

**CITY OF OAKLAND
COUNCIL AGENDA REPORT**

FILED
OFFICE OF THE CITY CLERK
OF OAKLAND
2005 JUN 28 PM 3:13

TO: Office of the City Administrator
ATTN: Deborah Edgerly
FROM: Public Works Agency
DATE: July 12, 2005

RE: RESOLUTION AUTHORIZING THE CITY OF OAKLAND TO APPLY FOR, ACCEPT, AND APPROPRIATE UP TO TWO HUNDRED FIFTY THOUSAND DOLLAR (\$250,000.00) IN FY 2005-06 TRANSPORTATION FUND FOR CLEAN AIR FUNDS FOR THE LAKESHORE AVENUE BICYCLE AND PEDESTRIAN IMPROVEMENT PROJECT

SUMMARY

A resolution has been prepared for the City Council that authorizes the City Administrator, or her designee, to apply for, accept, and appropriate up to \$250,000 in FY 2005-06 Regional Transportation Fund for Clean Air (TFCA) funds for the Lakeshore Avenue Bicycle and Pedestrian Improvement Project. This project is a component of the Lakeshore Avenue bicycle and pedestrian improvements funded in part by Measure DD. It will fund construction of 0.6 miles of bicycle lanes on Lakeshore Avenue and a parallel Class I bicycle and pedestrian Class I path along the Lake. See Attachment A: Project Map. The project will connect with bicycle lanes and pedestrian improvements on Grand Avenue to create a neighborhood-friendly link to the 19th Street BART Station, as well as to an informal carpool stop and AC Transit Transbay bus stops. This project is located in Council District 2 and is consistent with the following City Council Budget Priorities:

Develop a Sustainable City by maximizing socially and environmentally sustainable economic growth, conserve natural resources and encourage and support social equity for all Oakland residents. The project facilitates bicycling and walking as travel modes for all residents, supporting conservation of natural resources and social equity.

Build Community and Foster Livable Neighborhoods by providing for accessible streets and sidewalks. The proposed projects improve access and safety for bicyclists, pedestrians, and persons with disabilities.

FISCAL IMPACTS

Approval of this resolution will allow the City to apply for, accept, and appropriate up to \$250,000 in grant funding for the Lakeshore Avenue Bicycle and Pedestrian Improvement Project. Funds will be deposited to TFCA Fund (2166), CEDA Organization (88229), Lakeshore Avenue Bicycle and Pedestrian Improvement Project -TFCA Project (C242330). Public Works Agency Organization (92270) will implement the project. As the responsible organization, CEDA will track all expenditures, prepare and submit all required reports, and draw down the grant funds.

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A minimum local match of at least 10% is required for each project requesting more than \$150,000.00 in TFCA Regional Funds. The required \$25,000.00 match for this project is available in the Measure DD Fund (5320) Lake Merritt Bicycle and Pedestrian Pathway Project (C242310). No additional local match funds are being requested or allocated as a result of this resolution.

A 3% contract compliance fee will be levied on any contracts awarded to design and construct this project. The City's 1.5% public art fee is not an eligible expense for TFCA funding, as public art is not a component of this project. For this reason, the resolution requests that this fee be waived. The public art fee will be assessed on the Measure DD matching funds.

An approved TFCA resolution must be submitted by July 29, 2005 to retain eligibility for funding. Maintenance of the proposed project will be covered by the City's ongoing maintenance budget.

BACKGROUND

Annually, the Bay Area Air Quality Management District solicits proposals for Transportation Fund for Clean Air projects that reduce air pollution, pursuant to Health and Safety Code Sections 44225 and 44241.

In addition to its inclusion in the Lake Merritt Master Plan, this project responds to community requests for traffic calming and better bicycle access on Lakeshore Avenue. The project will reduce motor vehicle speeds, improve the pedestrian environment, and reduce motor vehicle emissions. Lakeshore Avenue is a critical link in the City's planned bicycle network, providing a direct commuter bicycle connection from neighborhoods surrounding the Lake to downtown Oakland via both Grand Avenue and the 12th Street corridors. Grand Avenue is also a key corridor (Bike Route #35) on the County Plan, which provides regional bicycle connectivity to Lake Merritt and other significant destinations.

