



# AGENDA REPORT

**TO:** Jestin D. Johnson  
City Administrator

**FROM:** Martina Bouey  
Acting Director, Human  
Services

**SUBJECT:** Homeless Intervention  
Programming Year 2024

**DATE:** August 29, 2024

City Administrator Approval

  
Jestin Johnson (Aug 30, 2024 11:33 PDT)

Date: **Aug 30, 2024**

## RECOMMENDATION

**Staff Recommends That The City Council Adopt The Resolution:**

### **RESOLUTION:**

- 1. APPROPRIATING FUNDS FROM THE TOURAINE HOTEL LEASE REVENUES RECEIVED IN FISCAL YEAR (FY) 2024-2025 AND ACCEPTING AND APPROPRIATING \$100,000 IN LOCAL HOUSING ASSISTANCE PROGRAM (LHAP) FUNDING FROM OAKLAND HOUSING AUTHORITY (OHA);**
- 2. AWARDING GRANT AGREEMENTS TO NON-PROFIT AGENCIES IDENTIFIED IN TABLES 1 AND 2 TO CONTINUE THE CONTINUUM OF CARE (COC) AND OAKLAND PATH REHOUSING INITIATIVE (OPRI) PROGRAMS THROUGH THE TERMS IDENTIFIED BELOW, USING LOCAL MEASURE Q AND GENERAL PURPOSE FUNDS AND UP TO \$10,081,268 FROM U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD), ALAMEDA COUNTY SOCIAL SERVICES AGENCY (SSA) AND OHA AS APPROPRIATED BY ORDINANCE NO. 13759;**
- 3. AWARDING AND AMENDING GRANT AND/OR PROFESSIONAL SERVICES AGREEMENTS TO THE NON-PROFIT AGENCIES, FOR THE TERMS, AND IN THE AMOUNTS IDENTIFIED IN TABLE 3;**
- 4. ACCEPTING AND APPROPRIATING \$140,000 FROM ALAMEDA COUNTY SSA AND AUTHORIZING THE CITY ADMINISTRATOR TO AWARD CITY AND COUNTY WINTER SHELTER FUNDS TO NONPROFITS IDENTIFIED THROUGH AN RFQ PROCESS TO PROVIDE SHELTER AND SUPPORTIVE SERVICES TO THE UNSHELTERED HOMELESS POPULATION;**
- 5. ACCEPTING AND APPROPRIATING ADDITIONAL GRANT FUNDS THAT BECOME AVAILABLE FOR THE SAME PURPOSES WITHIN BOTH FY 2024-2025 AND FY 2025-2026 AND AUTHORIZING THE CITY ADMINISTRATOR TO AMEND THE GRANT AGREEMENTS TO ADJUST THE GRANT TERMS AND AMOUNTS WITHIN THE LIMITS OF THE AWARDS**

## **EXECUTIVE SUMMARY**

Adoption of this resolution will enable the City to accept, appropriate, and allocate funds from the United States Department of Housing and Urban Development (HUD) Continuum of Care (CoC), Oakland Housing Authority and the Alameda County Social Services Agency (SSA). These funds support established shelters, transitional, and rapid rehousing programs that serve individuals experiencing homelessness. Collectively funded through federal grants, among other sources, these initiatives are critical to the City of Oakland's homeless response system.

These grants all require either match funding or a demonstration of leveraged local funds. They also have tight limits on administrative expenses the City is permitted to charge to the grants. In compliance with HUD's mandated ten percent cap on administrative expenses for CoC grants, the Human Services Department (HSD) proposes an allocation from the General Purpose Fund to cover the full Central Services Overhead charges associated with the HUD CoC grant, estimated at \$16,711. These resources sustain an existing staff role overseeing HUD CoC-funded grants.

