street | Ostrander Park | 6151 Broadway Terrace | | | |
| Dover Street Park | 5707 Dove Street | Pinto Park (Jones Field) | 5000 Redwood Road | | | |
| Garber Park | Alvarado Road / Claremont Avenue | Ranger Station | 3450 Joaquin Miller Road | | | |
| Gateway Gardens | Tunnel Road / Caldecott Lane | Redondo Park | Reclondo Ave. & Clarke St. | | | |
| Golden Gate Playground / Recreation Center | 1075 - 62nd Avenue | Redwood Heights Park / Recreation Center | 3883 Aliso Avenue | | | |
| Grízzly Peak Open Space | Grizzly Peak Blvd. | Rockridge Park | 6090 Rockridge Boulevard | | | |
| Hardy Park | 491 Hardy Street | Rockridge-Temescal Greenbelt | Along Temescal Creck, Hudson St. to Redondo Park | | | |
| efferson Playground | 2035 49th St. | Sequoia Park / Lodge | 2666 Mountain Boulevard | | | |
| Joaquin Miller Community Center | 3590 Sanborn Drive | Shepherd Canyon Park | 6000 Shepherd Canyon Road | | | |
| Joaquin Miller Park | 3304 Joaquin Miller Road | Temescal Creek Park | Cavour / Clifton Street | | | |
| Leona Heights Park | 4444 Mountain Boulevard | Temescal Pool | 371 - 45th Street | | | |
| Leona Lodge | 4444 Mountain Boulevard | Woodminister Theater | 3304 Joaquin Miller Road | | | |
| McCrea Park | 4460 Shepherd Street | Woodminister Cascade | 3305 Joaquin Miller Road | | | |

| Table 3: BENEFIT ZONE 3 | | | | | |
|---------------------------------------|--------------------------------------|----------------------------------|-----------------------------------|--|--|
| Name of Park/Facility | Address | Name of Park/Facility | Address | | |
| Afro American Museum & Library | 659 I4th St. | Lakeside Nursery | 666 Bellevue Avenue | | |
| Bandstand | Lakside and Lakeshore | Lakeside Park | Lakeside Drive along Lake Merritt | | |
| Bowling Clubhouse | 666 Bellevue Avenue | Lakeside Show Gardens | 666 Bellevue Avenue | | |
| Bowling Green | 666 Bellevue Avenue | Latham Square Fountain | 15th Street / Broadway | | |
| Channel Park | 21 - 7th Street & 1 East 10th Street | Lincoln Square Park | 261 - 11th Street | | |
| Children's Fairyland | 209 Grand Avenue | Lincoln Square Recreation Center | 250 - 10th Street | | |
| Chinese Garden (Rilea, Railroad) Park | 7th Street & Harrison Street | Madison Square Park | 810 Jackson Street | | |
| Downtown Veterans Bldg. | 200 Grand Ave. | Main Library | 125 14th street | | |
| Duck Islands | 666 Bellevue Avenue | McElroy Fountain | 666 Bellevue Avenue | | |
| Fire Alarm Building | 1310 Oak Street | Necklace of Lights | 633 Bellevue Avenue | | |
| Frank H. Ogawa Plaza (Civic Center) | One Frank H. Ogawa Plaza | P&⊄R Office - Lakeside Drive | 1520 Lakeside Drive | | |
| Garden Center | 666 Bellevue Avenue | Peralta Park | 94 East 10th Street | | |
| Lafayette Square Park | 635 - 11th Street | Rotary Nature Center | 600 Bellevue Avenue | | |
| Lake Merritt | 468 Bellevue Avenue | Sailboat House | 666 Bellevue Avenue | | |
| Lake Metritt Boating Center | 568 Bellevue Avenue | Snow Park | 19th & Harrison | | |

Maintenance means the furnishing of services and materials for the ordinary and usual operations, maintenance and servicing of the landscaping, street lighting, public park, and recreational facilities and appurtenant facilities, including repair, removal or replacement of all or part of any of the landscaping, street lighting, public park and recreational facilities, or appurtenant facilities; providing for the life, growth, health, and beauty of the landscaping, including cultivation, irrigation, trimming, spraying, fertilizing, and treating for disease or

injury; and the removal of trimmings, rubbish, debris, and other solid waste. Servicing means the furnishing of water for the irrigation of the landscaping, and the maintenance of any street lighting facilities or appurtenant facilities and the furnishing of electric current or energy, gas, or other illuminating agent for the street lighting, public park, and recreational facilities or appurtenant facilities.

The plans and specifications for the improvements are on file in the Public Works Agency of the City of Oakland.