Prioritization of Projects

Construction of bicycle and pedestrian facilities is consistent with the goals of the City of Oakland's General Plan, the Bicycle Master Plan, and the Pedestrian Master Plan. This project was selected according to the Council-adopted criteria set forth in the *Resolution Establishing Prioritization Methods for the City of Oakland's Facilities and Structures, Parks and Open Space, Sewers, Storm Drains, Street, Sidewalks, and Traffic Improvement Infrastructure Needs*, (Number 78747, adopted July 20, 2004).

The Lakeshore Avenue Bicycle and Pedestrian Improvement Project was prioritized for funding based on readiness to construct and conformance with the funding agencies' own criteria for eligibility. Two other projects, Foothill Blvd. (14th-36th Avenues), and San Leandro Ave., (Coliseum BART to the San Leandro border), were considered eligible but did not meet the readiness criteria.

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KEY ISSUES AND IMPACTS

Acceptance of this grant will enable Oakland to offset a shortfall in Measure DD funding to provide continuous bicycle and pedestrian improvements around the Lake. It will close gaps in Oakland's bicycle network, construct new pedestrian facilities, and address community desire for traffic calming.

PROJECT DESCRIPTION

This project will construct 0.6 miles of Class II bicycle lanes on Lakeshore Avenue and a parallel ten-foot wide Class I bicycle and pedestrian path along the Lake from East 18th Street to El Embarcadero. These facilities will be provided by removing two lanes of traffic and expanding Lake Merritt's park border, as approved in the Lake Merritt Plan. The resulting roadway will provide traffic calming benefits to the adjacent high density neighborhood, and build a critical piece of the bicycle and Class I and II bike lanes and pedestrian path that will rim the Lake, as part of the overall Lake Merritt improvements.

The project will connect via the upper leg of El Embarcadero with bicycle lanes and pedestrian improvements on Grand Avenue to create a walking and bicycling link to the 19th Street BART Station. It will also improve access to the informal carpool stop, AC Transit Transbay bus stops, and Car Share parking located in the vicinity of the Splash Pad. The project will also tie into the Lake Merritt 12th Street Dam improvements to improve bicycling and pedestrian access to downtown Oakland as well as to the Lake Merritt BART Station.

SUSTAINABLE OPPORTUNITIES

Economic: Implementation of this project provides the opportunity to use local contractors, which offer employment openings to Oakland residents, thereby strengthening the local economy.

Environmental: This project encourages bicycling, which can help reduce reliance on the automobile and lead to improved air quality.

Social Equity: This project will provide greater accessibility and safety to persons who depend on non-motorized transportation and public transit to access jobs, recreational facilities and other services.

DISABILITY AND SENIOR CITIZEN ACCESS

The proposed Lakeshore Avenue bike lanes will improve access on Lakeshore for persons with disabilities and senior citizens who use wheelchairs, walk, or bicycle. Wheelchair users can use bike lanes to access to curb ramps or parked vehicles. The reduction of traffic lanes will make these streets easier for senior and disabled persons to cross the street. The bike lane striping also provides a pedestrian buffer and refuge between parked cars and passing traffic.

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RECOMMENDATIONS AND RATIONALE

Staff recommends that the City Council authorize the City Administrator, or her designee, to apply for, accept, and appropriate up to \$250,000.00 in FY 2005-06 TFCA-Regional Funds to construct the Lakeshore Avenue Bicycle and Pedestrian Improvement Project. The grant funds are needed to supplement the existing funding for this project.

ACTION REQUESTED OF THE CITY COUNCIL

Staff recommends that the City Council approve this resolution which will enable the City Administrator to apply for, accept, and appropriate \$250,000.00 for the Lakeshore Avenue Bicycle and Pedestrian Improvement Project.