## **BACKGROUND / LEGISLATIVE HISTORY**

### **HUD CoC Grants**

Since 1994, the City of Oakland has annually received new and renewal grant awards under the HUD CoC competitive Super Notice of Funding Opportunity (NOFO) process. Current HUD CoC grants include:

- Housing Fast Support Network (HFSN)
- Oakland Homeless Youth Housing Collaboration (OHYHC)
- North County Homeless Family Rapid Rehousing Collaborative (NCFRRHC)
- North County Homeless Youth Rapid Rehousing Collaborative (NCYRRHC)

These four HUD CoC programs (described in more detail in the outcomes section below) will provide housing and supportive services to homeless singles, families, and Transitional Age Youth (TAY) ages 18-24, to assist them in reaching self-sufficiency and obtaining stable housing.

The majority of funding for these four programs comes from HUD CoC competitive funding process. The additional funding supports the ongoing administration and operation of programs and fills in the gaps where HUD CoC funding is lacking. The City submitted renewal applications for five current projects, including the Housing Fast Support Network (HFSN), Oakland Homeless Youth Housing Collaborative (OHYHC), North County Family Rapid Rehousing Collaborative (NCFRRH), North County Homeless Youth Rapid Rehousing (NCHYRRH), and the Matilda Cleveland Families in Transition program. HUD CoC NOFO funds were awarded through two competitive processes, and the Alameda County CoC leads the management of both:

1. Local Alameda County Continuum of Care NOFO: HUD announced the FY 2024-2025 CoC NOFO in August 2023. The County-wide local funding competition evaluated projects' contribution to strengthening the overall homelessness system of care across the County

through data collection, coordination, prioritization, and improved client outcomes. Applications were submitted to the CoC via an online portal and were scored by a panel of unconflicted members of the NOFO Committee to determine the County-wide ranking. The scoring rubric is designed to reflect HUD's funding priorities in the national competition, including performance outcomes, grant management, and organizational capacity. Applicants submitted project narratives that were also reviewed and scored by the panel. Projects were ranked based on their scores and placed in either Tier 1 or Tier 2. Tier 1 projects are prioritized in the Federal HUD CoC funding competition. The City was awarded four renewal projects totaling \$5,065,576.

In addition to the two competitive funding processes described above, all HUD CoC funded programs receive the same level of oversight as all other City homeless programs including monthly invoice/spending review, quarterly data review, and regular monitoring. As a result of this oversight, the City has made some changes in the HUD CoC sub grantees in the past few years including ending subcontracts with agencies for whom the HUD CoC funds were not a good fit and whose programs were not meeting contracted outcomes.

### **Historical Summary of CoC Grant**

Over the past several years HUD has changed its funding priorities within the CoC program. These changes have been reflected in the annual HUD NOFO competitions, and the City has adjusted program models to better align with HUD priorities. This includes:

1. Converting TH projects into combined TH/RRH projects. This provides people exiting from the TH project competent with additional resources and support in obtaining permanent housing; and
2. Consolidating two site-based single adult projects into one consolidated TH/RRH grant. This consolidation led to improved administrative and operational efficiencies.

Converting and consolidating the transitional (TH) /rapid rehousing programs (RRH) and securing new funding is part of the City's strategy to ensure a greater likelihood for stable, ongoing funding for CoC projects in future years.

The adoption of last year's recommended resolution allowed the City to accept and appropriate \$5,532,120 from HUD in FY 2023-24. Adoption of the resolution also allowed the City to enter into grant agreements for transitional and permanent housing under the Continuum of Care (CoC) program for FY 2023-24.

### **Historical Summary of Alameda County SSA**

The HUD-funded HFSN program (described in more detail in the outcomes section below) began in 1993. Homelessness constitutes a regional challenge. Since the inception of the HFSN program, the Alameda County SSA has collaborated with the City, offering matching contributions. These contributions bolster continuous exit resources and administrative backing for the program.

The adoption of last year's recommended resolution allowed the City to accept and appropriate up to \$383,400 of funds from Alameda County SSA. Matching funds are required as part of the HUD CoC Program. Adoption of this resolution allowed the City to appropriate said funds and enter into a grant agreement with BACS for the provision of transitional housing and support services. This resolution accepts additional match funds over the course of the next two fiscal years in the amounts of \$397,000 and \$409,000 respectfully.