PART B

ESTIMATE OF COST

The City's Fiscal Year 2007-08 Baseline Budget Summary for the District is shown below in Table 4.

| Table 4 - Estimate of Revenues and Costs | |
|---|---------------------|
| City of Oakland Landscaping and Lighting Assessment D | istrict |
| Fiscal Year 2007-08 | |
| Estimated Revenues | |
| Property Assessments | \$17,000,048 |
| Subsidy Phase-In (year 1 of 5) | \$140,000 |
| Port of Oakland Contribution | \$850,544 |
| Estimated Delinquencies from prior years | \$132,689 |
| County Administrative Fee for Assessment Collections | (\$291,257 |
| Recoveries for Damaged Lights | \$52,700 |
| Tree Removal Permits | \$12,600 |
| Sidewalk Repair Service Charges | <u>\$4,900</u> |
| Total Revenues | \$17,902,224 |
| Estimated Expenditures | |
| City Attorney | |
| Advisory Services | \$165,840 |
| , | , 100,010 |
| City Administrator - Budget Office | j |
| Budget Analysis & Operations | \$107,277 |
| • | , , _ , |
| Finance & Management - Revenue & Info Technology | |
| Revenue Collections | \$143,985 |
| Application Development & Support | \$34,908 |
| Subtotal | \$178,893 |
| | , |
| Museum | |
| Museum Oversight | \$60,000 |
| Museum Visitor Services | \$287,268 |
| Subtotal | \$347,268 |
| | , , |
| Public Works | |
| Parks, Grounds and Streetscapes | \$7,239,277 |
| Trees | \$3,972,084 |
| Electrical & Energy Efficiency | \$4,194,883 |
| Facilities Management & Development | \$2,628,548 |
| Keep Oakland Clean & Beautiful | \$180,313 |
| Streets & Sidewalks Mgmt & Development | \$225,915 |
| Unfilled Vacant Positions (4) | <u>(</u> \$422,788) |
| Subtotal | \$18,018,232 |
| | |
| Parks & Recreation | |
| Central Administration | \$104,758 |
| Recreation, Cultural, Civic | \$2,152,563 |
| Competitive Sports | \$292,103 |
| Aquarics | \$412,077 |
| Ball Fields | \$363,670 |
| Subtotal | \$3,325,171 |
| Total Expenditures | \$22,142,681 |
| ontribution to/(from) Fund Balance* | (\$4,240,457) |
| stimated Ending Fund Balance* | (\$3,503,891) |

^{*}The beginning fund balance is estimated to be \$0.74 million. Contributions to or from fund balance would increase or decrease the estimated ending fund balance.

The 1972 Act provides that the total cost for operations, maintenance and servicing of those facilities or improvements, which provide a "special benefit" to the parcels can be recovered in the assessment spread including incidental expenses. These incidental expenses include but are not limited to engineering fees, legal fees, printing, mailing, postage, publishing, etc.

The District's total assessment revenue allocation by benefit zone is shown below in Table 5. The location of the zones of benefit and the method of apportionment are described in Part D of this Report.

| | Table 5: A | ASSESSMENT | S BY BENEFIT | ZONE | | |
|-----------------------------|-------------|-------------|--------------------|------------------|-------------|--------------|
| Zone 1 Budget Zone 2 Budget | | | | | Zone 3 | Total |
| } | | Non | | Non | Non | All |
| DESCRIPTION | Residential | Residential | Residential | Residential | Residential | Zones |
| Lighting | \$1,057,354 | \$801,868 | \$387,559 | \$104,497 | \$181,289 | \$2,532,567 |
| Landscaping | \$8,085,597 | \$2,899,060 | <u>\$3,217,809</u> | <u>\$410,389</u> | \$845,170 | \$15,458,025 |
| Total Estimated Assessments | \$9,142,951 | \$3,700,927 | \$3,605,369 | \$514,886 | \$1,026,459 | \$17,990,592 |

The 1972 Act requires that a special fund be set up for the revenues and expenditures of the District. Funds raised by the assessment shall be used only for the purpose as stated herein. A contribution to the District by the City may be made to reduce assessments, as the City Council deems appropriate. Any balance or deficit remaining on July 1 must be carried over to the next fiscal year.

