

CITY OF OAKLAND
AGENDA REPORT

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2008 DEC 22 AM 11: 27

TO: Office of the City Administrator
ATTN: Dan Lindheim
FROM: Office of Parks and Recreation
DATE: January 13, 2009

RE: **Two Resolutions Authorizing the City Administrator or His Designee to Apply for, Accept, and Appropriate Grant Funds in an Amount Not to Exceed Seven Hundred Thousand Dollars (\$700,000) from the State of California, specifically: 1) Five Hundred Thousand Dollars (\$500,000) from the Corrections Standards Authority, Juvenile Accountability Block Grant (JABG), and 2) Two Hundred Thousand Dollars (\$200,000) from the Department of Parks and Recreation, Habitat Conservation Fund (HCF) to Implement Innovative Violence and Crime Prevention Initiatives to Introduce and Expose Disengaged Teens to Environmental Stewardship Programs**

SUMMARY

Two resolutions have been prepared authorizing the City Administrator or his designee to apply for, accept and appropriate grant funds in an amount not to exceed \$700,000 from the State of California: 1) Corrections Standards Authority, Juvenile Accountability Block Grant (JABG) (\$500,000), and 2) Department of Parks and Recreation, Habitat Conservation Fund (HCF) (\$200,000).

As part of Mayor Ronald V. Dellums' vision for Oakland as "the Model City", Mayor Dellums has partnered with the Office of the Governor through the Business Transportation and Housing Agency on the California Urban Communities Collaborative (CUCC) Urban Revitalization Initiative. At the recommendation of the Office of the Governor, Mayor Dellums, and the Business, Transportation and Housing Agency, OPR seeks to apply for funds to implement a pilot program with the Los Angeles Urban League (LAUL) to execute "Project Resolve"; a multifaceted public safety initiative providing alternative sentencing programming and restorative justice opportunities to address youth violence, crime and negative behaviors.

The goal of the JABG program is to reduce juvenile offending through accountability based programs focused on the offender and juvenile justice system. JABG funds will support an enhanced Radical Roving Recreation program citywide, and expand the operations of the newly created Receiving Center at Tassafronga Recreation Center, scheduled to open January 2009. As a component of Project Resolve, the Receiving Center will serve as an after-hours intake of juveniles by the Oakland Police Department (OPD). Structured programs will include job training, family resources, workshops, recreation opportunities, hot meals, and referral services.

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The City of Oakland in collaboration with LAUL, will assist in the replication of the Project Resolve program in the Crenshaw neighborhood of Los Angeles, with a goal to effectively plan, manage and share best practices across the state and within departmental and organizational lines with the purpose to reduce incidents of crime, drug abuse and the sexual exploitation of minors in the State of California. The expected outcome of the pilot program is to conduct three vision strategy implementation meetings to exchange best practices and models and create a state standard for juvenile accountability through restorative justice.

The Habitat Conservation Fund (HCF) grant will be designated to increase teen experiences in conservation, recreation and nature. In keeping with the Council goals to ensure that Oakland youth are successful, OPR intends to introduce environmental stewardship and mentorship programs that will connect disengaged youth to their immediate surrounding and ecology. This grant will provide an opportunity for inner-city youth and ex-offenders to experience wildlife and recreational habitat trails while gaining green job, conservation, watershed, forestry and wetland knowledge that may lead to sustainable employment. Youth involvement and stewardship are key fundamentals in violence prevention and public safety. Participating youth will gain expanded awareness and civic engagement by completing conservation projects that incorporate green sustainable practices, improve public habitat lands and open space. Graduation from this component can lead to career advancement in the professions of Recreation, Parks Conservation, Job Corps, AmeriCorps and within the Student Conservation Association.

FISCAL IMPACT

Approval of the proposed resolution will authorize the application, acceptance and appropriation of State of California grants for the Office of Parks and Recreation to implement violence and crime prevention programs designed for the disengaged youth.

