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OFFICE OF THE CITY CLERK
OAKLAND

2010 NOV -4 PM 1:09

CITY OF OAKLAND
AGENDA REPORT

TO: Office of the City Administrator
ATTN: Dan Lindheim
FROM: Department of Human Services
DATE: November 16, 2010

RE: A Resolution Authorizing The City Administrator To Accept And Appropriate A Second Chance Act Juvenile Offender Reentry Grant In An Amount Not To Exceed \$750,000 From The U.S Department Of Justice, Office Of Juvenile Justice And Delinquency Prevention And To Enter Into Various Grant Agreements For One Year With Various Public And Non Profit Partners Named In The Grant For An Estimated Amount Not To Exceed \$660,595 From October 1, 2010 Through September 30, 2011

SUMMARY

The City of Oakland, Department of Human Services (DHS) as lead agency, applied for and received \$750,000 in one year funding (October 1, 2010 to September 30, 2011) from the U.S Department of Justice (DOJ), Office of Juvenile Justice and Delinquency Prevention (OJJDP). Funds will support efforts to further develop and implement a comprehensive System of Community Reentry Support for Juvenile Offenders by expanding and enhancing the current Measure Y supported Juvenile Justice Center (JJC) strategies. The grant funding will provide added case management hours (serving more Oakland youth), expanded Oakland Unified School District (OUSD) assessment & placement capacity at the JJC, and increased probation supervision and collaborative capacity. The grant also provides for extensive training for JJC partners, evaluation and data sharing. Collaborative partners on the grant include: Oakland Police Department (OPD), Alameda County Probation, Alameda County Health Care Services Agency (ACHCSA), Oakland Unified School District, and the five Case Management service providers currently providing Case Management services at the Juvenile Justice Center: The Mentoring Center, East Bay Asian Youth Center, East Bay Agency for Children, Youth Uprising, and California Youth Outreach.

FISCAL IMPACT

Approval of this resolution will authorize the City Administrator to accept and appropriate \$750,000 from the U.S Department of Justice Office of Juvenile Justice and Delinquency Prevention. The funds will be appropriated in the Department of Human Services Fund (2112), DHS Administration Organization (78111), Project to be Determine, and Fostering Safe and Healthy Communities Program (SC22).

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There is no negative impact to the General Fund and no City matching funds are required. DHS will utilize current staff to manage resources; no new staff will be required to manage these new resources. These funds are fully cost covering.

BACKGROUND

In June of 2009, Measure Y implemented the Juvenile Justice Center/Oakland Unified School District Wraparound Services Strategy. It provides case management and advocacy for youth leaving the Alameda County Juvenile Justice Center (JJC) and reconnecting with OUSD or other appropriate educational institutions. Youth Advocates/Case Managers work with a multi-disciplinary team to promote school attendance and academic progress, family support, and employment as appropriate for youth, starting from the time a youth arrives at the JJC through their return home. Services are coordinated with Probation to support the successful completion of Court Orders and disengagement from the Juvenile Justice System. The OUSD Placement Coordinator whose position is partially funded by Measure Y and who is housed at the JJC interacts with all JJC stakeholders and makes the school and case management placements.

This strategy currently in its second year has shown improved school enrollment for youth returning from the Juvenile Justice Center. The Department of Human Services and its partners leverage significant resources to expand a strong network of community supports and services for successful reentry. Building on the early success of the Juvenile Justice Strategy, DOJ grant funds will enhance system changes that will enable key partners to effectively integrate their systems by creating a seamless network of community support.

The Comprehensive Community Cross-system Reentry Support will be led by multi-disciplinary staff co-located at the JJC Transition Center who will collaborate with community-based organizations to provide comprehensive intake, assessment, treatment, and reentry support for members of the most serious offending juvenile population and their families from the City of Oakland. Of the \$750,000 monies awarded \$660,595 will go to community based organizations and public partners to provide the above mentioned services. Community Based partners providing core services will be determined by competitive request for proposal

KEY ISSUES AND IMPACTS

The target population for this grant is approximately 355 City of Oakland juveniles being released from the Juvenile Justice Center between the ages of 13-18, and their families who face the most significant challenges to successful reentry. Key outcomes include major reductions in recidivism (50%) and continued development of a highly innovative, community-based reentry system.