PART C

ASSESSMENT DISTRICT DIAGRAM

Assessment District

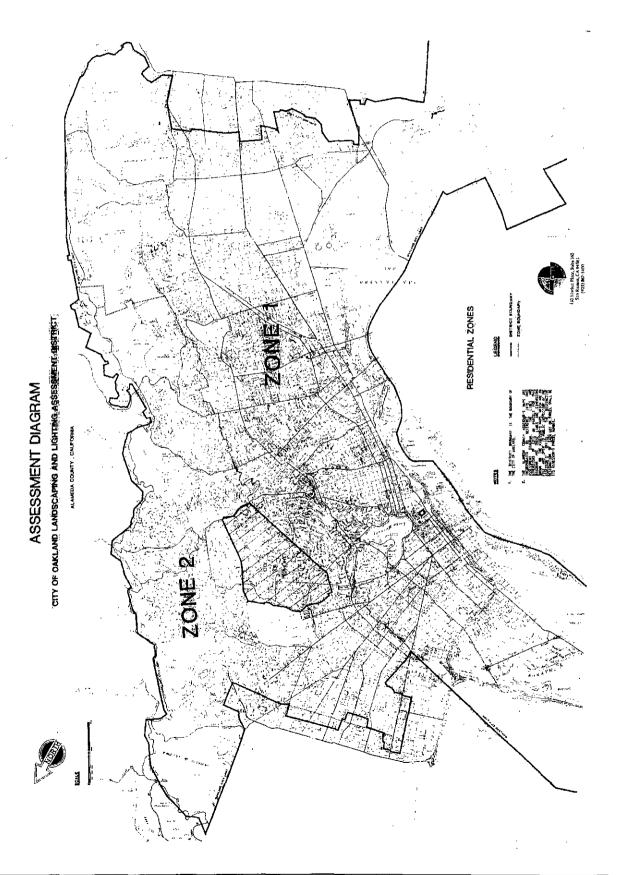
The boundaries of the City of Oakland's Landscaping and Lighting Assessment District coincide with the boundaries of the City of Oakland and encompass all parcels of land within the City. The District Diagram is located on the following pages of this Report.

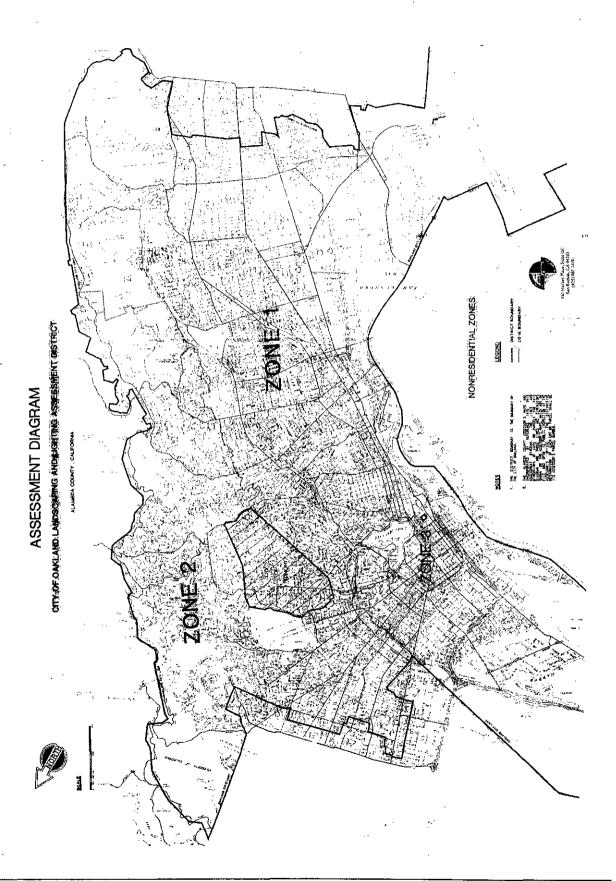
The District Diagram presents the District boundary, the Zones of Benefit, and City streets. The lines and dimensions of each parcel of land within the District, are those lines and dimensions of the Assessor's parcel maps on file at the Alameda County Assessor's office. The Assessor's maps are incorporated by reference into the Assessment Diagram. The Assessor's parcel number is adopted as the distinctive designation of each lot or parcel.

Benefit Zone Boundaries

The District is divided by two benefit zone systems, residential and non-residential. Consequently, the District Diagram is presented in two sheets, one depicting residential Benefit Zones I and 2, and the other depicting non-residential Benefit Zones I, 2, and 3. For each sheet of the Assessment District Diagram, the dividing line between Benefit Zones I and 2 generally begins at I-580 and the northerly City Park District Limits, then continues easterly along I-580 and northerly along Piedmont Avenue to the City Limits of Piedmont. It then generally begins at Park Boulevard and the southerly boundary of Piedmont and meanders southerly to State Road 13 near Seminary Avenue, and easterly to the Oakland City Limits.

Non-residential Benefit Zone 3 encompasses the downtown business district generally bordered by Grand Avenue, El Embarcadero, Lakeshore Avenue, the Nimitz Freeway, Highway 24 and 27th Street.





PART D

METHOD OF APPORTIONMENT OF ASSESSMENT

GENERAL

The Landscaping and Lighting Act of 1972, permits the establishment of assessment districts by Agencies for the purpose of providing, maintaining, and servicing certain public improvements, which include the construction, maintenance, and servicing of street lights, traffic signals, landscaping facilities and park and recreational facilities.

Section 22573 of the 1972 Act requires that assessments be levied according to benefit rather than according to assessed value. This section states:

"The net amount to be assessed upon lands within an assessment district may be apportioned by any formula or method which fairly distributes the net amount among all assessable parcels in proportion to the estimated benefits to be received by each parcel from the improvements."

The 1972 Act permits the designation of zones of benefit within any individual assessment district if "by reasons or variations in the nature, location, and extent of the improvements, the various areas will receive different degrees of benefit from the improvements".

