CITY OF OAKLAND

AGENDA REPORT

OFFICE OF THE CITY CLERK

2008 MAY -1 PM 3: 48

TO:

Office of the City Administrator

ATTN:

Deborah A. Edgerly

FROM:

Community and Economic Development Agency

DATE:

May 13, 2008

RE:

Resolution Authorizing The City Administrator, Or Her Designee, To Reject All Bids For The 81st Avenue Library Project, Re-Bid The Project, And Award A Construction Contract To NBC General Contractors Corporation In The Amount Of Eight Million Three Hundred Twenty Thousand Dollars

(\$8,320,000.00)

SUMMARY

A resolution has been prepared authorizing the City Administrator, or her designee, to reject all bids for the 81st Avenue Library Project ("project"), re-bid the project, and award a construction contract to NBC General Contractors Corporation ("NBC") for the 81st Avenue Library Project (C274410) in the amount of \$8,320,000.00. Five bids were received on January 7, 2008 for the construction of the new 22,700 square feet community library at the corner of 81st Avenue and Rudsdale Street in east Oakland. Because of a significant error in a subcontractor quote impacting the four lowest bids, and because the fifth bid exceeded the engineer's estimate, it was determined that it was in the City's best interest to reject all bids and to re-bid the project. The project was re-bid on March 3, 2008 and three bids were received. NBC is the lowest responsive and responsible bidder and its bid exceeds the City's local business and employment program requirements. Funds are available for this construction contract. The project is located in Council District 7.

FISCAL IMPACT

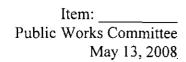
The resolution will authorize a construction contract for \$8,320,000.00 with NBC. NBC's bid of \$8,320,000.00 is below the engineer's estimate of \$9,100,000.00. There are sufficient funds for the work. The table below summarizes funding allocated for the construction contract, including contingency.

Item	ı:
Public Wor	ks Committee
	May 13, 2008

1.	\$5,685,450	Proposition 14 State Grant (2148), Project No. C274410, Capital Project Management Organization (92270);
2.	\$2,697,346	Coliseum Redevelopment (7780), Project No. C274420, Capital Project Management Organization (92270);
3.	\$80,000	County of Alameda (2160), Project No. C274450, Capital Project Management Organization (92270);
4.	\$1,500	OPL Trust (7540), Project No. C325111, Capital Project Management Organization (92270);
5.	\$3,500	OPL Trust (7540), Project No. C325112, Capital Project Management Organization (92270);
6.	\$60,000	OPL Trust (7540), Project No. C325114, Capital Project Management Organization (92270);
7.	\$50,000	Morris Stulsaft Grant (7540), Project No. C325115, Capital Project Management Organization (92270);
8.	\$110,000	Anonymous Grant (7540), Project No. C325116, Capital Project Management Organization (92270);
9.	\$100,000	Y&H Soda Grant (7540), Project No. C325118, Capital Project Management Organization (92270);
10.	\$100,000	Long Foundation (7540), Project No. C325120, Capital Project Management Organization (92270);
11.	\$73,000	Friends of Oakland Public Library (7540), Project No. C325121, Capital Project Management Organization (92270);
	\$8,960,796	TOTAL CONSTRUCTION FUNDING

In accordance with a Joint Use Agreement, the City will maintain the building interior and exterior. The City will be responsible for day-to-day operations, management and supervision of the library. The Oakland Unified School District will be responsible for utility infrastructure serving the library up to the lease line and all exterior landscape maintenance, including plantings and the irrigation system. Annual building maintenance and custodial costs are estimated between \$137,000.00 to \$171,000.00. Annual library staffing is estimated to cost between \$750,000.00 to \$810,000.00. Annual security staffing is estimated to cost \$43,000.00. The Library has begun advanced budget planning that currently anticipates managing these annualized costs in the FY 2009-2011 budget cycle.

The public art fee has already been allocated. The Contract Compliance fee will be allocated from the project as necessary.



BACKGROUND

The Oakland Public Library, in partnership with the Oakland Unified School District, will be constructing a new state-of-the-art 22,700 square feet public library. The library is designed in accordance with the City's Green Building Ordinance to achieve a Silver rating from the U.S. Green Building Council's LEED (Leadership in Energy and Environmental Design) rating system. Located at 81st Avenue and Rudsdale Street, the library will provide library services for the two autonomous elementary schools, ACORN-Woodland Elementary and EnCompass Academy, and will serve 11 other nearby schools. In addition, the library will provide teen and adult programs and services to the surrounding community, and provide additional services for patrons of the Brookfield, Elmhurst, Eastmont and Martin Luther King, Jr. neighborhood libraries.