### **Oakland Path Re-Housing Initiative (OPRI)**

The Oakland Path Re-Housing Initiative (OPRI) is a multifaceted program comprising housing subsidies provided through federal funding passed through from the Oakland Housing Authority (OHA) and supportive services aimed at assisting individuals in acquiring and maintaining housing, with funding from various local sources. These components synergize within the framework of OPRI grant agreements, constituting the comprehensive program model. Since its inception in 2010, OPRI has facilitated the housing of over 879 formerly homeless individuals in Oakland, demonstrating its effectiveness in addressing homelessness within the community. OPRI assists individuals who are homeless, living in encampments, or on the street, youth 18-24 who are exiting the foster care or juvenile justice systems, homeless families, and young adults ages 18-35, who are at high risk of being perpetrators or victims of violence and who are homeless, imminently homeless or unstably housed. First Place for Youth and Abode Services have been vital in supporting homeless youth and single adults, respectively. In FY 2020-2021, OHA expanded the OPRI program to include housing subsidies for up to 40 homeless families, in collaboration with Building Futures For Women and Children, and a community cabin provider to support various populations.

Throughout its evolution, the OPRI program has embraced innovative strategies to enhance its impact. Notably, during FY 2016-2017, the program introduced the Step-Down initiative, offering successful participants the opportunity to transition from intensive case management to receiving an OHA Housing Choice Voucher (HCV) for rental subsidy. This approach supports the successful transition of individuals into permanent housing optimizing resource utilization and creating openings for new clients within the OPRI program. As the City of Oakland continues to advance its mission of combating homelessness, it remains committed to leveraging existing resources and programmatic innovations to sustain the momentum of OPRI's progress into the 2024-2025 fiscal year.

Responding to evolving needs, the Oakland Housing Authority Board approved an expansion of the OPRI/SBHAP program in May 2022. This expansion will continue to provide 40 additional slots for individuals transitioning from cabin communities, a City Administer-selected community cabin provider to support various populations.

The selection of OPRI providers occurred through the Human Services Department's Permanent Access to Housing (PATH) Request for Proposal (RFP) process, ensuring the involvement of experienced nonprofit organizations committed to addressing homelessness.

In order to be successful, the OHA subsidy dollars funding shelter for the OPRI program must be paired with service dollars. In a significant move on July 5, 2022, the City Council adopted Resolution No. 89310 C.M.S, empowering the City Administrator to accept Federal Housing and Urban Development (HUD) Emergency Solutions Grant (ESG) funds and Community Development Block Grant (CDBG) funds. This resolution also authorized the City to establish grant agreements with service providers for the provision of supportive services throughout FY22-23. Building on this momentum, the City Council further demonstrated its commitment to addressing homelessness by passing Resolution No. 89336 C.M.S in July 2022. This resolution granted the City Administrator the authority to amend existing agreements and forge new ones, utilizing Measure Q funds for FY 2022-23. Notable beneficiaries included Abode Services, First Place for Youth, Building Futures for Women and Children, and a community cabin provider,

reflecting a comprehensive approach to addressing the diverse needs of Oakland's homeless population.

### **Historical Summary of Measure Q Funds**

In March 2020, Oakland voters passed the Parks and Homeless Services Measure (Measure Q), approving a parcel tax to support parks and recreation, water quality, and homelessness services. \$5.9 million in Measure Q funding was allocated to homeless services programs in the City of Oakland Fiscal Year 2021-2023 Biennial Budget.

- In December 2020, the City Council adopted Resolution No. 88451 C.M.S authorizing the City Administrator to amend existing agreements and enter into new agreements, using Measure Q funds, in FY 2020-21.
- In April 2021, the City Council adopted Resolution No. 88602 C.M.S. authorizing the City administrator to amend existing agreements and enter into new agreements using Measure Q funds in FY 2021-22.
- The proposed resolution will renew the Measure Q-funded grant agreement for The Henry Robinson and Holland through FY 2024-25

Adoption of the recommended resolution will allow the City to use Measure Q funds to support the ongoing operation of two transitional housing sites operated by Bay Area Community Services – the Henry Robinson Multi Services Center located at 559 16th Street and The Holland located at 641 West Grand Ave, both in Oakland. HUD CoC grants require 25 percent match from recipients. The Measure Q funds will also go towards meeting that requirement.

