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AGENDA REPORT

TO: Sabrina B. Landreth
City Administrator

FROM: Sean Whent
Chief of Police

SUBJECT: Purchase of Additional Body Worn
Cameras

DATE: March 4, 2016

City Administrator Approval

Date:

3/9/16

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution: 1) Authorizing The City Administrator, Or Designee, To Purchase: (A) Body Worn Cameras For Forty-Five Thousand Dollars (\$45,000) And Hardware For Eighteen Thousand Five-Hundred Dollars (\$18,500), For A Total Cost Not To Exceed Sixty Three Thousand Five Hundred Dollars (\$63,500) From Adamson Police Products; And (B) Technical Support For Two Hundred Thousand Dollars (\$200,000) from VIEVU; And 2) Waiving The City's Advertising/ Bidding Requirements And Request For Proposal For The Proposed Purchases.

EXECUTIVE SUMMARY

The Oakland Police Department (OPD) was an early adopter of BWC technology with program implementation in 2010. The benefits of such a program are significant and include greater transparency, increased trust, and reductions in personnel complaints and uses of force. OPD is enlarging its existing body worn camera (BWC) platform to include equipment for upcoming academy graduates. Expanding the existing program is a critical and cost-effective risk management tool. Program expansion will further advance OPD's community transparency efforts and help to ensure the sustainability of existing best practices.

OPD has begun a competitive bidding process for the replacement of its entire BWC program. The existing technology is still completely functional, but as technology improves and costs decrease, OPD will be looking to invest in a newer BWC platform. However, OPD can best address its immediate need for an incremental expansion of available cameras and technology by purchasing additional equipment that most effectively works with the existing camera fleet. OPD has issued BWCs manufactured by VIEVU to the majority of sworn personnel; this proposed purchase allows OPD to add immediate capacity to the existing BWC program. OPD is requesting a resolution authorizing a sole source purchase from VIEVU and Adamson Police Products for body worn cameras (BWCs), accessories, storage, and maintenance because Adamson Police Products is the only provider of VIEVU BWCs to purchasers in the Western United States.

Item: _____
Public Safety Committee
March 22, 2016

BACKGROUND / LEGISLATIVE HISTORY

OPD implemented the BWC program with 350 VIEVU cameras in 2010. Since implementation, OPD has experienced significant reductions in citizen complaints and uses of force while promoting transparency and building public trust. Many police departments nationally are now adopting BWC programs for similar reasons. OPD wants to ensure every uniformed sworn member assigned to operational duties is equipped with a BWC. In order to do so, 50 additional cameras are needed to equip upcoming academy graduates. City Council previously approved the purchase of VIEVU portable cameras via Resolution No. 82990 C.M.S. in 2010.

ANALYSIS AND POLICY ALTERNATIVES

BWCs are used nationwide to increase public trust, transparency, and accountability for law enforcement. OPD has reduced citizen complaints by 50 percent and uses of force by 74 percent since implementing a BWC program in 2010. The City of Oakland has gained national and international attention as a model program. BWC video is used as evidence in internal and criminal investigations. OPD is now working with Stanford University in leading the country by using BWC video as a training tool, leading to groundbreaking research in human behavior.

OPD currently has 652 cameras and 737 authorized sworn positions. The number of authorized sworn positions will increase to 777 as of July 1, 2016. In order to help meet this staffing demand, OPD has an immediate need for an additional 50 cameras in order to equip 50 forthcoming basic academy graduates.

OPD has begun the competitive bidding process and will be issuing an RFP/Q by July 1, 2016 to replace and modernize the entire fleet of BWCs and related software and equipment. This process will be concluded with a resulting BWC vendor in place no later than January 1, 2017.

All current OPD BWCs have been manufactured by VIEVU. VIEVU's technology, like that of many brands, relies on proprietary software that does not allow for interfacing with other BWC systems. Therefore, OPD can best meet its immediate short-term need for 50 cameras and associated support by purchasing additional VIEVU equipment.

Oakland Municipal Code section 2.04.051.A requires the City Administrator to conduct a Request for Proposals/Qualifications (RFP/Q) process for professional services contracts in excess of \$25,000. However, Adamson Police Products is the sole distributor of VIEVU BWCs to cities like Oakland in the Western United States. Oakland Municipal Code section 2.04.051.B allows the City Council to waive the RFP/Q requirements upon a finding by the City Council that it is in the best interest of the City to do so. OPD recommends that the City Council waive the City's RFP/Q process for this purchase of BWCs as well as related software, data storage and technical support.