Second Chance Juvenile funds will be used for the following;

- \$168,000 will be divided between the five current Juvenile Justice Wraparound Service Providers: The Mentoring Center, East Bay Asian Youth Center, East Bay Agency for Children, Youth Uprising, and California Youth Outreach with each agency receiving \$33,600, to add .5 FTE Case Manager to enhance and expand service to youth being released from The Juvenile Justice Center. Additional funding to these agencies will be contingent upon their meeting the set deliverables and all set performance measures.
- Alameda County Probation, will receive funding for 1.0 FTE Probation Transition Center Lead, this individual will play a key role in providing cross-system collaboration and communication among the numerous project partners that will be delivering services to youth participants. \$151,400 is budgeted for Alameda County Probation.
- Oakland Unified School District will receive funding for 0.8 FTE Education Assessment Coordinator that will meet with students prior to placement and will use an Actuarial-Based Assessment Instrument for Reentry Planning. This assessment will be conducted to identify the level of risk for recidivism and issues to include in case planning to avoid recidivism. \$60,000 is budgeted for Oakland Unified School District.
- Alameda County Health Care Services Agency (ACHCSA) will receive Second Chance funding for various Mental Health Services including: Mental Health Motivational Training, Mental Health Supervisor Training, and co-occurring technical assistance and coaching and parenting skills training. ACHCSA will contract for training for probation staff, including Juvenile Intake Officers, to enable them to effectively utilize the redesigned systems for facilitating youth reentry into the community from the juvenile justice system. The subcontractor providing the above mentioned services will be determined by competitive request for proposal process. As well ACHCSA will subcontract with the National Center for Youth Law to provide legal technical assistance regarding data sharing and case coordination. \$221,595 is budgeted for the Alameda County Health Care Services Agency.
- Bay Area Legal Aid will receive funding to provide public benefits, education, family law and housing advocacy training to Case Managers working on this project. \$25,000 is budgeted for the Bay Area Legal Aid.
- In order to measure program effectiveness, and to assess both process and final outcomes Resource Development Associates, West ED, and Cityspan will provide evaluation services at a total cost of \$67,000. The specific allocation among these partners will be determined after an evaluation plan is developed. These agencies are currently engaged in evaluation of the Juvenile Justice strategy and thus were named in the federal grant application. Both CitySpan and Resource Development Associates have already been awarded Measure Y evaluation/data contracts through a competitive request for proposal

process. As such, it is recommended that the competitive bidding process for this professional services contract be waived.

- \$57,005 will be use by Department of Human Services to support contract administration.

EVALUATION OF PAST PERFORMANCE

Second Chance funding is a new funding stream that will enhance the existing Juvenile Justice Wraparound Strategy. The City of Oakland, Department of Human Services Measure Y program are part of an independent evaluation led by Research Development Associates and the results of the work on the Juvenile Justice Strategy component will be enhanced by Second Chance Juvenile Funding. Program evaluation for Measure Y Programs will be completed and ready for public view in November 2010. Early evaluation has shown that during the 2009-10 school year of the 274 youth released to Oakland from the Juvenile Justice Center 217 (96%) youth were enrolled in OUSD schools within 3 days.

SUSTAINABLE OPPORTUNITIES

Economic: Providing case management, school enrollment, and wraparound support services to youth returning from the Juvenile Justice Center will decrease the recidivism rates for this population and decrease violence and, therefore, enable businesses to thrive and young people at risk of violence to become reintegrated in an educational environment, so they can become contributing members of their community.

Environmental: There are no environmental impacts.