Juvenile Accountability Block Grant:

JABG program term is January 1, 2009 to June 30, 2009. Funding in an amount not exceed \$500,000 will be appropriated to the Office of Parks and Recreation Fund (2130); Organization (505810); with a Project Account to be determined. The grantor requires that all funds be encumbered by June 30, 2009 and liquidated by September 28, 2009 and that administrative costs covered by the grant not exceed five percent of the total grant costs. The grantor also requires a minimum ten percent match component. Matching funds in the amount of \$50,000 are available in OPR's funding block: Department of Justice Fund (2112); Radical Roving Organization (505810); Recreation Program (NB03).

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Proposed expense allocations are as follows:

Description and Use of JABG Funds	Amount
Personnel – Salaries and Fringe Benefits:	
Recreation Specialist I, part-time 2 FTE	\$73,133
Recreation Leader II, permanent part-time .5 FTE	\$17,056
Recreation Leader I, part-time 2 FTE	\$55,411
Student Trainee, part-time 2 FTE	\$54,080
Personnel Fringe Benefits (computed annually by the City's Finance & Management Agency)	\$44,175
Personnel Subtotal:	\$243,855
Supplies:	
Hot Meals	\$32,375
Consultants / Contracts (Partnership Evaluations included in Attachment A)	
A Safe Place / House of Ruth, McCullum Youth Court and local community based organizations providing violence prevention training	\$43,000
To Be Named: providing outreach training	\$21,500
Security Contract	\$70,735
Consultants / Contracts Subtotal:	\$135,235
Other:	
Leasing of 3 Vans	\$27,000
Customization of Vans	\$13,000
Equipment and Supplies	\$24,725
Central Service Overhead: (calculated at federally approved indirect cost rate of 5%)	\$23,810
Other Subtotal:	\$88,535
Total Grant Award:	\$500,000
Grant Award Match (10% of total award)	\$50,000
Total Project Cost:	\$550,000

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California Department of Parks and Recreation Habitat Conservation Fund:

HCF grant program requires a City match of fifty percent. Allowable matching funds can be in the form of donated materials and services, local general funds and local bond funds. Required matching funds in the amount of \$100,000 are available in OPR’s funding block: Department of Justice Fund (2112); Radical Roving Organization (505810); Recreation Program (NB03).

Proposed expense allocations are as follows:

Description and Use of HCF Grant Funds	Grant Amount
Personnel – Salaries and Fringe Benefits:	
Program Director, .25 FTE	\$20,260
Direct Costs:	
Program and Administrative Material and Supplies	\$11,200
Participant Stipends	\$80,358
Direct Cost Subtotal:	\$91,558
Consultants / Contracts:	
Life Skills, Focus Group and Forum Facilitation	\$35,000
Student Conservation Corps	\$35,000
Consultant / Contract Subtotal:	\$70,000
Indirect Costs:	
10% maximum allowed	\$18,182
Total Grant Award:	\$200,000
Grant Award Match (50% of total award)	\$100,000
Total Project Cost:	\$300,000

BACKGROUND

As part of the Mayor’s Model City Vision Plan, California Urban Communities Collaborative Urban Revitalization Initiative, OPR has been a part of the team to establish an action plan to reduce violence and crime in the City. The Mayor’s office has provided the leadership and support to the State to carry out this “block-by-block” revitalization initiative focused in four specific neighborhoods.

Studies have documented the difficult circumstances faced by low-income individuals and their families who live in the Bay Area. In Oakland, the situation is particularly dire as many residents face entrenched poverty, unemployment, lack of access to health care, environmental

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degradation, and underperforming schools. Existing conditions are now compounded by the current economic state. Over 150,000 people in Oakland live in economic hardship, and about 70,000 are very poor having incomes below \$9,800 for a single person and below \$20,000 for a family of four. This crisis of poverty experienced by well over 10,000 families and more than 25,000 children, disproportionately affects Oakland's African American and Latino communities.