FISCAL IMPACT

The estimated cost of the cameras, accessories and maintenance for one year is \$263,500. Funds have already been budgeted for this program expansion as part of the cost of hiring sworn personnel. The following table provides the cost breakdown.

Costs of Products and Services

Product/Service	Description	TOTAL
Body Worn Cameras	50 cameras @ \$900 per unit	\$45,000
Accessories	100 USB vehicle plugs @ \$35 per unit	\$3,500
Multi-docks	10 docking stations @ \$1,500 per unit	\$15,000
	Adamson Total	\$63,500
Technical Support	Maintenance for all 702 BWC's from Adamson	\$200,000
	VIEVU Total	\$200,000
	OVERALL TOTAL	\$263,500

No additional funds are being requested to fulfill the BWC program purchase. Funding for these purchases will come from OPD's General Purpose Fund (1010), Police Information Technology Org (106410), Supplies Technical and Scientific Account (52913), Project to be determined, Agency-wide Administration (PS01).

Fund Source	Organization	Account	Project	Program	Amount
1010	106410	52913	TBD	PS01	\$263,500

PUBLIC OUTREACH / INTEREST

No outreach was deemed necessary for the proposed action beyond the standard City Council agenda noticing procedures.

COORDINATION

This report was reviewed by the Budget Office, the Controller's Bureau, and the Office of the City Attorney.

SUSTAINABLE OPPORTUNITIES

Economic: There are no economic issues associated with this report.

Environmental: There are no environmental issues associated with this report.

Social Equity: BWCs help OPD maintain a culture of transparency. Police officers play a critical role in promoting and maintaining public safety. OPD's BWC program will help ensure that every Oakland resident and visitor will receive dedicated, professional and respectful police service.

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt A Resolution: 1) Authorizing The City Administrator, Or Designee, To Purchase: (A) Body Worn Cameras For Forty-Five Thousand Dollars (\$45,000) And Hardware For Eighteen Thousand Five-Hundred Dollars (\$18,500), For A Total Cost Not To Exceed Sixty Three Thousand Five Hundred Dollars (\$63,500) From Adamson Police Products; And (B) Technical Support For Two Hundred Thousand Dollars (\$200,000) from VIEWU; And 2) Waiving The City's Advertising/ Bidding Requirements And Request For Proposal For The Proposed Purchases.

For information regarding this report, please contact Dave Burke, Acting Sergeant of Police, at 510-238-7423.

Respectfully submitted,



Sean Whent
Chief of Police, Police Department

Prepared by:

Dave Burke, Acting Sergeant of Police
Police Information Technology Section

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OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

INTRODUCED BY COUNCILMEMBER _____

RESOLUTION: 1) AUTHORIZING THE CITY ADMINISTRATOR, OR DESIGNEE, TO PURCHASE: (A) BODY WORN CAMERAS FOR FORTY-FIVE THOUSAND DOLLARS (\$45,000) AND HARDWARE FOR EIGHTEEN THOUSAND FIVE-HUNDRED DOLLARS (\$18,500), FOR A TOTAL COST NOT TO EXCEED SIXTY THREE THOUSAND FIVE HUNDRED DOLLARS (\$63,500) FROM ADAMSON POLICE PRODUCTS; AND (B) TECHNICAL SUPPORT FOR TWO HUNDRED THOUSAND DOLLARS (\$200,000) FROM VIEWU; AND 2) WAIVING THE CITY'S ADVERTISING/BIDDING AND REQUEST FOR PROPOSAL REQUIREMENTS FOR THE PROPOSED PURCHASES

WHEREAS, the City Council and residents of Oakland expect the Oakland Police Department (OPD) to maintain its ability to protect and preserve evidence associated with the commission of crimes; and

WHEREAS, the use of body-worn cameras (BWCs) allows OPD officers to document interactions with the public as officers conduct all manner of policing operations; and

WHEREAS, BWCs, also known as personal digital recording devices (PDRD) create evidence that is useful in examining police conduct and policing protocols; and

WHEREAS, OPD has been a national leader in the evolution of PDRD-use among police agencies; and

WHEREAS, OPD has 737 approved sworn positions and this number will increase to 777 as of July 1, 2016; and

WHEREAS, OPD plans to ensure that all sworn personnel are issued PDRDs at the earliest possible date; and

WHEREAS, the use of body worn Cameras has reduced citizen complaints by 50% and uses of force by 74% since their inception in OPD's daily operations; and

WHEREAS, the Oakland Police Department has used VIEWU body worn cameras since 2010; and