Respectfully submitted,



RAUL GODINEZ II, P.E.
Director, Public Works Agency

Reviewed by:
Michael J. Neary, P.E.
Assistant Director, Public Works Agency
Design & Construction Services Department

Reviewed by:
Wladimir Wlassowsky, P.E.
Manager, Transportation Services Division

Prepared by:
Kathryn Hughes
Bicycle/Pedestrian Program Manager

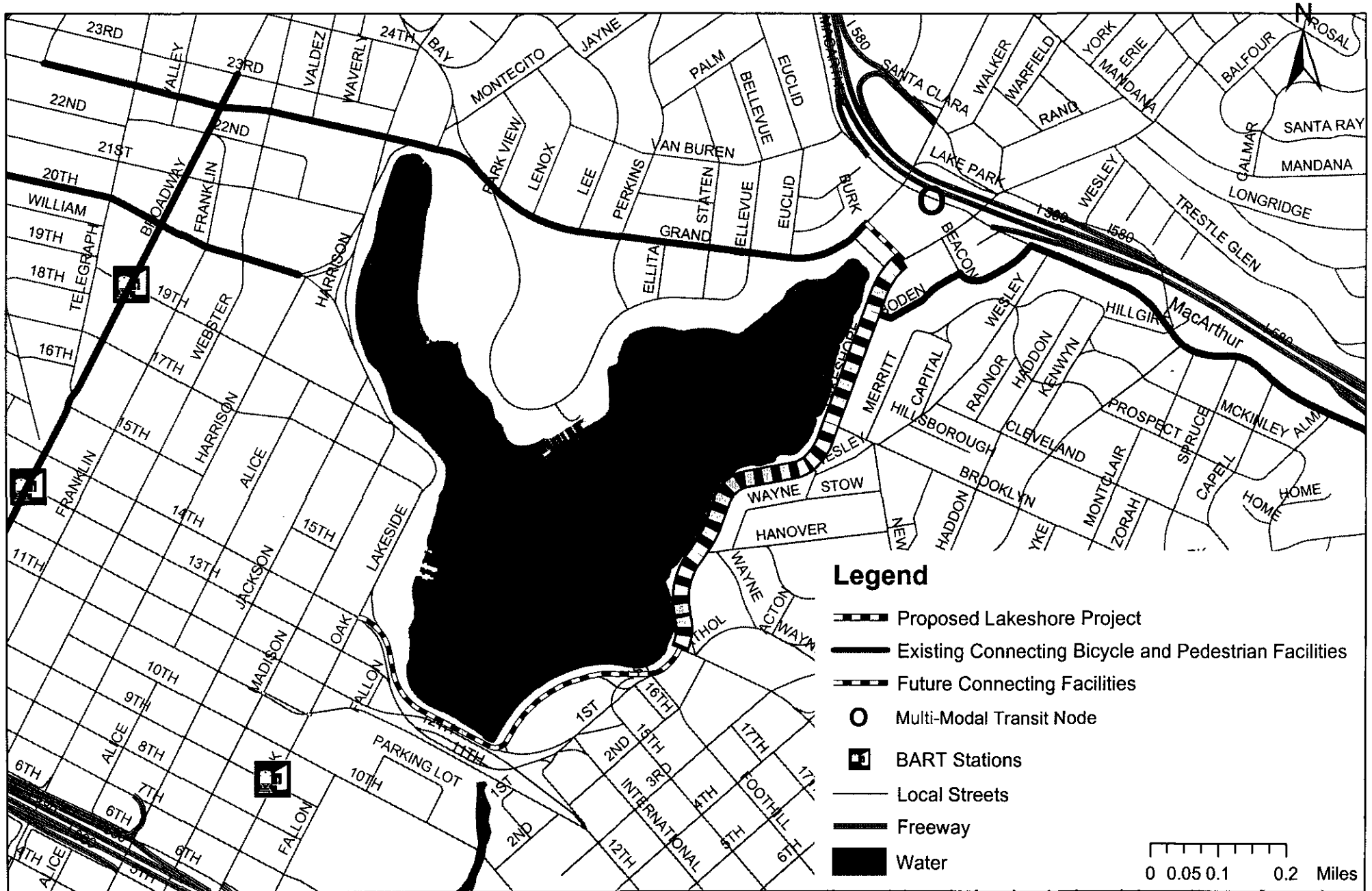
APPROVED AND FORWARDED TO
THE PUBLIC WORKS COMMITTEE:


OFFICE OF THE CITY ADMINISTRATOR









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Attachment A

Lakeshore Avenue Bicycle and Pedestrian Improve Improvement Project (East 18th Street to El Embarcadero)



Legend

-  Proposed Lakeshore Project
 -  Existing Connecting Bicycle and Pedestrian Facilities
 -  Future Connecting Facilities
 -  Multi-Modal Transit Node
 -  BART Stations
 -  Local Streets
 -  Freeway
 -  Water
- 0 0.05 0.1 0.2 Miles

R-Ed 04

OAKLAND CITY COUNCIL
RESOLUTION NO. ~~OFFICE OF THE CITY CLERK~~ C.M.S.
OAKLAND

INTRODUCED BY COUNCILMEMBER _____

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RESOLUTION AUTHORIZING THE CITY OF OAKLAND TO APPLY FOR, ACCEPT, AND APPROPRIATE UP TO TWO HUNDRED FIFTY THOUSAND DOLLARS (\$250,000) IN FY 05-06 TRANSPORTATION FUND FOR CLEAN AIR (TFCA) FUNDS FOR THE LAKESHORE AVENUE BICYCLE AND PEDESTRIAN IMPROVEMENT PROJECT

WHEREAS, the City of Oakland supports clean air and wishes to take action to enhance air quality within the Bay Area; and

WHEREAS, the Bay Area Air Quality Management District solicited employer proposals for Transportation Fund for Clean Air (TFCA) projects that reduce air pollution, pursuant to Health and Safety Code Sections 44225 and 44241; and

WHEREAS, the City of Oakland desires to apply for, accept and appropriate up to \$250,000 in funding from the Bay Area Air Quality Management District for the purpose of appropriating said funding to the Community and Economic Development Agency Organization (88229), TFCA Fund (2166), Project C242330 to construct the Lakeshore Avenue Bicycle and Pedestrian Improvement Project from East 18th Street to El Embarcadero Avenue; and

WHEREAS, the City of Oakland will provide the required 10 percent local match of \$25,000 for the TFCA funds from Measure DD Fund (5320) Lake Merritt Bicycle and Pedestrian Path-way Project (C242310); and

WHEREAS, the Community and Economic Development Agency as the responsible organization will track all expenditures on the project, complete and submit project monitoring reports, and draw the grant funds; and

WHEREAS, the Community and Economic Development Agency has requested a waiver of the 1.5% public art fee for this project because TFCA guidelines prohibit the use of grant funds for public art when public art is not a project component; and

WHEREAS, the Public Works Agency Organization (92270) will implement the project; and

WHEREAS, said funding will allow the City to construct bicycle lanes on a well-used bicycle corridor into downtown Oakland and public transit; now, therefore, be it

RESOLVED: That the City Council hereby authorizes the application, acceptance and appropriation of FY 2005-06 TFCA funds in the amount of \$250,000 to construct the Lakeshore Avenue Bicycle and Pedestrian Improvement Project from East 18th Street to El Embarcadero Avenue; and be it

FURTHER RESOLVED: That the Community and Economic Development Agency as the responsible agency will track all expenditures, prepare and submit all required reports, and draw down the grand funds; and be it

FURTHER RESOLVED: That the City Administrator or her designee, is authorized, on behalf of the City of Oakland, to execute and submit all documents, payment requests and related actions, as well as to appropriate any additional funds received for the completion of the project; and be it

FURTHER RESOLVED: That the City's 1.5% public art fee is hereby waived; and be it

FURTHER RESOLVED: That should additional funds be received for this project, the City Administrator, or her designee, is hereby authorized to accept and appropriate the same for the purposes described above.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20__

PASSED THE FOLLOWING VOTE:

AYES – BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, AND
PRESIDENT DE LA FUENTE

NOES –

ABSENT –

ABSTENTION –

ATTEST: _____

LATONDA SIMMONS
City Clerk and Clerk of the Council
Of the City of Oakland, California