In addition, Article XIIID, Section 4(a) of the California State Constitution requires that a parcel's assessment may not exceed the reasonable cost of the proportional special benefit conferred on that parcel.

SPECIAL BENEFIT DETERMINATION

Street Lighting

The proper functioning of street lighting is imperative for the welfare and safety of the property owners throughout the City. Proper operation, maintenance, and servicing of a street lighting system benefits property by providing increased illumination for ingress and egress to property, safe pedestrian traveling at night, improved security and protection to property.

Landscaping

Trees, landscaping, hardscaping, and appurtenant facilities, if well maintained, provide beautification, shade and enhancement of the desirability of the surroundings, and therefore, increase property desirability and value. In <u>Parkways and Land Values</u>, written by John Nolan and Henry V. Hubbard in 1937, it is stated:

"... there is no lack of opinion, based on general principals and experience and common sense, that parkways do in fact add value to property, even though the amount cannot be determined exactly... Indeed, in most cases where public money has been spent for parkways, the assumption has been definitely made that the proposed parkway will show a provable financial profit to the City. It has been believed that the establishment of parkways causes a rise in real estate values throughout the City or in parts of the City..."

It should be noted that the definition of "parkways" above includes all roadway landscaping including medians and entranceways.

Parks and Recreation

Property values in communities are increased, and the overall quality of life and desirability of an area are enhanced, when public park and recreational facilities are in place, improved, operable, safe, clean, and well maintained. Conversely, property values decrease when park and recreational facilities are non-existent, unsafe, or destroyed by the elements or vandalism.

Property values in an area also increase when there is an increase in the number of parks, recreation centers, and sports facilities. These park and recreational facilities enable property owners to participate in sporting events, leisure activities, picnics, organized social events, and other miscellaneous activities.

Studies in a number of communities, including counties and cities throughout the United States, have indicated that recreation & recreational facilities, if well maintained, have caused an increase in the property values within the community. Consequently, such park & recreational facilities have proved a potent factor in maintaining a sound economic condition and a high standard of livability in the community. These studies confirm the opinion long held by planning authorities as to the economic value of park & recreational facilities in a community.

"The recreation value is realized as a rise in the value of land and other property in or near the recreation area, is of both private interest to the landowner and others holding an economic stake in the area, and of public interest to the taxpayers, who have a stake in a maximum of total assessed values." (National Recreation and Park Association, June 1985)

The benefit of parks and recreational facilities to residential and non-residential properties has been summarized by a number of studies. The United States Department of the Interior, National Park Service, in a publication of June 1984, concluded that:

- "Park and recreation improvements stimulate business and generate tax revenues."
- "Park and recreation improvements help conserve land, energy, and resources."
- "An investment in park and recreational improvements helps reduce pollution and noise, makes communities more livable, and increases property values."
- Public recreation benefits all employers by providing continuing opportunities to maintain a level of fitness throughout one's working life, and through helping individuals cope with the stress of a fast-paced and demanding life."

BENEFIT ZONES

Benefit zones have been established to distinguish geographic areas with differing degrees of benefit received by parcels of similar size and use. These distinctions arise from variations in the nature, location, and extent of improvements. Within a benefit zone, parcels of similar size and use are estimated to receive the same degree of benefit. For the City of Oakland Landscaping and Lighting Assessment District, two benefit zone systems are used; one for residential parcels and one for non-residential parcels.

Street Lighting Improvements

The Oakland City Council has established minimum standards for residential street lighting that are uniformly applied throughout the City. The District's lighting budget includes funds to maintain all residential streets at these standards. In addition, the residential properties receive some additional benefit from the increased street lighting located on collector and arterial streets. Because all residences benefit from a portion of the collector and arterial lighting, 30 percent of these lighting costs are included in the residential assessments. In addition, for non-residential parcels, a distinction is necessary for benefits received from street lighting. Throughout the City, street lighting is similar among non-residential areas. One exception to this similarity in lighting among non-residential areas is the downtown area, which is more intensely lighted than are other non-residential areas. To account for this difference in lighting intensity, Benefit Zone 3 encompassing the central business district is created for non-residential properties.

Landscaping Improvements

Because of the variation in density of roadway, median and parkway landscaping throughout the City, the District is divided into two benefit zones. Parcels located within their respective benefit zones will pay for the landscaping costs located within that benefit zone based upon the methodology detailed within this Report.

Parks and Recreation

Finally, a long-standing system of City Park Maintenance Districts provides another basis for placement of benefit zone boundaries. These park and recreational benefit zone boundaries were established on the basis of location and density of park and recreational improvements, in an effort to establish areas requiring equivalent input of resources.

