

CITY OF OAKLAND
AGENDA REPORT

OFFICE OF THE CITY CLERK

2007 JUN 22 PM 8:02

TO: Office of the City Administrator
ATTN: Deborah Edgerly
FROM: Department of Human Services
DATE: July 10, 2007

RE: **A Resolution Authorizing The City Administrator To Extend The Performance Period Of Existing Grant Agreements Under The Fiscal Year 2006-2007 Emergency Shelter Grant (\$160,417) And Emergency Housing Program (\$52,676) From The June 30, 2007 End Date To January 31, 2008 And To Extend The Performance Period Of Existing Agreements Under The Fiscal Year 2006-2007 Winter Relief Program (\$87,522) From The May 15, 2007 End Date To January 31, 2008 And To Continue Annual Funding Commitments To Other Homeless Services Programs (\$127,388), And To Support Said Programs With Available Program Balances From The Fiscal Year 2006-2007 And 2007-2008 Emergency Shelter Grant, Emergency Housing And Winter Relief Program Years**

SUMMARY

A resolution has been prepared authorizing the City Administrator to extend the performance periods of homeless services programs funded under the Emergency Shelter Grant (ESG), Emergency Housing Program (EHP) and Winter Relief Program from June 30, 2007 to January 31, 2008. These extensions will give staff the opportunity to redesign and issue the competitive Request For Proposals (RFP) governing these grants. The updated RFP will bring the service delivery system into alignment with Oakland's Permanent Access to Housing (PATH) strategy.

FISCAL IMPACT

The City of Oakland has traditionally allocated continuum of care homeless services and emergency housing dollars through a Request for Proposal process every two years. The most recent two-year funding cycle ended on June 30, 2006. Resolution 80144 C.M.S., dated February 20, 2007, extended existing Winter Relief Program contracts through May 15, 2007 and extended existing Emergency Shelter Grant and Emergency Housing Program contracts through June 30, 2007 to allow for the development of the Oakland PATH Strategy. Approval of the accompanying resolution will extend the existing homeless services contracts until January 31, 2008 to allow for redesign and issuance of a Request For Proposals.

Funding for the extension of current service contracts is available from the FY 2007-09 Approved Policy Budget. Program allocations are as follows:

Item: _____
Life Enrichment Committee
July 10, 2007

Fund Source	210378111 54912.G309210	101078111 54912.G168410	210878111 54912.G168610	TOTALS
AGENCY ▼ / PROGRAM ►	07-08 ESG	07-08 EHP	07-08 WRP	
East Oakland Community Project	\$26,771	\$10,956	\$25,799	\$63,526
East Bay Community Law Center	\$20,703	\$11,830	\$0	\$32,533
Family Violence Law Center	\$23,660	\$5,915	\$6,637	\$36,212
Saint Mary's Center	\$20,736	\$11,830	\$21,975	\$54,541
Health Care for the Homeless	\$12,625	\$3,549	\$19,319	\$35,494
Covenant House	\$13,605	\$0	\$0	\$13,605
Goodwill Industries	\$7,670	\$0	\$0	\$7,670
AIDS Project of the East Bay	\$10,056	\$0	\$0	\$10,056
Phoenix Program	\$6,043	\$8,597	\$13,791	\$28,432
City Admin.	\$18,548	\$0	\$0	\$18,548
Extension Total	\$160,417	\$52,676	\$87,522	\$300,615

Several other homeless services commitments are also covered in the accompanying resolution. These include an extension of the existing lease for the Matilda Cleveland Transitional Housing Program, the HUD-mandated commitment to the HMIS homeless data management system, annual support for the EveryOne Home Plan, direct support for the Hunger Program, and rehab of the 73rd Avenue Shelter Plus Care facility. Funding for the extension of current service contracts is available from the FY 2007-09 Approved Policy Budget and from prior years unspent program balances.

Program allocations are as follows:

Fund Source	210378111 54912.G270710	101078111 54912.G168410	210878111 54912.G168610	TOTALS
AGENCY ▼ / PROGRAM ►	06-07 ESG	06-07 EHP	06-07 WRP	
Hope Housing Lease for Matilda Cleveland Transitional Housing -\$36,000@ \$3,000/month		\$36,000		\$36,000
2007/08 Homeless Management Information System-Annual Commitment		\$24,388		\$24,388
EveryOne Home Plan Annual Commitment		\$22,000		\$22,000
City Hunger Program	\$25,000			\$25,000
73rd Avenue Shelter Plus Care - Rehabilitation	\$20,000			\$20,000
Total Other Homeless Services	\$45,000	\$82,388	\$0	\$127,388