WHEREAS, Oakland Municipal Code section 2.04.020.B requires Council approval of contracts for technology-related professional products or goods in excess of \$50,000: and

WHEREAS, Oakland Municipal Code section 2.04.050.A requires the City Administrator to conduct advertising and bidding and award to the lowest responsible, responsive bidder for the purchase of products or goods, and Oakland Municipal Code section 2.04.050.1.5 allows Council to waive advertising and bidding requirements upon a finding by the Council that it is in the best interest of the City to do so; and

WHEREAS, VIEVU manufactures body-worn cameras that are considered among the best in law enforcement and contain proprietary software that does not allow other body-worn camera brand to interface with its system; and

WHEREAS, City staff recommends waiving the advertising and bidding requirements for the purchase of BWCs and hardware because Adamson Police Products is the sole distributor of VIEVU BWCs in the Western United States and OPD currently exclusively uses VIEVU BWCs; and OPD would have to replace all of its current supply of body-worn cameras if it was to switch vendors at this time; and

WHEREAS, Oakland Municipal Code section 2.04.020.B requires Council approval of contracts for technology-related professional services in excess of \$15,000; and

WHEREAS, Oakland Municipal Code section 2.04.051.A requires the City Administrator to conduct a request for proposals/qualifications (RFP/Q) process for professional services contracts in excess of \$25,000 and Oakland Municipal Code section 2.04.051.B allows Council to waive the RFP/Q requirements upon a finding by the Council that it is in the best interest of the City to do so; and

WHEREAS, City staff recommends waiving the advertising, bidding, and RFP/Q requirements for the purchase of software, storage, and technical support from VIEVU because OPD already exclusively uses VIEVU BWCs and to switch to another vendor would require the OPD to switch its entire inventory of BWCs; and

WHEREAS, the City Administrator has determined that the contract with VIEVU is of a professional and temporary nature and shall not result in the loss of employment or salary by any person having permanent status in the competitive civil service; now, therefore, be it

RESOLVED: That the Oakland City Council, hereby authorizes the City Administrator, or designee, to purchase body worn cameras and hardware from Adamson Police Products for a cost not to exceed three hundred ninety four thousand five hundred dollars (\$394,500); and be it

FURTHER RESOLVED: That pursuant to OMC 2.04.050.1.5 and for the reasons stated above and in the City Administrator's report accompanying this item, the City Council finds that it is in the best interests of the City to waive advertising and bidding requirements for the purchase BWCs and hardware from Adamson Police Products and so waives the requirements; and be it

FURTHER RESOLVED: That the Oakland City Council, hereby authorizes the City Administrator, or designee to purchase software for seventy thousand dollars (\$70,000), storage for forty seven thousand dollars (\$47,000), and technical support from VIEVU for two hundred thousand dollars (\$200,000) per year for Fiscal Years 2015-16, 2016-17, and 2017-18, for a total cost not to exceed seven hundred and seventeen thousand dollars (\$717,000); and be it

FURTHER RESOLVED: That pursuant to OMC sections 2.04.051.B and 2.04.050.1.5, for the reasons stated above and in the City Administrator's report accompanying this item, the City Council finds that it is in the best interests of the City to waive the advertising, bidding, and Request for Proposals/Qualifications (RFP/Q) requirements for the contract with VIEVU to purchase software, storage, and technical support and so waives the requirements; and be it

FURTHER RESOLVED: That based on information provided by the City Administrator, the Council finds that the contract with VIEVU is of a professional and temporary nature and shall not result in the loss of employment or salary by any person having permanent status in the competitive civil service; and be it

FURTHER RESOLVED: That the cost for contracts with Adamson Police Products and VIEVU shall be paid from the General Purpose Fund (1010), Police Information Technology Org (106410), Technical and Scientific Account (52913), Agency-wide Program (PS01) and a project TBD; and be it

FURTHER RESOLVED: That the City Administrator or designee is authorized to complete all negotiations, certifications, assurances and documentation required to accept, modify, extend, and/or amend the proposed two agreements except for any increases in the total agreement costs set forth herein, without returning to City Council; and be it

FURTHER RESOLVED: That the City Attorney shall approve the proposed agreements and contract terms as to form and legality; and be it

FURTHER RESOLVED: That the City Administrator or her designee shall place a copy of the fully executed agreements on file with the Offices of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20_____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, CAMPBELL WASHINGTON, GALLO, GUILLEN, KALB, KAPLAN, REID, and
PRESIDENT GIBSON MCELHANEY

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California