For residential and non-residential parcels, it is appropriate to make the same distinction between Benefit Zones 1 and 2 for benefits received from park improvements. In addition to distinguishing lighting intensity, the Benefit Zone 3 boundary serves another purpose; the highest density of park improvements is in the downtown area. Downtown improvements include Lake Merritt. Clearly, areas outside Benefit Zone 3 also benefit from the downtown improvements. Portions of the Benefit Zone 3 park and recreational benefits are therefore attributed to Benefit Zones 1 and 2.

Estimates of the benefits received from the park & recreational improvements located within Benefit Zone 3 were based on interviews with City staff and other persons possessing extensive knowledge of City parks and their usage. Fifty percent of park & recreational improvements located within Benefit Zone 3 benefit the non-residential and residential parcels located within Benefit Zone 1, twenty-five percent of the park & recreational improvements located within Benefit Zone 3 benefit the non-residential parcels located in Benefit Zone 3, and 25 percent of the park & recreational improvements located within Benefit Zone 3 benefit the non-residential and residential parcels located within Benefit Zones 2.

In summary, several zones of benefit are established as follows:

| Zone l | Residential |
|--------|-----------------|
| Zone l | Non-Residential |
| Zone 2 | Residential |
| Zone 2 | Non-Residential |
| Zone 3 | Non-Residential |

SPECIAL BENEFIT ALLOCATION

Each parcel is assigned Equivalent Dwelling Units (EDUs) in proportion to the estimated benefit the parcel receives from the lighting, landscape, and park improvements. The total number of EDUs is then divided into the annual revenue requirement to determine the cost per EDU.

Calculation of the EDUs to be allocated to each parcel is based upon land use (intensity of development), street frontage and parcel size.

Single Family

Since the single-family parcel represents over 63% of the total assessable parcels within the District, it is used as the basic unit of assessment and is defined as 1.00 EDU (one Equivalent Dwelling Unit). Single family parcels are defined as parcels that have a land use classification as single family residential with the Alameda County Assessor's Office.

Condominium

Condominium parcels are considered 0.75 EDUs due to their reduced population density and size of structure relative to the typical single family residence. Condominium parcels are defined as parcels that have a land use classification as condominium, attached planned unit development or co-op with the Alameda County Assessor's.

Mobile Home Parks

Mobile home parcels are considered 0.75 EDUs due to their reduced population density and size of structure relative to the typical single family residence. Mobile home parcels are defined as parcels that have a land use classification as mobile home with the Alameda County Assessor's.

<u> Multi-Family</u>

Multi-family residential parcels are also given a reduction of EDUs because of their reduced benefit received as the number of units increase. By decreasing the equivalency factor as the number of units increases, a reasonable benefit assessment per parcel is achieved. The equivalency factors for multi-family parcels are shown on Table No. 6 below. Multi-family parcels are defined as parcels that have a land use classification as multi-family, which includes duplexes, triplexes, apartments, etc., with the Alameda County Assessor's Office.

| Table 6: Multi-Family Residential EDU Calculations | | | | | | |
|--|---|--|--|---|--|--|
| Number or Range of Units Per Parcel | Single-Family Equivalent Benefits Per Unit | | Number or Range of Units Per Parcel | Single-Family Equivalent Benefits Per Unit | | |
| 1 | 1.000 | | 31-34 | 0.514 | | |
| 2 | 0.700 | | 35-39 | 0.511 | | |
| 3 | 0.650 | | 40-44 | 0.508 | | |
| 4 | 0.600 | | 45-49 | 0.505 | | |
| 5 | 0.550 | | 50-59 | 0.502 | | |
| 6 | 0.547 | | 60-69 | 0.499 | | |
| 7 | 0.544 | | 70-79 | 0.496 | | |
| . 8 | 0.541 | | 80-99 | 0.493 | | |
| 9 | 0.538 | | 100-129 | 0.490 | | |
| 10 | 0.535 | | 130-159 | 0.487 | | |
| 11 | 0.532 | | 160-199 | 0.484 | | |
| 12 | 0.529 | | 200-249 | 0.481 | | |
| 13-15 | 0.526 | | 250-299 | 0.478 | | |
| 16-19 | 0.523 | | 300-349 | 0.475 | | |
| 20-24 | 0.520 | | 350-500 | 0.472 | | |
| 25-30 | 0.517 | | | | | |

Commercial and Institutional

The commercial and institutional land use category represents the largest non-residential category. Although the parcel area and frontage equating to the benefit received by a single family residential parcel is incapable of exact determination, reasoned judgment establishes estimates resulting in fair assessments. Commercial and institutional parcels are generally defined as parcels that have a land use classification as commercial or institutional with the Alameda County Assessor's Office. These land use types include schools, churches and hospitals.

Parcel area and frontage for an "average" single family parcel are approximately 3,200 sq. ft. and approximately 40 feet respectively. If one further estimates that the benefits received by a "typical" single family parcel are attributable to one-half of its street frontage and one-half of its parcel area, the 0.50 EDUs should be allocated for each 3,200 sq. ft. of parcel area and 0.50 EDUs should be allocated to each 40 feet of street frontage. It is this range of estimates that is applied to the commercial/institutional and industrial (see below) land use categories.