BACKGROUND

Resolution 79923 C.M.S., dated May 30, 2006 authorized the adoption of the Alameda County-wide Homeless and Special Needs Housing Plan, entitled "EveryOne Home". Said Resolution also authorized the development of the companion Oakland PATH Strategy to end homelessness in the next 10 years. Resolution 80411 C.M.S., dated February 20, 2007 extended Winter Relief Program contracts through the end of the winter season (May 15, 2007) and extended Emergency Housing and Emergency Shelter Grant Programs through the end of the fiscal year (June 30, 2007), to coordinate these continuum of care programs with the pending PATH strategy. The PATH strategy was presented to the Life Enrichment Committee on May 8, 2007, discussed by the Council during the 2007-2009 budget process, and adopted as part of the FY 2007-09 Policy Budget.

The Oakland PATH Strategy will gradually shift resources from the existing continuum of care homeless service delivery system to a permanent supportive housing system. During PATH implementation a transition period will be needed for systems design, resources integration and service realignment. During that transition period, a new Request For Proposals (RFP) process will be designed to bring the continuum of care system into alignment with the PATH strategy. It is anticipated that the new RFP will be issued in the second quarter of fiscal year 2007-2008. In the meantime, the continuum of care safety net will continue to provide services until the new system is brought on line. The current resolution seeks an extension of funding for existing continuum of care contracts and other homeless services through January 31, 2008. Funding for the extensions is available in the FY 2007-08 Approved Policy Budget appropriations for the Emergency Shelter Grant, Emergency Housing Program and Winter Relief Programs.

KEY ISSUES AND IMPACTS

The provision of emergency services for the homeless comes from a variety of sources, including City programs, philanthropic sources, faith-based and nonsectarian non-profit programs, and state and federal programs. Several emergency shelter programs are at least partially funded by the City, including the emergency shelter program for families at the Henry J. Robinson Center and the East Oakland Shelter, which provides beds for men, women, children and persons with special needs, such as HIV/AIDS clients. During the winter months, these programs – and the other non-profit programs that make up the municipal shelter system – are supplemented by the Oakland Army Base Temporary Winter Shelter, which provides 100 beds for single men and women.

A number of service gaps still remain. For example, frail elderly homeless persons often need more assistance than can be provided at the Army Base shelter. Homeless youth, families who are victims of domestic violence, elderly, sexually diverse individuals and persons with special needs and disabilities are other examples of populations that are not optimally served by the shelter system.

For this reason, the federally funded Emergency Shelter Grant, the City-match Emergency Housing Program and the federal Winter Relief Program employ several different mechanisms to provide services to these populations. For example, the winter shelter at St. Mary's Center provides shelter for seniors. The Family Violence Law Center provides hotel/motel vouchers for families made homeless as a result of domestic violence. The following are brief descriptions of the programs funded through the emergency services programs that are the subject of this report.

East Oakland Community Project

This agency provides baseline emergency housing services in addition to long-term shelter. Said services include, but are not limited to, 24-hour emergency shelter (105-bed capacity), client transportation, winter shelter beds, transitional housing for youth, meals, case management and other services to men, women, families, sexually diverse individuals, and persons living with HIV/AIDS.

East Bay Community Law Center

This agency provides assistance to homeless clients and/or persons at risk of being homeless. Client assistance includes: help to increase or maintain economic independence, outreach, and legal assistance to prevent evictions or other events that would lead to homelessness. Staff attorney salaries and fringe benefits for legal supportive services, specifically employment and income support assistance to help clients increase income and ability to retain or attain housing (homelessness/eviction prevention).

Family Violence Law Center

This agency has the primary goal of decreasing the number of women and children in Oakland at the threat of becoming homeless due to domestic violence by providing legal services, support services, Family Law Custody and Support Orders and increased hotel/motel vouchers during the winter months. The allocated funds will be used to support staff attorney salaries, support service coordination, support crisis services coordination, maintenance and operations costs and provide hotel/motel vouchers.

St. Mary's Center

This agency provides care and support services to Oakland's elderly homeless population that is aged 55 and older. Services include case management, housing advocacy, winter shelter beds (capacity of 25 beds per night), and hotel/motel vouchers in addition to other support services. Allocated funds will be used to cover the cost of winter shelter beds, shelter maintenance and operations and case management staff.

Alameda County Health Care For The Homeless

This agency serves the general homeless population and those in need of medical respite. They also provide hotel/motel vouchers, move-in funds, eviction prevention and service coordination to its homeless and/or near-homeless clients. Allocated funds will be used to cover the cost of hotel/motel vouchers, program administration, rental assistance, homelessness prevention, case management and counseling.

