



AGENDA REPORT

TO: Steven Falk
Interim City Administrator

FROM: Ryan Russo
Director, DOT

SUBJECT: TDA Article 3 FY20-21 Funds
Approval

DATE: April 23, 2020

City Administrator Approval

Date:

5-11-2020

RECOMMENDATION

Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To Apply For, Accept, And Appropriate Up To Three Hundred And Twenty Thousand Two Hundred And Four Dollars (\$320,204.00) In Fiscal Year (FY) 2020-21 State Transportation Development Act Article 3 Funds As Follow: (1) East 20th St Stairpath Rehabilitation, One Hundred Thousand Dollars (\$100,000); (2) Burr, Wilson & Parker Stairpath Rehabilitation, One Hundred Thousand Dollars (\$100,000); (3) Outlook to Hillmont Stair Path Projects, One Hundred Twenty Thousand Two Hundred And Four Dollars (\$120,204.00).

EXECUTIVE SUMMARY

Approval of this resolution will authorize the City Administrator to apply for, accept, and appropriate up to \$320,204.00 in State Transportation Development Act Article 3 funds for Fiscal Year (FY) 2020-21. The grant applications require City Council approval and are due May 29, 2020. No matching funds are required to receive these funds, which must be expended within three (3) years of allocation. The grant funds will allow the City to implement priority projects identified by the Oakland Department of Transportation Pedestrian Stairs & Paths Capital Program.

BACKGROUND / LEGISLATIVE HISTORY

Transportation Development Act (TDA) Article 3 funds are derived from the State of California quarter-cent transportation sales tax. Article 3 specifically reserves a portion of these funds for bicycle and pedestrian projects. These funds are distributed annually, on a per capita basis, to jurisdictions statewide. The City of Oakland typically uses these funds to support small bicycle or pedestrian projects citywide.

The Metropolitan Transportation Commission (MTC) administers TDA fund distribution for the San Francisco Bay Area and imposes certain requirements on fund recipients. To accept TDA Article 3 funds, the City must propose projects and determine that: (a) there are no legal impediments or other factors that would affect the City's ability to deliver the project(s); (b) sufficient staff resources and funding are available to complete the projects; and (c) there are no environmental or right-of-way issues that would jeopardize fund obligation deadlines. To claim

City Council
May 19, 2020

TDA funds, these findings must be adopted by the City Council and are included as Exhibit A (“Findings”) to the resolution. An additional requirement is that projects must be reviewed by the City’s Bicyclist and Pedestrian Advisory Commission (BPAC). Due to COVID-19, the initial BPAC meeting for this item scheduled for March was cancelled. However, the proposed projects for FY 2020-21 are existing TDA-funded projects that need additional funding and that have been previously reviewed and endorsed by BPAC. MTC has adjusted its requirement to only request that the selected projects be included as an information item when the BPAC meets in the future. The proposed projects in this report will now be reviewed at the BPAC Infrastructure Committee meeting on April 30, 2020.

ANALYSIS AND POLICY ALTERNATIVES

Adoption of this resolution will allow the City to complete its applications for TDA Article 3 funding by the grant deadline in late May 2020. Construction of bicycle and pedestrian facilities is consistent with the goals of the City of Oakland's General Plan, Bicycle Plan, Pedestrian Plan and the Citywide Capital Improvement Program. The selection of projects is also consistent with the Council-adopted criteria set forth in the Resolution to Approve the Updated Capital Improvement Program Prioritization Process, Adopt the Weighting System and Authorize the City Administrator to Implement the Process Beginning Budget Cycle FY 2019-21 (Resolution No. 87376 C.M.S., adopted September 20, 2018). This year, projects/programs were strictly prioritized for funding based on readiness for implementation, funding needs and staff’s ability to deliver timely.