As noted in Table 7 below and illustrated in the example calculation, one EDU benefit is attributed to a commercial/institutional parcel for each 80 feet of frontage and for each 6,400 square feet of parcel area.

| Table 7: Area and Frontage EDUs by Land Use Category | | | | | | |
|--|-------|---------|--|--|--|--|
| Land Use Category Frontage (FT) Area | | | | | | |
| Commercial/Institutional | 80 | 6,400 | | | | |
| Industrial | 100 | 10,000 | | | | |
| Churches, Private Schools, Hospitals | 80 | 6,400 | | | | |
| Public Utilities | 1,000 | 100,000 | | | | |
| Golf Course | 1,000 | 200,000 | | | | |
| Quarry | 1,000 | 250,000 | | | | |

An example of the EDU calculation for a commercial or institutional parcel with a frontage of 160 feet and an area of 12,800 square feet is shown below:

| <u>Frontage</u> | | <u>Area</u> | |
|---------------------|---|-----------------------------|---------|
| 160 FT 80 FT/SFE | + | 12,800 SF 6,400 SF/SFE = | 4 EDU's |

Industrial

Predominantly industrial areas are generally less intensely lighted than are predominantly commercial areas. This less intense lighting is accounted for by using larger frontage and area factors to represent the unit benefit. Moreover, basic differences in land use result in less benefit being received per unit area or frontage by industrial uses than for commercial or institutional uses. Industrial uses are typically less intense, requiring greater areas and generating fewer occupants and pedestrians than do commercial or institutional uses. In addition, the enhanced image created by the presence of parks and landscaping is generally more important to commercial and institutional uses than to industrial uses.

For the industrial land use category, estimates are taken from the other end of the range discussed above. One EDU benefit is represented by 100 feet of frontage and by 10,000 square feet of parcel area. It is estimated that, for a given increment of frontage or area, an industrial parcel benefits less than does a commercial or institutional parcel. The distinction in frontage or area per unit benefit is designed to take this difference into account.

Non-Residential Condominiums

There are a number of condominiums with use codes in the commercial and industrial land use categories. Parcel area and frontage data from the Assessor's parcel maps pertain to a condominium complex as a whole. This data were used to compute an assessment for the total complex. A third variable, each parcel's percentage interest in the condominium was derived from documents in the County Recorder's Office and was used to prorate the assessment for the total complex to the individual condominium units.

Tall Non-Residential Buildings

Tall non-residential buildings make relatively intense use of public lighting, landscaping, and parks because of their high rates of occupancy and pedestrian generation. Because of the small ratio of building footprint to floor area for a tall building, the benefits received from this intense use are not fairly measured by parcel area and frontage alone. In estimating the benefits received by tall buildings, area and frontage measures are supplemented by net rentable area of the building.

A tall building is defined as a building of more than five stories. For tall buildings, the normal benefit computation is performed on the basis of parcel area and frontage. Added to that result is an estimated additional benefit of one EDU per 5,000 SF of net rentable area. To avoid unreasonably large benefit estimates for tall buildings on large parcels, a maximum estimated benefit of 100 EDU's is established.

Churches, Private Schools, & Hospitals

In prior years, this category of land uses has been subsidized by the City of Oakland's General Fund and therefore assessments have not been placed on the Tax Roll. On April 3, 2007, the Oakland City Council passed Resolution 80510. This Resolution stated, among other things, that a five (5) year phased elimination of the current subsidies for churches, private schools, hospitals and agricultural parcels is effective beginning with the 2007-08 Fiscal Year. Therefore these parcels will now be assessed similar to the commercial/institutional category. This assessment rate will be at 20% of the full rate for FY07-08, 40% of the full rate for FY08-09, 60% of the full rate for FY09-10, 80% of the full rate for FY10-11 and finally 100% of the full rate for FY11-12. Churches, private schools and hospitals are defined as parcels that have a land use classification as church, private school or hospital with the Alameda County Assessor's Office.

One EDU of benefit is attributed to a church/private school/hospital parcel for each 80 feet of frontage and for each 6,400 square feet of parcel area.

An example of the EDU calculation for a church, private school or hospital parcel with a frontage of 160 feet and an area of 12,800 square feet is shown below:

| <u>Frontage</u> | | <u>Area</u> | |
|-----------------|---|----------------|---------|
| 160 FT | | 12,800 SF | |
| 80 FT/SFE | + | 6,400 SF/SFE = | 4 EDU's |

Public Utilities

Properties owned or leased by investor owned public utilities are established as a separate land use category. Many of the parcels in this category have large areas and frontages and would receive unreasonably large assessments unless a distinction is made in the frontage and area representing a unit benefit. Most of these parcels contain equipment and facilities that receive relatively little benefit from public lighting, landscaping, and parks. These parcels were allocated 1.00 EDU benefit for each 1,000 FT of frontage and for each 100,000 SF of area.