### **HUD Formula Grant**

On July 16, 2024; City Council authorized the appropriation of additional funds from the Federal government through resolution No. 90372 C.M.S. These noncompetitive funds are calculated and disbursed biannually based on a formula developed through HUD. The grants funded with Emergency Solution Grant (ESG) dollars require a 100% match. This resolution authorizes the City Administrator to increase the contract amounts awarded through resolution 90372 to add necessary funds to meet this match. Match funds are identified through various sources including other streams of federal funding. There is a need to utilize a percentage of local funds to both meet the match requirement and supplement funding needs for adequate programming to serve the homeless population.

## **ANALYSIS AND POLICY ALTERNATIVES**

### **1. Reoccurring Funding and Support**

The most recent Point-in-Time Homeless Count (PIT count) and Survey (February 2022) estimated that there were 5,055 persons experiencing homelessness in Oakland on a given day. Of these, approximately 3,337 persons are unsheltered. HUD requires a PIT count occur every two years, the most recent count was conducted in January of 2024 and the results have not yet been published.

Individuals and families facing homelessness have very low or no income and experience a variety of housing needs. Some need short-term financial assistance or other support services to prevent continued homelessness. Many, particularly those who have disabilities and have been homeless for a long period of time, need long term housing support such as transitional housing, rapid rehousing, or permanent supportive housing to end their homelessness.

The OPRI and CoC programs remain a cornerstone of Oakland's strategy to address homelessness, housing instability, and community safety. As we evaluate the program's impact and explore potential policy alternatives, it is evident these programs continue to be a vital asset in our efforts to support vulnerable populations and create a more equitable city.

The recommendation to continue accepting and utilizing HUD CoC, OHA, SSA, and local City funding is aligned with the current strategic homeless response strategy under the Permanent Access to Housing (PATH) Framework. This framework emphasizes the preservation of the current capacities of homeless prevention, crisis response beds/spaces, health and hygiene interventions, and supportive services. These measures aim to transition individuals from the streets into stable housing, promoting the Citywide Priorities of housing and economic security, as well as holistic community safety. The reoccurring and consistent Federal funds are a core component of Oakland's response to homelessness. They represent 264 crisis response beds through the Transitional Housing component and over 300 slots of permanent housing through the Rapid Rehousing component and OPRI subsidies. In FY 2023-2024, the HUD CoC programs served a total of 715 individuals and OPRI served 275.

This proposed resolution will advance the Citywide **Housing, Economic, and Cultural Security** priority and the ongoing Federal funding outlined in this document will allow the City to continue its partnership with proven housing and service providers including: Bay Area Community Services (BACS), Building Futures for Women and Children (BFWC), Covenant House California (CHC), and East Oakland Community Project (EOCP), Abode Services, and First Place For Youth (FPFY), . These grants are an integral part of the collaboration and coordination between the City and housing and service providers for which the elimination of homelessness in Oakland is a concrete objective.

**FISCAL IMPACT**

The proposed resolution would authorize the application, acceptance, appropriation, and expenditure of funds for the City's CoC programs, OHA OPRI programs, Local City funding, SSA match funds for the HFSN program, and match funding for ESG funded projects. Funding allocations are detailed in the charts below.

<b>Table 1: Housing and Urban Development (HUD) Continuum of Care (CoC) – Funded Transitional and Rapid Rehousing Projects and Associated Funds For FY 2024-25 Operational Year</b>				
<b>GRANT EE</b>	<b>FUNDING SOURCE</b>	<b>AMOUNT*</b>	<b>GRANT TERM</b>	<b>CITY OF OAKLAND FY24 PROJECT CODES</b>
<b>Table 1a: Housing Fast Support Network</b>				
Bay Area Commun	<u>HUD-ESG/SH P/HOP</u>	\$2,220,000	4/1/24 – 3/31/25	<u>COC HFSN FY2024 Project (1006665)</u> ,

ity Services, Inc.	<u>WA Fund (2103), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>			<u>COC GRND HLLND FY2024 Project (1006682), COC HFSN FY2025 Project (1006699), COC GRND HLLND FY2025 Project (1006706)</u>
	<u>Measure Q -Fund (2244), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$1,871,346	7/1/24 – 6/30/26	<u>Measure Q Homeless Project (1005349)</u>
	<u>GPF (1010), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$173,475	7/1/24 – 6/30/26	<u>DP780 Administrative Project (1000017)</u>