The 81st Avenue Library building will include dedicated spaces such as: family reading alcove; children's multipurpose room; teen services area; preschool and parent areas; adult reading room; computer lab; copy center; library classroom; and community meeting room.

KEY ISSUES AND IMPACTS

The Office of the City Clerk received five bids for the project on January 7, 2008. After the bid opening, a subcontractor whose electrical bid was utilized by four of the five prime contractors withdrew its bid due to a significant error. The fifth bid was non-responsive because it exceeded the engineer's estimate and construction budget. It was determined that it was in the City's best interest to reject all bids and to re-bid the project.

The project was re-bid on March 3, 2008 and three bids were received. Contractors provided a price for the Base Bid and for the Bid Alternate of extending the plant establishment period. The resolution recommends awarding the Base Bid and Bid Alternate. The Department of Contracting and Purchasing has analyzed the contractor bid data for compliance with the City's local business and employment programs. A bid summary is provided in the table below and the compliance evaluation is included in Attachment A. The bids from Cal Pacific Construction and Sausal Corporation were deemed non-responsive because they did not list any trucking firms. In addition, Cal Pacific Construction did not comply with the City's Local and Small Local Business Enterprise (L/SLBE) Program. NBC's bid is within the project construction budget and exceeds the 20% requirement of L/SLBE Program with 45.37% participation.

Company	Total Bid (Base + Alternate)	LBE Participation	SLBE Participation	Total L/SLBE Participation	Company Location
NBC General Contractors	\$8,320,000.00	1.08%	44.29%	45.37%	Oakland
Sausal Corporation	\$8,233,000.00	14.34%	16%	30.34%	San Leandro
Cal Pacific	\$7,812,000.00	20.85%	0%	20.85%	Pacifica

The duration of the construction work is 308 working days from the date of the Notice to Proceed. With approval of this resolution, the anticipated start of construction is in Summer 2008 with completion in Winter 2009. The construction contract specifies \$2,000.00 in liquidated damages per calendar day if the contract completion time is exceeded.

SUSTAINABLE OPPORTUNITIES

Economic: The projects will generate business tax, sales tax, and other revenues for the City for work on the project. The projects will provide the opportunity to use local contractors, which offer employment to Oakland residents, thereby strengthening the local economy.

Environmental: The library is the first new city building designed to comply with the City's Green Building Ordinance and to achieve a LEEDTM Silver certification. By incorporating a comprehensive set of green building practices and bay-friendly landscaping measures, the new library will serve as a model of sustainable design for the community.

Social Equity: The library will improve the quality of life for Oakland residents by providing resources for residents, especially young people, to develop the skills they need to assure equity in educational, employment, housing, and community opportunities.

DISABILITY AND SENIOR CITIZEN ACCESS

The new library will be fully accessible to people with disabilities and senior citizens. All physical improvements will comply with the Americans with Disabilities Act.

CEDA: 81st Ave Branch Library

RECOMMENDATIONS AND RATIONALE

It is recommended that the City Administrator, or her designee, be authorized to reject all bids for the 81st Avenue Library Project, re-bid the project, and award a construction contract to NBC General Contractors Corporation for the 81st Avenue Library Project in the amount of \$8,320,000.00. NBC is the lowest responsive and responsible bidder and has met the City's local business and employment program requirements. Their bid is less than the engineer's estimate and there are sufficient funds to construct this project.

ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council approve the resolution.

Respectfully submitted.

DAN LINDHEIM

Director, Community and Economic

Development Agency

Reviewed by:

Michael J. Neary, P.E.