Covenant House

This agency provides year-round shelter (25-bed capacity) and services to homeless youth between the ages of 18-25. Additional services provided include food, clothing, showers, case management, substance abuse workshops, HIV/AIDS prevention, employment services, independent living courses and recreation.

AIDS Project of the East Bay

This agency provides homeless prevention services through rental assistance for persons living with HIV/AIDS and their families. Funds allocated will be used for move-in costs or eviction prevention costs.

Goodwill Industries, Inc.

This agency provides job preparation services to homeless men at the Champion Guidance Center to help participants make the transition to economic independence and self-sufficiency through employment.

Anka Behavioral Health (formerly Phoenix Programs)

This agency has been selected to operate the City's Homeless Families Support Network program (HFSN) funded under HUD's Supportive Housing Programs. HFSN provides transitional housing, drop-in services, child services, shelter (33-bed capacity) and other services. In addition, Anka is the lead provider agency for the City's Oakland Army Base Temporary Winter Shelter (OABTWS). Said shelter provides 100 beds per night to women and men at the old Army Base with food and shower services. Allocated funds will be used to cover an unmet OABTWS program budget gap.

These additional homeless services commitments are also covered in the accompanying resolution:

Hope Housing Lease for Matilda Cleveland Transitional Housing Program

The City has a long term lease with Hope Housing, Inc. for the Matilda Cleveland Transitional Housing Program to provide transitional housing for families with children. The facility provides transitional housing with services for 14 families in the East Oakland area.

Homeless Management Information System (HMIS)

HMIS is a HUD-mandated homeless data management system that is implemented County-wide and is supported by the HUD entitlement jurisdictions and homeless services programs funded under the Supportive Housing Program (SHP), Emergency Shelter Grant (ESG) and Housing for Persons with AIDS (HOPWA).

EveryOne Home Plan

The City of Oakland adopted the Alameda County-wide EveryOne Home Plan by means of Resolution 79923 C.M.S., dated May 30, 2006. The City makes an annual contribution towards the implementation of the Plan.

Hunger Program

Additional support is needed for the Hunger Program due to a decrease in other funding sources, such as CDBG. This vital program provides over 17,500 brown bags of groceries each year to needy Oakland residents.

Rehabilitation of the 73rd Avenue Shelter Plus Care facility

Needed rehabilitation work at the City-owned 73rd Avenue Shelter Plus Care facility includes minor health and safety repairs as needed to pass Housing Authority inspection standards.

SUSTAINABLE OPPORTUNITIES

All Emergency Shelter Grant (ESG), Emergency Housing Program (EHP), Winter Relief Program (WRP), Matilda Cleveland, and Families In Transition services will be delivered at the existing sites of those identified agencies as specified. No environmental opportunities have been identified at these existing sites. However, increases in services and temporary shelter and housing to the City's homeless and near homeless populations present increased social equity opportunities. Work to be performed under the HMIS, the EveryOne Home Plan and Oakland Continuum of Care also support increased social equity for the City's homeless population.

DISABILITY AND SENIOR CITIZEN ACCESS

Programs providing services to the homeless population are available and accessible to persons with disabilities. Some of these programs are for the general homeless or near homeless population. Others are specifically targeted for families. St. Mary's Center is targeted to seniors. Therefore, these programs do not preclude use by disabled or seniors. Continuing to provide support to these programs is critical to these populations.

RECOMMENDATIONS

That the City Council authorize the extension of current emergency shelter and services contracts to January 31, 2008 and continue funding support for existing homeless programs and services as detailed in this report.

ACTION REQUESTED OF THE CITY COUNCIL

Staff requests that the City Council approve a resolution Authorizing The City Administrator To Extend The Performance Period Of Existing Grant Agreements Under The Fiscal Year 2006-2007 Emergency Shelter Grant (\$160,417) And Emergency Housing Program (\$52,676) From The June 30, 2007 End Date To January 31, 2008 And To Extend The Performance Period Of Existing Agreements Under The Fiscal Year 2006-2007 Winter Relief Program (\$87,522) From The May 15, 2007 End Date To January 31, 2008 And To Continue Annual Funding Commitments To Other Homeless Services Programs (\$127,388), And To Support Said Programs With Available Program Balances From The Fiscal Year 2007-2008 Emergency Shelter Grant, Emergency Housing And Winter Relief Program Years.

Respectfully submitted,



ANDREA YOUNG DAHL
Director, Department of Human Services

Reviewed by:
Susan R. Shelton, Manager
Community Housing Services

Prepared by: Mike Church, Program Analyst II
Department of Human Services

APPROVED AND FORWARDED TO THE
LIFE ENRICHMENT COMMITTEE:



OFFICE OF THE CITY ADMINISTRATOR

Item: _____
Life Enrichment Committee
July 10, 2007

OFFICE OF THE CLERK
2007 JUN 28 PM 8:03

Approved as to Form and Legality

City Attorney

OAKLAND CITY COUNCIL

RESOLUTION No. _____ C.M.S.