The result of this prioritization process is three existing TDA projects from the Pedestrian Stairs and Path Program. This program rehabilitates deteriorated stairs, paths, handrails, and landings across the City, maintaining important mid-block points of access and a diverse and unique pedestrian network citywide. There are approximately 210 public stairs citywide, mostly constructed between 1915 and 1940 when the Key Route system was expanding and streetcars were the primary mode of transportation for many neighborhoods. Since 2001, 50 of these stairs have been replaced. Today, approximately 100 stairs require either complete replacement, or a major or minor selective repair. The City of Oakland Department of Transportation has prioritized the Stairs using a comprehensive replacement and repair plan. Prioritizing projects is based on the physical condition (40%), priority equity areas (30%) using the Racial Equity Team Geographic Equity Tool and MTC Communities of Concern, and Stair’s proximity to Schools, Libraries, Recreation Centers, and Commercial Districts (30%).

- **Stair Path Rehabilitation Projects:** The FY2020-21 TDA funding would be used to complete the rehabilitation of three existing stair paths projects:
 - The East 20th Street Stairpath Rehabilitation Project will rehabilitate deteriorated stairs/landings and install handrails for a stairpath along the right-of-way of East 20th Street. The stairpath connects 5th Ave to Park Boulevard near the Lake Merritt / Parkway Commercial District, FM Smith Recreation Center, and the Line 18 AC Transit bus service. This project scored 80.5 out of 100 in the City’s CIP Prioritization Process. **Attachment A** provides a location map for this project.
 - Burr, Wilson, and Palmer Stair Path Rehabilitation Project: TDA funding would be used to rehabilitate stairpaths from Wilson to Damuth and Burr to Seneca, and

handrails along the Palmer path between East 32nd Street and East 33rd Street. These paths link pedestrians to local amenities such as the Youth Uprising Career Center, Castlemont FIS, Peoples Missionary Baptist Church, Kasper's Hot Dogs, Jade Palace Chinese Kitchen, and Banyan Roots Yoga (see **Attachment B**).

- Outlook to Hillmont in the Eastmont neighborhood: This path is the first in a chain of undeveloped path rights of way that will be developed linking the Eastmont Hills to the Macarthur Boulevard corridor. Destinations include Parker Elementary School and Eastmont Town Center (see **Attachment C**). This project scored 72 out of 100 in the City's CIP Prioritization Process.

FISCAL IMPACT

Without TDA Article 3 grant funding, completion of these projects would require the City to use other fund sources such as Measures B or BB. Using grant funds to augment funding from the City's Capital Improvement Program extends the City's ability to finance needed improvements. Implementation of these projects will have a net positive fiscal impact on the City of Oakland by funding infrastructure upgrades and enabling the completion of these projects. There is no local match required for this fund source.

Upon award of the grants, funds will be appropriated as follows:

- East 20th Street Stairpath Rehabilitation: one hundred thousand dollars (\$100,000.00) into the Transportation Development Act (TDA) Article 3 Fund (2162), Engineering Design Organization (92242), Street Construction Account (57411), and a new project number to be established;
- Burr, Wilson, and Palmer Stair Path Rehabilitation Project: one hundred thousand dollars (\$100,000.00) into the Transportation Development Act (TDA) Article 3 Fund (2162), Engineering Design Organization (92242), Street Construction Account (57411), Project Number (1004717);
- Outlook to Hillmont Stair Path Project: one hundred and twenty thousand and two hundred and four dollars (\$120,204.00) into the Transportation Development Act (TDA) Article 3 Fund (2162), Engineering Design Organization (92242), Street Construction Account (57411), and a new project number to be established;

Table 1 below summarizes the cumulative funding these three projects will have appropriated upon the adoption of this resolution. Furthermore, it lists the resolution numbers and dates for each project. Based on these dates and TDA regulations, E 20th St Stairpath Rehabilitation Project must be delivered by FY 2020-21. The next FY allocation will enable this project to have sufficient funds to bid and start construction.