Social Equity: Providing opportunities for at-risk youth and young adults with positive alternatives to living with high levels of crime and violence works to achieve social equity.

DISABILITY AND SENIOR CITIZEN ACCESS

All activities sponsored by this grant will be fully accessible

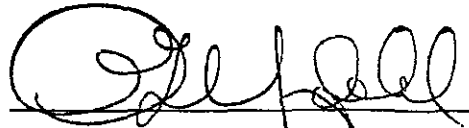
RECOMMENDATION(S) AND RATIONALE

Staff recommends that the City Council approve a resolution authorizing the City Administrator to apply for, accept, and appropriate \$750,000 in funding from the U.S Department of Justice Office of Justice Programs Bureau of Justice Office of Juvenile Justice and Delinquency Prevention Grant to the City Of Oakland, Department of Human Services for the period October 1, 2010 through September 30, 2011.

ACTION REQUESTED OF THE CITY COUNCIL

That the City Council approves a resolution authorizing the City Administrator to apply for, accept, and appropriate \$750,000 in funding from the U.S Department of Justice Office of Justice Programs Bureau of Justice Office of Juvenile Justice and Delinquency Prevention Grant to the City Of Oakland, Department of Human Services for the period October 1, 2010 through September 30, 2011.

Respectfully submitted,

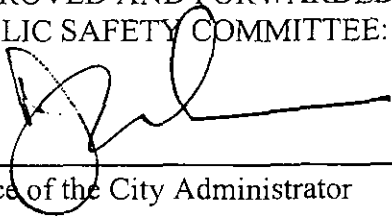


ANDREA YOUNGDAHL
Director, Department of Human Services

Reviewed by: Sara Bedford, Manager
Policy & Planning Division

Prepared by: Mark Henderson, Program Analyst

APPROVED AND FORWARDED TO THE
PUBLIC SAFETY COMMITTEE:



Office of the City Administrator

M. Moradani

FILED
OFFICE OF THE CITY CLERK
OAKLAND

2010 NOV -4 PM 5:36

OAKLAND CITY COUNCIL

RESOLUTION NO. _____ C.M.S.

Introduced by Councilmember _____

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO ACCEPT AND APPROPRIATE A SECOND CHANCE ACT JUVENILE OFFENDER REENTRY GRANT IN AN AMOUNT NOT TO EXCEED \$750,000 FROM THE U.S DEPARTMENT OF JUSTICE, OFFICE OF JUVENILE JUSTICE AND DELINQUENCY PREVENTION AND TO ENTER INTO VARIOUS GRANT AGREEMENTS FOR ONE YEAR WITH VARIOUS PUBLIC AND NON PROFIT PARTNERS NAMED IN THE GRANT FOR AN ESTIMATED AMOUNT NOT TO EXCEED \$660,595 FROM OCTOBER 1, 2010 THROUGH SEPTEMBER 30, 2011

WHEREAS, City of Oakland voters passed Measure Y, the Violence Prevention and Public Safety Act of 2004, in November 2004, approving a series of taxes to support violence prevention objectives, programs and services to reduce violence among children, youth and young adults in Oakland; and

WHEREAS, the City of Oakland in Alameda County, California confronts some of the nation's most critical juvenile crime and recidivism challenges; and

WHEREAS, the City of Oakland through Measure Y currently funds the Juvenile Justice Center and Oakland Unified School District Wraparound Services operating at the Juvenile Justice Center; and

WHEREAS, the City of Oakland, Department of Human Services applied for and received a grant for \$750,000 from the U.S Department Of Justice, Office Of Juvenile Justice And Delinquency Prevention Grant for a Second Chance Act Juvenile Offender Reentry Grant to enhance the current Measure Y funded Juvenile Justice Strategy from October 1, 2010 through September 30, 2011 with an option for a no cost extension; and