In November 2008, the Corrections Standards Authority announced the allocation of approximately \$855,000 in supplemental, competitive JABG Funds. The opportunity came as a result of a redistribution of previously allocated funds that original JABG awardees were unable to encumber for the intended purposes within the prescribed timeframe. In an attempt to maximize the fiscal support of programs that improve public safety in California, the Corrections Standards Authority is redirecting these funds to serve their intended purpose. All funds associated with the supplemental JABG initiative must be encumbered no later than June 30, 2009, and liquidated by September 29, 2009.

The State of California offered a competitive grant process through the Department of Parks and Recreation, Habitat Conservation Fund, to address short and long term involvement in natural habitat, public land maintenance, stewardship and the urban ecosystem. OPR seeks to leverage State funds to address public safety, violence and negative behaviors among young people in Oakland. The objectives will be to build and sustain relationships with open space and the environment, as well as introduce appropriate outdoor behavior for proper habitat protection and participant safety.

KEY ISSUES AND IMPACTS

Homicides, assaults, robberies, and nonfatal shootings have been occurring at alarming rates in Oakland for decades. The year 2007 closed with 127 homicides. Coordinating sustainable prevention, intervention and enforcement efforts would make a significant impact on local and countywide efforts to bring down the volumes of crime and violence affecting Oakland's neighborhoods. Given the current economic and social conditions confronting many Oakland residents, it is critical to develop programs with the aid and augmented support of resources at the state level.

For the Office of Parks and Recreation, these numbers are not simply statistics. In the past year, three OPR staff members were victims of violent crime and died. In addition, a murder took place at a City recreation center. OPR staff was not injured in the incident, but a good father and loving son lost his life to a childhood friend over a basketball call. These unfortunate incidents drove home the fact that unarmed staff, are serving an armed community. We are living in radical times with radical youth. OPR's challenge is to take youth involved in crimes off the

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street and provide structure in their lives. If approved, the State grants would fund the following Project Resolve programs:

- **Radical Roving Outreach:** Roving street outreach teams using nontraditional recreation methods to reach hard to serve youth.
- **Receiving Centers:** OPR recreation centers will serve as an alternative to incarceration or citation issue and release. Recreation will be used as a therapeutic way to access youth in collaboration with community partners to provide nutritious meals, life skills and community service opportunities, as opposed to punitive resolution.
- **Restorative Justice (Re-entry):** A community based court system characterized by four key values:
 1. Encounter: Create opportunities for victims, offenders and community members to meet to discuss the crime and its aftermath
 2. Amend: Expect offenders to take steps to repair the harm they have caused
 3. Reintegration: Seek to restore victims and offenders to whole, contributing members of society
 4. Inclusion: Provide opportunities for parties with a stake in a specific crime to participate in its resolution
- **Recreation, Parks and Conservation:**
 1. Environmental Stewardship
 2. Outdoor Youth Connection
 3. Protection of Ecosystem

SUSTAINABLE OPPORTUNITIES

Economic: Creation of employment opportunities for disengaged youth.

Environmental: The Habitat Conservation Fund grant will support programs and projects that:
1) Increase public involvement in natural habitat restoration 2) Encourage urban habitat stewards for improved maintenance of public land, and 3) Improve stewardship of natural resources resulting in a decrease in greenhouse gas emissions and climate change.

Social Equity: Many of the neighborhoods to be served by the grants are significantly disadvantaged and low-income communities that otherwise are not often exposed to, or provided opportunities to engage in structured job development programs.

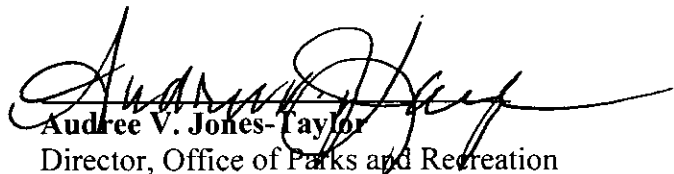
DISABILITY AND SENIOR CITIZEN ACCESS

Grant funding provides an opportunity to work closely with OPR's Inclusion Center to serve teens that have been disabled as a result of a crime.