	<u>County of Alameda : Grants Fund (2160), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41) Alameda County SSA</u>	\$806,000	7/1/24 – 6/30/26	<u>County SSA to HFSN FY 2024 Project (1006679), County SSA to HFSN FY 2025 Project (1006703)</u>
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**Program Total: \$5,070,821**

City CoC Admin: \$228,465

**Table 1b: Oakland Homeless Youth Housing Collaborative**

East Oakland Community Project (EOCP)	<u>HUD- ESG/SHP/HOPWA Fund (2103), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$175,737	8/1/24 – 7/31/25	<u>CoC OHYHC FY 2024 Project (1006652) CoC OHYHC FY 2025 Project (1006697)</u>
Covenant House California	<u>HUD- ESG/SHP/HOPWA Fund (2103), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$525,735	8/1/24 – 7/31/25	<u>FY 2024 Project (1006652) CoC OHYHC FY 2025 Project (1006697)</u>

**Program Total: \$701,472**

City CoC Admin: \$11,623



<b>Table 1c: North County Family Rapid Rehousing Collaborative</b>				
Cornerstone Community Development Corporation, dba Building Futures for Women and Children	<u>HUD-ESG/SH P/HOP WA Fund (2103), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$840,283	11/1/24 – 10/31/25	<u>CoC NCFRRH C FY2024 Project (1006650) CoC NCFRRH C FY2025 Project (1006695)</u>
	<u>HUD-ESG/SH P/HOP WA Fund (2103), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$175,000	11/1/2024 – 10/31/2025	<u>HESG FY2025 Project (1006693)</u>
<b><u>Program Total: 1,015,283</u></b>				
City CoC Admin: 40,472				
<b>Table 1d: North County Homeless Youth Rapid Re-Housing</b>				

East Oakland Communi ity Project	<u>HUD- ESG/SH P/HOP WA Fund (2103), Commun ity Housing Services Org (78411), Homeles s Services &amp; Support Program (NB41)</u>	\$476,066	1/1/25 – 12/31/ 25	<u>CoC NCHYRRH FY2024 Project (1006675)</u> <u>CoC NCHYRRH FY2025 Project (1006701)</u>
Covenan t House Californi a	<u>HUD- ESG/SH P/HOP WA Fund (2103), Commun ity Housing Services Org (78411), Homeles s Services &amp; Support Program (NB41)</u>	\$476,066	1/1/25 – 12/31/ 25	<u>CoC NCHYRRH FY2024 Project (1006675)</u> <u>CoC NCHYRRH FY2025 Project (1006701)</u>
<b><u>Program Total: \$952,132</u></b>				
<u>City CoC Admin: \$71,129</u>				
*These are the amounts the City expects to sub-grant to the respective grantees, and they do not reflect the portion of administrative funds retained by the City for HUD CoC or SSA.				

<b>Table 2: OPRI Funds for FY 2023-2024 Operational Year</b>				
<b>GRANTEE</b>	<b>FUNDING SOURCE</b>	<b>AMOUNT*</b>	<b>GRANT TERM</b>	<b>FY24 PROJECT CODES</b>
<b>Abode Services</b>	<u>HUD-ESG/SHP/HOPW A Fund (2103), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$1,684,823	7/1/24 – 6/30/26	<u>OPRI OHA FY2024 Project (1006687) OPRI OHA FY2025 Project (1006702)</u>
	<u>Measure Q Fund (2244), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$77,275	7/1/24 – 6/30/26	<u>Measure Q Homeless Project (1005349)</u>
	<u>HUD-CDBG Fund (2108), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$246,772	7/1/24 – 6/30/26	<u>CDBG PATH SET ASIDE FY2024 Project (1006661)</u> <u>.CDBG PATH SET ASIDE FY2025 Project (1006692)</u>
	<u>GPF (1010), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$17,103	7/1/24 – 6/30/26	<u>GPF OUTREACH FY2024 Project (1006924)</u>
<b><u>Program Total: \$ 2,025,973</u></b>				