WHEREAS, the City of Oakland, Department of Human Services (DHS) desires to enter into grant agreements for \$168,000 with the five current Juvenile Justice Wraparound providers: The Mentoring Center, East Bay Asian Youth Center, East Bay Agency for Children, Youth Uprising, and California Youth Outreach with each agency receiving \$33,600, to add .5 FTE Case Manager to enhance and expand service to youth being released from The Juvenile Justice Center. Additional funding to these agencies will be contingent upon their meeting the set deliverables and all set performance measures; and

WHEREAS, the City desires to enter into a grant agreement with Alameda County Health Care Services Agency to provide mental health motivational training, mental health supervisor training, co-occurring technical assistance, coaching, parenting skill training to the JJC partners, and provide training for probation staff in an amount not to exceed \$221,595 in which HCSA will subcontract with agencies to be determined by a Competitive Request for Proposal Process; and

WHEREAS, the City of Oakland, Department of Human Services desires to enter into a grant agreement with Oakland Unified School District to provide funding for 0.8 FTE Education Assessment Coordinator to provide assessments of juvenile detainees prior to placement in an amount not to exceed \$60,000; and

WHEREAS, the City of Oakland, Department of Human Services desires to contract with Resource Development Associates , West ED, and CitySpan to provide evaluation services in an amount not to exceed \$67,000 and will determine the precise allocation to each partner at a later date without returning to council; and

WHEREAS, the City of Oakland, Department of Human Services desires to enter into a grant agreement with Bay Area Legal Aid to provide various specific case managers working on the Juvenile Justice Strategy for in amount not to exceed \$25,000; and

WHEREAS, the City of Oakland, Department of Human Services desires to enter into a grant agreement with Alameda County Probation to provide funding for 1.0 FTE Probation Transition Lead and provide training for probation staff in an amount not to exceed \$151,400 for one year; and

WHEREAS, the City of Oakland, Department of Human Services will use \$57,005 to support contract administration; now, therefore be it

RESOLVED: That the City Administrator is hereby authorized to accept and appropriate the aforesaid grant in the amount of \$750,000 and appropriate it to the City of Oakland, Department of Human Services to implement a comprehensive System of Community Reentry Support for Juvenile Offenders; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized and directed to accept and appropriate any additional funding related to this grant that may become available; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to accept and appropriate the aforesaid grant in the amount of \$750,000 into Department of Human Services Fund (2112), DHS Administration Organization (78111), Project to be Determine, and Fostering Safe and Healthy Communities Program (SC22); and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to execute and enter into grant agreements or contracts with the following agencies: Alameda County Health Care Services Agency (ACHCSA) for \$221,595, Alameda County Probation for \$151,400, Oakland Unified School District for \$60,000, Bay Area Legal Aid for \$25,000, Resource Development Associates, West ED, and CitySpan for \$67,000, and to allocate \$168,000 for case management services to be divided between The Mentoring Center, East Bay Asian Youth Center, East Bay Agency for Children, Youth Uprising, California Youth Outreach with each agency receiving \$33,600, and that \$57,005 will be use by DHS to support contract administration, without returning to council, for the period October 1, 2010 through September 30, 2011; and be it

FURTHER RESOLVED: That or the professional services contracts for evaluation services authorized by this Resolution, pursuant to Oakland Municipal Code Section 2.04.051.B and based on the information set forth in the City Administrator's report accompanying this resolution and presented at the public meeting(s) on this matter, the City Council finds and determines that is in the City's best interests to waive the competitive request for proposal process and so waives; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized and directed to accept and appropriate any additional funding related to this grant that may become available without returning to council; and be it

FURTHER RESOLVED: That the City Administrator is hereby authorized to conduct all negotiations, execute and submit all documents, including but not limited to applications, agreements, amendments, modifications, payment requests and related actions which may be necessary in accordance with its basic purpose; and be it

FURTHER RESOLVED: That said agreement shall be approved as to form and legality by the Office of the City Attorney and placed on file in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 2010

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, DE LA FUENTE, KAPLAN, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT BRUNNER

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____
LaTonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California