RECOMMENDATION AND ACTION REQUESTED

Staff recommends and requests that City Council adopt resolutions authorizing the City Administrator or his designee to apply for, accept, and appropriate grant funds in an amount not to exceed \$700,000 from the State of California grant programs, specifically: 1) \$500,000 from the Corrections Standards Authority, Juvenile Accountability Block Grant, and 2) \$200,000 from the Department of Parks and Recreation, Habitat Conservation Fund to implement innovative violence and crime prevention initiatives to introduce and expose disengaged teens to environmental stewardship programs.

Respectfully submitted,



Audree V. Jones-Taylor
Director, Office of Parks and Recreation

Prepared by:
Dana Riley, Assistant to the Director
Office of Parks and Recreation

Attachment(s) A: Project Resolve PowerPoint Presentation

APPROVED AND FORWARDED TO THE
PUBLIC SAFETY COMMITTEE:

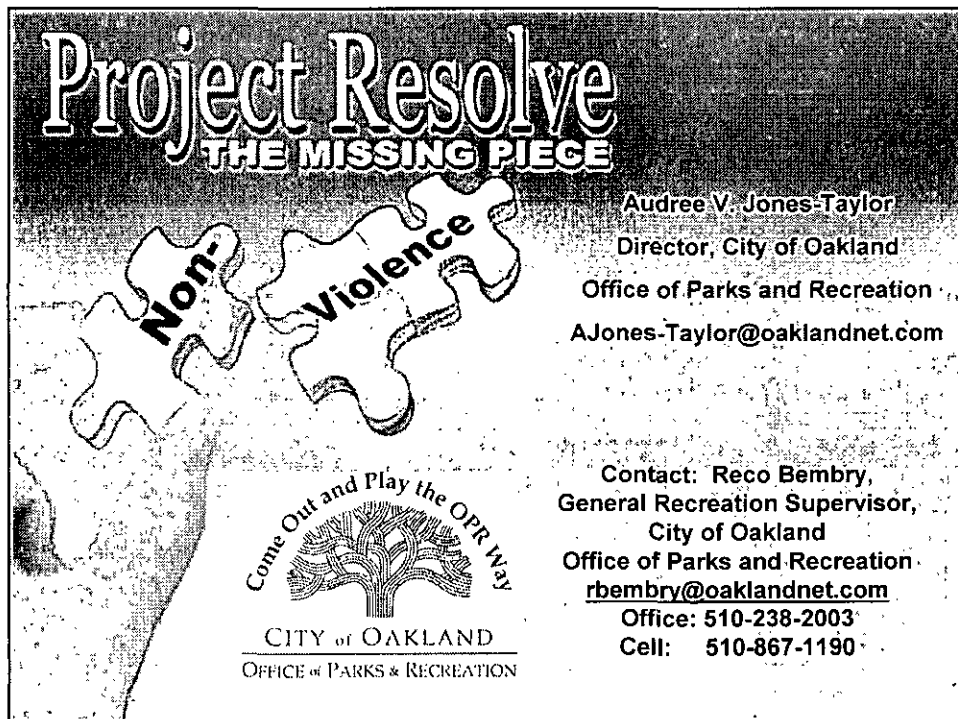


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OPR – State of California Grants