Table 1. TDA Funding Request Summary

Project Title	Resolution	FY20-21 Allocation	Previous Allocation	Total Allocation
E 20 th St Stairpath Rehabilitation	86715 (5/2/17*)	\$100,000	\$150,000	\$250,000
Burr, Wilson, & Palmer Stairpath Rehab	87188 (5/15/18*)	\$100,000	\$136,001	\$236,001
Outlook to Hillmont Rehabilitation	87691 (5/21/19*)	\$120,204	\$244,796	\$365,000
		\$320,204	\$530,797	\$851,001

**TDA funds must be expended within three (3) years of allocation.*

PUBLIC OUTREACH / INTEREST

Each year, the list of proposed projects is reviewed by the City's Bicyclist and Pedestrian Advisory Commission (BPAC) to receive input on the proposals and to meet the grant requirements. These meetings are noticed and open to the public.

Due to COVID-19, the initial BPAC meeting for this item scheduled for March was cancelled. MTC understands that BPAC review may not be possible given the current public health situation and asked that the selected projects be included as an information item when the BPAC meets in the future. The Department of Transportation Capital Finance team worked closely with the staff liaison to the Commission to schedule an alternate meeting prior to seeking Council approval and the proposed projects will now be reviewed at the BPAC Infrastructure Committee meeting on April 30, 2020. Additionally, all BPAC Commissioners will also receive an information package to review about the proposed projects.

Moreover, because these projects are existing TDA funded projects, they have been previously considered and endorsed as followed:

- East 20th Street Stairpath Rehabilitation: BPAC February 2017 meeting. The East 20th Street Stairpath Project is synergistic with a local Adopt-a-Spot group that has invested in landscape improvements for the unused right-of-way adjacent to the path.
- Burr, Wilson, and Palmer Stair Path Rehabilitation Project: BPAC February and March 2018 meetings.
- Outlook to Hillmont Stair Path Project: BPAC March 2019 meeting.

Lastly, Oak Dot's Stair/Paths Program also undergoes public review via the BPAC meetings and transparently organizes projects based on asset condition, proximity to schools/transit, and potential to invest underserved areas of Oakland as described above. The entire Stair/Path Program has gone through public outreach in the past.

COORDINATION

The Office of the City Attorney and the Budget Bureau were consulted in preparation of this report.

SUSTAINABLE OPPORTUNITIES

Economic: Pedestrian facilities encourage walking, one of the most cost-effective forms of transportation. Pedestrian trips tend to be local and thus are more likely to contribute to local economic activity.

Environmental: Walking are energy efficient forms of transportation that create no emissions, contributing to the City's efforts to reduce air pollution and address climate change.

Race & Equity: The projects improve accessibility and safety for persons who depend on non-motorized transportation and public transit to access jobs, services, and recreational facilities. Walking is an inexpensive and broadly accessible form of transportation. The selected stair projects are situated in high priority areas as identified in Oak Dot's Racial Equity Team Geographic Equity Tool and MTC Communities of Concern map.

CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

The projects selected for TDA funding are exempt from California Environmental Quality Act, CEQA pursuant to CEQA Guidelines Sections 15060(c)(3) (not a project), 15061(b)(3) (no significant effect), and/or 15301(c) (existing facilities).

ACTION REQUESTED OF THE CITY COUNCIL

Staff Recommends That The City Council Adopt:

1) Staff Recommends That The City Council Adopt A Resolution Authorizing The City Administrator To Apply For, Accept, And Appropriate Up To Three Hundred And Twenty Thousand Two Hundred And Four Dollars (\$320,204.00) In Fiscal Year (FY) 2020-21 State Transportation Development Act Article 3 Funds As Follows: (1) East 20th St Stairpath Rehabilitation, One Hundred Thousand Dollars (\$100,000); (2) Burr, Wilson & Parker Stairpath Rehabilitation, One Hundred Thousand Dollars (\$100,000); (3) Outlook to Hillmont Stair Path Project, One Hundred Twenty Thousand Two Hundred And Four Dollars (\$120,204.00).