A RESOLUTION AUTHORIZING THE CITY ADMINISTRATOR TO EXTEND THE PERFORMANCE PERIOD OF EXISTING GRANT AGREEMENTS UNDER THE FISCAL YEAR 2006-2007 EMERGENCY SHELTER GRANT (\$160,417) AND EMERGENCY HOUSING PROGRAM (\$52,676) FROM THE JUNE 30, 2007 END DATE TO JANUARY 31, 2008 AND TO EXTEND THE PERFORMANCE PERIOD OF EXISTING AGREEMENTS UNDER THE FISCAL YEAR 2006-2007 WINTER RELIEF PROGRAM (\$87,522) FROM THE MAY 15, 2007 END DATE TO JANUARY 31, 2008 AND TO CONTINUE ANNUAL FUNDING COMMITMENTS TO OTHER HOMELESS SERVICES PROGRAMS (\$127,388), AND TO SUPPORT SAID PROGRAMS WITH AVAILABLE PROGRAM BALANCES FROM THE FISCAL YEAR 2006-2007 AND 2007-2008 EMERGENCY SHELTER GRANT, EMERGENCY HOUSING AND WINTER RELIEF PROGRAM YEARS

WHEREAS, the Alameda County-Wide Homeless and Special Needs Housing Plan (EveryOne Home Plan) and the three-service tier system, combining homeless, HIV/AIDS, and mental health care, was adopted by City Council under Resolution No. 79923 C.M.S. on May 30, 2006; and

WHEREAS, said resolution also authorized funding to develop a companion Oakland PATH Strategy to end homelessness in the next 10 years; and

WHEREAS, the City's Community Housing Services staff desires to synchronize its homeless service programs with the priorities set in the EveryOne Home and Oakland PATH Strategy; and

WHEREAS, the Community Housing Services Division of the Department of Human Services desires to postpone the release of its biannual Request for Proposals to local non-profit homeless service agencies for shelter, homeless prevention, and other support services to be funded under the City's Emergency Shelter Grant (ESG), Emergency Housing Program (EHP) and Winter Relief Program (WRP) in order to release a RFP under these programs that includes priorities set in the Multi-Plan and the Oakland Strategy; and

WHEREAS, staff desires to continue needed homeless services under the ESG and EHP, extending the existing 2006/07 ESG and EHP contracts from the current end date of June 30, 2007 to an end date of January 31, 2008; and

WHEREAS, staff desires to continue needed homeless services under the WRP, extending the existing 2006/07 WRP contracts from the current end date of May 15, 2007 to January 31, 2008; and

WHEREAS, funds are available to extend said contracts from the FY 2006-07 and 2007/08 ESG, EHP, and WRP allocations as approved in the FY 2007-09 Adopted Policy Budget; now, therefore be it

RESOLVED: That City Council hereby authorizes the allocation of available 2006/07 and 2007/08 ESG and EHP funds, extending the existing 2006/07 ESG and EHP contracts, as referenced in the staff report, from the current end date of June 30, 2007 to an end date of January 31, 2008; and be it

FURTHER RESOLVED: That the City Council hereby authorizes the allocation of available 2006/07 and 2007/08 WRP funds, extending the existing 2006/07 WRP contracts, as referenced in the staff report, from the current end date of May 15, 2007 to an end date of January 31, 2008; and be it

FURTHER RESOLVED: That the City Council hereby appoints the City Administrator or her designee as agent of the City to negotiate and enter into Agreements with the homeless service providers in the specified amounts for the purpose of providing continued shelter and support services to the homeless, and to conduct all negotiations, execute and submit all documents including but not limited to applications, agreements, amendments, modifications, payment requests, and related action which may be necessary in accordance with this resolution and its basic purpose; and be it

FURTHER RESOLVED: That Agreements authorized under this resolution shall be reviewed as to form and legality by the Office of the City Attorney and copies will be filed in the Office of the City Clerk.

IN COUNCIL, OAKLAND, CALIFORNIA, _____, 20_____

PASSED BY THE FOLLOWING VOTE:

AYES - BROOKS, BRUNNER, CHANG, KERNIGHAN, NADEL, QUAN, REID, and PRESIDENT DE LA FUENTE

NOES -

ABSENT -

ABSTENTION -

ATTEST: _____

LaTonda Simmons
City Clerk and Clerk of the Council
of the City of Oakland, California