Attachment – A



Project Resolve
THE MISSING PIECE

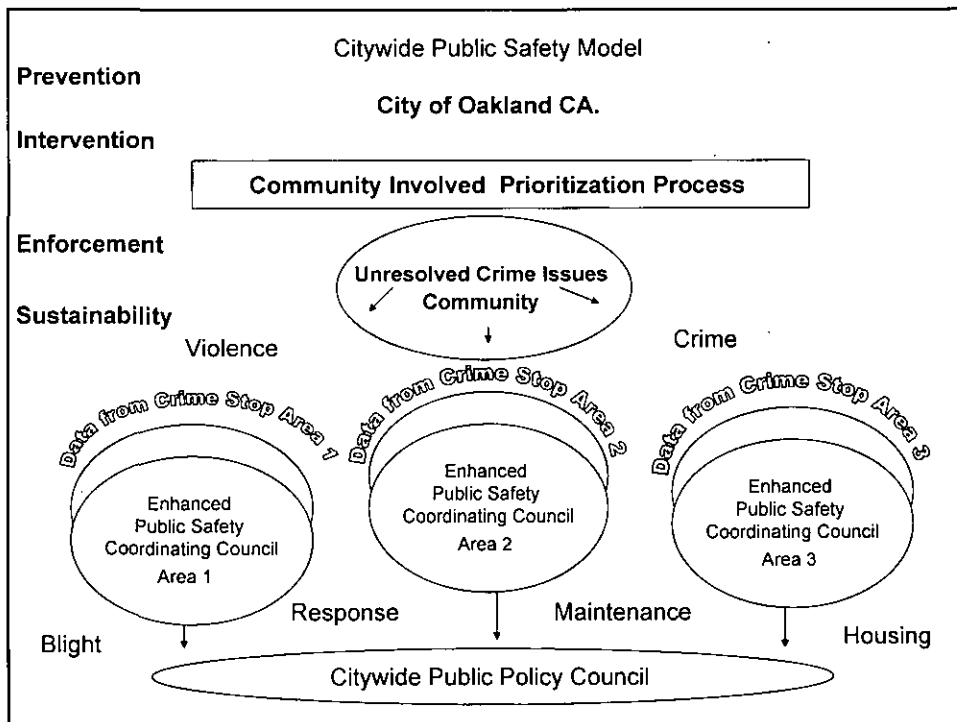
Non-Violence

Audree V. Jones-Taylor
Director, City of Oakland
Office of Parks and Recreation
AJones-Taylor@oaklandnet.com

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General Recreation Supervisor,
City of Oakland
Office of Parks and Recreation
rbemby@oaklandnet.com
Office: 510-238-2003
Cell: 510-867-1190

Come Out and Play the OPR Way

CITY of OAKLAND
OFFICE of PARKS & RECREATION



PIES Model
Recreation Services

Strategies to resolve violence in the City of Oakland adopting the public safety strategies

Prevention	
Summer Camps	
Afterschool	
Playground Programming (<i>Oakland School Yard</i>)	
Intervention	
Radical Roving Recreation	(JABG)
Oakland Parks Corps (<i>Youth Development</i>)	(JABG)
Midnight Basketball/Late Night Sports	(JABG)
Enforcement	
Receiving Center (s)	(JABG)
Court-ordered Service	(JABG)
Restitution	(JABG)
Sustainability	
Voluntary Community Service	(JABG)
Workforce Development	(JABG)

City of Oakland
Office of Parks and Recreation
Project Resolve

- **Radical Roving Recreation**
- **Receiving Centers**
- **Re-entry—"Restorative Justice"**