<b>Table 2b: Transitional Aged Youth</b>				
<b>First Place for Youth</b>	<u>HUD-ESG/SHP/HOPW A Fund (2103), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$267,669	7/1/24 – 6/30/26	<u>OPRI OHA FY2024 Project (1006687) OPRI OH10A FY2025 Project (1006702)</u>
	<u>Measure Q Fund (2244), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$20,606	7/1/24 – 6/30/26	<u>Measure Q Homeless Project (1005349)</u>
	ESG	\$165,488	7/1/24 – 6/30/26	1006693
<b>Program Total: \$ 453,763</b>				

<b>Table 2c: Homeless Families</b>				
<b>Cornerstone Community Development Corporation dba Building Futures for Women Children</b>	<u>HUD-ESG/SHP/HOPW A Fund (2103), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$1,128,600	7/1/24 – 6/30/26	<u>OPRI OHA FY2024 Project (1006687) OPRI OHA FY2025 Project (1006702)</u>
	<u>Measure Q Fund (2244), Community Housing Services Org (78411), Homeless Services &amp;</u>	\$252,135	7/1/24 – 6/30/26	<u>Measure Q Homeless Project (1005349)</u>

	<u>Support Program (NB41)</u>			
<b><u>Program Total: \$ 1,380,735</u></b>				
<b>Table 2d: Homeless Singles from cabins</b>				
<b>Roots Community Health Center</b>	<u>HUD-ESG/SHP/HOPW A Fund (2103), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$1,128,600	7/1/24 – 6/30/26	<u>OPRI OHA FY2024 Project (1006687) OPRI OHA FY2025 Project (1006702)</u>
	<u>Measure Q Fund (2244), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$250,000	7/1/24 – 6/30/26	<u>Measure Q Homeless Project (1005349)</u>
<b><u>Program Total: \$ 1,378,600</u></b>				

<b>Table 3: Amendments and New agreements</b>				
EOCP – Matilda Cleveland Families in Transition (MCFIT) PSAFY 23 - 25	Adding LHAP	\$100,000	7/1/23 – 6/30/25	1004040
	<u>GPF (1010), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$52,750		<u>CPSSO MCTHP N PATH FY2024 Project (1006938)</u>

	<u>GPF (1010), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$248,000		<u>GPF FIT MATCH N PATH 2024 Project (1006927)</u>
	<u>GPF (1010), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$100,000		<u>GPF HIGH PRIORITY FY2024 Project (1006681)</u>
	<b>Total: \$ 500,750</b>			
Housing Consortium of the East Bay (HCEB) - 71st Ave Safe RV Program PSA	<u>State of California Fund (2159), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$2,350,000	7/1/2024 – 12/31/2026	<u>HHAP Round 4 Project (1006961), HHAP Round 5 Project (1007402)</u>
Roots Community Health Center PSA- Turning Point	<u>State of California Fund (2159), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$2,400,000	1/1/2025 – 12/31/2026	<u>5 HHAP Round 4 Project (1006961), HHAP Round 5 Project (1007402)</u>
TBS Site Services PSA – Hygiene services	<u>GPF (1010), Homelessness Org (02141), Homeless Services &amp; Support Program (NB41)</u>	\$250,000	7/1/2023 – 12/31/2024	<u>DP020 Administrative Project (1000002)</u>
	<u>Measure Q Fund (2244), Community</u>	\$121,339		<u>Measure Q Homeless Project (1005349)</u>

	<u>Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>			
<b>TBS Total: \$371,339</b>				
PAVE Prevention Inc.	<u>Measure Q Fund (2244), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$50,000	11/1/2024 – 10/31/2025	<u>Measure Q Homeless Project (1005349)</u>
EOCP Grant - Crossroads	<u>HUD-ESG/SHP/HOPW A Fund (2103), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$141,147	7/1/24 – 6/30/25	<u>HESG FY2025 Project (1006693)</u>
	<u>HUD-CDBG Fund (2108), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>	\$158,244		<u>2108 CDBG CHS EOCP FY2025 Project (1006707)</u>