For questions regarding this report, please contact Julieth Ortiz, Transportation Planner II, at jortiz@oaklandca.gov.

Respectfully submitted,



RYAN RUSSO
Director, Department of Transportation

Reviewed by:
Wladimir Wlassowsky, P.E.
Assistant Director

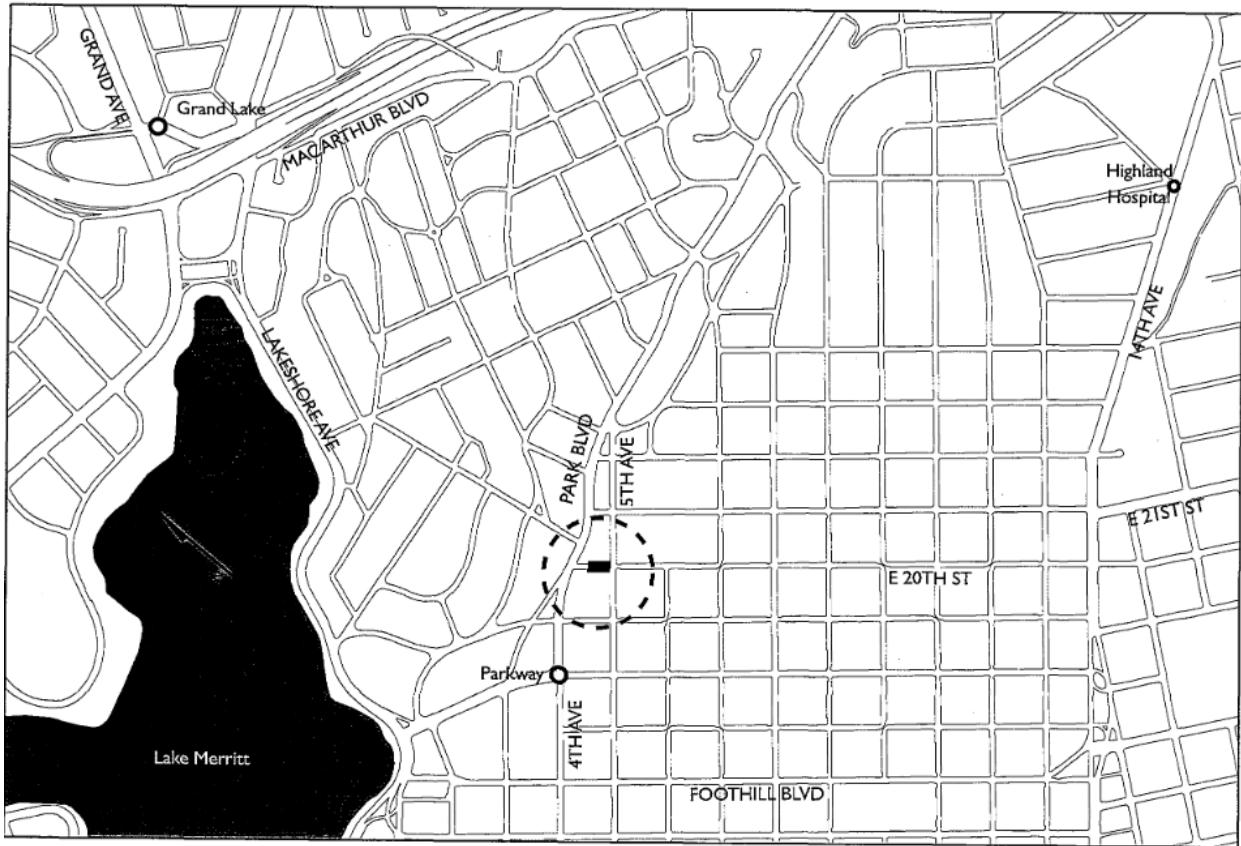
Ariel Espiritu Santo
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Transportation Planner II, Strategic Planning
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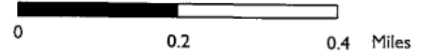
Attachments (3):