Golf Courses

Golf Course parcels represent very large areas and frontages. Most of the area involving golf courses is permanent open space. Golf courses do contain clubhouses and other structures and do benefit from public lighting, landscaping and parks, but estimation of their benefits requires a formula different from that applied to other land uses. The golf courses are allotted 1.00 EDU benefit for each 1,000 FT of frontage and for each 200,000 SF of area.

Quarries

Two parcels have the use code for quarries. These parcels are very large and derive little benefit from the District's improvements. Among all use categories, quarries are estimated to receive the least benefit per frontage and area and are allotted 1.00 EDU benefit for each 1,000 FT of frontage and 250,000 SF of parcel area.

Exempt

Exempted from the assessment would be public streets, public avenues, public lanes, public roads, public drives, public courts, public alleys, public easements and rights-of-way, public greenbelts and public parkways, open space and all other public property.

SUMMARY OF ASSESSMENTS

The methods described above are applied to estimate the benefits received by each assessable parcel in the District from lighting, landscaping, parks, and recreational improvements. These estimates are expressed as Equivalent Dwelling Units (EDU). The total of equivalent benefit units for each Zone is then computed for both residential and non-residential land uses. A Summary of Single-Family EDUs by Zone and General Land Use is presented below.

| Table 8: Summary of Equivalent Dwelling Units By Benefit Zone and General Land Use | | | |
|--|-------------|-----------------|------------|
| Benefit Zone | Residential | Non-Residential | Combined |
| 1 | 89,077.85 | 32,809.64 | 121,887.50 |
| 2 | 32,323.55 | 4,220.38 | 36,543.93 |
| 3 | <u>N/A</u> | <u>4,453.19</u> | 4,453.19 |
| Total | 121,401.40 | 41,483.20 | 162,884.61 |

These EDU benefits are then divided into the appropriate budget item subtotal (see Cost Estimate) to obtain the assessment for lighting and for parks and landscaping, for residential and non-residential uses in each Benefit Zone. A Summary of Assessments for One Equivalent Dwelling Unit Benefit by Zone and General Land Use is as follows:

| Table No. 9 - Summary of Assessments | |
|--------------------------------------|--|
| For One Equivalent Dwelling Unit | |
| By Zone and General | |

| Zone l | Residential | Non-Residential |
|-------------------|----------------|-----------------|
| Lighting | \$11.87 | \$24.44 |
| Landscaping/Parks | <u>\$90.77</u> | <u>\$88.36</u> |
| Total | \$102.64 | \$112.80 |

| Zone 2 | Residential | Non-Residential |
|-------------------|----------------|-----------------|
| Lighting | \$11.99 | \$24.76 |
| Landscaping/Parks | <u>\$99.55</u> | \$97.24 |
| Total | \$111.54 | \$122.00 |

| Zone 3 | Residential | Non-Residential |
|-------------------|-------------|-----------------|
| Lighting | N/A | \$40.71 |
| Landscaping/Parks | N/A | \$189,79 |
| Total | N/A | \$230.50 |

The assessment for a particular parcel is computed by multiplying that parcel's EDU's by the assessment rate shown above. The total assessment revenues for residential and non-residential parcels within each Zone are presented in the following table:

| Table 10: Summary of Assessments By Benefit Zone and General Land Use | | | |
|---|--------------|-----------------|--------------|
| Benefit Zone | Residential | Non-Residential | Combined |
| 1 | \$9,142,951 | \$3,700,927 | \$12,843,878 |
| 2 | \$3,605,369 | \$514,886 | \$4,120,255 |
| 3 | N/A | \$1,026,459 | \$1,026,459 |
| Total | \$12,748,320 | \$5,242,273 | \$17,990,592 |

PARTE

PROPERTY OWNER LIST & ASSESSMENT ROLL

A list of names and addresses of the owners of all parcels, and the description of each lot or parcel within the City of Oakland Landscaping & Lighting Assessment District is shown on the last equalized Property Tax Roll of the Alameda County Assessor, which by reference is hereby made a part of this report.

This list is keyed to the Assessor's Parcel Numbers as shown on the Assessment Roll, which includes the proposed amount of assessments for Fiscal Year 2007-08 apportioned to each lot or parcel. The Assessment Roll is on file in the Office of the City Clerk of the City of Oakland and is shown in this Report as Appendix "A".