	PAVE	\$52,500		<u>Measure Q Homeless Project (1005349)</u>
	EOCP Grant - Crossroads			
	<b><u>Crossroads Total</u></b>			
	<u>Measure Q Fund (2244), Community Housing Services Org (78411), Homeless Services &amp; Support Program (NB41)</u>			
<b><u>Crossroads Total: \$351,891</u></b>				
PAVE	2244 Measure Q	\$50,000	11/1/2024 – 10/31/2025	1005349
EOCP Grant - Crossroads	Existing ESG	\$141,147	7/1/24 – 6/30/25	1006693
	Existing CDBG	\$158,244		1006707
	Adding 2244 Measure Q	52,500		1005349
<b><u>Crossroads Total: \$351,891</u></b>				

**PUBLIC OUTREACH / INTEREST**

No outreach was deemed necessary for the proposed policy action beyond the standard City Council agenda noticing procedures.

**COORDINATION**

This report and legislation have been reviewed by the Office of the City Attorney and the Budget Bureau.



**PAST PERFORMANCE, EVALUATION AND FOLLOW-UP**

For the review period of July 1, 2023 through June 30, 2024, agencies recommended for HUD CoC funding under this report served a total of 715 individuals in 581 homeless households, including 113 children. 75% of the individuals served by the CoC programs are African American/Black. 275 individuals were supported through the permanent housing OPRI program. The majority of individuals supported through this program identify as African American and/or lack.

**Outcomes**

<b>2023 -2024 HUD CoC Program Outcomes</b>		<b>Totals</b>
<b>Persons (clients) served</b>		<b>715</b>
Literally homeless at program entry		80%
Clients with one or more disabling conditions		70%
Chronically homeless (homeless for over 12 months with a disability) prior to program entry		54%
Clients served who entered the program with zero income		21%
Clients who exited to permanent housing		33%
Percent of permanent housing exits that were Black or African American clients		4%
Clients who exited to homelessness <sup>2</sup>		6%
<b>2023-2024 HUD CoC Program Demographics</b>		<b>Totals</b>
White		6%
Black, African American, or African		75%
Asian or Asian American		2%
American Indian, Alaska Native, or Indigenous		1%
Native Hawaiian or Pacific Islander		1%
Multiple Races		12%
Hispanic or Latinx		3%
<b>2023-2024 OHA OPRI Outcome Measures</b>		<b>Totals</b>
<b>Persons (clients) served</b>		<b>275</b>
Literally homeless at program entry		132
Clients with one or more disabling conditions		113
Chronically homeless (homeless for over 12 months with a disability) prior to program entry		52
Clients served who entered the program with zero income		35
Clients who exited to permanent housing		30
Percent of permanent housing exits that were Black or African American clients		25
Clients who exited to homelessness		2
<b>2023-2024 OHA OPRI Demographics</b>		

White	1%
Black, African American, or African	72%
Asian or Asian American	1%
American Indian, Alaska Native, or Indigenous	1%
Native Hawaiian or Pacific Islander	1%
Multiple Races	16%
Hispanic or Latinx	1%

## **SUSTAINABLE OPPORTUNITIES**

**Economic:** As noted in the report, all funds included in the proposed resolution are for the purpose of providing housing and services to prevent and end homelessness. Such outcomes are achieved through rapid rehousing assistance, homelessness prevention, transitional housing, shelter services, homeless encampment services, outreach, and other related activities.

**Environmental:** The provision of housing for at-risk and homeless persons is intended to address the environmental degradation caused by homeless families and individuals precariously housed or living on the streets.