R³ = Project Resolve

The combination of three Strategies to reduce violence

➤ Radical Roving Recreation

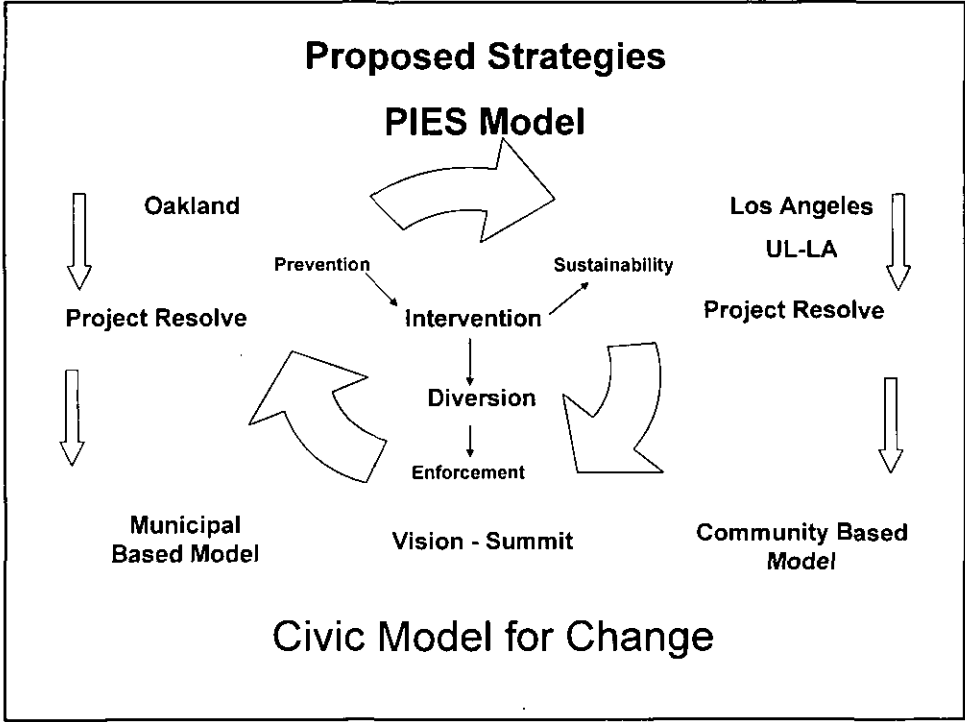
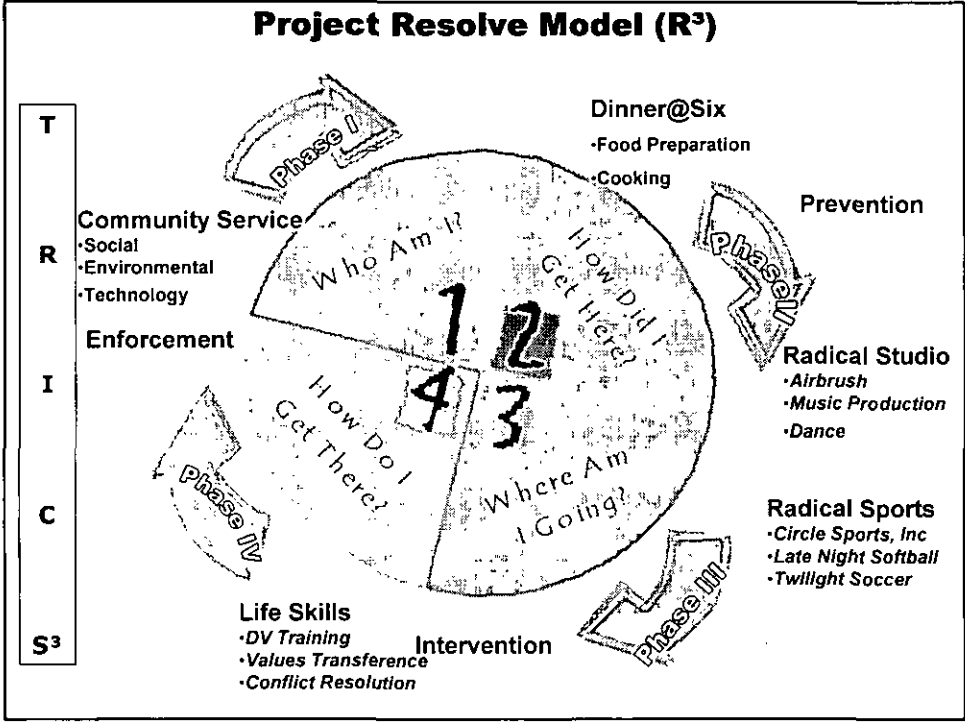
•A creative recreation delivery method used to expose at-risk youth to a variety of core programs and services

➤ Receiving Center (s)

•A recreation center location used to provide services to juveniles with minor infractions during peak times for criminal or illegal activity such as; curfew violations, public indecency and intoxication.