Deputy Director, Community and Economic

Development Agency

Prepared by:

Calvin Hao, CIP Coordinator

Project Delivery Division

APPROVED AND FORWARDED

TO THE PUBLIC WORKS COMMITTEE:

Office of the City Administrator

Attachment A: Dept. of Contracting and Purchasing Memo dated March 18, 2008

Item: Public Works Committee May 13, 2008



Memo

Department of Contracting and Purchasing (DC&P)

Division of Social Equity

To:

Gwen McCormick - Contract Administration Supervisor

From:

Vivian Inman, Contract Compliance Officer

Through:

Deborah Barnes, Director, DC&P Detorof Bernew

CC:

Calvin Hao, Project Manager

Date:

March 18, 2008

Re:

C274410 - 81st Avenue Branch Library, Including Bid Alternate No. 1 - Rebid

On March 7, 2008, the Department of Contracting and Purchasing (DC&P)-- Division of Social Equity reviewed three (3) bids received in response to the above referenced project. Below is the outcome of the compliance evaluation for the minimum 20% Local and Small Local Business Enterprise (L/SLBE) participation requirement, a preliminary review for compliance with the Equal Benefits Ordinance (EBO), and a brief overview of the lowest responsible bidder's compliance with the 50% Local Employment Program (LEP) and the 15% Oakland Apprenticeship Program on the bidder's most recently completed City of Oakland project.

RESPO	ONSIVE			Pro	posed Parti	cipation			Banked	EBO
Company Name	Proposed Amount	Total L/SLBE	LBĖ	SLBE	L/SLBE Trucking	Total Credited	Adjusted Bid Amount	Bid Discounts	Credits Eligibility	Compliant? Y/N
NBC General Contractors	\$8,320,000	45.37%	1.08%	44.29%	100%	45.37%	\$7,987,200	4%	0	N

Comments: As noted above, NBC General Contractors exceeded the minimum 20% L/SLBE requirement. NBC General Contractors is not EBO compliant. They will have to come into compliance prior to contract award.

NON-RES	SPONSIVE			Pro	posed Parti	icipation			Banked	ЕВО
Company Name	Proposed Bid Amount	Total L/SLBE	LBE	SLBE	L/SLBE Trucking	Total Credited	Adjusted Bid Amount	Bid Discounts	Credits Eligibility	Compliant 7 Y/N
Cal Pacific	J	·						 		
Construction	\$7,912,000	20.85%	20.85%	0.00%	0%	0%	NA_	0%	0	N
Sausal										
Corporation_	\$8,233,000	30.34%	14.34%	16.00%	0%	20%	NA	. 0%_	0	N

Comments: Cal Pacific failed to meet the minimum 20% L/SLBE and the 20% L/SLBE trucking participation requirements. Sausal Corporation met the 20% L/SLBE participation requirement, however, they failed to meet the 20% L/SLBE trucking requirement. Neither firm is EBO compliant.

For Informational Purposes:

50% Local Employment Program(LEP)/15% Oakland Apprenticeship Program

The numbers listed below show total project hours; LEP hiring goal; actual resident employment; actual Oakland apprentice work hours; the 15% Apprenticeship utilization goal; and difference between the 15% Apprenticeship utilization goal and actual hours worked by Oakland apprentices.

Company Name	Total Hours	Resident Hours	LEP Goal Hours	Oakland Apprentice Hours	15% Apprentice Utilization	15% Apprentice
			'		Goal	Shortfall
NA	N	NA	· NA	NA	NA	. NA

Comments: No Local Employment Program (LEP) or 15% Apprenticeship Program utilization data is available for NBC General Contractors. They have not previously performed work for the City of Oakland.

Should you have any questions or need additional information, please contact Vivian Inman at 238-6261.



DEPARTMENT OF CONTRACTING AND PURCHASING

Social Equity Division

PROJECT COMPLIANCE EVALUATION FOR:

Project No. C274410	Projec	et No.	C274410	U
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RE:

81st Avenue Branch Library, Including Bid Alternate No. 1 - Rebid

CONSULTANT/CONTRACTOR: **NBC General Contractors Corp**

Engineer's Estimate:

Contractors' Bid Amount

Over/Under Engineer's Estimate

\$9,100,000

\$8,320,000

-\$780,000

Bid discounted amount:

Discount/Points:

\$7,987,200

1. Did the 20% local/small local requirement apply:

YES

2. Did the contractor meet the 20% requirement

YES

a) % of LBE

participation

1.08%

b) % of SLBE

44.29%

participation

3. Did the contractor meet the Trucking requirement?

YES

a) Total trucking participation

100%

4. Did the contractor receive bid discount points?

YES.

(If yes, list the points received)

Additional Comments.