- A: East 20th Street Stairpath Project Area Map
- B: Burr, Wilson & Palmer Stairpath Rehabilitation Project Map
- C: Outlook Hillmont Stair Path Map

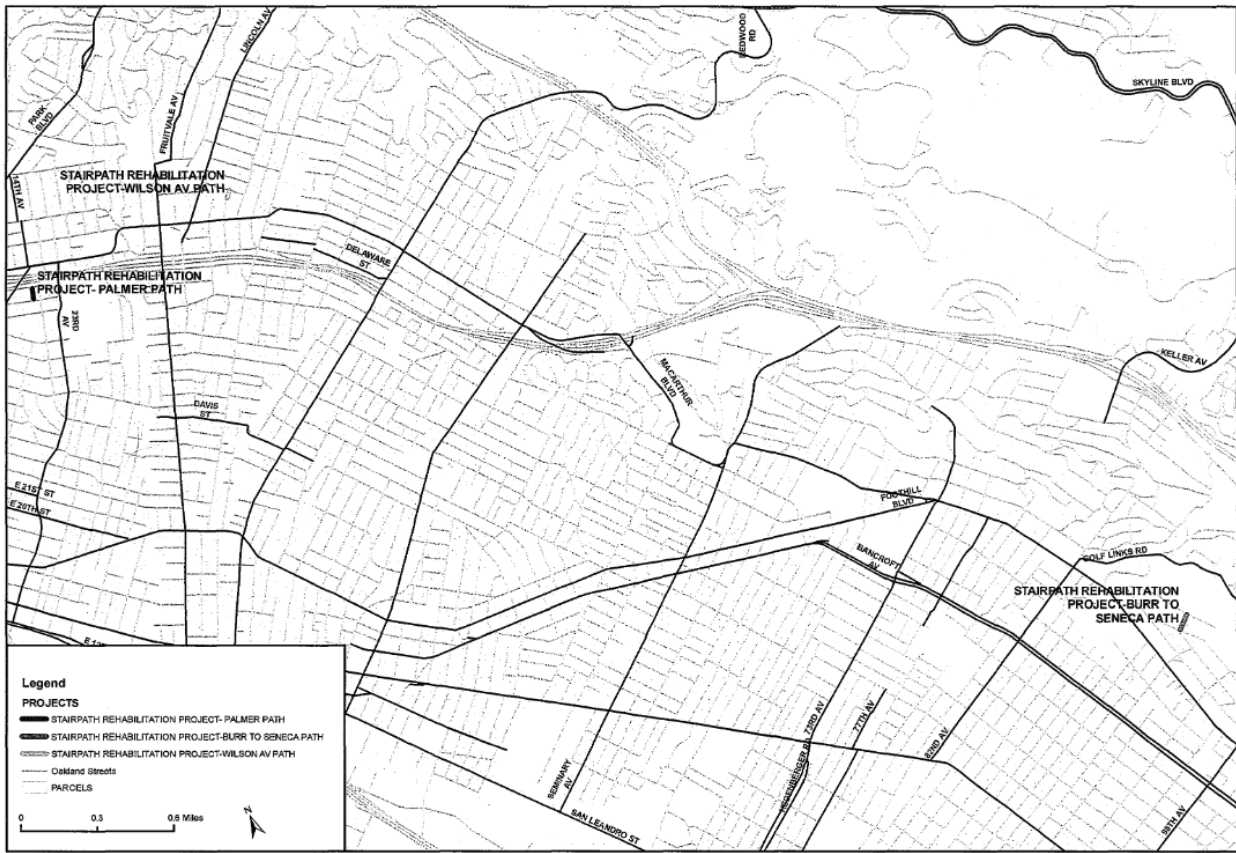
Attachment A: East 20th Street Stairpath Project Area Map