**Race & Equity:** In Oakland, the drivers of homelessness fall most squarely on the backs of the African American community who, due to long standing structurally racist practices such as red lining and employment discrimination, are most vulnerable to losing their homes. Ending homelessness in Oakland must be defined by what works for African Americans first and foremost in order to reduce the racial disparities. These drivers of homelessness include:

- Structural racism
- Insufficient controls on the rental housing market that create vulnerability and housing instability for tenants
- Insufficient housing units that are affordable to households with the lowest incomes, including particularly those whose incomes are below 20 percent of Area Median Income (AMI)
- Systematic barriers that often prevent residents who are returning home from incarceration from living with family members and/or accessing both public and private rental housing and employment opportunities
- Inadequate pay and benefits for many of the jobs that are available in the community, and insufficient access to quality employment opportunities that pay wages that meet the cost of housing

One of the goals of Oakland's Permanent Access to Housing (PATH) Plan is to eliminate racial disparities in the rates at which people experience homelessness, and in exits to stable housing. The City utilizes data from the Homeless Management Information System (HMIS) to track client demographics and outcomes. A project to disaggregate outcome data by race is currently underway.

According to the 2022 Point in Time count for Oakland, 60 percent of Oakland's sheltered homeless population, and 43 percent of Alameda County's homeless population identifies as Black or African American<sup>3</sup>; however, this demographic is only 23 percent of Oakland's general population. In FY2021-22, 71 percent of the people served through CoC-funded programs identify as Black or African American.

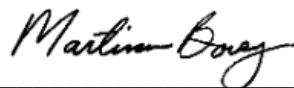
**ACTION REQUESTED OF THE CITY COUNCIL**

**Staff Recommends That The City Council Adopt The Following Resolution:**

- 1. APPROPRIATING FUNDS FROM THE TOURAINE HOTEL LEASE REVENUES RECEIVED IN FISCAL YEAR (FY) 2024-2025 AND ACCEPTING AND APPROPRIATING \$100,000 IN LOCAL HOUSING ASSISTANCE PROGRAM (LHAP) FUNDING FROM OAKLAND HOUSING AUTHORITY (OHA);**
- 2. AWARDING GRANT AGREEMENTS TO NON-PROFIT AGENCIES IDENTIFIED IN TABLES 1 AND 2 TO CONTINUE THE CONTINUUM OF CARE (COC) AND OAKLAND PATH REHOUSING INITIATIVE (OPRI) PROGRAMS THROUGH THE TERMS IDENTIFIED BELOW, USING LOCAL MEASURE Q AND GENERAL PURPOSE FUNDS AND UP TO \$10,081,268 FROM U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD), ALAMEDA COUNTY SOCIAL SERVICES AGENCY (SSA) AND OHA AS APPROPRIATED BY ORDINANCE NO. 13759;**
- 3. AWARDING AND AMENDING GRANT AND/OR PROFESSIONAL SERVICES AGREEMENTS TO THE NON-PROFIT AGENCIES, FOR THE TERMS, AND IN THE AMOUNTS IDENTIFIED IN TABLE 3;**
- 4. ACCEPTING AND APPROPRIATING \$140,000 FROM ALAMEDA COUNTY SSA AND AUTHORIZING THE CITY ADMINISTRATOR TO AWARD CITY AND COUNTY WINTER SHELTER FUNDS TO NONPROFITS IDENTIFIED THROUGH AN RFQ PROCESS TO PROVIDE SHELTER AND SUPPORTIVE SERVICES TO THE UNSHELTERED HOMELESS POPULATION;**
- 5. ACCEPTING AND APPROPRIATING ADDITIONAL GRANT FUNDS THAT BECOME AVAILABLE FOR THE SAME PURPOSES WITHIN BOTH FY 2024-2025 AND FY 2025-2026 AND AUTHORIZING THE CITY ADMINISTRATOR TO AMEND THE GRANT AGREEMENTS TO ADJUST THE GRANT TERMS AND AMOUNTS WITHIN THE LIMITS OF THE AWARDS**

For questions regarding this report, please contact C'Mone Falls, Manager, Community Homelessness Services, at 510-238-6186.

Respectfully submitted,



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Martina Bouey  
Acting Director, Human Services Department

Reviewed by:  
C'Mone Falls, Manager

Community Homelessness Services

Prepared by:  
Alisa Thorsen, Program Analyst II  
Community Homelessness Services