6. Date evaluation completed and returned to Contract Admin./Initiating Dept.

3/17/2008

Date

Reviewing Officer:

Approved By

LBE/SLBE Participation Bidder 2

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DEPARTMENT OF CONTRACTING AND PURCHASING

Social Equity Division

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Project No. C274410	Proj	ject	No.	C27	441	0
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81st Avenue Branch Library, Including Bid Alternate No. 1 - Rebid

CONSULTANT/CONTRACTOR: Cal Pacific Construction Over/Under Engineer's **Estimate** Engineer's Estimate: Contractors' Bid Amount -\$1,188,000 \$9,100,000 \$7,912,000 Bid discounted amount: Discount/Points: \$0 YES 1. Did the 20% local/small local requirement apply: 2. Did the contractor meet the 20% requirement NO a) % of LBE 20.85% participation b) % of SLBE 0% participation 3. Did the contractor meet the Trucking requirement? NO a) Total trucking participation 0% 4. Did the contractor receive bid discount points? <u>NO</u> (If yes, list the points received) 0%

5. Additional Comments.

Cal Pacific failed to meet the minimum 20% L/SLBE and 20% L/SLBE trucking participation requirements. Therefore, they are deemed non-responsive.

6. Date evaluation completed and returned to Contract Admin./Initiating Dept.

3/17/2008

Reviewing Officer:

LBE/SLBE Participation Bidder 1

Project No.:	C274410	Engineer's Es	timate	9,100	,000			Under/Over Eng	noors Estimate:	-1,138,0	:00	
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	RMT Landscaping	Oakland.	UB						70,000			
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Legend	LBE = Local Business Enterpris SLBE = Smatl Local Business E Total LBE/SLBE = All Certified I NPLBE = NonProfit Local Busin		UB = Uncertified Business CB = Certified Business MBE = Minority Business Enterprise WBE = Women Business Enterprise			H = Hispanic NA = Native American O = Other NL = Not Listed						



DEPARTMENT OF CONTRACTING AND PURCHASING

Social Equity Division

PROJECT COMPLIANCE EVALUATION FOR:

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RE:

81st Avenue Branch Library, Including Bid Alternate No. 1 - Rebid

<u>ISULT</u>	ANT/CONTRACTOR:	Sausal Corporat	ion .	A 211 1 M 1
	Engineer's Estimate: \$9,100,000	Contractors' Bid . \$8,233,00		Over/Under Engineer's Estimate -\$867,000
	Bid discounted amous \$0	nt: Discou	int/Points:	
	1. Did the 20% local/small le	ocal requirement apply	<i>!</i> :	YES
		he 20% requirement of LBE cipation	<u>14.34%</u>	NO .
	•	of SLBE cipation	<u>16.00%</u> .	<u> </u>

a) Total trucking participation

0%

4. Did the contractor receive bid discount points?

<u>NO</u>

(If yes, list the points received)

0%

5. Additional Comments.

Sausal Corporation met the minimum 20% L/SLBE participation requirement. However, they failed to meet the 20% L/SLBE Trucking participation requirement. Therefore, they are deemed non-responsive.

6. Date evaluation completed and returned to Contract Admin./Initiating Dept.

3/17/2008 Date

Reviewing Officer:

Approved By Strellow Danens

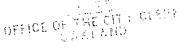
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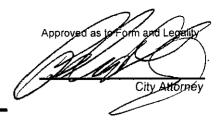
LBE/SLBE Participation Bidder 3

Project Name: Blist Avenue Branch: Library, Including Bid Alfernate No. 1 - Rebid