➤ Re-entry

- Innovative recreation programs and support services for youth and young adults reentering society after incarceration



Top 5 Ways to Build Stronger Youth - to Prevent Violence:

1. Crime Reporting

Students can develop systems that allow witnesses to report crime safely, accurately, and even anonymously.

2. Staff Patrols & Volunteer Safety Escorts

Staff and volunteers can work together in a formal structure, with help from adults, to patrol the campus and community in pairs or small groups, acting non-confrontationally to help maintain order, enforce rules, and report crime or crime-threatening situations.

3. Conflict Resolution

Teaches students basic techniques for cooling off a situation and getting to a good ending for everyone.

4. Peer Mediation & Counseling

Establish programs to train peers to help fellow students in their day-to-day problems.

5. Action Projects

Activities planned by students to help deal with a specific need on campus or in the surrounding community, or to raise awareness of an issue or potential problem before it becomes widespread.

Excerpts from Youth Crime Watch of America, 2008

**City of Oakland,
Office of Parks and Recreation**

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2008 DEC 22 AM 11:27

Approved as to Form and Legality


Oakland City Attorney's Office

OAKLAND CITY COUNCIL

Resolution No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR OR HIS DESIGNEE TO APPLY FOR, ACCEPT, AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED FIVE HUNDRED THOUSAND DOLLARS (\$500,000) FROM THE STATE OF CALIFORNIA, CORRECTIONS STANDARDS AUTHORITY, JUVENILE ACCOUNTABILITY BLOCK GRANT (JABG) TO IMPLEMENT INNOVATIVE VIOLENCE AND CRIME PREVENTION INITIATIVES TO INTRODUCE AND EXPOSE DISENGAGED TEENS TO ENVIRONMENTAL STEWARDSHIP PROGRAMS

WHEREAS, the State of California, Corrections Standards Authority (CSA) announced allocation of competitive funds through the Juvenile Accountability Block Grant (JABG); and

WHEREAS, the goal of the JABG program is to reduce juvenile offenders through accountability based programs focused on the offender and juvenile justice system; and

WHEREAS, the Office of Parks and Recreation (OPR) will utilize grant funds to execute "Project Resolve"; a multifaceted public safety initiative providing alternative sentencing programming and restorative justice opportunities to address youth violence, crime and negative behaviors; and

WHEREAS, as a component of Project Resolve, grant funds will support an enhanced Radical Roving Recreation program citywide and expand the operations of the newly created Receiving Center at Tassafronga Recreation Center, scheduled to open January 2009; now, therefore, be it

RESOLVED, that the City Administrator or his designee is authorized to apply for, accept, and appropriate grant funds in an amount not to exceed \$500,000 from the State of California, Business, Transportation and Housing Agency, Juvenile Accountability Block Grant administered by the Corrections Standards Authority for the Office of Parks and Recreation; and be it

FURTHER RESOLVED, that grant funds received shall not be used to supplant expenditures controlled by the City Council and that all funds received will be encumbered by June 30, 2009 and liquidated by September 29, 2009, and no requests for extension will be submitted; and be it

FURTHER RESOLVED, that the City of Oakland agrees to provide all matching funds required for this project that are the responsibility of the City as proposed, and agrees to abide by the statutes and regulations governing the JABG Program as well as the terms and conditions of the Grant Agreement as set forth by the CSA; and be it

FURTHER RESOLVED, that the funds shall be placed in the Office of Parks and Recreation Fund (2130); Organization (505810); with a Project Account to be determined and that required matching funds in the amount of \$50,000 are available in OPR's funding block: Department of Justice Fund (2112); Radical Roving Organization (505810); Recreation Program (NB03); and be it

FURTHER RESOLVED: That the Office of the City Attorney has approved this resolution as to form and legality and a copy will be on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND
PRESIDENT DE LA FUENTE

NOES -

ABSENT -

ABSTENTION -

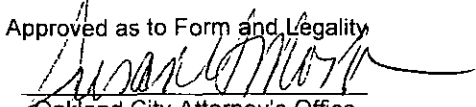
ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council of
the City of Oakland, California

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2008 DEC 22 AM 11:27

Approved as to Form and Legality


Oakland City Attorney's Office

OAKLAND CITY COUNCIL

Resolution No. _____ C.M.S.

RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR OR HIS DESIGNEE TO APPLY FOR, ACCEPT, AND APPROPRIATE GRANT FUNDS IN AN AMOUNT NOT TO EXCEED TWO HUNDRED THOUSAND DOLLARS (\$200,000) FROM THE STATE OF CALIFORNIA, DEPARTMENT OF PARKS AND RECREATION, HABITAT CONSERVATION FUND (HCF) TO IMPLEMENT INNOVATIVE VIOLENCE AND CRIME PREVENTION INITIATIVES TO INTRODUCE AND EXPOSE DISENGAGED TEENS TO ENVIRONMENTAL STEWARDSHIP PROGRAMS

WHEREAS, the people of the State of California have enacted the California Wildlife Protection Act of 1990, which provides funds to the State of California for grants to local agencies to acquire, enhance, restore or develop facilities for public recreation and fish and wildlife habitat protection purposes; and

WHEREAS, the Office of Parks and Recreation (OPR) seeks to leverage State funds to address public safety, violence and negative behaviors among Oakland youth and intends to introduce environmental stewardship and mentorship programs that will connect disengaged youth to their immediate surroundings and ecology; and

WHEREAS, OPR will utilize grant funds to provide an opportunity for inner-city youth and ex-offenders to gain expanded awareness and civic engagement by completing conservation projects that incorporate green sustainable practices, improve public habitat lands and open spaces; and

WHEREAS, the State Department of Parks and Recreation has been delegated the responsibility for the administration of the HCF Program, setting up necessary procedures governing Project Application under the HCF Program; and

WHEREAS, the procedures established by the State Department of Parks and Recreation require the Applicant to certify by resolution the approval of that Application(s) to the State; and

WHEREAS, the Applicant will enter into a contract with the State of California to complete the Projects(s); now, therefore, be it

RESOLVED, that the City Administrator or his designee is authorized to apply for, accept, and appropriate grant funds in an amount not to exceed \$200,000 from the State of California,

Department of Parks and Recreation, Habitat Conservation Fund for the Office of Parks and Recreation; and be it

FURTHER RESOLVED, that the City of Oakland, City Council approves the filing of an Application for the Habitat Conservation Fund Program; and be it

FURTHER RESOLVED that the City Council certifies that required matching funds are available in OPR's funding block: Department of Justice Fund (2112); Radical Roving Organization (505810); Recreation Program (NB03); and be it

FURTHER RESOLVED that the City Council certifies that the Applicant has or will have sufficient funds to operate and maintain the Projects(s); and be it

FURTHER RESOLVED that the City Council certifies that the Applicant shall prepare, with full public participation, a management plan for lands that have been acquired with HCF funds, which plan shall reasonably reduce possible conflicts with neighboring land use and landowners, including agriculturists; and be it

FURTHER RESOLVED that the City Council certifies that the Applicant has reviewed, understands, and agrees to the General Provisions contained in the Contract shown in the Procedural Guide; and be it

FURTHER RESOLVED that the City Council delegates the authority to the City Administrator or his designee to conduct all negotiations, execute and submit all documents, including, but not limited to applications, agreements, amendments, payment requests and so on, which may be necessary for the completion of the Project; and be it

FURTHER RESOLVED that the City Council agrees to comply with all applicable federal, state and local laws, ordinances, rules, regulations and guidelines; and be it

FURTHER RESOLVED: That the Office of the City Attorney has approved this resolution as to form and legality and a copy will be on file in the Office of the City Clerk..

IN COUNCIL, OAKLAND, CALIFORNIA, _____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND
PRESIDENT DE LA FUENTE

NOES -

ABSENT -

ABSTENTION -

ATTEST:

LATONDA SIMMONS
City Clerk and Clerk of the Council of
the City of Oakland, California