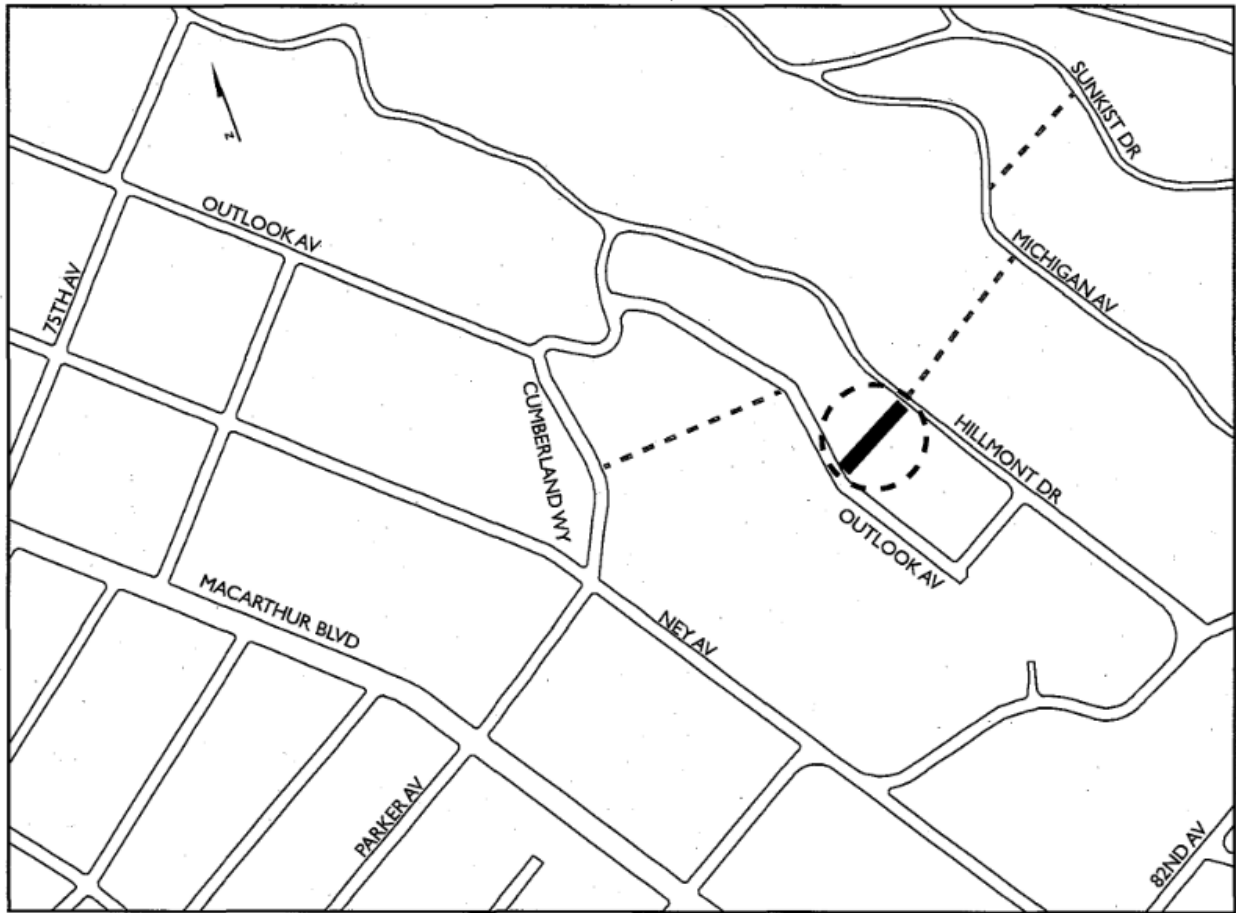
March 10, 2017



Attachment B: Burr, Wilson & Palmer Stairpath Rehabilitation Project Map



Attachment C: Outlook Hillmont Stair Path Rehabilitation Project Map



----- Future Segments