Project No.:	C274410	Engineer's Esti	mate	9,10	0,000	-		Under/Over Eng	Incers Estimate:	·867,000	1	
Discipline	Prime & Subs	Location	Cert.	LBE	SLBE	Total	S/LBE	Total	TOTAL		racking Only	
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RIME ***	Sausal Corporation	San Leandro	CB						2,055,803 س			
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andscaping	Ramos Happy Yards	Oakland	CB *		74,525	74,525			74,525		74,525	
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Pint	Walters & Atlantis	Oakland	UB	1					73,500			·
Loilet Acc	Global Spec	Qaktand	CB	44,879		44,879			44,87			44,879
Signs	Modern Signs	Woodland	UB.						79,981			 -
Operable Partitions	BF Mencini	Milpitas	UB					0.000	17,925			
Shades	Bero Design	Tracy	UB	1000				1	85,800			L
Fire Sprinkler	Value	Sau Francisc	d UB						89,000			<u> </u>
Elevator	Astent	San Francisc	d UB	1					97,000			
HVAC	Broadway Mechanical	Oakland	CB	\$22,90Q		822,900			822,900			<u> </u>
Electrical	Celestial	Oakland	CB		1,243,000	1,243,000			1,243,000	ΔΛ	1,243,000	
Security Guard	ABC Security Services	Qakland	СВ	145,000		145,000			145,000	[H [145,000
Scrvices												
<u> </u>		Project Total	5	\$1,180,909	\$1,317,525	\$2,498,434	\$0 -	\$0	\$8,233,000		\$1,485,655	\$189,879
		`		14.34%	16.00%	30.34%	0%	0%	100%		18.05%	2.31%
Requirements:	·· ···· ·······									Ethnic	lty	
The 20% requirements is a combination of 10% LBE and 10% SLBE participation. An SLBE time can be counted 100% towards achieving 20% requirements.		E ilm can	LBE 10%	SLBE 10%	TRUCKING 20%	LBE/9LBE			XI	an American		
be counted 100% towards act	keving 20% requirements.	•				1		20%		A ≃ Astan C = Cauc	ariso	
					<u> </u>	<u> </u>				H≃HIspa		
Legend	LEE = Local Business Enterprise			t	i i - Cincertified Busines	:5				1	ve American	
- -	St.HE = Small Local Business Enterprise				B = Certified Business					O = Other		
	Total LBE/SLBE = All Certified Local and		İ		MBE = Minority Busin	•	•			NL = Not	Listed	
	NPLBE = NonProfit Local Business Enter	prise		1	VBE≍Women Busin	ess Enterprise				1		







RESOLUTION NO. _____C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR, OR HER DESIGNEE, TO REJECT ALL BIDS FOR THE 81ST AVENUE LIBRARY PROJECT, RE-BID THE PROJECT, AND AWARD A CONSTRUCTION CONTRACT TO NBC GENERAL CONTRACTORS CORPORATION IN THE AMOUNT OF EIGHT MILLION THREE HUNDRED TWENTY THOUSAND DOLLARS (\$8,320,000.00)

WHEREAS, five bids were received by the Office of the City Clerk on January 7, 2008 for the 81st Avenue Library Project (C274410); and

WHEREAS, the project could not be awarded due to a significant error in a subcontractor bid that negatively impacted four of the five bids, while the fifth bid exceeded the engineer's estimate and construction budget; and

WHEREAS, through consultation between the Office of the City Attorney, Department of Contracting and Purchasing, and Project Delivery Division, it was determined that it was in the City's best interest to re-bid the project; and

WHEREAS, the project was re-bid on March 3, 2008, and three bids were received; and

WHEREAS, NBC General Contractors Corporation, a certified local business, is the lowest responsible, responsive bidder and funds are available for the construction contract; and

WHEREAS, the City Council finds and determines based on the representations set forth in the City Administrator's report accompanying this Resolution that the construction contract approved hereunder is temporary in nature; and

WHEREAS, the City lacks the equipment and qualified personnel to perform the necessary work; and

WHEREAS, the City Council finds and determines that the performance of this contract shall not result in the loss of employment or salary by any person having permanent status in the competitive service; and

WHEREAS, the new community library, developed in partnership with the Oakland Unified School District (District), will also serve as the school library for two autonomous elementary schools with which it shares a campus; now, therefore, be it

RESOLVED: That the City Administrator, or her designee, is hereby authorized to reject all bids, re-bid the project, and award a construction contract on behalf of the City of Oakland to NBC General Contractors Corporation in the amount of eight million three hundred twenty thousand dollars (\$8,320,000.00) for the 81st Avenue Library Project in accord with Specification No. C274410 and contractor's bid dated March 3, 2008, and to execute any amendments or modifications of said contract within the limitations of the project specifications; and, be it

FURTHER RESOLVED: That the amount of the bond for faithful performance, \$8,320,000.00, and the amount for a bond to guarantee payment of all claims for labor and material furnished and for the amount due under the Unemployment Insurance Act, \$8,320,000.00, with respect to such work are hereby approved; and, be it

FURTHER RESOLVED: That the contract shall be reviewed and approved by the City Attorney for form and legality prior to execution and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA,	, 2008
PASSED BY THE FOLLOWING VOTE:	
AYES - BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL	, QUAN, REID, and PRESIDENT DE LA FUENTE
NOES -	
ABSENT -	
ABSTENTION -	ATTEST:
	LaTonda Simmons City Clerk and Clerk of the Council of the City of Oakland, California