APPENDIX 'A'

FISCAL YEAR 2007-08 ASSESSMENT ROLL

(On File with the City Clerk)

PERIOR OF THE CLERK OAKLAND CITY COUNCIL

Approved as to Form and Legality

Oakland City Attorney's Office

| 2007 JUN -7 PH RESOLUTION NO. PH 3: 11 | C.N | / |
|--|-----|---|
|--|-----|---|

Introduced by Councilmember

RESOLUTION ORDERING IMPROVEMENT TO THE CITY OF OAKLAND LANDSCAPING AND LIGHTING ASSESSMENT DISTRICT, APPROVAL OF THE ENGINEER'S REPORT, AND CONFIRMING THE LEVYING OF THE ASSESSMENTS AND DIRECTING THE FY 2007-08 ASSESSMENT TO BE TURNED OVER TO THE COUNTY AUDITOR-CONTROLLER FOR BILLING AND COLLECTION

WHEREAS, pursuant to the California Streets and Highways code, Sections 22500, et seq. known as the Landscaping and Lighting Act of 1972 (Act of 1972), the City Administrator filed with the City Clerk and presented before Council, on the 19th day of June, 2007, reports for the continuation of the Landscaping and Lighting Assessment District in order to raise funds for the installation, maintenance and servicing of public landscaping and lighting; and

WHEREAS, pursuant to section 22500 and following of the Act of 1972, the City took a series of actions preliminary to ordering the establishment of the Landscaping and Lighting Assessment District ("District") and did establish such District on June 23, 1989; and

WHEREAS, pursuant to Sections 22500 and following of the Act of 1972, the City has renewed the District each subsequent year; and

WHEREAS, the voters of the City of Oakland previously approved the continuation of the District, in accordance with Article XIIID, Section 5, of the California Constitution (Proposition 218); and

WHEREAS, The District Engineer has filed an Annual Report for the District confirming the applicability of the existing assessment rates for FY 2007-08; and

WHEREAS, Tuesday, the 19th day of June, 2007 at the hour of 7:00 o'clock p.m. was fixed and properly noticed as the day and hour for the City Council to hear and pass on said reports, together with any objections or protests which may be raised by any of the property owners liable to be assessed for the costs of certain public maintenance and improvements equitably only among those citizens and businesses benefiting from such city programs; and

WHEREAS, the Engineer's Report was prepared in accordance with the provisions of Article XIII of the California Constitution and state law; and

WHEREAS, the Engineer's Report, incorporated by this reference, provides for services of particular benefit to the properties located within the District (as more specifically identified in the Engineer's Report); now therefore be it

RESOLVED: That the City Council finds that the City Clerk gave notice of these proceedings as required by Government Code Section 53753 and in compliance with state law, and Article XIII of the California Constitution, and gave all other notices and took all other actions required by law with regard thereto; and be it further

RESOLVED: That a Public Hearing was held on June 19, 2007, (at 7:00 p.m. in the City Council Chambers in City Hall, located at 1 Frank H. Ogawa Plaza, Oakland, California) to hear all public comments, protests, and thereafter to take final action as to the annual assessment for the District; and be it further

RESOLVED: That at the Public Hearing, the testimony of all interested persons for or against the furnishing of the specified types of improvements or activities, and the imposition of the annual assessment for the District was heard. All protests, both written and oral, are overruled and denied, and the city Council finds that there is not a majority protest within the meaning of the law; and be it further

RESOLVED: That the City Council finds, determines and declares that the District and each parcel therein is benefited by the improvements, maintenance, and activities funded by the assessment to be levied, including all expenses incurred incidentally thereto, upon the lots and parcels of real property in proportion to the estimated benefits to be received as specified in the Engineer's Report; and be it further

RESOLVED: That the Engineer's Report for the District and the proposed assessment district boundary description, assessment roll and map is accepted and approved and the assessments shall be as provided for in the Engineer's Report and assessment roll. The reasons for the assessments and the types of the improvements, activities and services proposed to be funded and provided by the levy of assessments on property in the District and the time period for which the proposed assessments are to be made are those specified in the Engineer's Report; and be it further

RESOLVED: That the City's Budget shall annually appropriate funds from non-District funds to pay for a low-income rebate; and be it further

RESOLVED: That the report which the District Engineer filed with the City Clerk and scheduled before Council on the 19th day of June, 2007 at the hour of 7:00 o'clock p.m. for the continuation of the Landscaping and Lighting Assessment District for the fiscal year 2007-08, and the diagram and

assessment as set forth in the annual report of the Engineering of Work and each component part of it, including each exhibit incorporated by reference in the report and the levying of each individual assessment as stated in the Assessment Roll described therein, be and are hereby accepted and confirmed; and be it further

RESOLVED: That upon approval of the Landscaping and Lighting Assessments, the City Administrator shall present an itemized report to the Auditor-Controller of the County of Alameda, State of California, to be placed on the FY 2007-08 County Tax Roll, and to take whatever other action necessary to collect the assessments.

| ATTES | ST:LATONDA SIMMONS |
|--|----------------------------------|
| ABSTENTION | |
| ABSENT | |
| NOES | |
| AYES BROOKS, BRUNNER, CHANG, KERNIGHAN, NAI LA FUENTE | DEL, QUAN, REID and PRESIDENT DE |
| PASSED BY THE FOLLOWING VOTE: | |
| IN COUNCIL, OAKLAND, CALIFORNIA, | , 2007 |

of the City of Oakland, California